Anti-Social Behaviour Strategy 2019-2022

Introduction

Welwyn Hatfield Borough Council (WHBC) is committed to making Welwyn Hatfield a safe place to live where residents and visitors are not adversely impacted by the effects of crime and anti-social behaviour.

The term anti-social behaviour (ASB) can relate to a range of activities from serious criminal activity to communal or environmental nuisance. For the purpose of this strategy we refer to Part 1 of the Anti-social Behaviour, Crime and Policing Act 2014, relating to our responsibilities as a Local Authority and as a housing provider, which defines ASB as being:

- (a) conduct that has caused, or is likely to cause, harassment, alarm distress to any person,
- (b) conduct capable of causing nuisance or annoyance to a person in relation to that person’s occupation of residential premises, or
- (c) conduct capable of causing housing-related nuisance or annoyance to any person.

Purpose

The ASB Strategy sets out how the council will tackle crime and ASB through a framework of prevention, early intervention, support and enforcement.

It also sets out how we will do this in partnership with other agencies (statutory, non-statutory and voluntary) to reduce both the number of incidents and the impact of ASB and to ensure that victims and perpetrators receive support relevant to their needs and circumstances.

Our Corporate Focus

The council’s business plan (2018-2021) sets out five corporate objectives and the ASB Strategy is linked to the following corporate objectives:

a) Our Community and specifically to the achievement of ‘promoting inclusive and safe communities’
b) **Our Housing** and specifically to the achievement of ‘being and high quality landlord’

#### National Context

The Anti-Social Behaviour, Crime and Policing Act 2014 streamlined nineteen ASB tools into 6 more effective powers and also placed a greater focus on the impact of ASB on victims and their needs. It also introduced the use of positive requirements to compliment the use of prohibitions. Whilst WHBC have been using many of these powers such as the civil injunction and community protection notices, this strategy informs how we will be using the Public Spaces Protection Order and Closure Orders to tackle high impact ASB and crime from drug and alcohol misuse.

The ASB Strategy also pays regard to the Respect Charter for Housing, which is an outcome focussed framework for landlords and a standard that we will seek to become signatories of during the timeframe of implementing this Strategy.

The Crime and Policing Act 1998 places a statutory duty on councils to work with the Police and other agencies to reduce crime and anti-social behaviour. The council does this via the Community Safety Partnership.

#### Local Delivery and Resources

The council has a wide range of responsibilities and resources to tackle ASB;

- A new Neighbourhood and Enforcement Team has been created to manage both low level and serious cases of ASB. To demonstrate our commitment to keeping our communities safe, there are now three dedicated ASB Officers, an ASB Co-ordinator and a Team Leader investigating and managing reports of ASB as well as driving service improvements. A patch based network of 10 Neighbourhood Officers deal with low level nuisance and neighbour disputes. The ASB team provide a tenure blind service fulfilling the councils’ obligations as a Local Authority and provider of social housing.
The Community Safety Partnership, safer stronger, is a strategic partnership that exists to reduce crime and ASB in accordance with the Crime and Disorder Act 1998. The council's commitment to this initiative consists of a Community Partnerships Manager, Community Partnerships Co-ordinator and a Safer Communities Officer who publish and deliver on the Community Safety Action Plan that encompasses a range of initiatives to engage, educate, communicate with and support our communities. The Community Partnerships Team also provides a preventative and targeted response to youth ASB and other emerging issues.

The Environment Services Team and Public Health and Protection Team have responsibilities to deal with environmental crime including noise, dog control, graffiti, littering, fly-tipping and abandoned vehicles. These responsibilities arise, in particular, from the Environmental Protection Act 1990 and the Anti-Social Behaviour, Crime and Policing Act 2014. The protection of the environment is separated into two teams within the Council; the street wardens, who also support enforcement of the PSPO, and the Community Environment Team.

After extensive consultation a Public Spaces Protection Order (PSPO) is now effective in Hatfield town centre to respond to local concerns and prevent anti-social behaviour linked to alcohol consumption, aggressive begging and public urination. Whilst the focus remains one of outreach and support, WHBC will provide resources to enforce the PSPO via the street warden and ASB teams and will work in partnership with Hertfordshire Constabulary to provide an incident logging service via 101 as well as proactive town centre patrols and enforcement of the PSPO. A key aspect of the PSPO implementation is that Resolve charity workers have also been commissioned to provide outreach support to tackle rough sleeping.

ASB Commitments for 2019-2022

Below outlines our priorities for the next three years:

- Embed a harm centred approach and provide an accessible, ‘victim first’ service.
- Achieve safer communities through preventing anti-social behaviour and taking action that is proportionate and timely.
- Maintain and develop effective partnership responses and information sharing to combat ASB.
- Reduce high impact drug and alcohol misuse and associated crime and ASB by providing a targeted response by using our PSPO and Closure Order powers effectively and responsibly.
- Provide a robust response to domestic abuse, hate crime and any other forms of harassment and or intimidation.
• Tackle Environmental ASB and encourage community responsibility and engagement.

**How will we achieve our objectives?**

There are a number of key actions that we will undertake throughout the lifetime of this strategy to meet our service aims and achieve our objectives. The strategy is supported by an ASB Action Plan that provides further details on specific actions, responsibilities and timescales.

**Commitment One**

**Embed a harm centred approach and provide an accessible, ‘victim first’ service.**

Our response will be focussed on the impact of the incident and support for people who are more vulnerable. We will;

• Focus on the harm and impact and not just the seriousness that an incident of ASB or crime has upon the victim.

• Develop a risk assessment to be completed in the early stages of reporting and periodically thereafter to assess the vulnerability and identify any needs of the victim and, where possible, the perpetrator.

• Participate in local multi-agency safeguarding arrangements where appropriate and use the cross agency case management SafetyNet system to ensure a co-ordinated response to vulnerable and repeat victims.

• Develop a variety of channels through which to report ASB, including the use of the Noise App, to increase accessibility to the service and a faster response and intervention.

• Develop a case management procedure to ensure that those accessing the service get a consistent and fair approach, a dedicated case officer, proportionate action plan and regular reviews.

**Commitment Two**

**Achieve safer communities through preventing anti-social behaviour and taking action that is proportionate and timely**

Prevention is crucial to developing safe and sustainable communities and early intervention can prevent ASB from escalating. We will;

• Work with partners under the Community Safety Partnership to develop and support community-led preventative and diversionary activities.

• Reduce the opportunity for crime and ASB by being proactive with mobile patrols, participating in Community Involvement Days (CID), targeting hotspots areas with the PSPO and making use of CCTV.
• Make use of the Neighbourhood Improvement Bid scheme to design out areas where ASB and crime is taking place.

• Develop an in-house mediation service with trained staff.

• Engage with residents in a meaningful and consistent way to re-enforce responsible behaviour and take prompt and effective action where necessary.

• Enhance our role within the Families First Cohort to identify families and young people with emerging needs, especially around crime and ASB.

• Engage meaningfully with partners and the community to address Borough wide youth ASB, designing out areas to prevent incidents reoccurring and taking appropriate enforcement action when necessary.

**Commitment Three**

**Maintain and develop effective partnership responses and information sharing to combat ASB**

Effective Partnership working is an integral part of our ASB Strategy as well as a statutory requirement under the Crime and Disorder Act 1998. The Community Safety Action Plan provides a robust partnership response encompassing a range of initiatives to engage, educate, communicate and support our communities. We will;

• Continue to be an active member of various partnership arrangements such as; Community Safety Partnership (CSP), Multi-Agency Public Protection Arrangements (MAPPA), Multi Agency Risk Assessment Conference (MARAC), Multi Agency Group for the Prevention of Youth Exclusion (MAGPYE) and Families First.

• Host and chair the ASB Forum to action plan hot spot areas and discuss high level cases of ASB and crime.

• Conduct joint proactive patrols to increase reassurance and public perception.

• Enter into multi-agency safeguarding information sharing arrangements where appropriate.

• Develop relationships with statutory, non-statutory and voluntary sectors to enhance partnership working and create opportunities and improve outcomes for the residents of WHBC.

**Commitment Four**

**Reduce high impact drug and alcohol misuse and associated crime and ASB by providing a targeted response.**
• Embed the Public Spaces Protection Order implemented in Hatfield Town Centre to tackle the impact that street drinking and drug taking has on visitors, residents and traders.

• Establish a multi-agency framework to focus on a supportive and outreach approach to engage with and improve outcomes for high impact abusers of drugs and alcohol.

• Make use of our powers to enforce Closure Orders on premises that are being used to deal drugs and where neighbours are experiencing the effects of associated crime and ASB.

• Develop a protocol for dealing with ‘County Lines’ and cuckooing as well as working with the Community Partnership Team to develop an action plan to prevent and educate on these issues.

Commitment Five

Provide a robust response to domestic abuse, hate crime and any other forms of harassment and or intimidation.

Domestic abuse (DA) and hate crime has devastating effects on individuals, families and communities. Often they are hidden crimes with victims not knowing how to or being afraid to approach others for help and support. We will;

• Update our Domestic Abuse Policy and become signatories of the Domestic Abuse Housing Alliance to ensure good practice in this area.

• Maintain our partnership working at the Welwyn Hatfield DA Forum and develop Domestic Abuse Champions in collaboration with Hertfordshire County Council.

• Adopt the DASH risk assessment and continue to be active members of the Multi-Agency Risk Assessment Conferences.

• Provide DA awareness and case management training for all frontline staff and Designated Safeguarding Champions.

• Provide security and safety measures as appropriate for victims of DA, hate crime and those suffering from harassment and intimidation.

• Provide third party hate crime reporting centres and have hate crime champions operating within WHBC.

• Raising public awareness of the impacts of hate crime and making it clear that hate crime, harassment and bullying in any form will not be tolerated.

1 Where criminal gangs set up a drug dealing operation in a place outside their usual operating area. Gangs will move their drug dealing from big cities, like London, to smaller towns in order to make more money.

2 When professional criminals target the homes of adults with care and support needs so that the property can be used for drug-dealing.
Use data profiling and partnership information to identify emerging issues and tensions to target intervention appropriately.

**Commitment Six**

**Tackle environmental ASB and encourage community responsibility and engagement.**

Poorly maintained neighbourhoods and unchallenged environmental nuisance can blight neighbourhoods and affect the perception and confidence of safety in our neighbourhoods. To tackle this we will;

- The council will commit to regular estate audits, using resources from all teams and develop a programme of block and neighbourhood inspections.
- Provide a co-ordinated response to problem areas and encourage residents and staff to report a variety of tenancy and estate management issues in order to react quickly.
- Engage residents in a Neighbourhood Champions Programme and in developing a Neighbourhood Standard to deliver on residents’ priorities.
- Provide education, training and facilities fit for purpose to tackle fly-tipping, waste left in communal areas and untidy gardens.
- Develop easily accessible and robust reporting mechanisms for environmental issues and publish response times and council responsibilities within the Neighbourhood Standard to manage community expectation.

**Resident Involvement**

We are committed to involving our residents in the delivery of our ASB Strategy and service and will work with stakeholders and residents to ensure we consult on how we shape and monitor our services.

We will measure and report on the satisfaction of service users and take lessons learned from feedback to further develop our service.

We will listen to and engage with residents via Community Involvement Days and Community Audits to understand their perceptions and priorities, providing reassurance and driving through change and improvement to neighbourhoods.

**Performance and Monitoring**

A RAG (red, amber, Green) rated action plan will be used to deliver the commitments within the ASB Strategy and this will be monitored via the ASB Forum, with the action plan being a standard agenda item on JAG to ensure that any blockages to implementation are identified and problem solved.

The following Key Performance Indicators will be used to monitor the service and how it is being delivered;
• Satisfaction with the service provided and how cases were handled.
• How many new cases have been opened each month.
• How many cases are open after 12 weeks.

We will contribute to meeting the objectives of the Community Safety Partnership and this will be measured through the Community Safety Action Plan and attendance at the Joint Actions Group and the Responsible Authorities Group.

**Value for Money**

We will seek early resolution to reports of ASB to prevent issues from escalating that results in prolonged intervention and expensive court costs.

We will provide a self-help toolkit during the lifetime of this strategy to encourage community resolution. We will also develop digital solutions for ease of reporting and quicker resolution.

**Equality and Diversity**

ASB impacts upon our whole community, however we acknowledge that certain groups or individuals may be more susceptible or vulnerable due to age, disability, gender, race, religion, sexual orientation, marital status and gender reassignment.

This Strategy has clear links to our Equality and Diversity Strategy which is committed to promoting equality and embracing the diversity of the residents of WHBC and our staff.

An Equality Impact Assessment will be completed on multiple actions within this strategy to ensure that there are no negative impacts on protected groups under equalities legislation and that we maximise the opportunity for positive impact.

**Glossary**

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<tr>
<th>Acronym</th>
<th>Description</th>
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<tr>
<td>ASB</td>
<td>Anti-social Behaviour</td>
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<tr>
<td>CSP</td>
<td>Community Safety Partnership</td>
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<td>JAG</td>
<td>Joint Action Group</td>
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<td>MAPPA</td>
<td>Multi Agency Public Protection Arrangements</td>
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<td>PSPO</td>
<td>Public Spaces Protection Order</td>
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<tr>
<td>RAG</td>
<td>Red, Amber, Green</td>
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<td>WHBC</td>
<td>Welwyn Hatfield Borough Council</td>
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<td>CID</td>
<td>Community Information Day</td>
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<td>DA</td>
<td>Domestic Abuse</td>
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<td>MAYPYE</td>
<td>Multi Agency Group for the Prevention of Youth Exclusion</td>
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<td>MARAC</td>
<td>Multi-Agency Risk Assessment Conference</td>
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<td>RAG</td>
<td>Responsible Authorities group</td>
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<td>SNT</td>
<td>Safer Neighbourhood Team</td>
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