## WELWYN HATFIELD BOROUGH COUNCIL

## Constitution



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If you require any further information about this Agenda he Constitution please contact Alison Marston, Governance Services on 01707 357444 or the Governance Services Manager onemail – democracy@welhat.gov.uk

#### SUMMARY OF THE CONSTITUTION

#### The Constitution

Welwyn Hatfield Borough Council (the Council) has agreed a Constitution which sets out how the Council operates, how decisions are made and the procedures which are followed to ensure that these are efficient, transparent and accountable to local people. Some of these processes are required by the law, while others are a matter for the Council to choose.

The Constitution is divided into 16 Articles which set out the basic rules governing the Council's business. These are followed by more detailed procedures and codes of practice which are contained in separate Rules, Codes and Protocols. The Constitution also makes it clear who is responsible for carrying out particular functions.

#### What is in the Constitution

Article 1 of the Constitution commits the Council to provide clear leadership to the community in partnership with others. It aims to enhance the involvement of Citizens in decision making and <u>to</u> make the decision making process efficient, effective and transparent and those involved in it, accountable.

Articles 2 to 16 explain the rights of Citizens and how the key parts of the Council operate. These are:

- Members-Councillors of the Council (Article 2)
- Citizens and the Council (Article 3)
- The Full Council (Article 4)
- Chairing the Council (Article 5)
- Overview and Scrutiny Arrangements (Article 6)
- The Cabinet (Article 7)
- Non-Executive Committees (Article 8)
- The Standards Committee (Including Arrangements for Dealing with Complaints about the Code of Conduct for Councillors) (Article 9)
- Area Committees and Forums (Article 10)
- Joint Arrangements (Article 11)
- Officers (Article 12)
- Decision Making (Article 13)
- Finance, Contracts and Legal Matters (Article 14)
- Monitoring and Review of the Constitution (Article 15)
- Suspension, Interpretation and Publication of the Constitution (Article 16)

#### How the Council Operates

The Council is composed of 48 Members (also called Councillors), with one-third elected three years in four. Councillors are democratically accountable to residents in their ward, although their overriding duty is to the whole community resident in the Council's area.

Councillors have to agree to follow a Code of Conduct to ensure high standards are maintained in the way they undertake their duties. The Council's Standards Committee is responsible for leading on training and advising Councillors on the Code of Conduct.

All Councillors meet together as the Council. Meetings of the Council are normally open to the public. Here Councillors decide the Council's major policies and set the budget each year. The Council appoints the Leader of the Council and Members of the Council's Committees (apart from the Cabinet). It holds the Cabinet to account by permitting petitions and questions to Members of the Cabinet from the public and Councillors who are not in the Cabinet.

#### How Decisions are Made

The Cabinet is the part of the Council which is responsible for the majority of decisions relating to the delivery of services. Whilst day-to-day decisions will be made by Officers of the Council, the Cabinet itself will make decisions which will have a strategic or significant impact or involve significant expenditure or savings. The Cabinet is made up of up to ten Members of the Council to be determined by the Leader. It will publish decisions to be made in a forward plan which enables the public to have prior notice of matters to be determined by the Cabinet meetings where decisions are to be made will be open for the public to attend except where confidential or exempt information is being discussed (the categories of exempt information includes information relating to particular Officers, tenants or recipients of Council services or financial assistance, negotiations relating to property, contracts or with Trade Unions and legal proceedings or advice). The Cabinet must make decisions which are in line with the Council's overall policies and budget. If it wishes to make a decision which is outside the budget or policy framework, this must be referred to the Council as a whole to decide.

#### **Overview and Scrutiny**

An Overview and Scrutiny Committee has been appointed by <u>Fullthe CcouncilFull</u> <u>Council</u>. A key role of this Committee is to hold the Cabinet to account. This Committee will also be involved in policy and budget development and review, with the objective of improving outcomes for the borough and its residents. The Overview and Scrutiny Committee may also consider any matter that affects the council's area or its residents. It also has statutory <u>powers</u> to scrutinise matters relating to the discharge of crime and disorder and health functions within the borough. The Committee may call upon Cabinet Members or Officers to explain decisions or advice given and may invite any stakeholders or members of the public to assist it with its enquiries. The Committee may commission Task and Finish Panels or hold special scrutiny events for matters requiring a more in-depth scrutiny.

#### The Council's Staff

The Council has Officers working for it to give advice, implement policies and budgetary decisions and manage the day-to-day delivery of its services. Certain Officers have specific legal duties to ensure that the Council acts within the law, (the Monitoring Officer) or uses its resources wisely, (the Chief Finance Officer). A Protocol governs the relationship between Councillors and Officers and is part of this Constitution.

#### Citizens' Rights

Citizens have a number of rights in their dealings with the Council. These are set out in Article 3 of this Constitution. Many of these are legal rights. Where Members of the public use specific Council services, for example as a Council tenant, they have additional rights. These are not covered in this Constitution.

Citizens have the following rights.

- To vote at local elections if they are registered.
- To contact their local Councillor about any matters of concern to them.
- To access the council's Constitution.
- To attend meetings of the Council and its Committees except where confidential or exempt information is being discussed.
- To petition to request a referendum on a mayoral form of executive.
- To participate in question time at meetings by submitting a question in writing or by electronic mail to the Governance Services Manager within the required deadlines.
- To present petitions at meetings and address the meeting in respect of the petition in accordance with the council's <u>Petition Rules.Petition Rules.</u>
- To appear before the Overview and Scrutiny Committee, if invited to do so, to assist it in connection with the discharge of its functions.
- To find out from the Cabinet's forward plan what important decisions are to be dealt with by the Cabinet and when, how representations can be made in respect of a particular matter and relevant documents obtained.
- To attend Cabinet meetings (unless confidential or exempt information is being discussed or where the sole purpose of the meeting is to receive a briefing from Officers, including clarification on a particular matter or meetings to permit political discussions, without Officers present) and ask questions and present petitions.
- To see agendas and reports to be considered at meetings of the Council, the Cabinet and Committees which are open to the public and be supplied copies of such papers on payment of a reasonable fee.
- To see minutes of meetings excluding any part which discloses confidential or exempt information and be supplied with copies on payment of a reasonable fee.

- To inspect documents (called background papers) referred to in reports on which an important part of a report has been based for a period of four years from the date of the meeting and be supplied <u>with</u> copies on payment of a reasonable\_fee.
- To make representations about why a private section of a Cabinet meeting should be open to the public
- To complain to the Council about the Council's standard of service, action or lack of action.
- To complain to the Ombudsman if it is thought that the Council has not followed its procedures properly. However, this should only be done after using the Council's own complaints procedure.
- To complain to the Monitoring Officer if there is evidence which shows that a Councillor has not followed their Code of Conduct.
- To inspect the Council's financial accounts and make representations to the external auditor.

The Council welcomes participation by its Citizens in its work. For further information on your rights referred to above please contact the Governance Services Manager on democracy@welhat.gov.uk (telephone 01707 357444) (email a.marston@welhat.gov.uk).

#### 1. ARTICLE 1 - GENERAL AND PURPOSE OF THE CONSTITUTION

### [Statutory References: Section 9P Local Government Act 2000 (as amended)The Local Government Act 2000 (Constitutions) (England) Directions 2000]

#### Statutory Context

Under Section 9P, Local Government Act 2000, the Council is under a duty to prepare and keep up a constitution. The Section states that the Constitution must contain:

<u>The standing orders/procedure rules;</u> <u>The Members' Code of Conduct;</u> <u>Such information as the Secretary of State may direct;</u> <u>Such other information (if any) as the <del>Counsil</del>Council considers appropriate.</u>

In December 2000, the Secretary of State issued a Constitution Direction that required around 80 matters to be included within the Constitutions, e.g.for example Members' allowances schemes, details of procedures for meetings, details of joint arrangements with other local authorities, and a description of the rights of inhabitants of the area. A Model Constitution was also issued in 2000 (Modular Constitutions for English Local Authorities) which most Councils adopted and which continues to form the basis of many local authority Constitutions.]

#### 1.1. **Powers of the Council**

Welwyn Hatfield Borough Council, otherwise called the Council, will exercise all its powers and duties in accordance with the law and this Constitution.

#### 1.2. The Constitution

This Constitution, and all its appendices, <u>Codes and Protocols and included</u> <u>documents linked by hypertext</u>, is the Constitution of the Council.

#### 1.3. **Purpose of the Constitution**

The purpose of the Constitution is to:-

- (a) enable the Council to provide clear leadership to the community in partnership with citizens, businesses and other organisations;
- (b) support the active involvement of citizens in the process of local authority decision-making;
- (c) help Councillors represent their constituents more effectively;
- (d) ensure that Councillors act in accordance with the highest standards expected of people in public life;
- (e) enable decisions to be taken efficiently and effectively;
- (f) create a powerful and effective means of holding decision-makers to public account;

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- (g) ensure that no-one will review or scrutinise a decision in which they were directly involved;
- (h) ensure that those responsible for decision-making are clearly identifiable to local people and that they explain the reasons for decisions; and
- (i) provide a means of improving the delivery of services to the community.

#### 1.4. Interpretation and Review of the Constitution

Where the Constitution permits the Council to choose between different courses of action, the Council will always choose that option which it thinks is closest to the purposes stated above.

The Council will monitor and evaluate the operation of the Constitution as set out in Article 15.

Revised September 2018

#### 2. ARTICLE 2 - COUNCILLORS

[Statutory References: Part 1, Part <u>V</u>, VA and Section 79, <u>Sections 173-178</u>, <u>Schedules 12 and 12A</u> Local Government Act 1972, Chapter 2, DETR Guidance, Section 18 Local Government and Housing Act 1989 and regulations thereunder]

#### 2.1. Composition and Eligibility

LEADER AND EXECUTIVE ARRANGEMENTS

- (a) **Composition.** The Council will comprise 48 Members of the Council, otherwise called Councillors. Three Councillors will be elected by the voters of each ward in accordance with a scheme drawn up by the Electoral Commission and approved by the Secretary of State.
- (b) **Eligibility.** Only registered voters of the Borough or those living or working there will be eligible to hold the office of Councillor.

#### 2.2. Election and Terms of Councillors

#### ELECTION BY THIRDS

The ordinary election of a third (or as near as may be) of all Councillors will be held on the first Thursday in May in each year beginning in 2002, except that in 2005 and every fourth year after there will be no regular election. The terms of office of Councillors will be four years starting on the fourth day after being elected and finishing on the fourth day after the date of the regular election four years later.

#### 2.3. Roles and Functions of all Councillors

- (a) Key roles All Councillors will -
  - (i) collectively be the ultimate policy-makers and carry out a number of strategic and corporate management functions;
  - (ii) represent the interests of their communities, wards and individual constituents and bring their views into the Council's decision-making process, i.e. become the advocate of and for their communities, wards and individual constituents;
  - (iii) make decisions in the interests of the whole Council area;
  - (iv) respond to constituents' enquiries and representations, fairly and impartially;
  - (v) participate in the governance and management of the Council;
  - (vi) be available to represent the Council on other bodies; and

(vii) maintain the highest standards of conduct and ethics.

#### (b) **Rights and Duties**

- Councillors will have such rights of access to such documents, information, land and buildings of the Council as are necessary for the proper discharge of their functions and in accordance with the law.
- (ii) Councillors will not make public information which is confidential or exempt without the consent of the Council or divulge information given in confidence to anyone other than a Councillor or Officer entitled to know it or in accordance with the Members' Code of conduct set out in Part 5 of this Constitution.
- (iii) For these purposes, "confidential" and "exempt" information are defined in the Access to Information Rules in Part 4 of this Constitution.

#### 2.4. Conduct

Councillors will at all times observe the Members' Code of Conduct and the Protocol on Member/Officer Relations set out in Part 5 of this Constitution and will where they have a disclosable pecuniary interest, withdraw from any meeting where that matter is being considered.

#### 2.5. Allowances

Councillors will be entitled to receive allowances in accordance with the Members' Allowances Scheme set out in Part 6 of this Constitution.

#### COUNCILLOR ROLE PROFILES

Welwyn Hatfield Council Role Description

#### Councillor

#### Purpose of the role:

To represent the interests of their communities, wards and individual constituents and bring their views into the Council's decision making process i.e. become the advocate of and for their communities, wards and individual constituents, making decisions in the interest of the whole Council area.

#### Key accountabilities:

1. To attend meetings of the Council and the Council's committees and panels working corporately to contribute to the development of policy and the decisions taken there.

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- 2. To advocate the needs and aspirations of the residents of their ward to the Cabinet particularly when issues affecting their ward are trailed in the forward plan.
- 3. To deal with requests for assistance from Members of the public within their ward in dealings with the Council, responding to constituents' enquiries, representations and complaints, fairly and impartially.
- 4. To be aware of the nature, scale and scope of the Council and to develop and maintain a knowledge of its services, management arrangements, powers, duties and constraints.
- 5. To seek learning and development opportunities through the Council's member induction and development programme to improve knowledge and skills and be equipped to effectively carry out the role of Councillor.

#### Other tasks:

- 1. To actively contribute to the democratic process by questioning and challenging proposed decisions.
- 2. Participate in the governance of the Council.
- 3. Maintain the highest standards of conduct and ethics, complying at all times with the Members' Code of Conduct.
- 4. Be available to represent the Council on other bodies.
- 5. To offer comment in other forums and through the press and other media as appropriate.

- 1. Members of the public within their ward
- 2. Council Officers
- 3. Local interest groups
- 4. Other Councillors

Leader of the Council

#### Purpose of the role:

To take overall responsibility for the strategic direction to the Council, the guidance given to Officers and to lead the work of the Cabinet.

To work closely with Officers in implementing agreed policies and strategies, and to ensure the implementation of these are in accordance with the policy framework set by the Cabinet and the Council.

Reporting to: Cabinet and Council

#### Key accountabilities:

- 1. Overall responsibility for the strategic direction of the work of the Council and its administration.
- 2. Providing Leadership within the Council and in the community.
- 3. Determining the size and Membership of the Cabinet, appointing the Deputy Leader and Cabinet Members and deciding their respective portfolios, allocating decision-making powers to the Cabinet and Cabinet Members, removing and replacing Cabinet Members and identifying Lead Members and Member Champions.
- 4. Working on the policy framework and budget for approval by the full Council.
- 5. Ensuring key decisions are made by the Cabinet that accord with the policy framework or budget and ensuring that approval is sought from full Council regarding any proposed change to the policy framework or budget.
- 6. To set out for Officers and Lead Members a clear statement of the policies to be pursued in respect of the issues falling within their portfolio and oversee their implementation.
- 7. To work with support from Lead Members to advance these policies including working up reports and recommendations for consideration by the Cabinet.
- 8. To be accountable and explain the policy positions and decisions taken to implement matters falling within a specified portfolio area at meetings of the full Council, public meetings and through the press and other media.
- 9. To undertake specific responsibilities as required to ensure strong corporate governance or effective performance management systems exist.

- 11. To represent the Council at the highest level in dealings with businesses, external agencies, interest groups, voluntary organisations, other local authorities, the Government and the public at large.
- 12. To keep abreast of national best practice and new initiatives relating to local government so ensuring continuous improvement of Council services.
- 13. To ensure that the Cabinet responds to recommendations from Committees, Panels, Boards and Sub-Committees as appropriate.
- 14. To take overall responsibility for ensuring the provision of new member induction and member development programmes which are based on the needs of Councillors to enable them to effectively fulfil their roles.

#### Other tasks:

- 1. To give Officers clear strategic direction and advice in relation to service delivery.
- 2. To manage the work of the Cabinet in the absence of any Cabinet Member.
- 3. To act as Chairman at Cabinet meetings and ensure that business is transacted effectively, lawfully and in accordance with the Council's constitution.
- 4. To promote partnerships within the community for the wellbeing of the citizens of Welwyn Hatfield.
- 5. To be accountable and explain the strategies and policies of the Council at meetings of the full Council, public meetings and through the press and other media.
- 6. To be the focal point for liaison between the Cabinet, other political group leaders and Chairman of the Overview and Scrutiny Committee.
- 7. To appear before the Overview and Scrutiny Committee to provide information and explanation concerning Cabinet decisions or actions when called upon by the Overview and Scrutiny Committee to do so.

- 1. The Deputy Leader
- 2. Other Cabinet Members
- 3. Lead Members
- 4. Mayor and Deputy Mayor of the Council
- 5. Chairman of the Overview and Scrutiny Committee.

- 6. Political Group Leaders.
- 7. Chief Executive and Directors
- 8. Other local authorities and government agencies
- 9. Partners in Welwyn Hatfield Alliance
- 10. The public
- 11. Businesses
- 12. Voluntary organisations

#### Deputy Leader of the Council

#### Purpose of the role:

To support and assist the Leader of the Council in providing strategic direction to the Council, the guidance given to Officers and leading the work of the Cabinet, deputising for the Leader whenever necessary.

If required, to work closely with specified Lead Members (where appropriate) and Officers in implementing agreed policies and strategies, in a specified portfolio area and to ensure that implementation of these is in accordance with the policy framework set by the Cabinet and Council.

#### Reporting to: Cabinet and Council

#### Key accountabilities:

- 1. To support and assist the Leader in providing Officers with clear strategic direction and advice in relation to service delivery.
- 2. To support and assist the Leader in managing the work of the Cabinet, including chairing meetings of the Cabinet in the Leader's absence.
- 3. If required, to set out for Officers and Lead Members (where appropriate) a clear statement of the policies to be pursued in respect of the issues falling within their portfolio and oversee their implementation.
- 4. If required, to work with support from Lead Members (where appropriate) to advance these policies including working up reports and recommendations for consideration by the Cabinet.
- 5. If required, to be accountable and explain the policy positions and decisions taken to implement matters falling within a specified portfolio area at meetings of the full Council, public meetings and through the press and other media.
- 6. To undertake specific responsibilities as required to ensure strong corporate governance or effective performance management systems exists.
- 7. To represent the Council at the highest level in dealings with businesses, external agencies, interest groups, voluntary organisations, other local authorities, the Government and the public at large.

#### Other tasks:

- 1. To support the Leader in being accountable and explaining the strategies and policies of the Council at meetings of the full Council, public meetings and through the press and other media.
- 2. To promote partnerships within the community for the wellbeing of the citizens of Welwyn Hatfield.
- 3. To meet with special interest groups across Welwyn Hatfield and consider whether or not to recommend changes to policy in the light of such contact.
- 4. If required, to advocate the budgetary needs and policy position for the specified portfolio area at meetings of the Cabinet
- 5. To appear before the Overview and Scrutiny Committee to provide information and explanation concerning Cabinet decisions or actions.
- 6. To review and develop, in conjunction with other Members of the Cabinet the policy framework and budget for recommendation to the full Council.

- 1. The Leader
- 2. Other Cabinet Members
- 3. Lead Members (where appropriate)
- 4. Mayor and Deputy Mayor of the Council
- 5. Chairman of the Overview and Scrutiny Committee
- 6. Political Group Leaders
- 7. Chief Executive and Directors
- 8. Other local authorities and government agencies
- 9. Partners in Welwyn Hatfield Alliance
- 10. The public
- 11. Businesses
- 12. Voluntary organisations

#### **Cabinet Member**

#### Purpose of role:

To take responsibility, with the Leader and Deputy Leader, for the strategic direction of the Council, and make an effective input to corporate strategies, policies, and the overall budget and policy framework.

To work closely with specified Lead Members (where appropriate) and Officers in implementing agreed policies and strategies, in a specified portfolio area and to ensure that implementation of these is in accordance with the policy framework set by the Cabinet and Council.

#### Reporting to: Cabinet and the Council

#### Key accountabilities:

- 1. To support and assist the Leadership in providing Officers with clear strategic direction and advice in relation to service delivery.
- 2. To set out for Officers and Lead Members (where appropriate) a clear statement of the policies to be pursued in respect of the issues falling within their portfolio and oversee their implementation.
- 3. To work with support from Lead Members (where appropriate) to advance these policies including working up reports and recommendations for consideration by the Cabinet.
- 4. To be accountable and explain the policy positions and decisions taken to implement matters falling within a specified portfolio area at meetings of the full Council, public meetings and through the press and other media.
- 5. To undertake specific responsibilities as required to ensure strong corporate governance or effective performance management systems exist.

#### Other tasks:

- 1. To meet with special interest groups across Welwyn Hatfield and consider whether or not to recommend changes to policy in the light of such contact.
- 2. To advocate the budgetary needs and policy position for the specified portfolio area at meetings of the Cabinet.
- 3. To appear before the Overview and Scrutiny Committee to provide information and explanation concerning Cabinet decisions on actions concerning the specified portfolio.

- 4. To offer comment in the press and other media as needed on specified portfolio issues following consultation with the Leadership.
- 5. To review and develop, in conjunction with other Members of the Cabinet, the policy framework and budget for recommendation to the full Council.

- 1. The Leader
- 2. Other Cabinet Members
- 3. Lead Members (where appropriate)
- 4. Chief Executive, Directors and Assistant Directors
- 5. Special interest groups
- 6. Relevant Partners
- 7. The public

<u>1. -</u>

#### Chairman of a Cabinet Panel

#### Purpose of the role:

To act as Chairman of a Cabinet Panel and ensure that the business of the Panel is transacted in a proper and democratic manner.

#### Key accountabilities:

- 1. To chair meetings of the Cabinet Panel in accordance with the letter and spirit of the Council's Constitution.
- 2. In conjunction with advice from Officers conduct the business specified by the Cabinet at the time of setting up the Panel and make appropriate reports and recommendations to the Cabinet.

#### **Other tasks:**

- 1. To liaise as necessary with the Cabinet.
- 2. To refer matters to the Overview and Scrutiny Committee for comment as appropriate.

- 1. The Cabinet
- 2. Chief Executive, Directors and Assistant Directors as appropriate
- 3. Parties involved in the matter being considered by the Panel

#### **Chairman of the Overview and Scrutiny Committee**

#### Purpose of the role:

To lead the work of the Overview and Scrutiny Committee in undertaking policy and review and development, undertaking scrutiny of decisions made or actions taken in connection with the Council's functions, and drafting recommendations for the Cabinet to consider.

#### Key accountabilities:

- 1. To chair meetings of the Overview and Scrutiny Committee in accordance with the letter and spirit of the Council's Constitution ensuring that business is transacted in a proper and democratic manner.
- 2. To drive the work of the Committee in conjunction with the Cabinet, relevant Officers and other Members of the Committee to ensure that there is a planned programme of work.
- 3. To lead the work of the Committee in deciding how best to investigate specific policy issues and determining the appropriate range and methods of engaging with proposed consultees.
- 4. To lead the work of the Committee in deciding what and how best to scrutinise issues with particular reference to the Forward Plan, Publication of Cabinet Decision List and Cabinet papers.
- 5. To guide Officers in drafting reports and/or recommendations to the Cabinet, ensuring that the reasoning of the Committee is apparent.

#### Other tasks:

- 1. To ensure that written information is properly considered and that courtesy and care is shown to those providing information to the Committee.
- 2. To ensure that fair and open debate takes place and whenever appropriate, with proper scrutiny of the rationale and reasoning behind a decision.
- 3. To ensure as far as possible that a consensus opinion emerges in respect of policy proposals.
- 4. To liaise on a regular basis with the Cabinet, in particular the appropriate portfolio holder(s), when developing both work plans and policy proposals, ensuring that timescales set by the Cabinet in respect of the development of the budget and policy framework are met.
- 5. To deal with issues referred by a Cabinet Panel within any required timescale.

- 6. To ensure that Members of the Committee are fully engaged in respect of the Committee's involvement in best value reviews and that Officers receive appropriate comments and guidance.
- 7. To ensure as far as possible that the scrutiny work of the Committee is conducted in a non political and non partisan manner.
- 8. To lead on the implementation of the call-in powers of the Committee whenever appropriate.

- 1. The Cabinet, in particular the appropriate portfolio holder(s)
- 2. Chief Executive, Directors and Assistant Directors as appropriate
- 3. Special interest groups
- 4. The public

#### Chairman of the Licensing Committee

#### Purpose of the role:

To act as Chairman of the Licensing Committee and ensure that the business of the Committee is transacted in a proper and democratic manner and in compliance with the appropriate statutory requirements.

#### Key accountabilities:

- 1. To chair meetings of the Licensing Committee in accordance with the letter and spirit of the Council's Constitution., relevant licensing policiesmpolicies, licensing legislation and ensure that the staturorystatutory licensing objective are reflected in all decisions taken.
- 2. In conjunction with advice from Officers to ensure that the procedures adopted by the Committee accord at all times with the rules of natural justice.
- 3. To ensure that all Members of the Committee have undergone proper training in respect of the conduct of quasi judicial proceedings.
  - To meet with Hackney Carriage and Private Hire trade representatives and other relevant organisations to understand their issues and to progress matters in partnership.

#### Other tasks:

- 1. To ensure that written evidence is properly considered and that courtesy, care and proper balance is shown when recording evidence from witnesses and applicants.
- 2 To ensure that fair and open debate takes place with proper recording of the rationale and reasoning behind decisions.
- <u>3. To alert the Cabinet and Officers to any need for policy review or revision.</u>
- 4. To take advice from Officers present as necessary.

#### Key contacts:

- 1. Service Director (Resident and Neighbourhood) and other senior Legal Officers
- 2. Officers in Public Health and Hackney Carriages.
- 3. The Applicant and any representative
- 4. Witnesses involved in the consideration of an application or appeal
- 5. The Hackney Carriage and Private Hire trade
- 6. Other relevant organisations

Revised <u>June</u> 2023 September 7. The Cabinet

#### Chairman of the Development Management Committee

#### Purpose of the role:

To act as Chairman of the Development Management Committee and ensure that the business of the Committee is transacted in an effective and democratic manner and in compliance with the appropriate statutory requirements.

#### Key accountabilities:

- 1. To chair meetings of the Development Management Committee in accordance with the letter and spirit of the Council's Constitution.
- 2. In conjunction with advice from Officers to lead the Committee to consistent, reasonable and lawful decisions with relevant planning policies, other material considerations, government policy, the views and advice of Officers and the views of other parties being adequately considered and balanced.
- 3. To ensure all Members of the Committee have undergone proper training in dealing with planning matters.

#### Other tasks:

- 1. To conduct the business of the Committee in accordance at all times with the Local Code of Guidance for Members and Officers involved in planning matters.
- 2. To liaise as necessary with the Cabinet.
- 3. To offer comment in the press and other media as needed, on the decisions and processes of the Committee.
- 4. To alert the Cabinet and Officers to any need for policy review or revision.
- 5. To take advice from Officers present as necessary.
- 6. To offer comment in the press and other media as needed, on the decisions and processes of the Committee.

- 1. Executive Director (place)
- 2. Assistant Director (Planning) and other senior Planning Officers
- 3. The Cabinet

#### Chairman of the Standards Committee

Purpose of the role:

To act as Chairman of the Standards Committee and ensure that the business of the Committee is transacted in a proper and democratic manner.

#### Key accountabilities:

- 1. To chair meetings of the Standards Committee in accordance with the letter and spirit of the Council's Constitution.
- 2. In conjunction with advice from the Monitoring Officer lead the Committee in its work of promoting and monitoring high standards of conduct by Members and co-opted Members.
- 3. To ensure that all Members and co-opted voting Members of the Council and the Town and Parish Councils within the Council's administrative area have undergone standards training.

#### Other tasks:

- 1. To ensure that the Council is advised in respect of matters relating to the operation of the Members Code of Conduct as necessary and that the same advice is available to the Town and Parish Councils.
- 2. To deal with reports or recommendations from the Monitoring Officer in accordance with the procedures laid down.
- 3. To take advice from the Monitoring Officer as necessary.

- 1. The Monitoring Officer and Deputy Monitoring Officers
- 2. The Chief Executive and other Senior Officers
- 3. Members
- 4. Witnesses involved in the consideration of a Member conduct matter

, relevant licensing policies, licensing legislation

#### Chairman of the Alcohol and Regulated Entertainment Licensing Committee

#### Purpose of role:

To act as Chairman of the Alcohol & Regulated Entertainment Licensing Committee and ensure that the business of the Committee is transacted in an effective and democratic manner and in compliance with the appropriate statutory requirements.

#### Key accountabilities:

- 1. To chair meetings of the Alcohol & Regulated Entertainment Licensing Committee in accordance with the letter and spirit of the Council's Constitution, relevant licensing policies, licensing legislation –and ensure that the statutory licensing objectives are reflected in all decisions taken.
- 2. In conjunction with advice from Officers to ensure that the procedures adopted by the Committee accord at all times with the rule of natural justice.
- 3. To ensure that all Members of the Committee have undergone proper training in respect of the conduct of quasi judicial proceedings.

#### Other tasks:

- 1. To ensure that evidence both written and oral is properly considered and that courtesy, care and proper balance is shown when receiving evidence from witnesses and applicants.
- 2. To ensure that fair and open debate takes place with proper recording of the rationale and reasoning behind decisions.
- 3. To alert the Cabinet and Officers to any need for policy review or revision.
- 4. To take advice from Officers present as necessary.

#### Key contacts:

- 1. Monitoring Officer and senior Legal Officers.
- 2. Service Director (Resident and Neighbourhood)
- 3. Licensing Officers
- 4. The Applicant and any representative.
- 5. Witnesses involved in the consideration of an application.
- 6. The Cabinet

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#### Chairman of the Audit Committee

#### Purpose of role:

To act as Chairman of the Audit Committee and ensure that the business of the Committee is transacted in an effective and democratic manner.

#### Key accountabilities:

- 1. To chair meetings of the Audit Committee in accordance with the letter and spirit of the Council's Constitution.
- 7. In conjunction with advice from the Chief Finance Officer, External Audit Lead, Anti-Fraud Lead and ExternalInternal Audit lead the Committee in its work of providing independent assurance of the effectiveness of the Council's internal control environment.

#### Other tasks:

- 1. To ensure that the Council's financial and non-financial performance to the extent that it affects the Council's exposure to risk and weakens its internal control environment is independently scrutinised.
- 2. To take advice from the Chief Finance Officer and External Audit.

- 1. Chief Finance Officer
- 2. External Audit
- 3. The Chief Executive, Directors and other Senior Officers
- 4. Members
- 5. Internal Audit

#### Chairman of the Estate Management Appeals Panel Purpose of the role:

To act as Chairman of the Estate Management Panel and ensure that the business of the Committee is transacted in an effective and democratic manner and in compliance with the appropriate statutory requirements.

#### Key accountabilities:

- To chair meetings of the Welwyn Garden City Estate Management Appeals Panel Licensing Committee in accordance with the letter and spirit of the Council's Constitution
  - To ensure that the procedures adopted by the Panel accord at all times with the rules of natural justice, to lead the Committee to consistent and reasonable decisions with relevant policies, the views and advice of Officers and the views of other parties being adequately considered and balanced.
- <u>To ensure that all Members of the Committee have undergone proper</u> training to carry out their work.

#### Other tasks:

- To conduct the business of the Committee in accordance at all times with the Local Code of Guidance for Members and Officers involved in Planning and Welwyn Garden City Estate Management Matters.
- To ensure that evidence both written and oral is properly considered and that courtesy, care and proper balance is shown when receiving evidence from third parties and appellants.
- To ensure that fair and open debate takes place with proper recording of the rationale and reasoning behind decisions.
- To alert the Cabinet and Officers to any need for policy review orrevision.

To take advice from Officers present as necessary.

5. To offer comment in the press and other media as needed, on the decisions and processes of the Committee.

#### Key contacts:

Executive Director (Place)

Assistant Director (Planning) and other senior Planning officers

The Cabinet

#### 3. ARTICLE 3 - CITIZENS AND THE COUNCIL

Revised September 2018

# [Statutory References: Section 100 Local Government Act 1972, Sections 9MC and 105(2) Local Government Act 2000 (as amended), Local Authorities (Referendums) (Petitions and Directions) (England) Regulations 2011], Localism Act 2011

The Council will be outward looking and will seek to engage with the public whenever possible. Set out below is what the Council believes <u>Citizens resident-Citizens</u> in its Borough should expect from the Council. In granting rights to the Citizens of its Borough the Council has also set out how it expects to be treated in return.

#### 3.1. Citizens' Rights

Citizens resident in the Borough of the Council have the following rights under the Council's Constitution.

The rights of Citizens to information and to participate are explained in more detail in the Access to Information Rules in Part 4 of this Constitution:-

- (a) **Voting and Petitions** Citizens on the electoral roll for the area have the right to vote and sign a petition to request a referendum for a constitutional change in the Council's Governance. When the Council receives such a petition signed by at least 5% of the local electorate it will hold a referendum. The Council will publish in February each year the number that is equal to 5% of its local electorate which will be the figure used for the purpose of verifying any petition submitted in the year beginning with 1st April immediately after the 5% figure has been published. The Council will provide advice to any Citizen wishing to submit a petition as to the requirements involved.
- (b) Information Citizens have the right to:-
  - (i) attend meetings of the Council and its Committees except where confidential or exempt information as defined in the Access to Information Procedure Rules in Part 4 of this Constitution is likely to be disclosed and the meeting is therefore held in private;
  - (ii) attend meetings of the Cabinet when key decisions are being made except where confidential or exempt information (as defined in the Access to Information Rules) is being considered;
  - (iii) find out from the Forward Plan what Key Decisions (see Article 13 below) will be taken by the Cabinet and when;
  - (iv) see reports and background papers and any records of decisions made by the Council and the Cabinet apart from those that deal with confidential or exempt information;

- (v) exercise the statutory right to inspect registers of Members' interests, allowances paid; and
- (vi) inspect the Council's accounts and make their views known to the external auditor.
- (vii) Make a request for information held by the Council under the Freedom of Information Act 2000 or the Environmental Information Regulations 2004.
- (c) **Participation** Citizens have the right to participate in the Council's question time, submit petitions and contribute to the work of the Overview and Scrutiny Committees.
- (d) Complaints Citizens have the right to complain to:-
  - (i) the Council itself under its complaints scheme;
  - (ii) the <u>an</u> Ombudsman <u>or the Information Commissioner</u> after using the <u>Council's own complaints scheme</u>;
  - (iii) the Monitoring Officer about a breach of the Councillor's Code of Conduct.

### 3.2. Citizens' Responsibilities

In granting the Citizens of the Borough the rights outlined above, the Council expects Citizens to exercise these rights; by voting in local elections if otherwise eligible and to take other opportunities open to them to participate in the democratic process locally for example, attending Council meetings and contributing to scrutiny investigations.

The Council will be respectful and courteous in its dealings with its Citizens and expects Citizens to treat Councillors and Officers respectfully and courteously in return. This includes making requests for information or service as clearly as possible and permitting a reasonable time for a response to such requests.

Members of the public who interrupt the proceedings at any meeting or cause a disturbance at meetings will be warned to refrain and the Mayor/Chairman of the meeting will take such action as he/she sees fit in accordance with the <u>Council's Procedure Rules</u>, set out in Part 4 of this Constitution.

# 4. ARTICLE 4 - THE FULL COUNCIL

# 4.1. Meanings

(a) In this Constitution, references to the "Full Council" mean the Council in plenary session at a meeting within Article 4.3.

(a)(b) "The policy framework" means the following plans and strategies:-

- Annual Report
- Asset Management Plan
- <u>Corporate</u> Business Plan
- <u>Capital StrategyMedium Term Financial Strategy and Financial</u> <u>Governance Framework</u>
- Crime and Disorder Strategy
- Development Plan Documents submission for independent examination and adoption
- Single Equality Scheme Equality Policy
- Health and Safety Service Plan
- Housing and Homelessness Strategy
- Tenancy Strategy
- Housing Business Plan
- Housing Asset Strategy
- Investment Strategy
- Local Plan
- Medium Term Financial Strategy
- Pay Policy Statement
- Plans/Strategies relating to Budgets
- Prudential Indicators
- Treasury Management Strategy
- All plans that by law must be determined by the Council

(b)(c) "The budget" means the approval or adoption of the allocation of financial resources to different services and projects, proposed contingency funds and any decisions relating to the control of the Council's borrowing and cash requirements., the control of its capital expenditure and the setting of virement limits.

(c)(d)"Housing Land Transfer" means the approval or adoption of applications (whether in draft form or not) to the Secretary of State for approval of a programme of disposal of 500 or more properties to a person under the Leasehold Reform Housing and Urban Development Act 1993 or to dispose of land used for residential purposes where approval is required under sections 32 or 43 of the Housing Act 1985.

# 4.2. Functions of the Full Council

Unless otherwise specified only the Council will exercise the following functions:-

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- (a) adopting and changing the Constitution;
- (b) approving or adopting the policy framework, the budget and any

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application to the Secretary of State in respect of any Housing Land Transfer as proposed by the Cabinet or Overview and Scrutiny Committees;

- (c) making decisions about any matter in the discharge of an executive function which is not within the budget or policy framework, unless the decision is urgent within the meaning set out in the Budget and Policy Framework Procedure Rules in Part 4 of this Constitution;
- (d) appointing the Mayor and Deputy Mayor of the Council, the Leader of the Council and Members of the Council's Committees (apart from the Cabinet);
- (e) receiving annual reports from the Overview and Scrutiny Committees in relation to their work;
- (f) agreeing and/or amending the terms of reference for Committees, exercising non executive functions, deciding on their composition and making appointments to them;
- (g) appointing representatives to outside bodies unless the appointment is an executive function or has been delegated by the <u>Full</u> Council;
- (h) adopting an allowance scheme set out in Part 6 of this Constitution;
- (i) changing the name of the area, conferring the title of Honorary Alderman or Freedom of the Borough;
- (j) confirming the appointments of the Head of Paid Service, Monitoring Officer and Chief Finance Officer (Section 151 Officer)
- (k) making, amending, revoking, re-enacting or adopting bylaws and promoting or opposing the making of local legislation or personal Bills;
- (I) exercising all Local Choice Functions set out in Part 3 of this Constitution which the Council decides should be undertaken by itself or delegated to non-executive committees rather than the Cabinet; and exercising the necessary functions in the selection and appointment of auditors and/or to the Council, under the provisions of the Local Audit and Accountability Act 2014
- (m) debating and deciding the response to petitions containing more than 1,500 signatures that are matters reserved to Fullthe Council

(m)(n)to receive reports from the Audit Committee

(n)(o) all other matters which, by law, must be reserved to the Council.

# 4.3. Council Meetings

There are three types of Council meeting:-

- the annual meeting
- ordinary meetings
- extraordinary/special meetings

and they will be conducted in accordance with the <u>Council's Procedure Rules</u> set out in Part 4 of this Constitution-<u>and while in force, the Virtual Committee</u> Meeting Procedure Rules.

# 5. ARTICLE 5 - CHAIRING THE FULL COUNCIL

# [Statutory References: Sections 3, 5, 245 Schedule 12 Local Government Act 1972, <u>as amended by Section 46 and</u> Schedule 3 Local Government Act 2000, Chapter 2 DETR Guidance]

### 5.1. Role and function of the Mayor of the Council

The Mayor and, in their absence, the Deputy Mayor will have the following roles and functions:-

### (a) **Ceremonial Role**

The office of Mayor of the Council has both a symbolic and practical importance. The Mayor is the First Citizen of the Borough and as such is the recognised representative and spokesperson of the Council on all civic and ceremonial occasions and is the figurehead of the community which the Council serves.

In addition to chairing Council meetings and signing legal documents, the Mayor attends many events and official engagements throughout the Borough, and is a vital link between the community and the Council. The Mayor may also raise funds for local charities.

# (b) Chairing the Council Meetings

In addition to the ceremonial role, the Mayor of the Council will be the person presiding over Council meetings.

The Mayor will be elected by the Council annually at the Annual Council meeting in May. The Mayor will have the following responsibilities:-

- to uphold and promote the purposes of the Constitution and to interpret the Constitution when necessary; the Mayor's interpretation of the Constitution at Council meetings shall be final;
- to preside over meetings of the Council so that its business can be carried out efficiently and with regard to the rights of Councillors and the interests of the community;
- (iii) to ensure that the Council meeting is a forum for the debate of matters of concern to the local community and the place at which Members who are not on the Cabinet are able to hold the Cabinet to account;
- (iv) to promote public involvement in the Council's activities.

# 6. ARTICLE 6 - OVERVIEW AND SCRUTINY ARRANGEMENTS

# OVERVIEW AND SCRUTINY COMMITTEE

- 6.1. The Council will appoint an Overview and Scrutiny Committee in accordance with the law.
- 6.2. The role of the Council's Overview and Scrutiny Committee is set out comprehensively in the Protocol on the operation of the Overview and Scrutiny Committee.I
- 6.3.6.2. In summary, the Overview and Scrutiny Committee's main function is to hold the Council's Executive to account, to ensure that proper checks and balances are in place in order to safeguard the Council's executive decision-making process.
- 6.4.<u>6.3.</u> The Overview and Scrutiny Committee currently also has statutory powers over:

(1) reviewing the provision of health services in its area; and

(2) reviewing the discharge of crime and disorder functions by responsible authorities in its area.

6.5.6.4. The Overview and Scrutiny Committee may also make reports or recommendations to the Council or Executive on matters that affect the council's area or the inhabitants of its area.

Revised July 2020

# 7. ARTICLE 7 - THE CABINET

[Statutory References: Sections 9C to 9DA and 9I to 9ID and Schedule A1 Local Government Act 2000 (as amended), Chapters 4, 14 and 15 DETR Guidance and Local Government and Public Involvement in Health Act 2007] and Localism Act 2011.

# LEADER AND CABINET

- **7.1. Role** The Cabinet will carry out all of the Council's functions which are not the responsibility of any other part of the Council, whether by law or under this Constitution.
- **7.2.** Form and Composition The <u>Cabinet</u> will consist of the Leader plus a Deputy and up to eight additional Councillors, all appointed by the Leader.
- **7.3.** Leader The Leader will be a Councillor elected to the position of Leader by the Council. The Leader will hold office until:-
  - (a) They resign from the office; or
  - (b) They are suspended or disqualified from being a Councillor under the Local Government Acts 1972 or 2000; or
  - (c) They are removed from office by resolution [simple majority] of the Council; or
  - (d) They are no longer a Councillor; or
  - (e) the day when the Council holds its first annual meeting after the Leader's normal day of retirement as a Councillor.

# 7.4. Deputy Leader -

- (a) The Leader will appoint one of the Members of the Cabinet to be the Deputy Leader.
- (b) The Deputy Leader will hold office until the end of term of office of the Leader, unless:
  - (i) They cease to be a Member of the Authority;
  - (ii) They resign as Deputy Leader;
  - (iii) They are removed from office by the Leader
- (c) If for any reason the Leader is unable to act or the office of Leader is vacant, the Deputy Leader may act in his/her place in all non-statutory matters.
- (d) The Deputy Leader's tenure of office will commence immediately upon notification of the appointment by the Leader to the Chief Executive of the

Council.

- 7.5. Other Members of the Cabinet The other Members of the Cabinet shall hold office until:-
  - (a) they resign from office; or
  - (b) they are suspended or disqualified from being a Councillor under the Local Government Acts 1972 or 2000; or
  - (c) they are removed from office, either individually or collectively by the Leader (on receipt of appropriate notice from the Leader by the Proper Officer of the Council).
  - (d) they are no longer Councillors.
- **7.6. Proceedings of the Cabinet** The proceedings of the Cabinet shall take place in accordance with the Cabinet Procedure Rules set out in Part 4 of this Constitution.
- **7.7. Responsibility for Functions** A list and table "Responsibility for executive functions" in Part 3 of this Constitution sets out whether the Cabinet, Cabinet Sub-committees/Panels, or Officers are responsible for the exercise of particular executive functions.
- 7.8 **Lead Members** The Leader may appoint Lead Members to assist Cabinet Members in respect of a specified portfolio of matters.

# 8. ARTICLE 8 - NON EXECUTIVE COMMITTEES

[Statutory References: Local Authorities (Functions and Responsibilities) (England) Regulations 2000 <u>, the Local Authorities (Function and</u> Responsibilities) (England) (Amendment) Regulations 2013 which amend Schedule 1 to the 2000 Regulations in respect of the existing functions exercised by authorities in relation to the late night levy requirements under Chapter 2 of Part 2 of the Police Reform and Social Responsibility Act 2011 amended, Chapter 5 DETR Guidance]

# 8.1. Non Executive Committees

The Council will appoint the non-executive committees as set out in the table "Responsibility for non-executive Council functions" in Part 3 of this Constitution to discharge the functions described in that table. The table and an accompanying list indicate the extent of delegation of non-executive functions to Officers.

8.2 The Statement of Licensing Policy 2020-2025 required under Section 5 Licensing Act 2023 2003 was published after the decision of Full Council on the 7<sup>th</sup> January 2000 (hyperlink). The Licensing Committee is established under the 2020-2025 policy to exercise the non-executive functions of licensing under the Licensing Act 2003 and Gambling Act 2005 with delegations as specified in the Statement.

# 9. ARTICLE 9 - THE STANDARDS COMMITTEE

# Statutory References: Chapter 7, particularly Section 28 of the Localism Act 2011

# 9.1. Standards Committee

The Annual Council Meeting will appoint the Councillor Membership on the Standards Committee. Casual vacancies will be appointed by the Council during the year on recommendation from the Monitoring Officer.

#### 9.2. Composition

- (a) Membership The Standards Committee will be composed of:-
  - four Councillors excluding Cabinet Members;
  - one Cabinet Member;
  - one Member of a Parish Council wholly or mainly in the Council's area ("the Parish Member").
- (b) **Independent Person(s)** The Independent Person(s) will be entitled to attend but not vote at meetings of the Standards Committee.
- (c) **Parish Member** The Parish Member must be present at meetings of the Standards Committee when matters relating to Parish Councils or their Members are being considered. The Parish Member will not be entitled to vote at meetings of the Standards Committee.
- (d) **Councillors** At least one Borough Councillor must be present at meetings of the Standards Committee when matters relating to the Borough Council or its Members are being considered.
- (e) **Quorum** A meeting of the Standards Committee shall not be quorate unless at least three Members of the Committee (including when matters relating to Parish Councils or their Members are being considered the Parish Member) are present for its duration.
- (f) **Chairing the Standards Committee** The Chairman of the Committee will be a Borough Councillor appointed at the Annual Council meeting.

# 9.3. Role and Function

The Standards Committee will have the following terms of reference:-

- (a) promoting and maintaining high standards of conduct by Members and Coopted Members of the authority.
- (b) advising and assisting Town and Parish Councils and Councillors to maintain high standards of conduct and to make recommendations to Town and Parish Councils on improving standards or actions following a

finding of a failure by a Town or Parish Councillor to comply with the Code of Conduct.

- (c) to progress complaints on behalf of Town and Parish Councils.
- (d) advising the Council on the adoption or revision of the Members' Code of Conduct.
- (e) to receive referrals from the Monitoring Officer into allegations of misconduct in accordance with the authority assessment criteria.
- (f) receiving reports from the Monitoring Officer and assessing the operation and effectiveness of the Members' Code of Conduct.
- (g) arranging to train Members and Co-opted Members on matters relating to the Members' Code of Conduct.
- (h) assisting Councillors and Co-opted Members to observe the Members' Code of Conduct.
- (i) hearing and determining complaints about Members and Co-opted Members referred to it by the Monitoring Officer.
- (j) advising the Council upon the contents of and requirements for codes/protocols/other procedures relating to standards of conduct throughout the Council.
- (k) maintaining oversight of the Council's arrangements for dealing with complaints.
- (I) informing Council and the Chief Executive of relevant issues arising from the determination of Code of Conduct complaints.
- (m) to establish a Sub-Committee/Hearings Panel for hearing and determining complaints about Members and Co-opted Members referred to it by the Monitoring Officer including the imposition of any actions where considered appropriate.
- (n) reviewing Council use of the Regulation of Investigatory Powers Act 2000.
- (o) considering the Annual Governance Statement.

# ARRANGEMENTS FOR DEALING WITH COMPLAINTS ABOUT THE CODE OF CONDUCT FOR COUNCILLORS

# Section 28 Localism Act 2011

# I. Introduction

- 1. This procedure applies when a complaint is received that a Member, Coopted Member or Parish Member has or may have failed to comply with the Code of Conduct for Members.
- 2. The person making the complaint will be referred to as "the Complainant" and the person against whom the complaint is made will be referred to as the "Subject Member".
- **3.** No Member or officer will participate in any stage of the arrangements if he or she has, or may have, any personal conflict of interest in the matter.

### II. Procedure

# 1. Making a Complaint

A complaint must be made in writing by post or email to:-

The Monitoring Officer Welwyn Hatfield Borough Council Council Offices The Campus Welwyn Garden City Herts AL8 6AE

OR

s.chughtai@welhat.gov.ukm.martinus@welhat.gov.uk

The Monitoring Officer will acknowledge receipt of the complaint within 5 working days of receiving it and, at the same time, write to the Subject Member (and in the case of a complaint about a Parish Councillor to the Clerk of the Parish Council as well) with details of the allegations (subject to any representations from the Complainant on confidentiality, which are accepted as valid by the Monitoring Officer). The Subject Member may, within 10 working days of receipt, make written representations to the Monitoring Officer which must be taken into account when deciding how the complaint will be dealt with. Representations received after this time may be taken into account, at the discretion of the Monitoring Officer, but will in any event not be considered after the Monitoring Officer has issued his Complaint Initial Assessment.

# 2. Complaint Initial Assessment

The Monitoring Officer will review the complaint and take a decision (a Complaint Initial Assessment) as to whether it merits investigation, or another course of action. This decision will normally be taken within 20 working days of receipt of a complaint. The Monitoring Officer will have the discretion to consult with whoever he considers appropriate given the circumstances of the complaint to assist him in reaching his decision.

If the complaint fails one or more of the following testscriteria, it will be rejected:

- The complaint is against one or more named Members or co-opted Members of the Council or a Parish Council within its district;
- The Subject Member was in office at the time of the alleged conduct and the Code of Conduct was in force at the time;
- The complaint, if proven, would be a breach of the Code of Conduct under which the subject Member was operating at the time of the alleged misconduct.

If appropriate, the Monitoring Officer will then go on to apply the following criteria in deciding whether a complaint should be accepted for investigation, dealt with informally, or rejected:

- Whether a substantially similar allegation has previously been made by the Complainant to Standards for England, or the Standards Committee, or the complaint has been the subject of an investigation by another regulatory authority;
- Whether the complaint is about something that happened so long ago that those involved are unlikely to remember it clearly enough to provide credible evidence, or where the lapse of time means there would be little benefit or point in taking action now;
- Whether the allegation is anonymous;
- Whether the allegation discloses a potential breach of the Code of Conduct, but the complaint is not serious enough to merit any action and:-
  - (i) the resources needed to investigate and determine the complaint are wholly disproportionate to the allegations;
  - (ii) whether, in all the circumstances, there is no overriding public benefit in carrying out an investigation (including (i) when the incident complained of happened and (ii) where the member complained of is no longer a councillor)
- Whether the complaint appears to be malicious, vexatious, politically motivated or tit-for-tat;

- Whether the complaint suggests that there is a wider problem throughout the authority;
- Whether it is apparent that the subject of the allegation is relatively inexperienced as a Member, or has admitted making an error and the matter would not warrant a more serious sanction;
- Whether training or conciliation would be the appropriate response;
- Whether the Member has apologised for their conduct or whether he or she is willing to apologise. Whether the matter does not warrant more serious action following an apology."Whether the Member apologises for the conduct or was he or she willing to apologise and the matter did not warrant a more serious action
- Is the subject matter of the complaint being dealt with through any other complaints, legal or regulatory process

# 3. Additional Information

The Monitoring Officer may require additional information to come to a decision and may request information from the Subject Member. Where the complaint relates to a Parish Councillor, the Monitoring Officer may also inform the Clerk of the Parish Council of the complaint and seek the views of the Clerk of the Parish Council before deciding whether the complaint merits formal investigation or other action. In appropriate cases, the Monitoring Officer may seek to resolve the complaint informally, without the need for an investigation. Such informal resolution may involve the Subject Member accepting that his/her conduct was unacceptable and offering an apology, or taking other steps. Where the Subject Member or the authority (in appropriate cases) make a reasonable offer of local resolution, but it is rejected by the Complainant, the Monitoring Officer will take account of this in deciding whether the complaint merits formal investigation.

If the complaint identifies criminal conduct or breach of other regulations by any person, the Monitoring Officer is authorised to report this to the Police or other prosecuting or regulatory authorities.

# 4. Confidentiality

If a Complainant has asked for their identity to be withheld, this request will be considered by the Monitoring Officer at the Complaint Initial Assessment stage.

As a matter of fairness and natural justice, the Subject Member should usually be told who has complained about them and receive details of the complaint. However, in exceptional circumstances, the Monitoring Officer may withhold the Complainant's identity if on request from the Complainant, or otherwise, they are satisfied that the Complainant has reasonable grounds for believing that they or any witness relevant to the complaint may be at risk of physical harm, or his or her employment may be jeopardised if their identity is disclosed, or where there are medical risks (supported by medical evidence) associated with the Complainant's identity being disclosed.

If the Monitoring Officer decides to refuse a request by a Complainant for confidentiality, they will offer the Complainant the option to withdraw the complaint, rather than proceed with his or her identity being disclosed. The Monitoring Officer will balance whether the public interest in taking action on a complaint will outweigh the Complainant's wish to have his or her identity withheld from the Subject Member

### 5. Investigation

The Monitoring Officer will appoint an Investigating Officer where a complaint merits formal investigation. The Investigating Officer may be a Council officer, an officer of another Council, or an external investigator.

The Investigating Officer will follow guidance issued by the Monitoring Officer on the investigation of complaints. The guidance will follow the principles of proportionality and the cost-effective use of Council resources and shall be interpreted in line with these principles.

The Investigating Officer will ensure that the Subject Member receives a copy of the complaint - subject to a Monitoring Officer decision on Confidentiality.

At the end of their investigation, the Investigating Officer will produce a draft report and will send copies of that draft report to the Complainant and to the Subject Member, for comments. The Investigating Officer will take such comments into account, before issuing their final report to the Monitoring Officer.

# 6. Investigation Officer finding of insufficient evidence of failure to comply with the Code of Conduct

The Monitoring Officer will review the Investigating Officer's report and, if satisfied that the Investigating Officer's report is satisfactory, will make a Confirmation Decision to confirm the finding of no failure to comply with the Code of Conduct.

The Monitoring Officer will write to the Complainant and the Subject Member (and to the Clerk of the Parish Council, where the complaint relates to a Parish Councillor), with a copy of the Confirmation Decision and the Investigating Officer's final report.

If the Monitoring Officer is not satisfied that the investigation has been conducted satisfactorily, the Investigating Officer may be asked to reconsider their report and conclusion.

# 7. Investigating Officer finding of sufficient evidence to failure to comply with the Code of Conduct

The Monitoring Officer will review the Investigating Officer's report and will then either send the matter for Local Hearing before the Hearings Panel or, after consulting the Independent Person, seek Local Resolution.

# 8. Local Resolution

If the Monitoring Officer considers that the matter can reasonably be resolved without the need for a hearing, they will consult with the Independent Person and the Complainant and seek to agree a fair resolution. Such resolution may include the Member accepting that their conduct was unacceptable and offering an apology, and/or other remedial action. If the Member accepts the suggested resolution, the Monitoring Officer will report the outcome to the Standards Committee and the Clerk to the Parish Council (if appropriate) for information, but will take no further action. If the Complainant or the Subject Member refuses Local Resolution in principle or to engage with the agreed outcome, the Monitoring Officer will refer the matter for a Local Hearing without further reference to the Complainant or the Subject Member.

# 9. Local Hearing

Where, in the opinion of the Monitoring Officer, Local Resolution is not appropriate or the Complainant and/or Subject Member refuse to co-operate, then the Monitoring Officer will report the Investigating Officer's report to the Hearings Panel which will conduct a Local Hearing before deciding whether the Member has failed to comply with the Code of Conduct and, if so, whether to take any action in respect of the Member.

The Council has agreed a procedure for local hearings, which is attached to these arrangements.

# **10.** Constitution of the Hearings Panel

The Hearings Panel is a Sub-Committee of the Council's Standards Committee. The Council has decided that it will comprise of 3 Members of the Council. Where the complaint is about a Parish Member, the Hearings Panel will include the Parish Member co-opted to the Standards Committee.

The Independent Person is invited to attend all meetings of the Hearings Panel and their views must be sought and taken into consideration before the Hearings Panel takes any decision on whether the Member's conduct constitutes a failure to comply with the Code of Conduct and as to any action to be taken following a finding of failure to comply with the Code of Conduct.

# 11. The Independent Person

The Independent Person must be a person who has applied for the post following advertisement of a vacancy for the post, and appointed by a positive vote from a majority of all the Members of Council at a meeting of the Council.

A person is not eligible for appointment if they:

11.1 Are or have been within the past 5 years, a Member, co-opted Member or officer of the Council with the exception that former Independent

Members of Standards Committees can be appointed as Independent persons.

- 11.2 Are or have been within the past 5 years, a Member, co-opted Member or officer of a parish council within the Borough, or
- 11.3 Are a relative or close friend, of a person within paragraph 11.1 or 11.2 above. For this purpose, "relative" means-
  - 11.3.1 Spouse or civil partner;
  - 11.3.2 Living with the other person as husband and wife or as if they were civil partners;
  - 11.3.3 Grandparent of the other person;
  - 11.3.4 A lineal descendent of a grandparent of the other person;
  - 11.3.5 A parent, sibling or child of a person within paragraphs 11.3.1 or 11.3.2;
  - 11.3.6 A spouse or civil partner of a person within paragraphs 11.3.3, 11.3.4 or 11.3.5; or
  - 11.3.7 Living with a person within paragraphs 11.3.3, 11.3.4 or11.3.5 as husband and wife or as if they were civil partners

# 12. Action the Hearing Panel may take where a Member has failed to comply with the Code of Conduct

Where a Hearings Panel find that a Member has failed to comply with the Code of Conduct, the Council has delegated to the Standards Committee and its Hearings Panel such of its powers to take action in respect of individual Members as may be necessary to promote and maintain high standards of conduct. Accordingly the Hearings Panel may:-

- 12.1 Publish its findings in respect of the Member's conduct;
- 12.2 Report its findings to Council (or to the Parish Council) for information;
- 12.3 Recommend to Council that the Member be censured;
- 12.4 Recommend to the Member's Group Leader (or in the case of ungrouped Members, recommend to Council) that he/she be removed from any or all Committees or Sub-Committees of the Council;
- 12.5 Recommend to the Leader of the Council that the Member be removed from the Executive, or removed from their Portfolio responsibilities;

- 12.6 Instruct the Monitoring Officer to (or recommend that the Parish Council) arrange training for the Member;
- 12.7 Recommend to Council (or recommend to the Parish Council) that the Member be removed from all outside body appointments to which they have been appointed or nominated by the Council (or by the Parish Council);
- 12.8 Withdraw (or recommend to the Parish Council that it withdraws) facilities provided to the Member by the Council, such as a computer, website and/or email and Internet access; or
- 12.9 Exclude (or recommend that the Parish Council exclude) the Member from the Council's offices or other premises, with the exception of meeting rooms as necessary for attending Council, Committee and Sub-Committee meetings.

### 13. Revision of these Arrangements

The Council may by resolution or delegation to the Monitoring Officer agree to amend these arrangements and has delegated to the Chairman of the Hearings Panel the right to depart from these arrangements where they consider that it is expedient to do so in order to secure the effective and fair consideration of any matter.

#### 14. Appeals

Subject to Judicial Review, or a decision of the Local Government Ombudsman, there is no right of appeal against a decision of the Monitoring Officer or of the Hearings Panel.

# STANDARDS SUB-COMMITTEE HEARING PROCEDURE

Item no.		Procedure		
1.		Quorum		
	1.1	Three <u>M</u> members must be present throughout the hearing to form a quorum		
	1.2	Where the complaint refers to a Parish Councillor the non voting Parish member of the Standards Committee may be present		
	1.3	The Sub-Committee shall nominate a Chairman for the meeting		
2.		<u>Opening</u>		
	2.1	The Chairman explains the procedure for the hearing and reminds all parties to turn off mobile phones, audible alarms and pagers, etc.		
	2.2	The Chairman asks all present to introduce themselves		
	2.3	The Councillor will be asked whether they wish to briefly outline their position		
3.		The Complaint		
	3.1	The Investigating Officer shall be invited to present their report including any documentary evidence or other material (and to call witnesses as required by the Investigating Officer). This report and documentary evidence must be based on the complaint made to the Council - no new points will be allowed.		
	3.2	The Councillor against whom the complaint has been made (or their representative) may question the Investigating Officer upon the content of their report and any witnesses called by the Investigating Officer. (This is the Councillor's opportunity to ask questions arising from the Investigator's report and not to make a statement).		
	3.3	Members of the Sub-Committee may question the Investigating Officer upon the content of their report and/or any witnesses called by the Investigating Officer.		
		The Councillor's Case		
4.	4.1	The Councillor against whom the complaint has been made (or their representative) may present their case (and call any witnesses as required by the Councillor or their representative)		
	4.2	The Investigating Officer may question the Councillor and/or any witnesses		

	4.3	Members of the Sub-Committee may question the Member and/or any witnesses
_		Summing Up
5.	5.1	The Investigating Office may sum up the Complaint
	5.2	The Member (or their representative) may sum up their case.
6.		Decision
	6.1	Members of the Sub-Committee will deliberate in private to consider the complaint in consultation with the Independent Person prior to reaching a decision.
	6.2	On the Sub-Committee's return the Chairman will announce the Sub- Committee's decision in the following terms:
		6.2.1 The Sub-Committee decides that the Member has failed to follow the Code of Conduct or
		6.2.2 The Sub-Committee decides that the member has not failed to follow the Code of Conduct
		6.2.3 The Sub-Committee will give reasons for their decision
	6.3	If the Sub-Committee decides that the Member has failed to follow the Code of Conduct the Panel will consider any representations from the Investigator and/or the Member as to:
		6.3.1 Whether any action should be taken and
		6.3.2 What form any action should take
	6.4	The Sub-Committee will then deliberate in private to consider what action if any should be taken in consultation with the Independent Person
	6.5	On the Sub-Committee's return the Chairman will announce the Sub- Committee's decision (in relation to a Parish Councillor a recommendation to the Parish Council).
	6.6	The Sub-Committee will consider whether it should make any recommendations to the Council or in relation to a Parish Councillor to the Parish Council with a view to promoting high standards of conduct among Members
	6.7	

# SUB-COMMITTEE (HEARING PANEL)

# Appointed by:

The Council, for the purposes of section 28(6) and (7) of the Localism Act 2011 who have delegated this power to the Standards Committee)

# Chairman and Vice-Chairman appointed by:

The Chairman shall be elected by the Sub-Committee at each meeting.

# Number of Elected Members:

3 Members of the Council.

1 Co-Opted Parish/Town Councillor

# **Political Proportionality:**

Rules of political proportionality apply.

#### Substitutes:

None.

### **Frequency:**

As and when required.

#### Venue:

To be determined by the Monitoring Officer

At least 3 voting Members.

# Quorum:

#### **Independent Person:**

Appointment approved by the Council in accordance with the provisions of Section 28(6) and (7) of the Localism Act 2011

# The Independent Person:

The Independent Person to attend the meetings of the Standards Committee/Sub-Committee dealing with hearings into allegations of misconduct as and when required.

# **Terms of Reference**

To conduct a Hearing into an allegation that a Member or Co-Opted Member has breached the Authority's Code of Conduct.

Following a Hearing, make one of the following findings:

- (a) That the Member has not failed to comply with the Code of Conduct and no further action needs to be taken in respect of the matters considered at the Hearing.
- (b) That the Member has failed to comply with the Code of Conduct but that no further action needs to be taken in respect of the matters considered at the Hearing.
- (c) That the Member has failed to comply with the Code of Conduct and that an action and/or an informal resolution should be imposed. (In respect of a Parish Councillor this will be by way of a recommendation to the Parish/Town Council concerned.)

The Sub-Committee may impose any action or combination of actions available to it, or impose any informal resolution or combination of informal resolutions as are available to the Council by law or policy.

After making a finding the Sub-Committee shall, as soon as reasonably practicable, provide written notice of its findings and the reasons for its decision to the Member and complainant.

# 10. ARTICLE 10 - AREA COMMITTEES AND FORUMS

# 10.1. Area Committees

The Council does not presently appoint area committees as part of its decision making structure. If it decides to consider the appointment of area committees it will consult with relevant Parish and Town Councils in its Borough before introducing them.

# 11. ARTICLE 11 - JOINT ARRANGEMENTS

[Statutory References: Sections 9E to 9EB Local Government Act 2000, Chapter 6 DETR Guidance, The Local Authorities (Arrangements for the Discharge of Functions) (England) Regulations 2012] and Section 101 (as amended) and Section 113 of the Local Government Act 1972

### 11.1. Joint Arrangements

- (a) The Council may establish joint arrangements with one or more local authorities and/or their executives to exercise functions (which are not executive functions) in any of the participating authorities, or advise the Council. (Such arrangements may involve the appointment of a joint committee with these other local authorities).
- (b) The Cabinet may establish joint arrangements with one or more local authorities to exercise functions which are executive functions. Such arrangements may involve the appointment of joint committees with these other local authorities.
- (c) Details of any joint arrangements which the Council may enter into including any delegations to joint committees, will be incorporated in the Council's Scheme of Delegations in Part 3 of this Constitution.

# 11.2. Delegation to and from Other Local Authorities

- (a) The Council may delegate non-executive functions to another local authority pursuant to section 101 of the Local Government Act 1972.
- (b) The Cabinet may delegate executive functions to another local authority or the executive of another local authority with the agreement of that other local authority.
- (c) The decision whether or not to accept such a delegation from another local authority shall be reserved to the appropriate meeting of Council or Cabinet, depending on the nature of the delegation.

# 11.3. Contracting Out

The Council may contract out to another body or organisation non-executive functions which may be exercised by an officer and which are subject to an order under section 70 of the Deregulation and Contracting Out Act 1994, or under contracting arrangements where the contractor acts as the Council's agent under usual contracting principles, provided in the latter case that there is no delegation of the Council's discretionary decision making. The Cabinet may contract out executive functions on the same basis.

# 12. ARTICLE 12 - OFFICERS

[Statutory References: Section 112 and 151 Local Government Act 1972, Sections 4 and 5 Local Government and Housing Act 1989, Chapter 8 DETR Guidance]

### 7.1. Management

# **Structure**

### 12.1 Structure

- (a) The Council may engage such Officers as it considers necessary to carry out its functions
- (b) The Council will engage persons for the following posts, who will be designated chief officers:

<u>Post</u>	Main Functions and Areas of Responsibility
Chief Executive (Head of Paid	Supports the political leadership of the Council to provide strategic direction for the Council.
Service)	As Head of Paid Service within the meaning of Section 4 of the Local Government and Housing Act 1989 has, overall corporate management and operational responsibility involving securing and managing the professional body of Officers needed to deliver modern, effective, well focused services.
	Facilitates the operation of the Council's decision making structure both executive and non-executive by providing appropriate support and advice.
	Represents the Council on partnership and external bodies (as required by statute or the Council).
	Acts as the Electoral Registration Officer and Returning Officer for elections.
	Emergency Plan and Business Continuity Plans implementation (shared).
Executive Director (Place)	Deputises for the Chief Executive as necessary.
	Regeneration and economic development, planning, leisure, community and cultural services.
Executive Director	Deputises for the Chief Executive as necessary.
(Finance and Transformation)	Legal and governance, <u>human resources</u> , customer services and transformation, finance, ICT and digital services, and cemetery and cremation services.
Service Director (Property Maintenance and Climate Change)	Deputises for the Chief Executive as necessary. Property maintenance and climate change.
Service Director (Resident and Neighbourhood)	Deputises for the Chief Executive as necessary. Public health, hackney carriages, licensing, independent living, neighbourhood and enforcement, community safety, street wardens, CCTV,

environment services, landscape and ecology and private sector housing.

- (c) **Statutory Officers** These are
  - Head of Pai<u>d</u>r Service as defined by Section 4 of the Local Government and Housing Act 1989
  - Monitoring Officer as defined by Section 5 of the Local Government and Housing Act 1989
  - Chief Finance Officer as defined by Section 151 of the Local Government Act 1972 (also referred to as the 'Section 151 Officer').

The Council has designated the following Officer posts to these statutory posts.

Post	Designation
Chief Executive	Head of Paid Service
Assistant Director (Legal and Governance)	Monitoring Officer
Legal Services Manager <del>and</del> Governance Services Manager	Deputy Monitoring Officers
Executive Director (Finance and Transformation)	Chief Finance Officer <del>(also referred to as the 'Section 151 Officer')</del>
Assistant Director (Finance)	Deputy Chief Finance Officer (also referred to as the 'Deputy Section 151 Officer')

The Head of Paid service may not be the Monitoring Officer, but may hold the post of Chief Finance Officer if a qualified accountant. The Monitoring Officer cannot be the Chief Finance Officer or Head of Paid Service. The duties of both the Monitoring Officer and Chief Finance Officer (apart from the administration of the financial affairs of the Council) will be carried out personally. The deputies nominated by the Monitoring Officer and Chief Finance Officer will act in their absence.

The Service Director (Resident and Neighbourhood), Governance Services Manager and Licensing Team Leader are Authorising Officers for the purpose of using covert intelligence under the Regulation of Investigatory Powers Act 2000.

(d) A description of the overall departmental structure of the Council showing the management structure and responsibility for functions is set out in part 7 of this Constitution.

# **12.2** Functions of the Head of Paid Service

**Discharge of functions by the Council** - The Head of Paid Service will be responsible and <u>when considered appropriate</u>, report to full Council regarding the manner in which the discharge of the Council's functions are co-ordinated, the number and grade of Officers required for the discharge of functions and the organisation of Officers.

# **12.3 Functions of the Monitoring Officer**

- (a) Maintaining the Constitution The Monitoring Officer will maintain an up to date<u>up-to-date</u> version of the Constitution and will ensure that it is widely available for consultation by Members, Officers and the public.
- (b) Ensuring lawfulness and fairness of decision making After consulting with the Head of Paid Service and Chief Finance Officer, the Monitoring Officer will report to the full Council if he or she considers that any proposal, decision or omission would give rise to unlawfulness or if any decision or omission has given rise to maladministration. Such a report will have the effect of stopping the proposal or decision being implemented until the <u>Monitoring Officers</u> report has been considered.
- (c) **Supporting the Standards Committee** The Monitoring Officer will contribute to the promotion and maintenance of high standards of conduct through provision of support to the Standards Committee which will include advising and training Members and co-opted Members about their responsibilities.
- (d) **Receiving reports** The Monitoring Officer will receive and act on reports of complaints about breaches under the Councillor Code of Conduct.
- (e) **Conducting investigations** The Monitoring Officer will conduct investigations into complaints and make reports or recommendations in respect of them to the Standards Sub-Committee (Hearings Panel).
- (f) Proper Officer for access to information The Monitoring Officer will ensure that the statutory requirements relating to decisions of the Council and the Cabinet, including publication of agendas, public access to meetings, recording decisions and providing relevant Officers reports and inspection of background papers are complied with at all times.
- (g) Advising whether executive decisions are within the budget and policy framework The Monitoring Officer will provide determinations as to whether decisions of the Cabinet are in accordance with the budget and policy framework.
- (h) **Contributing to corporate management** The Monitoring Officer will contribute to the corporate management of the Council, which will include the provision of professional legal advice.
- (i) Providing advice The Monitoring Officer will provide advice in respect of the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and budget and policy framework issues to all Members and will support and advise Members and Officers in their respective roles.

# 12.3 Functions of the Chief Finance Officer (also referred to as the 'Section 151 Officer'

(a) Ensuring lawfulness and financial prudence of decision making - After consulting with the Head of Paid Service and the Monitoring Officer, the Chief Finance Officer will report to the full Council and the Council's external auditor if he or she considers that any proposals, decision or course of action will involve incurring unlawful expenditure, or is unlawful and is likely to cause a loss or deficiency or if the Council is about to enter an item of account unlawfully.

- (b) **Administration of financial affairs** The Chief Finance Officer will have responsibility for the administration of the financial affairs of the Council.
- (c) **Contributing to corporate management** The Chief Finance Officer will contribute to the corporate management of the Council, which will include the provision of professional financial advice.
- (d) Providing advice The Chief Finance Officer will provide advice in respect of the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and budget and policy framework issues to all Members and will support and advise Members and Officers in their respective roles.
- (e) **Give financial information** The Chief Finance Officer will provide financial information to Members of the public in accordance with his or her statutory obligations in this respect.

# 12.2. Duty to provide sufficient resources to the Monitoring Officer and Chief Finance Officer

The Council will provide the Monitoring Officer and Chief Finance Officer with such officers, accommodation and other resources as are in their opinion sufficient to allow their duties to be performed.

# 12.3. Conduct

Officers will comply with the Officers' Code of Conduct and the Protocol on Officer/Member Relations set out in Part 5 of this Constitution.

### 12.4. Employment

The recruitment, selection and dismissal of Officers will comply with the Officer Employment Procedure Rules set out in Part 4 of this Constitution.

#### 12.5. Emergency Planning

In connection with the Council's duties to plan for and respond to emergencies of incidents, whether under the Civil Contingencies Act 2004 or other legislation, Risk and Resilience is a function that sits under the Service Director (Property Maintenance and Climate Change).

The Function is responsible for delivering and maintaining plans and procedures to facilitate the Council's response to incidents and emergencies.

The Service Director (Property Maintenance and Climate Change) is her<u>e</u>by appointed and authorised to represent the interests of and make decisions on behalf of Welwyn Hatfield Borough Council at any:

- Command team
- Incident management team
- Multi-agency meeting

which may be set up either in response to any incident or in order to plan for any identified threat or hazard. This <u>function</u> will be approved by the Senior Leadership Team.

The Chief Executive may also appoint and authorise any person, whether a Welwyn Hatfield Borough Council employee or otherwise, to act in support of the Council's response to any incident, including the powers referred to in the above paragraph. Such authorisation shall be in writing and will be valid until such time it is revoked.

The Risk and Resilience Function will maintain a register of appointed individuals showing the date of their appointment, the scope of their authorisation and records of training received.

The Chief Executive may request or respond to requests for mutual aid assistance arising out of any incident.

# 13. ARTICLE 13 - DECISION MAKING

### 13.1. Responsibility for Decision Making

The Council will issue and keep up to date a record of what part of the Council or individual has responsibility for particular types of decisions or decisions relating to particular areas or functions. This record is set out in Part 3 of the Constitution.

# **13.2.** Principles of Decision Making

All decisions of the Council will be made in accordance with the following principles: -

- (a) proportionality, that is the action must be proportionate\_to the desired outcome;
- (b) due consultation and the taking of professional advice from Officers;
- (c) compliance with all legal requirements;
- (d) a presumption in favour of openness;
- (e) clarity of aims and desired outcomes;

### 13.3. Types of Decision

- (a) **Decisions reserved to full Council** Decisions relating to the functions listed in Article 4.2 will be made by the full Council and not delegated.
- (b) Key Decisions These are defined as: -
  - Any executive decision which incurs expenditure, or makes savings which are, has significant financial implications, having regard to the Council's budget for a service or function.

"Significant" means expenditure or savingsfinancial implications above £100,000.

(iii) Those decisions which although unlikely to involve significant expenditure or savings are nevertheless likely to be significant in terms of their effects on communities living or working in an area comprising two or more wards of the Borough.

A decision taker may only make a key decision in accordance with the requirements of the Access to information Procedure Rules set out in Part 4 of this Constitution.

(c) Executive Decisions in this Constitution are governed by Article 6 (Overview and Scrutiny arrangements) Article 7 (the Cabinet, the Cabinet Procedure Rules and the table of the Executive functions in Part 3 and Article 11 (Joint arrangements) insofar as any joint arrangements determine executive decisions and this Article 13 (Decision making) and

# 13.4. Decision Making by the Full Council

Subject to Article 13.8 the Council meeting will follow the <u>Council's Procedure</u> <u>Rules</u> set out in Part 4 of the Constitution when considering any matter.

#### 13.5. Decision Making by the Cabinet

Subject to Article 13.8 the Cabinet will follow the Cabinet Procedure Rules set out in Part 4 of the Constitution when considering any matter.

#### 13.6. Decision Making by the Overview and Scrutiny Committee

The Overview and Scrutiny Committee will follow the Protocol for the Operation of the Overview and Scrutiny Committee set out in Part 4 of the Constitution when considering any matter.

# 13.7. Decision Making by other Committees and Boards and Panels established by the Council

Subject to Article 13.8, other Council Committees, Boards and Panels will follow those parts of the <u>Council's Procedure Rules</u> set out in Part 4 of the Constitution as apply to them.

# 13.8. Decision Making by Council Bodies which Determine the Rights of Individuals

The Council, Cabinet, a Member or an Officer determining the rights, obligations or the responsibility of any person will follow a fair procedure which accords with the requirements of natural justice.

<u>13.9</u> Section 100(G)(2) Local Government Act 1972 requires that the Council shall maintain a list

(a) specifying those powers of the Council which, for the time being, are exercisable from time to time by officers of the Council in pursuance of arrangements made under this Act or any other enactment for their discharge by those officers; and

(b) stating the title of the officer by whom each of the powers so specified is for the time being so exercisable;

but this subsection does not require a power to be specified in the list if the arrangements for its discharge by the officer are made for a specified period not exceeding six months.

#### 14. ARTICLE 14 - FINANCE, CONTRACTS AND LEGAL MATTERS

# [Statutory References: Sections 135, 151, 222, 223 and 234 Local Government Act 1972, Part VIII Local Government Finance Act 1988.]

#### 14.1. Financial Management

The management of the Council's financial affairs will be conducted in accordance with the Financial Regulations set out in Part 4 of the Constitution.

#### 14.2. Contracts

Every contract made by the Council will comply with the Contract Procedure Rules set out in Part 4 of the Constitution.

#### 14.3. Legal Proceedings

The Assistant Director (Legal and Governance) is authorised to institute, defend or participate in any legal proceedings in any case where such action is necessary to give effect to decisions of the Council or in any case where they consider that such action is necessary to protect the Council's interests.

#### 14.4. Authentication of Documents

Where any document is necessary to give legal effect to a Council decision or any legal procedure or proceedings on behalf of the Council, it will be signed by the Assistant Director (Legal and Governance) or any other person authorised by them, unless any enactment otherwise authorises or requires, or the Council has given requisite authority to some other person.

#### 14.5. Common Seal of the Council

The Common Seal of the Council will be kept in a safe place in the custody of the Assistant Director (Legal and Governance). A decision of the Council, or of any part of it, will be sufficient authority for sealing any document necessary to give effect to the decision. The Common Seal will be affixed to those documents which in the opinion of the Assistant Director (Legal and Governance) should be sealed or in relation to the procurement of goods and services, for contracts valued at £100,000 or over. The affixing of the Common Seal will be attested by any one of the following persons: the Mayor, Chief Executive, any Directors, Assistant Directors, Legal Services Manager, or any other person duly authorised by the Assistant Director (Legal and Governance).

For any contracts valued at £500,000 or over, the affixing of the Common Seal will be attested by any two of the above persons.

An entry of every sealing of a document shall be made and consecutively numbered in a register to be provided for the purpose and shall be signed or initialled by the person who has attested the seal.

The Common Seal of the Council will be kept in a safe place in the custody of the Assistant Director (Legal and Governance). A decision of the Council, or of any part of it, will be sufficient authority for sealing any document necessary to give effect to the decision. The Common Seal will be affixed to those documents which in the opinion of the Assistant Director (Legal and Governance) should be sealed or in relation to the procurement of goods and services, for contracts valued at £100,000 or over. The affixing of the Common Seal will be attested by any one of the following persons: the Mayor, Chief Executive, any Directors, Assistant Directors, Legal Services Manager, or any other person duly authorised by the Assistant Director (Legal and Governance).

For any contracts valued at £500,000 or over, the affixing of the Common Seal will be attested by any two of the above persons.

An entry of every sealing of a document shall be made and consecutively numbered in a register to be provided for the purpose and shall be signed or initialled by the person who has attested the seal.

#### **14.6 Electronic Signing and Sealing of Documents**

A document may be signed or sealed by electronic means, provided that the signing or sealing of the document by such means is permitted by law and the method of electronic signing or sealing to be utilizsed has been approved by the Assistant Director (Legal and Governance) for use in relation to the type of document concerned. The requirements of this Constitution relating to the signing and sealing of documents shall apply regardless of whether electronic or physical means of signing or sealing are used.

Revised-

September 2022

## 15. ARTICLE 15 - MONITORING AND REVIEW OF THE CONSTITUTION

#### [Statutory References: Sections 9P Local Government Act 2000 9as amended), Chapters 10 and 15 DETR Guidance]

#### 15.1. Duty to Monitor and Review the Constitution

- (a) The Monitoring Officer will regularly review and monitor the operation of the Constitution to ensure that the aims and principles of the Constitution are given full effect.
- (b) An annual review of the Constitution will be carried out at the end of each Municipal Year by the Monitoring Officer.

#### **15.2.** Protocol for Monitoring and Review of Constitution by Monitoring Officer

- (a) The Monitoring Officer will make recommendations to the Council in respect of any proposed substantial amendments to the Constitution following his/her review of the Constitution. The Monitoring Officer will make changes\_when required by statute or decisions of the <u>Full</u> Council and in addition shall keep documents incorporated by hyperlink under review and revise or substitute such documents as and when required for consistency or clarification.<sup>-</sup>
- (b) A key role for the Monitoring officer will to be aware of the strengths and weaknesses of the Constitution adopted by the Council, and to make recommendations for ways in which it could be amended in order better to achieve the purposes set out in Article 1. In undertaking this task the Monitoring Officer may:-
  - (i) observe meetings of different parts of the Member and Officer structure;
  - (ii) undertake an audit trail of a sample of decisions;
  - (iii) record and analyse issues raised with him/her by Members, officers, the public and other relevant stakeholders;
  - (iv) compare practices in the Council with those in other comparable authorities, or national examples of best practice.

#### **15.3.** Changes to the Constitution

- (a) Substantial changes to the Constitution will only be approved following a majority of Members voting at a <u>fFull</u> Council meeting and after consideration of the proposal and on the recommendation of the Monitoring Officer<u>and Constitution Review Group</u>.
- (b) In the event of a change from a Leader and Cabinet form of executive to another form of executive arrangement, or vice versa the Council will take reasonable steps to consult with local electors and other interested persons in the area when drawing up proposals and will take these into account before changing its Constitution.

- (c) Changes to the Constitution which do not involve a change in the form of executive arrangement will only be made following consultation which will be proportionate to the scale, scope and extent of the change\_proposed.
- (c) <u>The Executive Director (Finance & Transformation) and Assistant Director</u> (Legal and Governance) may make changes to the constitution where required in any relevant circumstances.

# 16. ARTICLE 16 - SUSPENSION, INTERPRETATION AND PUBLICATION OF THE CONSTITUTION

#### [Statutory References: Section 9P Local Government Act 2000 (as amended), Chapter 10 DETR Guidance]

#### 16.1. Suspension of the Constitution

- (a) **Limit to suspension.** The Articles of this Constitution may not be suspended. The Rules specified below may be suspended by the full Council to the extent permitted within those Rules and the law.
- (b) **Procedure to suspend.** A motion to suspend any Rules will not be moved without notice unless at least one half of the whole number of Councillors are present. The extent and duration of suspension will be proportionate to the result to be achieved, taking account of the purposes of the Constitution set out in Article 1.
- (c) **Rules capable of suspension.** The following Rules may be suspended in accordance with Article 16.1.

All of the Council Procedure Rules contained in Part 4 of this Constitution except those which have statutory effect.

#### 16.2. Interpretation

The ruling of the Mayor of the Council as to the construction or application of this Constitution or as to any proceedings of the Council shall not be challenged at any meeting of the Council. Such interpretation will have regard to the purposes of this Constitution contained in Article 1.

#### 16.3. Publication

- (a) The Monitoring Officer will give either a printed or electronic copy of this Constitution to each Member of the Council upon delivery to him/her of that individual's declaration of acceptance of office on the Member first being elected to the Council.
- (b) The Monitoring Officer will ensure that copies are available for inspection electronically at the Council offices, libraries and other appropriate locations, and hard copies can be purchased by Members of the local press and the public on payment of a reasonable fee.
- (c) The Monitoring Officer will ensure that the summary of the Constitution is made widely available within the area and is updated as necessary.

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
Council	48 Members of the Council	Unless otherwise specified, only the Council will exercise the following functions:-	Functions are delegated to Officers to the extent listed in the Responsibility for Functions in Part 3 of the Council's Constitution.
		1. Adopting and changing the Constitution.	
		2. Approving or adopting the policy framework, the budget and any application to the Secretary of State in respect of any Housing Land Transfer as proposed by the Cabinet or Overview and Scrutiny Committee.	
		3. Making decisions about any matter in the discharge of an executive function which is not within the budget or policy framework, unless the decision is urgent within the meaning set out in the Budget and Policy Framework Procedure Rules in Part 4 of the Council's Constitution.	
		<ol> <li>Appointing the Leader, Mayor and Deputy Mayor of the Council.</li> </ol>	
		5. Receiving an annual report from the Overview and Scrutiny Committee in relation to its work.	
		<ol> <li>Agreeing and/or amending the terms of reference for Committees, exercising non-executive functions, deciding on their composition and making appointments to them.</li> </ol>	
		<ol> <li>Selecting and appointing external auditors or auditor panels under the provision of the Local Audit and Accountability Act 2014.</li> </ol>	
		<ol> <li>Appointing representatives to outside bodies unless the appointment is an executive function or has been delegated by the Council.</li> </ol>	
		<ol> <li>Adopting a Members Allowance scheme as set out in Part 6 of the Council's Constitution.</li> </ol>	
		10. Changing the name of the area, conferring the title of Honorary Alderman or Freedom of the Borough.	
		<ol> <li>Confirming the appointment of the Head of Paid Service, Monitoring Officer and Chief Finance Officer.</li> </ol>	
		<ol> <li>Making, amending, revoking, re-enacting or adopting bylaws and promoting or opposing the making of local legislation or personal Bills.</li> </ol>	
		13. Exercising all Local Choice Functions set out in Part 3 of the Council's Constitution which the Council decides should be undertaken by itself or delegated to non-executive Committees rather than the Cabinet.	
		<ol> <li>Debating and deciding the response to petitions containing more than 1,500 signatures, for Council functions.</li> </ol>	
		15. All other matters which, by law, must be reserved to the Council.	

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
	Membership 6 Members comprising 5 Council Members (to include one Executive Member) and 1 non-voting Co-opted Local Councils Association Representative (plus Independent Persons)	<ul> <li>Non-Executive Functions</li> <li>Reporting direct to Council Its responsibilities are: <ol> <li>Promoting and maintaining high standards of conduct by Members and Co-Opted Members of the authority.</li> </ol> </li> <li>Advising and assisting Town and Parish Councils and Councillors to maintain high standards of conduct and to make recommendation to Town and Parish Councils on improving standards or actions following a finding of a failure to comply with the Code of Conduct by a Town or Parish Councillor.</li> <li>To progress complaints on behalf of Town and Parish Councils. The Head of Iaw and Administration is the Council's Monitoring Officer in accordance with the Local Government and Housing Act 1989 (Section 5) and has statutory functions under the Localism Act 2011 in relation to keeping of a Register of Members' Interests,</li> </ul>	Functions The Assistant Director (Legal and Governance) is the Council's Monitoring Officer in accordance with the Local Government and Housing Act 1989 (Section 5) and has statutory functions under the Localism Act 2011 in relation to keeping of a Register of Members' Interests, and in relation to conduct matters which have been
		<ul> <li>and in relation to conduct matters which have been brought to the Council's Standards Committee. These functions apply to Members and voting co-opted Members of the Council and all Parish/Town Councils within its area.</li> <li>4. Advising the Council on the adoption or revision of</li> </ul>	brought to the Council's Standards Committee. These functions apply to Members and voting co-opted
		<ul><li>the Members' Code of Conduct.</li><li>5. To receive referrals from the Monitoring Officer into allegations of misconduct in accordance with the authority complaint assessment criteria.</li></ul>	Members of the Council and all Parish/Town Councils within its
		<ol> <li>Receiving reports from the Monitoring Officer and assessing the operation and effectiveness of the Members' Code of Conduct.</li> </ol>	area.
		<ol> <li>Arranging to train Members and Co-Opted Members on matters relating to the Members' Code of Conduct.</li> </ol>	
		<ol> <li>Assisting Councillors and Co-Opted Members to observe the Members' Code of Conduct.</li> </ol>	
		<ol> <li>Hearing and determining complaints about Members and Co- Opted Members referred to it by the Monitoring Officer.</li> </ol>	
		<ol> <li>Advising the Council upon the contents of and requirements for codes/protocols/other procedures relating to standards of conduct throughout the Council.</li> </ol>	
		11. Maintaining oversight of the Council's arrangements for dealing with complaints.	
		<ol> <li>Informing Council and the Chief Executive of relevant issues arising from the determination of Code of Conduct complaints.</li> </ol>	
		<ol> <li>To establish a sub-committee/hearings panel for hearing and determining complaints about</li> </ol>	

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
		Members and Co-Opted Members referred to it by the Monitoring Officer including the imposition of any actions where considered appropriate.	
		<ol> <li>Reviewing Council use of the Regulation of Investigatory Powers Act 2000.</li> </ol>	
		15. Considering the Annual Governance Statement.	
Overview and Scrutiny Committee	13 Members of the Council who are not to include	The Council has appointed an Overview and Scrutiny Committee to discharge certain of its functions relating to call-in, policy and budget review and development and the scrutiny of decision making.	
	Members of the Cabinet	The Overview and Scrutiny Committee will:	
		1. exercise call-in of Cabinet decisions	
		<ol><li>assist Council and Cabinet with the development of its strategic budget and policy framework</li></ol>	
		<ol> <li>carry out or commission full and comprehensive reviews of any of the Council's policies, strategies or operations relating to the Council's functions</li> </ol>	
		4. make reports and/or recommendations to the Cabinet in connection with the discharge of any its functions	
		<ol><li>consider any matter affecting the borough or its inhabitants</li></ol>	
		<ol> <li>access through an information hub, key performance data and other service information, in order to fulfil its functions</li> </ol>	
		<ol> <li>make reports and/or recommendations to the Council and/or the Cabinet in connection with the discharge of any functions</li> </ol>	
		8. set its own work programme and agenda	
		<ol><li>provide an annual report to Council on its work programme and outcomes achieved</li></ol>	
		10. Oversee Councillor calls for action	
Audit Committee	5 Members of the Council (who are	To provide an independent and high-level focus on the adequacy of the Council's governance, risk and control arrangements.	
	independent of Cabinet, Overview and Scrutiny Panel)	To have oversight of both internal and external audit including the Council's financial reporting process and governance. Ensuring that there are adequate arrangements in place for both internal challenge and public accountability.	
	Plus at least 1	To review and make recommendations to the Council on the selection/appointment of external auditors.	
	co-opted independent.	The Committee is accountable to full council.	

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
		In order to effectively discharge these responsibilities:	
		a) the Committee may require any officer to attend meetings of the Committee so it may receive explanations regarding any matter that it is considering.	
		<ul> <li>b) the Committee may have contact with the Council's External Auditor and Head of Internal Audit.</li> </ul>	
		c) the Committee will have access to, and the right to engage with, other Committees.	
		Role and Functions	
		The core functions of the audit committee are to provide oversight of a range of core governance and accountability arrangements, responses to the recommendations of assurance providers and helping to ensure robust arrangements are maintained.	
		The specific responsibilities include:	
		Maintenance of governance, risk and control arrangements	
		<ol> <li>Support a comprehensive understanding of governance across the organisation and among all those charged with governance, fulfilling the principles of good governance.</li> </ol>	
		2. Consider the effectiveness of the authority's risk management arrangements. Understand the risk profile of the Council and seek assurances that active arrangements are in place on risk-related issues.	
		3. Monitor the effectiveness of the system of internal control, including arrangements for financial management, value for money, standards and ethics and fraud and corruption.	
		Financial and governance reporting	
		4. Be satisfied that the Council's accountability statements (including the annual governance statement), properly reflect the risk environment and any actions required to improve it, and demonstrate how governance supports the achievement of the Council's objectives.	

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
		5. Support the maintenance of effective arrangements for financial reporting, including the review and approval of the statutory statement of accounts and any reports that accompany them.	
		Establishing appropriate and effective arrangements for audit and assurance	
		1. Consider the arrangements in place to secure adequate assurance across the Council's full range of operations (and any collaborations with other entities).	
		<ul> <li>In relation to the authority's internal audit functions:</li> <li>oversee its independence, objectivity, performance and conformance to professional standards</li> <li>support effective arrangements for internal</li> </ul>	
		<ul> <li>audit</li> <li>promote the effective use of internal audit within the assurance framework.</li> </ul>	
		3. Consider the opinion, reports and recommendations of external audit (and inspection agencies) and their implications for governance, risk management or control, and monitor management action in response to the issues raised by external audit.	
		4. Contribute to the operation of efficient and effective external audit arrangements, supporting the independence of auditors and promoting audit quality.	
		5. Support effective relationships between all providers of assurance, audits and inspections, and the organisation, encouraging openness to challenge, review and accountability.	
Development Management Committee	13 Members of the Council (may include one Cabinet Member, but not as the Chairman or Vice- Chairman	To be responsible for all matters relating to Development Management, Enforcement and all Town Planning matters under the Town and Country Planning legislation, and all related matters.	Executive Director (Place) and Assistant Director (Planning)
Hertfordshire Growth Board Scrutiny Committee	12 Members including the LEP. Members must not be Executive	The Scrutiny Committee will provide pre-scrutiny of the business of the HGB. It will also act as a forum for discussion with a wider range of members and stakeholders across Hertfordshire. The Scrutiny Committee may review and comment on reports to	

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
	members of their appointing authority.	the HGB, offer advice to HGB on the discharge of its functions and may review its work	
		Meetings of the Scrutiny Committee will normally be scheduled shortly prior to meetings of the HGB, in order to facilitate its pre-scrutiny function	
		The HGB members shall appoint a Chair and one Vice-Chair to the Scrutiny Committee. There shall be a two-year non-consecutive limit on the Chair's appointment (i.e., he/she may be reappointed, but only after a different member has been Chair). Meetings shall have a quorum of 7 members	
		Voting where required shall be by simple majority, in accordance with legislative requirements. As with the HGB, the Chair shall be entitled to a casting vote, but there will be a convention that he/she will not rely on this.	
		Meetings will be open to public attendance (whether physical or virtual meetings) and will accept questions and petitions from the public.	
Licensing Committee	7 Members of the Council	<ol> <li>To consider applications for local licences (excluding licences dealt with by the Alcohol and Regulated Entertainment Licensing Committee), registrations and consents where either representations have been received or the relevant service considers a decision by members is more appropriate having regard to the circumstances of the application.</li> </ol>	Functions 1-10 are delegated to the Service Director (Resident and Neighbourhood) to the extent as detailed in Part 3.
		<ol> <li>To consider whether hackney carriage/private hire vehicle, driver or operator licences should be suspended or revoked</li> </ol>	
		3. To agree the procedures for licensing hearings on behalf of the council	
		<ol> <li>To approve the council's statements of licensing policy and principles</li> </ol>	
		5. To determine conditions to be placed on licences (excluding licences dealt with by the Alcohol and Regulated Entertainment Licensing Committee)	
		<ol><li>To agree standard terms and conditions for licences</li></ol>	
		7. To determine hackney carriage fares	
		8. To make early morning alcohol restriction orders	
		<ol> <li>As part of the annual budget process to make recommendations to Council as regards the setting of licensing fees</li> </ol>	
		10. To deal with all other licensing matters on behalf of the Council except where statute demands they are dealt with by other means	
		11. To set up topic or sub-groups as required by the committee to assist with its work	

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
Alcohol and Regulated Entertainment Licensing Committee	10 to15 Members of the Council. The political proportionality rules do not apply.	<ol> <li>To consider applications in connection with personal licences, premises licences, club premises, certificates and notifications of temporary event notices and all other applications/ notifications made under the Licensing Act 2003</li> <li>To consider applications in connection with premises licences, club gaming permits, club machine permits, licensed premises gaming machine permits, prize giving permits and all other applications/notifications/registrations made under the Gambling Act 2005</li> </ol>	Functions are delegated in accordance with the Licensing Policy made pursuant to Section 5 of the Licensing Act 2003 and the Gambling Act Statement of Principles made
		<ol> <li>To conduct hearings in respect of any of the applications referred to in 1 and 2 above in accordance with the Council's Statement of Licensing Policy and the Council's Gambling Act statement of principles</li> </ol>	pursuant to Section 349 of the Gambling Act 2005.
		<ol> <li>To conduct hearings following requests to review premises licences and the type referred to in 1 and 2 above</li> </ol>	
		5. To deal with such hearings in accordance with the procedure laid down by the Council and regulations	
		6. To deal with such hearings in accordance with the relevant legislation and with established Council policy and licensing conditions	
		<ol> <li>To determine whether to object when the Council is a consultee and not the relevant authority considering an application made under the Licensing Act 2003 or the Gambling Act 2005</li> </ol>	
		8. To cancel club gaming or club machine permits	
		9. To determine whether to give a counter notice to a temporary use notice	
		10. To withdraw Club Premises Registration Certificates under the Licensing Act 2003	
		<ol> <li>To delegate appropriate matters to a Sub Committee set up in accordance with the Council's statement of licensing policy</li> </ol>	
		12. To determine whether to give a counter notice to a temporary event notice	
		13. To consider applications under the Scrap Metal Dealers Act 2013	
Member	Development the Council 2.	1. To be responsible for the Members' Skills Audit	
Development Steering Group		<ol> <li>To agree the annual Member Induction Programme</li> </ol>	
Citotp		<ol> <li>To agree the annual Member Development Programme in response to Members' needs and corporate requirements</li> </ol>	

Who is Responsible	Membership	Non-Executive Functions	Delegation of Functions
		4. To lead on and work with the Hertfordshire Member Development Network	
		5. To receive and monitor the effectiveness of the development and induction programmes to ensure that Members' needs are met	
		6. To encourage Members from all political groups to attend Member Development sessions and to monitor non-attendance and the reasons for this	
		<ol><li>To consider all methods of learning and, where possible, make these available to Members</li></ol>	
		8. To support Members' Community Leadership role	
Officer Appointment Panel	Cabinet and Opposition Group Leaders plus 1 external advisor	Responsibility to undertake the recruitment and selection process of the Chief Executive (Head of Paid Service) and to make such recommendation on the appointment to Council as is considered appropriate	
Investigating and	5 Members of the Council,	<ol> <li>To determine the procedure to be followed by the Investigating and Disciplinary Committee</li> </ol>	
Disciplinary Committee	including at least one Executive Member	2. To receive, assess and consider any complaint or allegation relating to a Statutory Officer	
		<ol> <li>To appoint and receive reports from an independent investigator as appropriate</li> </ol>	
		<ol> <li>To receive reports and advice from the Independent Panel in the event dismissal of a Statutory Officer is being considered</li> </ol>	
		<ol> <li>To determine and issue sanctions short of dismissal for a Statutory Officer</li> </ol>	
		<ol> <li>Subject to receiving advice from the Independent Panel, to make any recommendations to Council for the dismissal of a Statutory Officer</li> </ol>	
Appeal Committee	5 Members of the Council,	<ol> <li>To determine the procedure to be followed by the Appeals Committee</li> </ol>	
	including at least one Executive Member	<ol> <li>To receive, assess and consider any appeal by a Statutory Officer in respect of a sanction applied by the IDC</li> </ol>	
		<ol> <li>To consider any appropriate and relevant reports and submissions to the matter</li> </ol>	
		<ol> <li>To decide either to confirm the sanction applied by the IDC, impose no sanction or apply a lesser sanction</li> </ol>	

Who is Responsible	Membership	Executive Functions	Delegation of Functions							
Cabinet	Up to 10 Members of the Council to be	Executive Functions are all functions that are not reserved by law to Council. These include:	Please see Officer Delegations detailed in Part 3 of							
	determined by the Leader	<ol> <li>Review and approval of all relevant strategies, plans and policies that can be determined by the Executive</li> </ol>	this Constitution							
		2. To drive forward and review the Corporate Objectives and policy programme within the policy and budgetary framework, shaping overall strategy, overseeing policy implementation and organisational performance in the round								
		<ol> <li>To consider the capital strategy and the annual budget of the Council and make recommendations for final approval by the Council</li> </ol>								
		<ol> <li>The setting of the Council tax base and approval of the NNDR 1 form (Government return on Business Rates)</li> </ol>								
		<ol> <li>To have overall responsibility for the financial administration and monitoring of the Council's expenditure and income</li> </ol>								
		<ol> <li>To determine policies in relation to land acquisition and disposal</li> </ol>								
		<ol> <li>To work in partnership with, assist and provide leadership to key partners, local people and local groups to foster a sense of community, co- operation and pride within the Borough</li> </ol>								
		8. To develop joint working with the Health partners, Police, County Council, private companies and other bodies in order to deliver better outcomes for residents								
			9. To consider and agree the Council's strategies under the Equality Act 2010 or any consequential equalities legislation							
		11. To promote community safety in the Borough								
		<ol> <li>To promote high quality and adequate housing, particularly affordable housing, within the Borough</li> </ol>								
		<ol> <li>To drive forward the Council's corporate environmental strategy and organisation wide approach to the environment</li> </ol>								
		14. To promote favourable transportation and infrastructure policies for the borough								
		15. To provide the strategic direction, provision, management and improvement of all Borough								

Who is Responsible	Membership	Executive Functions	Delegation of Functions
		leisure facilities and services and work in partnership with all relevant external partners	
		16. To be responsible for the formulation of the Council's planning strategies for the Council and make appropriate recommendation to Council for adoption of the Local Plan	
		<ol> <li>To approve the policies and administration of the Welwyn Garden City Estate Management Scheme</li> </ol>	
		<ol> <li>To promote economic development and investment to the borough to achieve, in partnership with others, a buoyant and robust local economy, with steady and sustainable development</li> </ol>	
Cabinet Housing Panel	As determined by the Leader And to include co-opted members	<ol> <li>To work on the development of strategies, policies and plans relating to operational and strategic housing functions and make recommendations to Cabinet in relation to the adoption of such strategies, policies and plans</li> </ol>	Please see Officer Delegations detailed in Part 3 of this Constitution.
	consisting of two Tenants Panel representatives and two Independent Representatives (professionals in housing and	2. To consider the results of performance reports in relation to the provision of services to tenants and leaseholders and the repair and maintenance of housing properties and make recommendations to Cabinet as appropriate in the light of performance	
		<ol> <li>To monitor progress of the Housing and Homelessness Strategy and other related strategies and plans</li> </ol>	
	development)	<ol> <li>To consider reports arising from the scrutiny of housing operations as tabled by the Borough's Tenants Panel and make recommendations to Cabinet on service improvements identified through this scrutiny process</li> </ol>	
		<ol> <li>To consider reports from the council's housing company against its business plan targets and make any appropriate recommendations to Cabinet</li> </ol>	
		<ol> <li>To agree responses to consultations where relevant</li> </ol>	
Cabinet Planning and Parking Panel	As determined by the Leader	1. To work on the development of strategies, policies and plans relating to planning and transportation matters and make recommendations to Cabinet in relation to the adoption of such strategies, policies and plans. In doing so, to consider the results of any sustainability appraisal report of such policies and plans where relevant and the results of any public consultation	Please see Officer Delegations detailed in Part 3 of this Constitution.

Who is Responsible	Membership	Executive Functions	Delegation of Functions
		2. To evaluate and submit representations to planning documents (through officers) prepared by other local planning authorities, statutory bodies and non-statutory bodies on county-wide minerals plans, waste plans, transport plans, infrastructure plans and other plans	
		3. To consider the results of the Annual Monitoring Report including progress in meeting the key milestones in the Local Development Scheme and to make recommendations to the Cabinet as appropriate in the light of the Annual Monitoring Report	
		<ol> <li>To agree responses to consultations where relevant</li> </ol>	
Grants Board	As determined by the Leader	Acting in accordance with the Council's budget provision for grants and the Community Grants Policy, to allocate small community grants, recognition awards to young persons in the borough and_make recommendations to Cabinet for the allocation of larger annual grants, and to. <u>To</u> determine the eleigibilityeligibility criteria for good causes and make decisions in relation to the Community Lottery Scheme.	
Cabinet Grants Appeals Committee	3 Members of the Cabinet as determined by the Leader	<ol> <li>To determine appeals from applicants turned down for grant aid by <u>OfficersOfficers.</u></li> <li>To hear and determine appeals from organisations that are entitled to make personal representations, if they believe the decisions taken by the Business Rate Section are unjust or they believe they have additional information which may increase their entitlement to rate relief</li> </ol>	
Campus West Cabinet Panel	As determined by the Leader	<ol> <li>To recommend to Cabinet:</li> <li>The setting of a three-year investment programme with an accompanying Strategy, and develop an indicative five to ten years Business Plan for Campus West</li> <li>Proposals for the enhancing of Campus West's reputation as a well-regarded provider of arts and leisure services in the Borough, so the business is seen to be both community minded and commercially sensitive</li> </ol>	Please see Officer Delegations detailed in Part 3 of this Constitution.
Estate Management Scheme Member Group	7 Members, with a preference for Welwyn Garden City ward councillors	<ol> <li>To consider and make policy recommendations to Cabinet</li> <li>To consider and make design guide recommendations to Cabinet</li> <li>To consider and make enforcement protocol recommendations to Cabinet</li> <li>To consider and make fee recommendations to Cabinet and Council</li> <li>The Group will not decide any individual applications, appeals or enforcement cases.</li> </ol>	Please see Officer Delegations detailed in Part 3 of this Constitution.

Who is Responsible	Membership	Executive Functions	Delegation of Functions
Welwyn- Garden City- Estate- Management- Appeals- Panel	As determined by the Leader, ideally selected from members- within the Estate Management- Scheme area	<ol> <li>To consider appeals against the refusal of Welwyn Garden City Estate Management- Consent where the applicant is not in agreement- with the decision and negotiation has proved- ineffective</li> <li>To consider enforcement and further action- under the Welwyn Garden City Estate- Management Scheme</li> </ol>	Please see Officer- Delegations- detailed in Part 3 of this Constitution.
Welwyn- Garden City- Estate- Management- Panel	7 Members, with a- preference for- Welwyn Garden City ward- councillors	<ol> <li>To consider and determine applications for Welwyn Garden City Estate Management- Consent referred to the panel by the Head of- Planning and applications for Welwyn Garden- City Estate Management Consent called in to the Panel for determination by a Member of the Council.</li> </ol>	Please see Officer- Delegations- detailed in Part 3 of this Constitution.
Hertfordshire Growth Board	12 Members, comprising one Member from each council and one Member from the LEP	<ol> <li>See attached:</li> <li>Terms of Reference of the Hertfordshire Growth Board"</li> <li>"Hertfordshire Growth Board Standing Orders"</li> <li>"Hertfordshire Growth Board Scrutiny Committee Terms of Reference"</li> <li>"Hertfordshire Growth Board Scrutiny Committee Standing Orders"</li> </ol>	
<u>Customer</u> <u>Service</u> <u>Project Board</u>	<u>7 Members,</u> politically proportionate.	<ul> <li>The Cross Party Customer Services Project Board will oversee the development of customer service elements of the Transformation Strategy associated projects, as appropriate, including:</li> <li>1. Review progress of the development of the Customer Service Strategy;</li> <li>2. Input into the key objectives and performance standards;</li> <li>3. Oversee the overarching communications plan for resident engagement of the new strategy;</li> <li>4. Review any project risk registers and associated contingency plans, as appropriate</li> <li>5. Review the Council's approach to non-statutory consultations, making recommendations to Cabinet, as appropriate.</li> </ul>	<u>TBC</u>

## TERMS OF REFERENCE OF THE HERTFORDSHIRE GROWTH BOARD

#### 1. Parties

Hertfordshire County Council Borough of Broxbourne Council Dacorum Borough Council East Hertfordshire District Council Hertsmere Borough Council North Hertfordshire District Council St Albans City and District Council Stevenage Borough Council Three Rivers District Council Watford Borough Council Welwyn Hatfield Borough Council Hertfordshire Local Enterprise Partnership (**LEP**)

#### 2. Status

21 The Hertfordshire Growth Board (**HGB**) has been established by Hertfordshire County Council and the District and Borough Councils listed above. It is a joint committee of these Councils, established by the Councils under sections 101 and 102 of the Local Government Act 1972, section 9EB of the Local Government Act 2000 and pursuant to the Local Authorities (Arrangement for the Discharge of Functions) (England) Regulations 2012.

#### 3. Membership

- 3.1 Twelve members, comprising one elected member from each Council (anticipated to be the Leader/Directly Elected Mayor of each Council) with full voting rights, and a member nominated by the LEP (anticipated to be the Chair of the LEP) who is a coopted non-voting member. The elected members shall be obliged to have due regard to the representations made by the LEP member.
- 32 Each constituent council may appoint a substitute from time to time. The substitute member shall have the same rights of speaking and voting at the meetings as the member for whom the substitution is made.

- 3.3 The HGB, with the agreement of its members, may co–opt other non-voting members to its membership where it is considered conducive to the effective consideration of any matter.
- 3.4 The HGB may appoint representatives to other outside bodies of which the HGB has membership.

#### 4. Functions

#### General Functions

- 4.1 The HGB has delegated authority to exercise the following functions:
  - a Exercising strategic direction, monitoring, delivery and co-ordination of current and future Growth Board strategy, programmes and implementation of any Growth Deal Project;
  - Effective place leadership, ensuring that interests relating to spatial planning, economic prosperity, infrastructure provision, health provision, sustainability and climate change mitigation are effectively taken into account, coordinated and incorporated in place-making, in order to safeguard and maintain Hertfordshire's unique quality of life and prosperity;
  - c. Securing strategic collaboration and delivery across the councils and with the LEP in accordance with the policy objectives of the partner organisations;
  - d Acting as the place leadership body for Hertfordshire that may act as a single voice to Government (and other national and sub-national bodies) on issues relevant to its ambit;
  - e. Coordinating the prioritisation of Growth Board funding from devolved and other funding sources for infrastructure schemes, to ensure that decisions are made in one place and supported by all relevant partners and stakeholders;
  - f. Promoting and lobbying for Hertfordshire's interests and for funding;
  - g Oversight, accountability for and prioritisation of the Growth Board Growth fund;
  - h To bring together the work of the emerging South West Herts Joint Planning and North, East and Central Herts Joint Planning groups, ensure strategic infrastructure requirements are identified and fed into the Hertfordshire Infrastructure and Funding prospectus.
  - i To maintain a current understanding of infrastructure needs through the Hertfordshire Infrastructure and Funding prospectus and other sources so key

infrastructure priorities needed to support economic and housing growth can be determined

j To maintain particular focus on the successful regeneration of Hertfordshire's New Towns, the health of Town Centres and development and delivery of new Garden Towns and Communities.

#### **Specific Functions**

- 42 The HGB also has delegated authority to:
  - a Approve single position statements in relation to strategic Growth Deal issues;
  - b. Approve projects, including the allocation of project funding, which fall within the ambit of a future Growth Deal agreement;
  - c Approve the major priorities under the auspices of a future Growth Deal;
  - d Approve plans and strategies necessary or incidental to the implementation of a Growth Deal; and
  - e. Consider recommendations from the HGB Scrutiny Committee.
- 4.3 For the avoidance of doubt, the following non-executive and executive functions of the constituent Councils (and where applicable, the LEP) are excluded from the delegations to the HGB:
  - a Statutory planning functions;2
  - b. Statutory housing functions;
  - c Statutory functions relating to economic development;
  - d Statutory highways and transport functions;
  - e. Matters incidental to the exercise of the above functions.

## 5. **Professional and Administrative Support**

- 5.1 Hertfordshire County Council shall act as the accountable body for the HGB in respect of financial matters and its financial procedure rules will apply in this context. It will provide Section 151 and Monitoring Officer roles to the Committee in accordance with its internal procedures.
- 52 Hertfordshire County Council's Director of Finance (Section 151 Officer) will provide the HGB with quarterly financial reports for funding that has been allocated directly

<sup>&</sup>lt;sup>2</sup>This includes acting as Local Planning Authority on strategic planning matters, applications, approval and designation, consultations/referendums revocation (or recommend revocation of) neighbourhood plans, Article 4 Directions and orders

to Hertfordshire County Council as the Accountable Body. These reports will provide the HGB with an overview of the funds spent and funds committed against funds allocated.

- 5.3 For those programmes and funding streams where another local authority is the Accountable Body, the relevant Section 151 Officer will provide the financial and performance information to the County Council's Section 151 Officer, for integration into the quarterly reporting process.
- 5.4 Committee management and administrative support to the HGB will be provided by Hertfordshire County Council.
- 5.5 The lead role on projects shall be determined by the HGB, subject to the guiding principle that the lead council should normally be the Council primarily responsible for the service in question for their area. The procurement and other rules of the lead council will apply in respect of projects.

#### 6. Standing Orders

6.1 The HGB will be governed by the Standing Orders set out in Annex A attached to these Terms of Reference.

#### 7. Advisory Sub-Groups

- 7.1 The HGB may establish Programme Boards/Advisory Sub-Groups to oversee specific work programmes or broader thematic areas as required. Programme Boards/Sub-Groups, reporting into the HGB, will be managed in accordance with separate terms of reference as agreed by the HGB.
- 72 The role, remit and membership of Programme Boards/Advisory Sub-Groups will be reviewed regularly to ensure they remain flexible to the demands of ongoing and new programmes of work.

#### 8. Withdrawal

8.1 The firm intention is that HGB will continue until the programme is completed. Recognising the very serious implications of withdrawal from the HGB for the delivery of any Growth Deal programme, if a Council decides to withdraw from its role within HGB, it commits to sharing this with HGB members at the earliest possible opportunity, and to entering into constructive discussions to avoid this happening or to reach a way forward.

#### 82 In all cases:

- a A minimum of six months' prior notice shall be given before withdrawal; and
- b. Withdrawal shall take effect from the beginning of the financial year.

#### 9. Costs

- 9.1 The costs of running the HGB will be funded from the HGB Growth Fund in combination with officer time contributions from constituent councils.
- 92 Each Council makes a legally binding commitment that, should it withdraw from the HGB, it shall pay all additional costs (such as increased project costs) that fall to be met by the other partner Councils that are reasonably attributable to that withdrawal. This could include, for example, the costs that are locked in to projects that have already been committed to, or the costs of dissolving integrated officer and Member arrangements and re-establishing independent arrangements.

#### 10. Dispute Resolution

- 10.1 This section 10 governs disputes which may arise between the members and former members (including the LEP member, but not including any other co-opted member) in relation to these Terms of Reference or the Standing Orders of the HGB, or the decisions or operations of the HGB (a **Dispute**).
- 102 Each member as defined in paragraph 10.1 shall be entitled to refer a Dispute to the Heads of Paid Service of the member Councils and the Chief Executive of the LEP (together the **Dispute Panel**), who shall seek to agree a resolution. If the Dispute Panel is unable to resolve the matter within 1 month of it being referred to them, it shall agree any further dispute resolution procedure that it deems appropriate. This may include but is not limited to mediation via the Centre for Effective Dispute Resolution (CEDR).

#### HERTFORDSHIRE GROWTH BOARD STANDING ORDERS

#### 1. Membership

- 1.1 The HGB will have a voting membership of eleven, each Council being entitled to appoint one voting member.
- 1.2 The HGB may agree to co–opt other non-voting members to its membership where it is considered conducive to the effective consideration of any matter.

#### 2. Alternate or Substitute Members

- 2.1 Each Council will be entitled to appoint from time to time one named alternate or substitute member who may act in all aspects as a voting member of the HGB in the absence of the voting member appointed.
- 2.2 The LEP and any other co-opted members will be entitled to nominate an alternate or substitute member to act in the absence of their principal co-opted member.
- 2.3 Subject to the discretion of the Chair, the relevant member shall notify the HGB at least 5 working days in advance of the relevant meeting of the identity of their substitute.

## 3. Term of Office

- 3.1 The term of office of voting and alternate or substitute voting members shall end:
  - a. if rescinded by the appointing Council; or
  - b. if the member ceases to be a member of the appointing Council.
- 3.2 The LEP member and any co-opted members may at any time ask the HGB to replace their nominated co-opted member and alternate or substitute member by way of further nomination.

#### 4. Appointment of Chair and Vice-Chair

4.1 The HGB shall appoint a Chair and two Vice-Chairs at its first meeting. At the time of appointing the Vice-Chairs, the HGB shall decide which of them takes priority if the Chair is absent and both of them are present.

- 5. With effect from the Annual General Meeting 2023 The appointment of the Chair and Vice Chairs shall be decided annually as the first substantive item of business at the AGM. decided by described in 4.1 shall be for a term up to the first meeting of the HGB that follows both the 2021 local elections and the 2021 Annual Meetings of the constituent Councils (the Post-Election Meeting). At the Post-Election Meeting, the Board may either re-appoint the same member as Chair or appoint a new Chair for a term of two years. Save in the above case, the Chair shall serve a single consecutive term of two years.
- 4.2 The appointment of the Chair described in 4.1 shall be for a term up to the first meeting of the HGB that follows both the 2021 local elections and the 2021 Annual Meetings of the constituent Councils (the **Post-Election Meeting**). At the Post-Election Meeting, the Board may either re-appoint the same member as Chair or appoint a new Chair for a term of two years. Save in the above case, the Chair shall serve a single consecutive term of two years.
- 4.3<u>5.1</u> There shall be no term limits for Vice-Chairs.
- 4.4<u>5.2</u> The co-opted members of the HGB shall not act in the role of either the Chair or the Vice-Chair of the HGB.

#### 5.<u>6.</u>Quorum

- 5.16.1 The quorum for meetings of the HGB will be 9 voting members.
- 5.26.2 If there is no quorum at the published start time for the meeting, a period of ten minutes will be allowed, or longer, at the Chair's discretion. If there remains no quorum at the expiry of this period, the meeting will be declared null and void.
- 5.36.3 If there is no quorum at any stage during a meeting, the Chair will adjourn the meeting for a period of ten minutes, or longer, at their discretion. If there remains no quorum at the expiry of this period, the meeting will be closed and the remaining items will be declared null and void.

#### 6.7. Member Conduct

- 6.17.1 HGB members appointed by the eleven Councils shall be bound by the Code of Conduct of their nominating authority. The HGB member appointed by the LEP (and those nominated by other co-opted members) will be bound by the Code of Conduct of Hertfordshire County Council.
- 6.27.2 If a member persistently disregards the ruling of the Chair, or person presiding over the meeting, by behaving improperly or offensively or deliberately obstructs business, the Chair, or person presiding over the meeting, may move that the member be not heard further. If seconded, a vote will be taken without discussion.
- 6.37.3 If the member continues to behave improperly after such a motion is carried, the Chair, or person presiding over the meeting, may move that either the member leaves the meeting or that the meeting is adjourned for a specified period. If seconded, a vote will be taken without discussion.

#### 7.8. Notice of and Summons to Meetings

- 7.18.1 Notice will be given to the public of the time and place of any meeting of the HGB in accordance with the Access to Information rules of the Council providing HGB secretariat functions.
- 7.28.2 At least seven clear working days before a meeting, a copy of the agenda and associated papers will be sent to every member of the HGB. The agenda will give the date, time and place of each meeting and specify the business to be transacted, and will be accompanied by such details as are available.

#### 8.9. Meeting Frequency

- 8.1<u>9.1</u> The HGB will meet on at least a quarterly basis, or as determined by the HGB, with one of those meetings acting as the annual meeting.
- 8.29.2 Extraordinary Meetings may be summoned by (i) the Chair, or (ii) any nine councils writing to the Chair to request one. The notice from the Chair or the letter from the nine councils shall state the business of the meeting, and no other business shall be considered.

#### 9.<u>10. Virtual Meetings</u>

- 9.110.1 The following provisions shall apply to meetings which are scheduled during the period that The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority Police and Crime Panel Meetings) (England and Wales) Regulations 2020, or such other legislation as permits meetings to take place remotely, remain in force.
- 9.210.2 The HGB may hold any meeting remotely using Zoom, Microsoft Teams, or any other suitable platform, and may live-stream the meeting.
- 9.310.3 Where it elects to do so, notice of this shall be given to the public in advance, and the platform used shall enable the public to see and hear the proceedings. A link will be made available to enable members of the public whose questions have been selected in accordance with Standing Order 12 to address the HGB. Where a public questioner is unable to access the meeting, or cannot be heard by the Members during the time allocated for his or her question, the Chair shall have discretion to move on to deal with another question, or if the question is the last to be heard, to move on to other business.

- 9.4<u>10.4</u> Voting shall be managed by the Chair, by either (i) requiring members to vote using the applicable poll function, (ii) requiring members to vote orally in turn, or (iii) any other convenient method.
- 9.510.5 Where the public and press are excluded under Standing Order 16, members will be required to confirm that there are no other persons present with them who are not entitled to hear or see the proceedings.
- 9.610.6 The Quorum provisions at paragraph 5 shall apply equally to virtual meetings.

## 10.11. Voting

- 10.11.1 Before taking any decision, the local authority members of the HGB will have due regard to the advice and opinions expressed by the LEP member and other coopted members.
- <u>10.211.2</u> HGB members commit to seek, where possible, to operate on the basis of consensus.
- <u>10.311.3</u> Should it not be possible in a specific instance to find a consensus, the issue shall stand deferred to a later meeting of the HGB. At the next meeting, a vote will be again taken and, if a consensus is still not achievable, the decision will be made on the basis of a simple majority.
- 10.4<u>11.4</u> The Chair shall have a casting vote; however, the convention of the HGB is that the Chair shall not exercise this.

#### 11.12. Reports from the HGB Scrutiny Committee

11.112.1 The HGB will receive reports and recommendations from the HGB Scrutiny Committee as appropriate and the Chair of the HGB Scrutiny Committee, or a nominated representative on his or her behalf, will be entitled to attend meetings of the HGB to present them.

#### **12.13.** Questions by the Public and Public Speaking

- 42.1<u>13.1</u> At the discretion of the Chair, members of the public may ask questions at meetings of the HGB. This standard protocol is to be observed by public speakers:
  - (a) There shall be a maximum of six public questions in each meeting, subject to a time limit of 30 minutes. Questions will be addressed on a first-come-first-served basis with reference to when they were submitted to the HGB, save

that questions which in the opinion of the Chair are vexatious shall not be addressed;

- (b) Notice of the question should be submitted to the Chief Legal Officer of Hertfordshire County Council by 10am at least five working days before the meeting, stating to whom the question is to be put;
- (c) Questions must be limited to a maximum of 300 words;
- (d) Answers will be given in writing and will be published on the HGB website by 5pm on the day preceding the relevant meeting;
- (e) With the Chair's permission, the questioner may ask a supplementary question relevant to the original question (or its answer). The questioner's supplementary question must not last longer than two minutes. The answer to the supplementary question may be: (i) an oral answer lasting no more than three minutes; or (ii) where the desired information is contained in a publication of the Council, a reference to that publication; or (iii) in writing (to be available within seven days);or (iv) a combination of the above;
- (f) Questioners will not be permitted to raise the competence or performance of a member, officer or representative of any partner on the HGB, nor any matter involving exempt information (normally considered as 'confidential');
- (g) Questioners cannot make any abusive or defamatory comments, or raise points which in the opinion of the Chair are vexatious;
- (h) If any clarification of what the questioner has said is required, the Chair will have the discretion to allow other HGB members to ask questions;
- (i) The questioning member will not be permitted to participate in any subsequent discussion and will not be entitled to vote;
- (j) In the event that one of the questions considered by the Chair is duplicated by later questions, it may be necessary for a spokesperson to be nominated to put forward the question on behalf of other questioners. If a spokesperson cannot be nominated or agreed, the questioner of the first such question received will be entitled to put forward their question; and
- (k) Questions should relate to items that are on the agenda for discussion at the meeting in question. The Chair will have the discretion to allow questions to be asked on other issues.

## 13.14. Petitions

43.414.1 At the discretion of the Chair, members of the public may submit and present petitions to the HGB. This standard protocol is to be observed by petitioners:

- (a) Petitions should include a clear statement of the petition organiser's concerns and what they would like the HGB to do;
- (b) Petitions must relate to something which is within the responsibility of the HGB, or over which it has influence;
- (c) Petitions must include the name and contact details of the petition organiser;

- Petitions must include at least 500 signatures of people living or working in Hertfordshire. Petitions below this threshold will not be presented to the HGB, but HGB members will be notified of them as long as they contain at least 50 signatures;
- (e) Petitions must be submitted either (i) in hard copy, or (ii) via the HGB e-petition platform, in the format prescribed on the HGB portal, at least 10 clear working days before the date of the meeting. Petitions shall be administered by the Democratic Services Team of Hertfordshire County Council;
- (f) Subject to the discretion of the Chair, a maximum of two petitions will be considered at any one meeting;
- (g) Petition organisers will be permitted to present their petitions to the meeting and will be allowed to address the meeting for a maximum of three minutes;
- (h) Where more than one petition is received in time for a particular meeting and they are considered by the Chair as supporting the same outcome or being broadly similar in intent, it may be necessary for a spokesperson to be nominated and present the petitions. If a spokesperson cannot be nominated or agreed, the petition organiser of the first petition received will be entitled to present their petition;
- Petitions will be rejected if the Chair considers them to be abusive or libellous, frivolous, vague or ambiguous, rude, offensive, defamatory, scurrilous or timewasting or require the disclosure of exempt information (normally considered as 'confidential');
- (j) Petitions on the same subject matter will not be accepted within a six-month period, unless there has been a material change of circumstances. Whether there has been a material change in circumstances will be determined by the Chief Legal Officer of Hertfordshire County Council in consultation with the Chair (or Vice-Chair).
- 13.214.2 Any matters arising from petitions considered by the HGB Scrutiny Committee can be reported to the HGB, as per Standing Order 11.

# 14.<u>15.</u> Participation at HGB Meetings by Other Members of Partner Councils or Other Representatives of Partner Bodies

14.1<u>15.1</u> At the discretion of the Chair, other elected members of the Councils or the LEP or co-opted members may be entitled to speak and participate at meetings of the HGB.

## 15.16. Minutes

15.1<u>16.1</u> The Chair will sign the minutes of the proceedings at the next suitable meeting. The Chair will move that the minutes of the previous meeting be signed as a correct record. 15.216.2 The minutes will be accompanied by a list of agreed action points, which may be discussed in considering the minutes of the previous meeting should they not be specifically listed as items on the agenda for the meeting.

#### **16.17.** Exclusion of the Public and Press

16.1<u>17.1</u> Members of the public and press may be excluded from meetings in accordance with the Access to Information rules of legislation as applied by the administering authority with regard to the consideration of exempt or confidential information.

#### **17.18.** Recording of Proceedings

- 17.1<u>18.1</u> The recording in any format of meetings of the HGB is permitted, except:
  - a. Where the Chair, or person presiding over the meeting, rules that filming is being undertaken in such a way that is disruptive or distracting to the good order and conduct of the meeting;
  - b. Where the public have been excluded from the meeting during the consideration of exempt or confidential information (see Standing Order 16).

#### **18.<u>19.</u>** Disturbance by Public

- 18.119.1 If a member of the public interrupts proceedings, the Chair, or person presiding over the meeting, will warn the person concerned. If that person continues to interrupt, the Chair will order his or her removal from the meeting room.
- 18.219.2 If there is a general disturbance in any part of the meeting room open to the public, the Chair, or person presiding over the meeting, may call for that part of the room to be cleared.
- 18.319.3 If there is a general disturbance making orderly business impossible, the Chair, or person presiding over the meeting, may adjourn the meeting for as long as he or she thinks is necessary.

#### 19.20. Interpretation of Standing Orders

<u>19.120.1</u> The ruling of the Chair of the HGB as to the application of these Standing Orders shall be final.

## 20.21. Suspension of Standing Orders

20.121.1 With the exception of Standing Orders 4, 5, 7.1, 8, 10 and 15, and as far as is lawful, any of these Standing Orders may be suspended by motion passed unanimously by those entitled to vote.

## HERTFORDSHIRE GROWTH BOARD SCRUTINY COMMITTEE TERMS OF REFERENCE

#### 1. Parties

Hertfordshire County Council Borough of Broxbourne Council Dacorum Borough Council East Hertfordshire District Council Hertsmere Borough Council North Hertfordshire District Council St Albans City and District Council Stevenage Borough Council Three Rivers District Council Watford Borough Council Welwyn Hatfield Borough Council

#### 2. Status

The Hertfordshire Growth Board Scrutiny Committee has been established by the Councils listed above. It is a joint advisory committee of these Councils, established under section 102(4) of the Local Government Act, 1972.

## 3. Membership

3.1 One elected member appointed by each of the member Councils and one member appointed by the LEP (total 12).

## 4. Functions of the HGB Scrutiny Committee

- 4.1 The HGB Scrutiny Committee is established to advise the HGB with regard to the latter's role in achieving the objectives in the HGB Terms of Reference.
- 4.2 The HGB Scrutiny Committee will act as a forum for discussion with a wider range of members and stakeholders across the Hertfordshire area, so that the HGB benefits from a wider range of expertise in making its decisions.

- 4.3 To this end, the HGB Scrutiny Committee may receive and comment on ("prescrutinise") reports to the HGB, may offer advice to the HGB on the discharge of its functions and may review its work.
- 4.4 The HGB Scrutiny Committee shall develop its own Forward Plan and may submit reports or recommendations to the HGB for consideration, as appropriate.

#### 5. Professional and Administrative Support

- 5.1 Committee management and administrative support to the HGB Scrutiny Committee will be provided by Hertfordshire County Council.
- 5.2 Other professional support will be provided to the HGB Scrutiny Committee on an ad hoc basis as agreed between the Councils.

#### 6. Standing Orders

The HGB Scrutiny Committee will be governed by the Standing Orders set out in Annex A attached to these Terms of Reference.

#### 7. Costs

The costs of running the HGB Scrutiny Committee will be funded from the HGB Growth Fund.

#### HERTFORDSHIRE GROWTH BOARD SCRUTINY COMMITTEE STANDING ORDERS

#### 1. Membership

1.1 The HGB Scrutiny Committee will have a membership of 12, with each Council and the LEP being entitled to appoint one member. Members must not be executive members of their appointing authority.

#### 2. Alternate or Substitute Members

- 21 Each Council will be entitled to appoint one named alternate or substitute member who may act in all aspects as a voting member of the HGB in the absence of the voting member appointed.
- 22 Subject to the discretion of the Chair, the relevant member shall notify the HGB at least 5 working days in advance of the relevant meeting of the identity of their substitute.

#### 3. Term of Office

- 3.1 The term of office of members from the Councils shall end:
  - a. if rescinded by the appointing Council; or
  - b. if the member ceases to be a member of the appointing Council.

## 4. Appointment of Chair and Vice-Chair

- 4.1 The HGB Scrutiny Committee will appoint a Chair and Vice-Chair at its first meeting.
- 42 The appointment of the Chair described in 4.1 shall be for a term up to the first meeting of the HGB Scrutiny Committee that follows both the 2021 local elections and the 2021 Annual Meetings of the constituent Councils (the **Post-Election Meeting**). At the Post-Election Meeting, the HGB Scrutiny Committee may either reappoint the same member as Chair, or appoint a new Chair for a term of two years. Save in the above case, the Chair shall serve a single consecutive term of two years.
- 4.3 There shall be no term limits for Vice-Chairs.
- 4.4 Where there are three or more candidates for appointment and there is, after balloting, no candidate with a clear majority, meaning in this case the votes of more

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than 50% of members present and voting, the candidate with the least number of votes will withdraw and there will be a fresh ballot of remaining candidates; and so on until a candidate has that majority.

#### 5. Quorum

- 5.1 The quorum for meetings of the HGB Scrutiny Committee will be 7 members.
- 52 If there is no quorum at the published start time for the meeting, a period of ten minutes will be allowed, or longer, at the Chair's discretion. If there remains no quorum at the expiry of this period, the meeting will be declared null and void.
- 5.3 If there is no quorum at any stage during a meeting, the person presiding over the meeting will adjourn for a period of ten minutes, or longer, at their discretion. If there remains no quorum at the expiry of this period, the meeting will be closed and the remaining items will be declared null and void.

#### 6. Member Conduct

- 6.1 HGB Scrutiny Committee members appointed by the Councils shall be bound by the Code of Conduct of their nominating authority.
- 62 If a member persistently disregards the ruling of the Chair, or person presiding over the meeting, by behaving improperly or offensively or deliberately obstructs business, the Chair, or person presiding over the meeting, may move that the member be not heard further. If seconded, a vote will be taken without discussion.
- 6.3 If the member continues to behave improperly after such a motion is carried, the Chair, or person presiding over the meeting, may move that either the member leaves the meeting or that the meeting is adjourned for a specified period. If seconded, a vote will be taken without discussion.

#### 7. Notice of and Summons to Meetings

- 7.1 Notice will be given to the public of the time and place of any meeting of the HGB Scrutiny Committee in accordance with the Access to Information rules of Hertfordshire County Council.
- 72 At least five clear working days before a meeting, a copy of the agenda and associated papers will be sent to every member of the HGB Scrutiny Committee. The agenda will give the date, time and place of each meeting; specify the business to be transacted, and will be accompanied by such details as are available.

#### 8. Meeting Frequency

8.1 The HGB Scrutiny Committee may set its own timetable for meetings, normally on a date preceding meetings of the HGB in order to allow the HGB Scrutiny Committee to consider issues the HGB will be taking decisions on and advise accordingly.

#### 9. Virtual Meetings

- 9.1 The following provisions shall apply to meetings which are scheduled during the period that The Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority Police and Crime Panel Meetings) (England and Wales) Regulations 2020, or such other legislation as permits meetings to take place remotely, remain in force.
- 92 The HGB may hold any meeting remotely using Zoom, Microsoft Teams, or any other suitable platform, and may live-stream the meeting.
- 9.3 Where it elects to do so, notice of this shall be given to the public in advance, and the platform used shall enable the public to see and hear the proceedings. A link will be made available to enable members of the public whose questions have been selected in accordance with Standing Order 12 to address the HGB. Where a public questioner is unable to access the meeting, or cannot be heard by the Members during the time allocated for his or her question, the Chair shall have discretion to move on to deal with another question, or if the question is the last to be heard, to move on to other business.
- 9.4 Voting shall be managed by the Chair, by either (i) requiring members to vote using the applicable poll function, (ii) requiring members to vote orally in turn, or (iii) any other convenient method.
- 9.5 Where the public and press are excluded under Standing Order 16, members will be required to confirm that there are no other persons present with them who are not entitled to hear or see the proceedings.
- 9.6 The Quorum provisions at paragraph 5 shall apply equally to virtual meetings.

## Voting

- 10.1 All HGB Scrutiny Committee members will be voting members.
- 10.2 Voting for meetings of the HGB Scrutiny Committee will be conducted on the basis of a simple majority. The Chair shall have a casting vote; the convention shall be that the Chair shall not exercise this.

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## 11. Reports from the HGB Scrutiny Committee to the HGB

11.1 The Chair of the HGB Scrutiny Committee, or a nominated representative on his or her behalf, will be entitled to attend meetings of the HGB to present reports from the HGB Scrutiny Committee as appropriate.

# 12. Questions by the Public and Public speaking

- 12.1 At the discretion of the Chair, members of the public may ask questions at meetings of the HGB Scrutiny Committee. This standard protocol is to be observed by public speakers:
  - (a) There shall be a maximum of six public questions in each meeting, subject to a time limit of 30 minutes. Questions will be addressed on a first-come-firstserved basis with reference to when they were submitted to the HGB, save that questions which in the opinion of the Chair are vexatious shall not be addressed;
  - (b) Notice of the question should be submitted the Chief Legal Officer of Hertfordshire County Council at the latest by 10am three working days before the meeting;
  - (c) Questions must be limited to a maximum of 300 words;
  - (d) Answers will be given in writing and will be circulated at the meeting;
  - (e) With the Chair's permission, the questioner may ask a supplementary question relevant to the original question (or its answer). The questioner's supplementary question must not last longer than two minutes. The answer to the supplementary question may be: (i) an oral answer lasting no more than three minutes; or (ii) where the desired information is contained in a publication of the Council, a reference to that publication; or (iii) in writing (to be available within seven days);or (iv) a combination of the above;
  - (f) Questioners will not be permitted to raise the competence or performance of a member of the HGB Scrutiny Committee or the HGB, nor any matter involving exempt information (normally considered as 'confidential');
  - (g) Questioners cannot make any abusive or defamatory comments, or raise points which in the opinion of the Chair are vexatious;
  - (h) If any clarification of what the questioner has said is required, the Chair will have the discretion to allow other HGB Scrutiny Committee members to ask questions;
  - (i) The questioning member will not be permitted to participate in any subsequent discussion and will not be entitled to vote;
  - (j) In the event that one of the questions considered by the Chair is duplicated by later questions, it may be necessary for a spokesperson to be nominated to put forward the question on behalf of other questioners. If a spokesperson

cannot be nominated or agreed, the questioner of the first such question received will be entitled to put forward their question; and

(k) Questions should relate to items that are on the agenda for discussion at the meeting in question. However, the Chair will have discretion to allow questions to be asked on other issues.

## 13. Petitions

- 13.1 At the discretion of the Chair, members of the public may submit and present petitions to the HGB Scrutiny Committee. This standard protocol is to be observed by petitioners:
  - (a) Petitions should include a clear statement of the petition organiser's concerns and what they would like the HGB Scrutiny Committee to do;
  - (b) Petitions must relate to something which is within the responsibility of the HGB Scrutiny Committee, or over which it has influence;
  - (c) Petitions must include the name and contact details of the petition organiser;
  - (d) Petitions must include at least 500 signatures of people living or working in Hertfordshire. Petitions below this threshold will not be presented to the HGB Scrutiny Committee, but HGB Scrutiny Committee members will be notified of them as long as they contain at least 50 signatures;
  - (e) Petitions must be submitted either (i) in hard copy, or (ii) via the HGB e-petition platform, in the format prescribed on the HGB portal, at least 10 clear working days before the date of the meeting. Petitions shall be administered by the Democratic Services Team of Hertfordshire County Council;
  - (f) Subject to the discretion of the Chair, a maximum of two petitions will be considered at any one meeting;
  - (g) Petition organisers will be permitted to present their petitions to the meeting and will be allowed to address the meeting for a maximum of three minutes;
  - (h) Where more than one petition is received in time for a particular meeting and they are considered by the Chair as supporting the same outcome or being broadly similar in intent, it may be necessary for a spokesperson to be nominated and present the petitions. If a spokesperson cannot be nominated or agreed, the petition organiser of the first petition received will be entitled to present their petition;
  - Petitions will be rejected if the Chair considers them to be abusive or libellous, frivolous, vague or ambiguous, rude, offensive, defamatory, scurrilous or timewasting or require the disclosure of exempt information (normally considered as 'confidential');
  - (j) Petitions on the same subject matter will not be accepted within a six-month period, unless there has been a material change of circumstances. Whether there has been a material change in circumstances will be determined by the

Chief Legal Officer of Hertfordshire County Council in consultation with the Chair (or Vice-Chair).

13.2 Any matters arising from petitions considered by the HGB Scrutiny Committee can be reported to the HGB as per Standing Order 10.

# 14. Participation at HGB Scrutiny Committee Meetings by Other Members of Partner Councils or Other Representatives of Partner Bodies

14.1 At the discretion of the Chair, other elected members of the Councils, or representatives from the LEP or other co-opted members, may be entitled to speak and participate at meetings of the HGB Scrutiny Committee.

## 15. Minutes

- 15.1 The Chair will sign the minutes of the proceedings at the next suitable meeting. The Chair will move that the minutes of the previous meeting be signed as a correct record. The only part of the minutes that can be discussed is their accuracy.
- 15.2 The minutes will be accompanied by a list of agreed action points, which may be discussed in considering the minutes of the previous meeting should they not be specifically listed as items on the agenda for the meeting.

## 16. Exclusion of the Public and Press

16.1 Members of the public and press may be excluded from meetings in accordance with the Access to Information legislation as applied by the administering authority with regard to the consideration of exempt or confidential information.

## 17. Recording of Proceedings

- 17.1 The recording in any format of meetings of the HGB Scrutiny Committee is permitted, except:
  - a. Where the Chair, or person presiding over the meeting, rules that filming is being undertaken in such a way that is disruptive or distracting to the good order and conduct of the meeting; and/or
  - b. Where the public have been excluded from the meeting during the consideration of exempt or confidential information (see standing order 16).

## 18. Disturbance by the Public

- 18.1 If a member of the public interrupts proceedings, the Chair, or person presiding over the meeting, will warn the person concerned. If the individual continues to interrupt, the Chair will order his or her removal from the meeting room.
- 18.2 If there is a general disturbance in any part of the meeting room open to the public, the Chair, or person presiding over the meeting, may call for that part of the room to be cleared.
- 18.3 If there is a general disturbance making orderly business impossible, the Chair, or person presiding over the meeting, may adjourn the meeting for as long as he or she thinks is necessary.

## **19.** Interpretation of Standing Orders

19.1 The ruling of the Chair as to the application of these Standing Orders shall be final.

## 20. Suspension of Standing Orders

20.1 With the exception of Standing Orders 5, 7.1, 10 and 15, and as far as is lawful, any of these Standing Orders may, as far as is lawful, be suspended by motion passed unanimously by those entitled to vote.

# **Cabinet** 2022-2023



#### LEADER OF THE COUNCIL

Councillor Tony Kingsbury Regeneration, Economic Development, Community Partnerships (excl. community safety, sports partnership), Modernisation, Business-Excellence, Performance-Management, Election, Member-Development, E&D, Safeguarding



#### DEPUTY LEADER EXECUTIVE MEMBER-PLANNING & RESOURCES Councillor Stephen Boulton

Estates, Business Centres, Development Management, Planning Policy, Estates Management Scheme, GIS, Building Control, Finance, Revs and Bens, Income and Home-Ownership



EXECUTIVE MEMBER ENVIRONMENT & CLIMATE CHANGE Councillor Samuel Kasumu Environment Services, Landscape and Ecology, Climate Change



#### EXECUTIVE MEMBER-LEISURE & COMMUNITY Councillor Terry Mitchinson

Mill Green Museum and Roman Baths, The Hive, Campus West, GLL, (Youth and sports Partnership), Comms, Marketing & Website, Community grant, Communityoutreach, Customer and cemeteries



EXECUTIVE MEMBER GOVERNANCE, PUBLIC HEALTH & IT Councillor Nick Pace

Governance Services, Legal Services, HR, Hackney Carriages, Licensing, Public-Health and PH Admin Team, Internal Audit & Fraud, Procurement, Digital



# EXECUTIVE MEMBER COMMUNITY SAFETY & PARKING

**Councillor Bernard Sarson** 

Community Safety Partnership, Street Wardens, CCTV, Parking and Playgrounds



#### EXECUTIVE MEMBER HOUSING Councillor Fiona Thomson

Housing Development, Building-Services , Risk and Resilience, Housing Options, Housing-Allocations, Independent Living, Neighbourhood & Enforcement, Private Sector Housing, Compliance, Repairs, Planned-Maintenance, Quality – Assurance

# **RESPONSIBILITY FOR LOCAL CHOICE FUNCTIONS**

FUNCTION	DECISION MAKING BODY	MEMBERSHIP	DELEGATION OF FUNCTIONS
Any functions relating to contaminated land	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Service Director (Resident and Neighbourhood) with full power to act unless a key decision.
The discharge of any function relating to the control of pollution or the management of air quality	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Service Director (Resident and Neighbourhood) with full power to act unless a key decision.
The service of an abatement notice in respect of a statutory nuisance	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Service Director (Resident and Neighbourhood) with full power to act unless a key decision
The passing of a resolution that Schedule 2 to the Noise and Statutory Nuisance Act 1993 should apply in the Council's area	Council	48 Members of the Council	None
The inspection of the Council's area to detect any statutory nuisance	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Service Director (Resident and Neighbourhood) with full power to act
The investigation of any complaint as to the existence of a statutory nuisance	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Service Director (Resident and Neighbourhood) with full power to act
The obtaining of information under Section 330 of the Town and Country Planning Act 1990 as to interests in land	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Executive Director (Place), Assistant Director (Planning)
The obtaining of particulars of persons interested in land under Section 16 of the Local Government (Miscellaneous Provisions) Act 1976	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Chief Executive, Directors and Assistant Directors.

FUNCTION	DECISION MAKING BODY	MEMBERSHIP	DELEGATION OF FUNCTIONS
Making appointments to outside bodies in respect of non executive functions	Council	48 Members of the Council	None
Making appointments to outside bodies in respect of executive functions	Cabinet	Up to 10 Members of the Council to be determined by the Leader	Leader, Cabinet

## SENIOR LEADERSHIP TEAM

## Senior Leadership Team (SLT) Terms of reference

Comprising of: Chief Executive, all Directors, Monitoring Officer and Human Resources Manager

- 1. Responsible for supporting the political leadership of the Council in providing strategic direction for the Council and formulating strategic objectives and plans to achieve these.
- 2 Facilitate the operation of the Council's decision making structure by providing appropriate support and advice.
- 3. Consider and agree matters that relate to the overall corporate management arrangements of the Council to achieve a consistent and measured approach to the management of the Council's business.
- 4. Work with the Executive and councillors to develop and implement the council's budget and policy framework, including the council's business plan, annual budget and medium\_-term financial strategy.
- 5. Agree the council's approach to performance management and monitor to ensure it is properly implemented across all service areas and new projects and policies.
- 6. To approve all policies and procedures relating to all aspects of employment of the Council's employees, including terms and conditions and pension related matters.
- 7. Receive as appropriate all reports from Officers prior to submission to Members at Committees, Boards, Council and all other Member\_ Panels.
- 8. Ensure that Officer Codes of Conduct are adhered to across the council. Actively promote the importance of maintaining probity, honesty and lawfulness. Where officer conduct falls short of the required standard ensure that lessons are learned and where appropriate, policies/protocols are reviewed and updated to reflect this.
- 9. In consultation with the responsible Executive Member, to make any necessary officer appointments to the shareholder group, building control company board(s) and associated panels, of which the council is a shareholder, of the jointly owned Hertfordshire Building Control group of companies.
- 10. In consultation with the responsible Executive Member, to make decisions on behalf of the council in its capacity as a shareholder in relation to the building control company, of the jointly owned Hertfordshire Building Control group of companies.
- 11. Make appropriate recommendations to the Cabinet, Committees or the Council on matters within their respective functions.
- 12 Agree relevant SLT sponsor for corporate projects and initiatives.
- 13 Agree employment matters (including policies, procedures and staffing

structures) including Health & Safety policies

43.14. Agree at each SLT meeting what matters should be communicated to staff and determine the appropriate mechanism for doing so.

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- 44.15. In urgent or emergency circumstances to carry out business within the powers of the Council in consultation with the appropriate Executive Member.
- <u>45.16.</u> To consider and update the forward plan.

#### Senior Management Team Terms of reference

Comprising of: Chief Executive, all Directors, Monitoring Officer, Human Resources Manager and Assistant Directors

- 1. Support the facilitation and operation of the Council's decision making structure by providing appropriate support and advice.
- 2. Support the development of the council's budget and policy framework, including the council's business plan, annual budget and medium term financial strategy.
- 3. Within the Council's framework for Performance Management:
  - (a) Monitor the implementation of strategic priorities set out in Service Plan targets via regular quarterly monitoring reports.
  - (b) Monitor performance against local and national performance indicators and other adopted quality assurance systems via regular quarterly monitoring reports.
  - (c) Monitor the implementation of improvement, action and project plans via regular monitoring reports. Monitoring frequencies to be determined on a case by case basis.
  - (d) Monitor revenue and capital expenditure and trends via regular quarterly monitoring reports.
- 4. Consider any matter that is of a corporate and/or cross cutting nature.
- 5. Monitor, on a regular basis, the progress/activities relating to major strategic partnerships and external bodies with which the Council is involved.
- 6. Receive the minutes of all Officer Working Parties to monitor their respective activities and make recommendations as appropriate.
- 7. Make appropriate recommendations to the Cabinet, Committees or the Council on matters within their respective functions.
- 8. Agree at each SMT meeting what matters should be communicated to staff and determine the appropriate mechanism for doing so.
- 9. Develop and support corporate projects, taking collective responsibility for their completion and promoting to and involving teams/ individual members of staff.
- 10. To consider and update the forward plan.

# **GENERAL POWERS APPLICABLE TO ALL DIRECTORS**

#### 1. <u>General</u>

- (1) In all cases where specific authority is given to a Director or other Officer in these Responsibility for Functions that Director/Officer is responsible for undertaking any necessary consultation with any other Director or Officers as may be appropriate.
- (2) To continually review service provision and seek to deliver services in a way which provides best value.
- (3) To determine appropriate and reasonable charges for works/services provided by his/her service area.
- (4) To negotiate with Trade Unions <u>alongside a representative from Human</u> <u>Resources</u>, whenever necessary, on matters appertaining to the workforce or systems in his/her service area.
- (5) To fulfil the prescribed corporate role in relation to health and safety and implement an effective procedure for Health, Safety and Welfare within his/her service area.
- (6) To resolve disputes on interpretation or application of National, Regional or Local Joint Agreements in conjunction with the Assistant Director (Legal and Governance)-, when necessary.
- (7) To hire any necessary items of plant and equipment for a short-term use <u>(under 3 months)</u> by his/her service area provided this comes from an agreed budget.
- (8) To take all necessary and appropriate action in response to civil emergency or business continuity incidents, in accordance with the Council's Emergency Plan or Business Continuity Plans.
- (9) To engage at his/her discretion consultants provided this sum comes from an agreed budget and subject to compliance at all times with Finance and Contract Procedure Rules.
- (10) To enter into maintenance agreements and other minor agreements provided this comes from agreed budgets and subject to compliance at all times with Finance and Contract Procedure Rules.
- (11) To lead strategic joint working with other tiers of local government.
- (12) To do any other thing which is reasonable and necessary to facilitate the performance of his/her specific responsibilities which are detailed in Part 3 of the Constitution Responsibility for Functions.
- (13) To authorise the payment of compensation in accordance with the agreed compensation policy

#### 2. Staffing

- (1) The appropriate Director/Assistant Director in consultation with the Human Resources Manager is authorised in accordance with agreed Council procedures:-
  - (a) to arrange for the job evaluation of new posts and re-evaluation of existing posts as and when required in accordance with the procedure adopted by the Council (from time to time);
  - (b) to issue warnings, suspend, dismiss or take other disciplinary action which he/she considers necessary against employees in his/her service area (there may be occasions where a Director has to take action outside their service area) in accordance with the appropriate Disciplinary, Grievance & Capability policies referred to at (2) below;
  - (c) to approve applications for vehicle loans under the Vehicle Loan Policy;
  - (d) to approve the payment of additional monieshonorariums to Officers under Part 3 paragraph 1.3 of the National Scheme of Conditions of Service or in accordance with any local agreement;
  - (e) to approve course of study applications under Part 2 paragraph
     3.1 and Part 3 paragraph 3 of the National Scheme of Conditions of Service or in accordance with the course of study pprdeteopolicy approved by Senior Leadership Team from time to time;
  - (f)(e) to deal with all matters arising from and following the appointment of apprentices, trainees or other workers through Government sponsored trainee/apprentice schemes, including approving apprenticeship levy spend, and completion of contractual or other documents in accordance with the policy determined by the Senior Leadership Team from time to time;
  - (g)(f) to arrange for the advertising and filling of vacant posts in his/her service area;
  - to deal with applications for special leave of absence with or without pay up to two working weeks on any one occasion to all staff in his/her service area;
  - (h)(g) to agree the appointment of temporary staff as required within approved estimates.
- (2) To carry out functions specified within the approved Disciplinary, Harassment, Grievance, Capability and Sickness Procedure documents and all other human resources or corporate procedures.

### 3. Consultation with Members

- (1) Before taking any decision on behalf of the Council, Directors and Assistant Directors must consider whether to involve Members. If a matter is a purely routine, administrative, technical or professional matter that is not controversial then Members need not be involved. For the avoidance of doubt matters in relation to development management, licensing, registration, consents and other permissions will always be dealt with in accordance with the procedures which the Council has established from time to time.
- (2) If a matter has only local significance and is not controversial Directors should ensure that local Members are kept up to date on such issues that affect their areas.
- (3) If a matter has general significance for the Council and/or is likely to be controversial then the Director should consult the appropriate Cabinet Member before proceeding. In some cases it will be necessary to consult with more than one Cabinet Member, and in some cases the Leader of the Council will need to be consulted. If the Cabinet Member(s) concurs with the Director then the Director may proceed.

## 4. <u>Further provisions</u>

- (1) Delegations to Directors and Assistant Directors include the power for Directors and Assistant Directors to further delegate in writing any of their delegated functions either fully or under the general supervision and control of the delegating Director. A record of sub delegations shall be kept by the appropriate Director and copied to the Governance Services Manager for entry into a formal register.
- (2) Directors shall devolve responsibilities for service delivery and management (whether or not involving sub-delegation under 1 above) to the nearest practicable point to the service user and in a way which clearly identifies accountabilities.
- (3) It shall always be open to a Director not to exercise delegated powers but to refer the matter to the Cabinet for decision.
- (4) In exercising delegated powers, Directors shall consult with such other Officers as they deem appropriate and shall have regard to any advice given, particularly by the Monitoring Officer.

# CHIEF EXECUTIVE

- 1. Support the political leadership of the Council to provide strategic direction for the Council and formulate strategic objectives and plans to achieve this.
- 2. Be the Council's Head of Paid Service within the meaning of section 4 of the Local Government and Housing Act 1989 with overall corporate management and operational responsibility involving securing and managing the professional body of Officers needed to deliver modern, effective, well focused services.
- 3. Facilitate the operation of the Council's decision making structure both executive and non-executive by providing appropriate support and service.
- 4. In the event of the deferral of the appointment of the Leader from the Annual Council meeting to a subsequent meeting, to have broad power to discharge the executive functions of the authority in the absence of the Leader, until such appointment takes place.
- 5. Monitor the implementation of strategic priorities as translated into targets in annual service plans
- 6. Monitor performance against performance indicators and other adopted quality assurance systems.
- 7. Represent the Council on partnership and external bodies (as required by statute or the Council).
- 8. Undertake any function delegated to a Director/Assistant Director provided it is within the law and within his/her capacity.
- 9. Be the Electoral Registration Officer and Returning Officer in respect of electoral matters, including the conduct of elections.
- 10. To be a Member of the Council's Resilience Team and take all necessary and appropriate action in response to a civil emergency or business continuity incident, in accordance with the Council's Emergency Plan or Business Continuity Plans, including being the Council's representative at any Strategic Command Group ('Gold command') activated as part of an emergency.
- 11. To act as the Council's shareholder representative for the jointly owned Hertfordshire Building Control group of companies.
- 42<u>11.</u> The Chief Executive is authorised to take all necessary decisions of the Council in the event of urgency or emergency.

## Health and Safety

In connection with the Council's duties under the Health and Safety at Work etc Act 1974, together with related regulations or other legislation, the Chief Executive has ultimate responsibility for the health and safety performance of the Council. <u>The Chief Executive has overall responsibility for health, safety and welfare, and day to day management of health, safety and welfare is the responsibility of management and <u>supervisory personnel.</u></u>

<u>Employees s the Council's Safety Director</u>. In this role the Chief Executive <u>and Senior</u> <u>Leadership Team</u> receives reports arising from the work of the <u>Health and Safety and</u> <u>Risk and</u> Resilience Manager <u>and through the Occupational Health and Safety Board</u> <u>reporting to the Corporate Governance Board and Health & Safety Officer and and</u>, on a periodic basis, the relevant work of the <u>Treasury Management and Insurance</u> <u>OfficerInsurance</u>, <u>Treasury and Controls Lead Officer</u> and any Council partner or contractor. The key roles and responsibilities of the <u>Safety DirectorChief Executive</u> include:-

- Providing visible and active commitment to health and safety at the Senior Management Team
- Establishing effective communication systems and safety structures
- Integrating health and safety into decision making structures
- ----<u>Implement polices, and management system to ensure the health and safety of</u> <u>employees and others</u>
- —<u>Set out roles and activities to ensure that health and safety outcomes are delivered</u>
- reviewing and acting on matters that need addressing
- •----

The <u>Safety Director Chief Executive</u>, or their designated representatives, are empowered to research, develop and implement (once properly approved through the Council's decision making structure) policies, procedures and processes to ensure compliance with the requirements of the Health and Safety at Work etc Act 1974 and associated regulations or other legislation.

The <u>Safety Director Chief Executive</u>, or their authorised representatives shall have the authority to enter at all reasonable times onto any Council premises or land to carry out any safety–\_related investigation, inspection, assessment or review. They are also authorised to require the immediate suspension of any activity where it is believed in good faith that a breach of health and safety law or regulation has occurred or is likely to occur, or where it is believed that there is imminent danger to the health, safety and wellbeing of any persons.

The Chief Executive has appointed the Service Director (Property Maintenance and Climate Change) as the 'Responsible Person' for the purposes of the Fire Safety (England) Regulations 2022 and the 'Accountable Person' for the purposes of the Building Safety Act 2022 and any subsequent legislation.

## EXECUTIVE DIRECTOR (PLACE)

Deputises for the Chief Executive as necessary.

To be responsible for the implementation of strategies policies and plans relating to Regeneration and Economic Development, Planning, Leisure, Community and Cultural Services.

## <u>ESTATES</u>

All the following delegated powers relating to Estates can be exercised by the Executive Director (Place) and Assistant Director (Regeneration and Economic Development) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 1.1. To control and manage commercial properties owned or occupied by the Council.
- 1.2. To negotiate and determine valuations and rentals of commercial properties owned or occupied by the Council in accordance with the policies adopted by the Council.
- 1.3. To approve all rent reviews and terms of leases where an open market rental is agreed between the Council and the lessee.
- 1.4. To approve changes of use of Neighbourhood Centre shops in accordance with Council Policy.
- 1.5. Any negotiation which involves the purchase, lease or sale of land or buildings, or the granting of a licencelicense or the right to use Council premises (but excluding halls lettings) shall be conducted by or on behalf of Assistant Director (Regeneration and Economic Development), who will consult the responsible Director, Assistant Director and Legal Services Manager as appropriate. The Assistant Director (Regeneration and Economic Development) will be able to approve transactions with a value of up to £100,000 for disposals or andpurchases, and £50,000 per annum for lettings andin and out, in conjunction with the Executive Director (Finance and Transformation) and or Assistant Director (Finance), up to £500,000.
- 1.6. To submit Rating Appeals for NNDR properties and agree Assessments with the Valuation Office.
- 1.7. To submit planning and any other statutory applications for Council funded projects as appropriate.
- <u>1.8.</u> Under the Assets of Community Value (England) Regulations 2012, to maintain the List of Assets of Community Value and the List of Assets Nominated unsuccessfully by Community Nomination and the associated administrative procedures.
- 2 To act as the Council's shareholder representative for the jointly owned

Hertfordshire Building Control group of companies. 1.8.2.1.

Revised October 2022

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Part 3: RESPONSIBILITY FOR FUNCTIONS

## 2 STRATEGIC HOUSING DEVELOPMENT SERVICES

All the following delegated powers relating to Strategic Housing Development Services can also be exercised by the Assistant Director (Regeneration and Economic Development) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation:

- 6.1. To be responsible for the development and implementation of strategies, policies and plans relating to strategic housing development services.
- 6.2. To arrange for applications for planning consent in connection with development projects and other housing initiatives.
- 6.3. To plan and implement the Council's Affordable Housing Programme.
- 6.4. To agree the appropriate tenure, mix and property types on S106 sites with developers and associated consultants.
- 6.5. To agree arrangements in working with private developers to deliver affordable homes.

#### 3. <u>Parking Services</u>

All the following delegated powers relating to Parking Services can also be exercised by the Assistant Director (Regeneration and Economic Development) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation:

- Parking on-street and Council Car Parks
- Decriminalised Parking
- Construction of communal parking bays and vehicular dropped kerbs and hard-standings for Council tenants
- 3.1. To make applications for Deemed Planning Consent for schemes which form part of approved programmes, for example, vehicular hard-standings, dropped kerbs and communal parking bays.
- 3.2. To deal with all operational matters arising in respect of Decriminalised Parking Enforcement.
- 3.3. To be responsible for producing legally compliant Traffic Regulation Orders for, but not limited to, resident parking permit schemes, single and double yellow lines and limited waiting bays.

- 3.4. To advertise and make Traffic Regulation Orders under the Road Traffic Regulation Act 1984 and amendments to Orders, subject to the determination by the Cabinet of any formal objection received.
- 3.5. When no formal objections are received during the Statutory Stage of the Traffic Regulation Order consultation process; a delegated decision is considered by the relevant officer, who outlines the recommendations and reasons in a delegated report. This is checked by a designated officer before a decision is agreed and issued in agreement with portfolio holder.

## 4 <u>Children's Play Areas</u>

All the following delegated powers relating to Children's Play Areas can also be exercised by the Assistant Director (Regeneration and Economic Development) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 4.1. To use and exercise the powers of the Children Act 1989 and any subordinate Regulations or Orders to ensure all play equipment is safe and suitable and meets the standards set out in EN1176, EN1177 and BS7188.
- 4.2. To uphold the adopted Play Area Strategy for the ongoing management of existing equipped areas of play and to ensure adequate future provision.

## 5. <u>Planning</u>

All of the following delegated powers relating to Planning can also be exercised by the Assistant Director (Planning) who may also delegate to suitably qualified and/or experienced officers in accordance with an agreed Scheme of Delegation:

- 5.1. To approve and refuse all types of applications submitted under the Town and Country Planning Act 1990 and other planning and relevant legislation.
- 5.2. To determine the appropriate fee for planning and other applications.
- 5.3. To decide whether to register an application based on the information submitted by the applicant and the Council's validation checklist.
- 5.4. To decline to determine an application under Section 70A, 70B or 70C of the Town and Country Planning Act 1990.
- 5.5. To agree minor and non-material amendments to previously approved applications.
- 5.6. To deal with prior notifications and prior approvals under the Town and Country Planning (General Permitted Development) (England) Order 2015 (as amended).

- 5.7. To apply conditions to secure controls over development and deal with the discharge of planning conditions under Section 70(1)(a), 72 and 73 of the Town and Country Planning Act 1990.
- 5.8. To enter into, vary, revoke and discharge obligations to secure financial contributions and/or works for the benefit of the community under Section 106 of the Town and Country Planning Act 1990.
- 5.9. To agree the Council's response to a screening opinion under Parts 2 and 3 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2017.
- 5.10. To agree the Council's response to a scoping opinion under Part 4 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2017 or Section 13 of the Town and Country Planning (Environmental Impact Assessment) Regulations 2011.
- 5.11. To grant permission-in-principle for sites on the Part 2 Brownfield Register under the Town and Country Planning (Brownfield Land Register) Regulations 2017 and Part 2 of the Town and Country Planning (Permission in Principle) Order 2017.
- 5.12. To respond to consultations concerning policy formulation proposals by government departments, statutory bodies, local authorities, etc, in consultation with the relevant Executive Member, unless it is prudent that the consultation should be considered by members of the relevant committee.
- 5.13. To respond to consultations concerning development proposals by statutory bodies, local authorities, government departments, the Crown, etc, in consultation with the relevant Executive Member, unless it is prudent that the consultation should be considered by members of the relevant committee.
- 5.14. To progress work related to the preparation, submission, examination and adoption of Development Plan Documents as set out in the Planning & Compulsory Purchase Act 2004 (as amended) (The Act). Detailed regulatory requirements are contained in the Town & Country Planning (Local Planning) (England) Regulations 2012 (as amended).
- 5.13.5.15. To progress work related to the preparation, submission, examination and adoption of a Community Infrastructure Levy, as set out in the Planning and Compulsory PurcahsePurchase Act 2004 (as amended) (The Act). Detailed requirements are contained within the Community Infrastructure Levy Regulations 2010.
- 5.14.5.16. To approve the designation of a Neighbourhood Planning Area where it matches the local town or parish council boundary under Regulation 5 of the Neighbourhood Planning (General) Regulations 2012. [Cabinet must approve the designation of Neighbourhood Planning Area which does not match the town or parish council boundary].
- 5.15.5.17. To decide whether the Council's case at a planning appeal should be by way of written representations, informal hearing or public inquiry and to agree

the nature and extent of the case to be presented, including in cases where an appeal has been made against non-determination of a planning application.-

- 5.16.5.18. To enter any land for the purpose of surveying it in connection with the functions of the Council as the local planning authority under Section 324 of the Town and Country Planning Act 1990.
- 5.17.5.19. To decide whether to take enforcement action and what level of enforcement action to take in accordance with the Council's Corporate Enforcement Plan and Planning Enforcement Plan.

- 5.18.5.20. To serve notices to obtain information as to interests in land under Section 330 of the Town and Country Planning Act 1990 and Section 16 of the Local Government (Miscellaneous Provisions) Act 1976.
- 5.19.5.21. To serve Planning Contravention Notices under Section 171C of the Town and Country Planning Act 1990.
- 5.20.5.22. To serve, vary and withdraw enforcement notices against suspected breaches of planning control under Section 172 of the Town and Country Planning Act 1990 and to execute and secure the costs of works required by such notices under Section 178 of the Town and Country Planning Act 1990.
- 5.21.5.23. To serve, vary and withdraw listed building enforcement notices against suspected breaches of planning control under Section 38 of the Planning (Listed Building and Conservation Areas) Act 1990 and to execute and secure the costs of works required by such notices under Section 42 of the Planning (Listed Building and Conservation Areas) Act 1990.
- 5.22.5.24. To serve, vary and withdraw Breach of Condition Notices under Section 187A of the Town & Country Planning Act 1990.
- 5.23.5.25. To serve Building Preservation Notices under Section 3 of the Planning (Listed Building and Conservation Areas) Act 1990.
- 5.24.5.26. To serve Stop Notices under Section 183 of the Town and Country Planning Act 1990 and Temporary Stop Notices under Section 171E of the Town and Country Planning Act 1990.
- 5.25.5.27. To serve Tree Replacement Notices under Section 207 of the Town and Country Planning Act 1990 and to execute and secure the costs of works required by such notices under Section 209 of the Town and Country Planning Act 1990.
- 5.26.5.28. To serve Repairs Notices under Section 48 of the Planning (Listed Building and Conservation Areas) Act 1990 and Urgent Works Notices under Section 54 of the Planning (Listed Building and Conservation Areas) Act 1990 and to execute and secure the costs of works required by such notices under Section 55 of the Planning (Listed Building and Conservation Areas) Act 1990.
- 5.27.5.29. To require the discontinuance of advertisements under Section 220 of the Town and Country Planning Act 1990 and to remove or obliterate unauthorised placards, posters and advertisements under Section 225 of the Town and Country Planning Act 1990.

5.28.5.30. To serve, vary and withdraw notices to require the proper maintenance of land under Section 215 of the Town and Country Planning Act and to execute and secure costs of works required by such notices under Section 219 of the Town and Country Planning Act.

5.29.5.31. To issue advance written warnings and Community Protection Notices on individuals or bodies whose conduct is having a detrimental Revised October 2022 effect on the

quality of life of those in the locality and is unreasonable and to take action where there is a failure to comply with a Notice under Part 4 Chapter 1 of the Anti-Social Behaviour, Crime and Policing Act 2014.

- 5.30.5.32. To apply for Planning Enforcement Orders for deliberately concealed unauthorised development under Section 171BA, 171BB and 171BC of the Town and Country Planning Act 1990.
- 5.31.5.33. To apply for court injunctions to restrain any apprehended or actual breach of planning control under Section 187B of the Town and Country Planning Act 1990.
- 5.34. To progress prosecution action where enforcement notices have not been complied with under Section 179 of the Town and Country Planning Act 1990.
- 5.32.5.35. To progress prosecution action where listed building enforcement notices have not been complied with under Section 38 of the Planning (Listed Building and Conservation Areas) Act 1990
- 5.33.5.36. To serve a Certificate of Appropriate Alternative Development where land is proposed to be acquired by the local authority under Section 65 of the Planning and Compensation Act 1991.
- 5.34.5.37. To make, vary and revoke Tree Preservation Orders under Section 198 of the Town and Country Planning Act 1990 and Provisional Tree Preservation Orders under Section 201 of the Town & Country Planning Act 1990.
- 5.35.5.38. To make minor amendments to planning conditions and Section 106 legal agreements prior to issuing a decision notice, where the decision has been made by Development Management Committee, but it is not necessary for the item to return to Development Management Committee.
- 5.36.5.39. To refer to the Development Management Committee applications to revoke or modify hazardous substances consents as defined under the Planning (Hazardous Substances) Act 1990 for referral to the appropriate Secretary of State.
- 5.37.<u>5.40.</u> Applications will be presented to Development Management Committee where:
  - a) The application does not accord with the provisions of the development plan or other planning policy guidance or supplementary planning guidance (unless material considerations indicate that the provisions of the development plan no longer apply) but the proposal is recommended for approval.
  - b) One of the following has occurred within the specified consultation period and (a) it has been accepted by the Assistant Director (Planning) or Development Management Services Manager and (b) the subsequent officer recommendation goes against the comment of support/objection:
    - A comment of support or objection and an associated call-in

request has been made by a member of the Borough Council

 A major objection has been received from a local town or parish council in relation to an eligible application, as defined in the Procedure Rules for Planning Meetings.

- A major objection has been received from an adjoining local authority
- An objection has been received from a consultee listed in Schedule 4 of the Town and Country Planning (Development Management Procedure) (England) Order 2015
- c) The application is a major development and the Borough Council is the applicant and/or has an interest in the land/property which is the subject of the application.
- d) A Member of the Borough Council, the Chief Executive, a Director or Assistant Director or a member of staff in the planning service is the applicant and/or has an interest in the land/property which is the subject of the application.
- e) The Assistant Director (Planning) considers it prudent for the application to be considered by Development Management Committee.

## 5.38.5.41. Building Control

- a) It should be noted that statutory building control functions have beentransferred to East Hertfordshire District Council and non-statutorybuilding control functions have been passed to Hertfordshire Building-Control Ltd, to administer on behalf of Welwyn Hatfield Borough Council, in accordance with a Services Agreement and Inter-Authority-Agreementare discharged by three members of Hertfordshire Building Control who are seconded to the Council.
- b) <u>These appointed officers</u> <u>These bodies</u> now administer building control functions on behalf of Welwyn Hatfield Borough Council in accordance with the Building Act 1984 and Building Regulations 2010.

## **Other Functions**

- 5.39.5.42. To make technical amendments to the Planning Scheme of Delegation to reflect changes to the planning system and planning legislation.
- 5.40.5.43. To administer the Management Scheme for Welwyn Garden City created under the Leasehold Reform Act 1967 for the purpose of "maintaining and enhancing amenities and values in Welwyn Garden City and with due regard to the convenience and welfare of persons residing, working and carrying on business there." This includes deciding whether to register an application, determining the appropriate fee, approving and refusing applications, discharging conditions, resolving breaches and taking enforcement action against breaches.
- 5.41.5.44. Any EMS applications where a Member of the Borough Council, the Chief Executive, a Director or Assistant Director or a member of staff in the planning service is the applicant and/or has an interest in the land/property which is the subject of the application will be determined by the Estate Management Scheme Manager and the Assistant Director

(Planning)a panel of officers.

- 5.42.5.45. To deal with notices in respect of temporary markets under Section 37 of the Local Government (Miscellaneous Provisions) Act 1982.
- 5.43.5.46. To grant licences, issue notices and authorise the removal and reinstatement for the planting of trees, shrubs, etc in highways under the Highways Act 1980.
- 5.44.5.47. To apply for an enforcement order against unlawful works on registered common land under Section 41 of the Commons Act 2006.
- 5.45.5.48. To protect unclaimed registered common land and unclaimed town or village greens against unlawful interference under Section 45(2)(a) of the Commons Act 2006.
- 5.46.5.49. To institute proceedings for offences in respect of unclaimed land under Section 45(2)(b) of the Commons Act 2006.
- 5.47.5.50. To take action against dangerous trees under Section 23 and 24 of the Local Government (Miscellaneous Provisions) Act 1976.
- 5.48.5.51. To grant licences, issue notices and authorise the removal and reinstatement for the planting of trees, shrubs, etc in highways under the Highways Act 1980.
- 5.49.5.52. To serve notices in respect of street naming and numbering under Section 64 and Section 65 of the Town Improvement Clauses Act 1847.
- 5.50.5.5. To apply for enforcement orders against unlawful works on registered common land under Section 41 of the Commons Act 2006, to protect unclaimed registered common land and unclaimed town/village greens against unlawful interference under Section 45(2)(a) of the Commons Act 2006 and to institute proceedings for offences in respect of unclaimed land under Section 45(2)(b) of the Commons Act 2006.

## 6 STRATEGIC COMMUNITY SERVICES

All the following delegated powers relating to Strategic Community Services can also be exercised by the Assistant Director (Leisure, Community and Cultural Services) who may also delegate to suitably qualified and/ or experienced Officers in accordance with an agreed Scheme of Delegation.

- 6.1. To maintain community partnerships and develop new ones with the aim of promoting involvement among the community and local business, better health and youth engagement.
- 6.2. To manage the Borough's Sports Facilities Strategy Steering Group and ensure the development and revision of the borough Sports Facility Strategy on an annual basis.
- 6.3. To work in partnership with key stakeholders to develop initiatives and events that improve the vibrancy and footfall within the town centre.
- 6.4. To administer and provide advice on the council's grant application process, including its annual grants, small community grants and the Queens Jubilee grants.
- 6.5. To participate in the Council's corporate community engagement activities through the management and promotion of the established Borough Panel comprising local residents

## 7. LEISURE AND CULTURAL SERVICES

All the following delegated powers relating to Leisure and Cultural services can also be exercised by the Assistant Director (Leisure, Community and Cultural Services) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 7.1 To agree and oversee the programme of activities and events for Council provided leisure and cultural services
- 7.2 To agree all appropriate fees and charges for use of Council provided leisure and cultural services.
- 7.3 To agree and oversee all marketing and promotional activities associated with the provision and delivery of Council leisure and cultural services.
- 7.4 To agree and manage all revenue budgets for the operation of Council provided leisure and cultural services, and to administer all capital budgets for investment in new facilities or the enhancement of existing ones.
- 7.5 To monitor and report on customer satisfaction and visitor feedback for those Council provided leisure and cultural services.

- 7.67.4 To work closely with the appointed Executive Member with responsibility for local leisure and cultural services, including the reporting of service activities and developments to members of the Council's Cabinet and other relevant committees and appointed panels.
- 7.77.5 To work to improve access to leisure and community services for all regardless of their recognised equalities group or circumstances.
- 7.87.6 To agree and oversee all leisure, culture, arts and heritage applications to national funding bodies such as the National Lottery Heritage Fund, Sport England, Arts Council and others, with final approval being sought from the Chief Financial Officer before submission.
- 7.7 To represent the Council as the designated Client Manager of the appointed leisure contractor, Greenwich Leisure Ltd, who have a contract covering seven different sport and leisure sites running to January 2029.
- 7.97.8 To be responsible for the management of the Community Lottery Scheme in conjunction with the Council's lottery partner, and propose policies for and make decisions relating to the operation of the lottery.
- 7.107.9 To co-ordinate meetings and the work programme of the borough's Cultural Consortium comprising local sport, leisure, heritage, arts and culture partners.
- 7.11 Details of key leisure and cultural services in the borough:

a) Client Management of Greenwich Leisure Ltd.

(i) Digswell Playing Fields

(ii) Hatfield Leisure Centre

(iii) Hatfield Swim Centre

(iv) King George V Playing Fields

(v) Moneyhole Lane Playing Fields

(vi) Panshanger Golf Complex

(vii) Stanborough Park

b) Management of Campus West:

i. Cinema Screen 1 (38 seats)

ii. Cinema Screen 2 (114 seats)

iii. Hawthorne Theatre / Screen 3 (320 seats)

iv. Roller City (capacity 200)

v. Soft Play City (capacity 120)

vi. Humphrey's Food and Drink (2 cafes, 1 bar, 1 kitchen)

vii. Private Hires and Parties

viii. Vineyard Barn Community Centre

ix. Hazel Grove Community Centre

x. Panshanger Community Centre

c) Management of Welwyn Hatfield Museum Service:

i. Mill Green Museum

ii. Mill Green Mill

iii. Welwyn Roman Baths

iv. Collections management and interpretation

v. Exhibitions, galleries and displays

vi. School visit education programme

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vii. Special community activities and events programme
 viii. Preservation and presentation of local archaeology and history
 ix. Flour production and sale and sales of bread / other produce

- 7.127.10 To develop recommend to Cabinet the Housing, Homelessness and Rough Sleeping Strategy and associated strategies and work in partnership with internal and external stakeholders to ensure its effective implementation. This includes working in partnership with Registered Providers to ensure the best housing offer to people in housing need.
- 7.137.11 To make arrangements for the selection of Registered Providers for development projects.
- 7.147.12 <u>To agreerecommend To recommend to Cabinet</u> on appropriate grant funding to Registered Providers on affordable housing sites.
- 7.157.13 To discharge the Council's statutory functions in relation to preventing and managing homelessness and in ensuring the Borough's housing needs register is managed in accordance with the Council's Allocations Policy.

#### 8 Housing Allocations

All the following delegated powers relating to Strategic Housing Services can also be exercised by the Assistant Director (Leisure, Community and Cultural Services) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 8.1. Working where necessary with the relevant Directors and Assistant Directors to:
  - a) Consider reviews of decisions to exclude applicants from the Housing Needs Register in accordance with relevant legislation.
  - b) Set up local letting schemes in accordance with Council policy.
  - c) Agree the lease of units to external partner agencies for special schemes up to a maximum of ten units for any one scheme.
  - d)c) Agree nomination rights to Council and registered social landlord properties for partner agencies for use as move on.
  - e)d) Approve special allocations schemes in accordance with the Council's hard to let strategy, in order to meet housing need, or otherwise in accordance with Council policy.
  - f)e) To approve the Annual Lettings Plan and any revisions to the Annual Lettings Plan.
  - <u>g)f)</u>To agree prioritisation of properties to specific groups, to ensure the lettings targets set out in the Annual Lettings Plan are met.
  - h)g) Revise and change priority of housing for applicants accepted as Homeless as necessary to ensure homelessness duties are managed effectively alongside duties to waiting list and transfer applicants.
  - i)h) Agree the necessary arrangements to ensure that wherever possible, in times of high demand from homeless households, Council and Registered Provider properties are used to free up temporary accommodation to prevent the use of bed and breakfast and to ensure that any such arrangements are regularly reviewed and monitored.

- i) Make decisions where the interpretation of Housing Policy, including the Allocations Policy is disputed.
- 7.167.14 To make arrangements for the selection of Registered Providers for development projects.

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#### EXECUTIVE DIRECTOR (FINANCE AND TRANSFORMATION )

The Executive Director (Finance and Transformation) (Section 151) is authorised:-

To deputise for the Chief Executive as necessary.

To undertake any function delegated to a Director/Assistant Director provided it is within the law and within his/her capacity.

To be responsible for the implementation of strategies, policies and plans relating to Legal and Governance, <u>Human Resources</u>, Customer Services and Transformation, Finance, ICT and Digital Services and Cemetery and Crematoria Services-.

## 1. FINANCE, AUDIT AND ICT

All the following delegated powers relating to Finance, Audit and ICT can also be exercised by the relevant Assistant Director who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation:

- 1.1. To be responsible for the implementation of strategies, policies and plans relating to finance, information technology, internal audit, council tax, business rates and housing benefits.
- 1.2. The Executive Director (Finance and Transformation) is the responsible officer under Section 151 of the Local Government Act 1972 and shall, within the framework of statute and the Council's Budget and Policy Framework Procedure Rules and Financial Procedure Rules, administer and advise upon all the financial affairs of the Council. The Assistant Director (Finance) is the deputy responsible officer under this Section.
- 1.3. The Section 151 Officer will act as Registrar of Bonds.;

1.3.1.4. To respond to government and other consultations on matters such as funding, technical accounting and business rates.

- 1.4.1.5. The Executive Director (Finance and Transformation), Assistant Director (Finance) and Client Support Services Manager are each authorised to take all necessary action to issue Council Tax bills and rate demands, recover all such sums due, including unoccupied property rates and to sign and serve all related notices and documents.
- <u>1.5.1.6.</u> The Client Support Services Manager can grant discretionary rate relief to those organisations which meet the Council's criteria, referring those that fall outside it to the Cabinet for decision.
- 1.6.1.7. The Client Support Services Manager is authorised to determine appeals of applicants in respect of benefit and council tax reduction claims. (If the applicant wishes to take the appeal further regarding their benefit it must be referred to the Tribunal Service.

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- 1.7.1.8. The Section 151 Officer is to have overall responsibility for the financial administration and monitoring of the whole of the Council's expenditure and income with details set out in the Councils Financial Regulations.
- 1.8.1.9. The Executive Director (Finance and Transformation), Assistant Director (Finance), Client Support Services Manager and the Revenue and Benefits Client Officers to be responsible for all matters concerning Rating, Council Tax, Housing Benefits and Council Tax Support.
- 1.9.1.10. The Executive Director (Finance and Transformation), Assistant Director (ICT and Digital Services), IT Client Manager to control and manage Information Systems, Technology and Telecommunications.
- <u>1.10.1.11.</u> The Executive Director (Finance and Transformation), Assistant Director (Finance) and Client Support Services Manager to be responsible for all matters relating to Housing Benefit, Universal Credit and Council Tax Reduction.
- 1.11.1.1.2. The Executive Director (Finance and Transformation), Assistant Director (Finance) and Client Support Services Manager and Revenue and Benefits Client Officer have delegated powers for awarding Council Tax hardship relief.
  - <u>— The Executive Director (Finance and Transformation), Assistant Director</u> (Finance) and Income and Home Ownership Manager have delegated powers to:.
- <u>1.13. <del>To</del></u>
  - a) process applications made under the Right to Buy (RTB) scheme. Sale of housing under Right to Buy including the assessment of eligibility and calculation of discounts;
  - 2.1. Mmake decisions where the interpretations and implementation of the Statutory Right to Buy Scheme is required.
  - 2.2. To process deeds of variations for leaseholders:
  - <u>b)</u>

2.3.c) <u>To</u>-carry out leaseholder consultation under the statutory requirements; and,-

2.4.<u>d) To determine service charges payable by leaseholders.</u>

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# 2. LEGAL AND GOVERNANCE

The Assistant Director (Legal and Governance) is authorised to act as the Council's principal legal advisor and is authorised to instruct and retain Counsel, external Solicitors or other experts in legal proceedings and obtain advice in relation to any matter whenever this is considered to be in the interests of the Council.

The <u>Assistant Service</u> Director (<u>Legal and GovernanceResident &</u> <u>Neighbourhoods</u>) is the nominated Senior Responsible Officer for the purposes of the Regulation of Investigatory Powers Act 2000.

The Governance Services Manager and Principal Governance Officer are Authorising Officers for the purposes of the use of covert intelligence under the Regulation of Investigatory Powers Act 2000.

The Assistant Director (Legal and Governance) is the Monitoring Officer and will exercise all powers necessary to fulfil that statutory role pursuant to Sections 5 and 5A of the Local Government and Housing Act 1989 and is authorised:

- 2.1. To receive complaints of alleged failure by Members to comply with the Code of Conduct determining whether a complaint merits formal investigation and to arrange such investigation, seeking resolution of complaints without formal investigation wherever practicable, with the discretion to refer decisions on investigation to the Standards Committee where the Monitoring Officer (and in the absence of the Monitoring Officer, the Deputy Monitoring Officer) feels that it is inappropriate for Officers to take the decision.
- 2.2. To have the power to grant dispensations to Members, where they have a "disclosable pecuniary interest" (and in the absence of the Monitoring Officer, the Deputy Monitoring Officer) under Section 33 (2) (a), (b), (c), (d) and (e) of the Localism Act 2011, and that where the Monitoring Officer or Deputy Monitoring Officer consider it appropriate to refer the request to the Standards Committee for that body to decide whether to grant such dispensation.
- 2.3. To make changes to the Constitution where required in any relevant circumstances.
- 2.4. To advise the Council on employment legislation, including where necessary attendance on behalf of the Council at Employment Tribunal proceedings.
- 2.5. To authorise the institution or defence, appearance at, withdrawal or settlement of any legal proceeding and be responsible for its conduct in any civil or criminal proceedings provided any necessary Committee/Cabinet approvals have been obtained and in particular:
  - a) To negotiate and settle claims or disputes of any description including the payment of damages, compensation etc and legal costs for claims of less than £2015,000 in consultation with the Head of Paid Service and Directors.
  - b) To negotiate and settle claims or disputes of any description including the payment of damages, compensation etc and legal costs for claims from

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£15,000 and up to a limit of £50,000 in consultation with the Head of Paid Service and Directors and the Leader and Executive Member, Resources, subject to a report on the action taken being submitted to the next meeting of the Council the issuing of an Executive Member Decision Notice.

£50,000 and up to a limit of £100,000 in consultation with the Head of Paid Service and Directors and the Executive Member, Resources, subject to a report on the action taken being submitted to the next meeting of the Cabinet.

Over £100,000 in consultation with the Head of Paid Service and Directors and the Leader and Executive Member, Resources, subject to a report on the action taken being submitted to the next meeting of the Council.

The following delegated powers in 1.6 to 1.18 can also be exercised by the Assistant Director (Legal and Governance) and Legal Services Manager who may also delegate to a suitably qualified and/or experienced officer in accordance with an agreed Scheme of Delegation.

- 2.6 To authorise, issue and serve all Statutory Notices (including Requisitions for Information) under any enactment. The Assistant Director (Legal and Governance) may authorise another officer to serve all such notices, once issued. The Assistant Director (Legal and Governance)may exercise the power of another officer to authorise, issue and serve such notices when that officer is unable or unwilling to act.
- 2.7 To take all steps incidental to completing or obtaining the confirmation of any Order or other statutory decrees made by the Council
- 2.8 To sign and seal documents on behalf of the Council.
- 2.9 To authorise the institution of legal proceedings in accordance with legislation and common law for the purpose of securing possession of land occupied by travellers.
- 2.10 To give legal effect to all agreements, contracts or any other document requiring execution and completion by the Council provided any necessary Committee/Cabinet approvals have been obtained.
- 2.11 To carry out on behalf of and in the name of the Council the acquisition and disposal of land including for the avoidance of doubt the sale of Council houses once terms have been agreed and any necessary Committee/Cabinet approvals have been obtained.
- 2.12 To enter into agreements under statutory or other powers to ensure that the Council's functions are fulfilled.
- 2.13 To maintain the Council's legal documentation.

- 2.14 To make street closure orders under section 21 of the Town Police Clauses Act 1847.
- 2.15 To ensure compliance with the requirements specified in relevant Data Protection and Freedom of Information legislation.
- 2.16 To be responsible, in conjunction with the Governance Services Manager for arranging the annual member induction, training and development programmes.
- 2.17 To receive petitions and refer them to the appropriate Committee, in accordance with the Council's Petition Scheme and reject those petitions

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which do not meet the scheme or which are considered to be vexatious, abusive or otherwise inappropriate.

2.18 To be responsible, in conjunction with the Procurement Manager, for the coordination of the procurement function throughout the Council to ensure compliance with relevant legislation and that best practice and value for money are achieved in procurement exercises and the development of appropriate strategies.

# 3. <u>HUMAN RESOURCES</u>

All the following delegated powers relating to Human Resources can also be exercised by the Human Resources Manager who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

Responsible for the strategic management of Human Resources and overall responsibility for the Human Resources service area, including:

- 3.1 Workforce development planning
- 3.2 <u>Develop</u> Ppolicies and procedures for Senior Leadership Team approval relating to all aspects of employment, and to undertake necessary consultation & negotiations with recognised Trade Unions.
- 3.3 To implement nationally agreed pay awards for all employees.
- 3.4 To negotiate and agree settlement agreements where the circumstances warrant it.
- 3.5 Report on cases outside current policies to the Senior Leadership Team for decision.
- 3.6 To arrange a corporate learning & development programme <u>as necessary</u>.
- 3.7 To ensure apprenticeship levy funding is maximised.
- 3.8 To negotiate and agree Occupational Health provision, an Employee Assistance Programme and other employee benefits as directed by Senior Leadership Team.
- 3.9 Workplace Wellbeing.

#### 4. COMMUNICATIONS

All the delegated powers relating to Communications can also be exercised by the Assistant Director (Customer Service and Transformation) and Corporate Strategy & Engagement Manager who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 4.1 To manage and coordinate all of the Council's internal and external communications activities across all recognised channels.
- 4.2 To manage the Council's online activities relating to the structure and content of the Council's main website, its separate news and projects website, its social media accounts and its intranet for employees.
- 4.3 To manage, promote and enforce the Council's agreed branding guidelines for all printed and digitally produced material across all services.
- 4.4 To manage the Council's printing and design contracts to ensure there is both a depth and variety of selected contractors with whom services can place work orders.

### 5. **PERFORMANCE**

All the delegated powers relating to performance can also be exercised by the Assistant Director (Customer Service and Transformation) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 5.1 To support the Council in developing and reviewing its published three year Business Plans and yearly Business Action Plans, including its agreed corporate priorities and supporting objectives to which all of its services contribute.
- 5.2 To develop and manage an agreed performance management framework which integrates the Council's corporate priorities and objectives with service planning activities and the budget setting process.
- 5.3 To report on the accurate and timely collection of service performance data which enables the Council to monitor its progress against the published priorities and objectives for the borough.
- 5.4 To integrate new quality, improvement and <u>modernisation transformation</u> initiatives, as determined by the Council, into the agreed performance management framework.

# 6 <u>Cemetery and Crematoria Management and Burial Registration</u>

All the following delegated powers relating to <u>Cemetery and Crematoria</u> <u>Management and Burial Registration</u> can be exercised by the Assistant Director (Customer Service and Transformation) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 6.1. To use and exercise the powers of the Local Authorities Cemeteries Order 1977 and <u>The Cremation (England and Wales) Regulations 2008</u> any subordinate Regulations or Orders.
- 6.2. To do all such things as the Council considers necessary or desirable for the proper management, regulation and control of a cemetery or crematorium.
- 6.3. To bequeath or remove Grants of Exclusive Rights of Burial and Rights to Erect Memorials on such terms and subject to conditions as the Council thinks proper.
- 6.4. To use and exercise the power of the Burial Act 1853 and any other subordinate Regulations or orders for the appropriate disposal of human cadavers and the keeping of the register of burials and disinterment's.

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# SERVICE DIRECTOR (RESIDENT AND NEIGHBOURHOOD)

Deputises for the Chief Executive as necessary.

To undertake any function delegated to a Director/Assistant Director provided it is within the law and within his/her capacity.

To be responsible for the operations relating to Public Health, Hackney Carriages, Licensing, Independent Living, Neighbourhood and Enforcement, Community Safety, Street Wardens, CCTV, Environment Services, Landscape and Ecology and Private Sector Housing.-

# ENVIRONMENT SERVICES

All the following delegated powers relating to Environmental Services can be exercised by the Service Director (Resident and Neighbourhood) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

#### Waste Collection

- 2.1. To manage the contract(s) for the collection of refuse, recycling, garden, food and clinical waste.
- 2.2. To manage the contract(s) for the collection, storage and disposal of abandoned vehicles.

# Street Cleansing

2.3. To manage the contract(s) for street cleansing, including litter picking, street sweeping and removal of fly-tips from council owned and maintained land.

#### **Grounds Maintenance**

2.4. To manage the contract(s) for street cleansing, including grass and hedges cutting, maintenance of hedges, shrubs and roses and bedding.

# **Enforcement**

2.5. To take enforcement action in respect of its powers and duties as a Local Authority and a Waste Regulation Authority under all applicable legislation including the Clean Neighbourhoods and Environment Act 2005, Environmental Protection Act 1990, Refuse Disposal (Amenity) Act 1978(as amended), Control of Pollution (Amendment) Act 1989, the Controlled Waste (England and Wales) Regulations 2012, the Unauthorised Deposit of Waste (Fixed Penalty) Regulations 2016, The Environmental Protection (Miscellaneous Amendments) (England and Wales) Regulations 2017, and the Littering from Vehicles Outside London (Keepers: Civil Penalties) Regulations 2018:-

- 2.6. To issue Fixed Penalty Notices in respect of legislation detailed below:-
  - a) Offence of abandoning a vehicle (Sections 2A, 2B, 2C of Refuse Disposal (Amenity) Act 1978
  - b) Offence of dropping litter (to include the practice of placing black bags of refuse out on street after refuse collection day) (Section 87/ 88 of Environmental Protection Act 1990) and Littering from Vehicle Outside London (Keepers: Civil Penalties) Regulations 2018
  - c) Defacement or Act of graffiti / failure to remove graffiti and Flyposting (sch3A of the Environmental Protection Act 1990, s224 of Town and Country Planning Act 1990 and Section 43/44 of the Anti-social Behaviour Act 2003)
  - d) Failure to produce authority to transport waste (Sections 5B and 5C Control of Pollution (Amendment) Act 1989
  - e) Failure of a business to furnish waste transfer documents pertaining to its waste collection (Section 34A (2) Environmental Protection Act 1990)
  - f) Failure of residents to use the receptacles provided by the council correctly as stipulated by the S46 Notice; i.e. placing excess or side waste out on street for collection, placing incorrect items in the receptacles.
  - g) Failure by businesses to contain and take reasonable measures to prevent their waste from escaping their containers or presenting side waste as stipulated on Section 47 Notice (Sections 47ZA and 47XB Environmental Protection Act 1990)
  - h) The Unauthorised Deposit of Waste (Fixed Penalties) Regulations 2016

     Section 33 FPN in relation to the illegal deposit of household, industrial, commercial or other controlled waste without a waste management licence commonly referred to as fly tipping
  - i) Environmental Protection (Miscellaneous Amendments) (England and Wales) Regulations 2018 – the Section 34(6) householder FPNs in relation to domestic duty of care
  - j) Powers to Search and Seizure of Vehicles- Section 46 of the Environmental Protection Act introduces new sections (34B and 34C) into the 1990 Act and Control of Pollution (Amendment) Act 1998. These provide powers to local authorities to search and seize vehicles connected to offences under section 33 (illegal fly tipping or waste disposal) or section 34 (the duty of care on anybody who deals with waste
  - k) Powers to require the owner of the land to remove waste in pursuant to Section 59(1) of the Environmental Protection Act 1990 –allowing the waste collection authority the powers to serve notice on the owner of the land requiring fly tipped waste to be removed, Land owners are chargeable for the removal of waste in the event of non-compliance.
  - Failure to remove dog faeces (Dog fouling) -s.59 Clean Neighbourhoods and Environment Act 2005
- 2.7. To enforce provisions under s3 and 4 of Clean Neighbourhood and Environment Act 2005 (CNEA) relating to the sale of vehicles and repair of vehicles on the road, as detailed below:

- a) Exposing vehicles for sale on a road;
  - It is an offence if at any time two or more vehicles are parked within 500 metres of each other on a road or roads, where the vehicles are parked in order to be sold. This offence is not intended to target private individual sellers of single vehicles, but rather the nuisance that is caused by the presence of numbers of vehicles being offered for sale by the same person or business. A road is defined as 'any length of highway or of any other road to which the public has access' (CNEA 2005 Part 2, Section 3).
- b) Repairing vehicles on a road;

It is an offence to carry out "restricted works" to vehicles on a road. Restricted works are "works for the repair, maintenance, servicing, improvement or dismantling of a motor vehicle or any part of or +accessory to a motor vehicle". It is not intended to target private individuals/residents who are carrying out one off minor works to their vehicles (unless the repairs cause annoyance to persons in the vicinity and isn't an ongoing disturbance), or those who carry out necessary work to vehicles by the side of the road due to a breakdown or accident (CNEA 2005 Part 1, Section 4).

- c) The Act allows for the issuing of Fixed Penalty Notices, set at £100 for the above two offences (CNEA 2005, Part 2, Sections 6-9).
- 2.8. To authorise officers to carry out enforcement detailed within Clean Neighbourhood and Environment Act 2005, Environmental Protection Act 1990; Refusal Disposal (Amenity) Act 1978; Control of Pollution (Amendment) Act 1989, , the Controlled Waste (England and Wales) Regulations 2012, the Unauthorised Deposit of Waste (Fixed Penalty) Regulations 2016, the Environmental Protection (Miscellaneous Amendments) (England and Wales) Regulations 2018, Environmental Offences
- 2.9. To use the powers under section 108 of the Environment Act 1995,Section 71(2) of the Environmental Protection Act 1990 and s29 of the Data Protection Act 1998 (as amended) in progressing legitimate investigations .
- 2.10. To undertake all investigations in line with the Police and Criminal Evidence Act 1984 (PACE) codes of practice.

# <u>Dogs</u>

2.11. To use and exercise powers of the Environmental Protection Act 1990 (part 149-151) in relation to stray dogs.

# Street Postal Naming and Numbering

2.12. To supervise the Local Land & Property Gazetteer (LLPG). The LLPG Data Entry conventions provide the basis for forming a consistent national dataset (NLPG) made up from each of the constituent LLPGs created and maintained by local government.

- 2.13. To deal with the requirements regarding the postal naming and numbering of new developments pursuant to Sections 17, 18 and 19 of the Public Health Act 1925 and only cases where agreement cannot be reached to be reported to the Cabinet.
- 2.14. To use and exercise powers including a fine where a property fails to display the official house number under the Towns Improvement Clauses Act 1847 (sections 64 & 65)

### Trees and Woodlands

All the following delegated powers relating to Trees and Woodlands can be exercised by the Service Director (Resident and Neighbourhood) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 2.28. To manage trees and woodlands as set out in the Council's Trees and Woodlands Strategy.
- 2.29. To manage woodlands and open spaces as set out in the Council's Woodland and Open Space Management Plans.
- 2.30. To manage allotments as set out in the Council's Allotment Policy.
- 2.31. To take action in relation to horses on woodland and open space owned and managed by the Council in accordance with Section 7 of the Control of Horses Act 2015.
- 2.32. To take action under the provisions of Section 23 and Section 24 of the Local Government (Miscellaneous Provisions) Act 1976 (power to deal with dangerous trees) in appropriate cases.
- 2.33. To determine the Council's response to high hedge applications under Part 8 of the Anti-Social Behaviour Act 2003, to authorise powers of entry for the purposes of high hedge complaints and appeals under Section 74 of the Anti-Social Behaviour Act 2003 and to serve High Hedges Remedial Notices and authorise prosecutions under Section 77 of the Anti-Social Behaviour Act 2003.
- 2.34. To take action against dangerous trees under Section 23 and 24 of the Local Government (Miscellaneous Provisions) Act 1976.
- 2.35.2.34. To grant licences, issue notices and authorise the removal and reinstatement for the planting of trees, shrubs, etc in highways under the Highways Act 1980.

# Private Sector Housing

All the following delegated powers relating to Private Sector Housing can be exercised by the Service Director (Resident and Neighbourhood) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 1.1. To ensure that private sector housing meets the required standard and take enforcement action where required.
- 1.2. In pursuance of the Council's duties in respect of private sector housing:
  - a) To sign orders, notices, approvals, licences and Civil Penalties. Make applications for Rent Repayment Orders and Banning Orders. Authorised in accordance with Council policy and Responsibility for Functions.
  - b) To authorise any suitably qualified or experienced person to act or to execute powers under any current licensing and housing legislation enforced or administered by the Council and to sign such authorisations.
  - c) To authorise the carrying out of works in default arising from actions taken in accordance with housing legislation and to arrange for the recovery of costs.
  - d) To serve or authorise the service of notices:
    - Requiring the execution of works of repair to rectify hazards the occupiers and visitors of dwellings
    - Requiring the abatement of overcrowding of dwellings.
    - Of intention to cleanse premises of vermin before demolition.
    - Requiring any information reasonably required to exercise statutory functions.
    - Proposing the grant, refusal to grant, variation, refusal of variation, revocation, refusal or revocation of a licence for a house in multiple occupation.
    - Proposing to make a Final Management Order.
    - Proposing to make a Final Management Order with modifications
    - Proposing to vary, refuse, revoke or refusing to revoke an Interim or Final Management Order.
    - To make or propose to make any other relevant Order or application or take any necessary action in pursuance of the Council's licensing and enforcement responsibilities as set out within housing legislation.
  - e) To determine applications for all classes of home improvement grants and/or loans and applications for Disabled Facilities Grants.
  - f) In connection with houses which have been assessed under the Housing Health and Safety Rating System to serve or authorise the service of the following notices and orders:
    - Improvement Notices
    - Prohibition Orders
    - Hazard Awareness Notices
    - Emergency Prohibition Orders
    - Demolition Orders

- g) In connection with houses which have been assessed under the Housing Health and Safety Rating System to authorise the taking of Emergency Remedial Action or the making of a Slum Clearance Declaration.
- h) To issue notices and make Orders in respect of houses in multiple occupation to deal with overcrowding, means of escape from fire and living conditions or any other relevant issue.
- i) To serve a Notice of Intention to register or licence houses in multiple occupation.
- j) Apply for a banning order against a person or corporate body who has been convicted of a banning order offence.
  - To consider representations made in accordance with a notice proposing the application of a banning order
  - Require a person or corporate body to provide specified information for the purpose of enabling the authority to decide whether to apply for a banning order against that person or corporate body.
- k) Make entries and maintain records accordingly to the Government's Rogue Landlords Database
- I) Make Applications for Rent Repayment Orders against persons who have committed relevant offences.
  - To consider representations made in accordance with a notice proposing the application of a Rent Repayment Order
- m) To Serve a Notice imposing a financial penalty on a person if satisfied, beyond reasonable doubt, that the person's conduct amounts to a relevant housing offence in respect of premises in England
  - To consider representations made in accordance with a notice proposing the imposition of a financial penalty.
- n) To make, serve, enforce and execute Closing Orders and Demolition Orders in respect of unfit dwelling houses and unfit houses in multiple occupation.
- o) In connection with mandatory, additional and selective licensing of houses in multiple occupation to:
  - Grant, refuse, revoke or vary a licence
  - Authorise the taking of legal action for non-compliance with licence conditions or for operating without the required licence
  - To make Interim Management Orders
  - To consider representations regarding the making of Final or Interim Management Orders
  - To make Final Management Orders
  - To consider representations made in accordance with a notice proposing the grant, refusal to grant, variation, refusal of variation, revocation, refusal of revocation of a licence for a house in multiple occupation.
- p) In respect of empty dwellings to make Interim and Final Empty Dwelling Management Orders.

- q) To serve or authorise the service of Overcrowding Notices for houses in multiple occupation that do not require a licence.
- r) To accept or reject proposals for the reconstruction of condemned houses.
- s) To substitute Closing Orders for Demolition Orders and Demolition Orders for Closing Orders.
- t) To determine Closing Orders.
- u) To serve notice of the time and place at which the making of an order in respect of a building will be considered.
- v) To determine home loss and disturbance payments, and compensation payments in respect of Closing and Demolition Orders.
- w) To authorise the institution of legal proceedings in accordance with housing legislation enforced or administered by the Council.
- x) To authorise the issue of simple cautions for offences for which the service has enforcement responsibility.

# PUBLIC HEALTH AND PROTECTION, INCLUDING ENVIRONMENTAL HEALTH AND LICENSING

All the following delegated powers relating to Public Health and Protection, Environmental Health and Licensing can be exercised by the Service Director (Resident and Neighbourhood) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

The Licensing Team Leader is an Authorising Officer for the purposes of the use of covert surveillance under the Regulation of Investigatory Powers Act 2000.

- 3.1. To serve or authorise service of notices:
  - a) Requiring the disclosure of interests in land.
  - b) Requiring the abatement of statutory nuisances and prohibiting the occurrence or recurrence of statutory nuisances.
- 3.2. To defer the service of abatement notices in respect of noise nuisance.
- 3.3. To take action to ensure the restoration or continuation of the supply of water, gas or electricity to premises.
- 3.4. To negotiate contracts in respect of pest control.
- 3.5. To negotiate contracts for the performance of any Public Health, Public Protection, Environmental Health and Licensing functions.
- 3.6. To authorise the carrying out of works in default arising from actions taken in accordance with environmental health or other legislation and to arrange for the recovery of costs.

- 3.7. To request or respond to requests for mutual aid assistance for performance of any environmental health function.
- 3.8. To appoint or authorise any registered veterinary surgeon or veterinary practitioner to carry out duties in connection with any food or animal related legislation or licence which it is the Council's remit to enforce.
- 3.9. To make or authorise applications to the Magistrates Court for warrants authorising entry to premises or land.
- 3.10. To authorise the institution of legal proceedings in accordance with legislation falling within environmental health, public health, public protection, animal and pest control and licensing duties and responsibilities and for the purpose of securing possession of land occupied by travellers.
- 3.11. To authorise any suitably qualified or experienced person to act or to execute powers under any current Environmental Health, Public Health, sunbeds/radiological protection, Food Safety, European Community, Environmental Protection, Health and Safety, Infectious Disease, Pollution Control, Community Protection, Clean Neighbourhoods, Animal Welfare, Dog Control, Health Protection, Hackney Carriage, private hire, Licensing, Gambling and Housing legislation enforced or administered by the Council and to sign such authorisations.
- 3.12. To authorise surveillance in connection with the gathering of evidence for Public Health and Protection offences.
- 3.13. To take or authorise the taking of samples of air, land, water, food or other substances or materials and cause them to be tested or examined.
- 3.14. To issue Simple Cautions for offences for which Public Health and Protection has enforcement responsibility (including licensing, hackney carriage and private hire).
- 3.15. To authorise applications for anti- social behaviour orders in connection with legislation falling within the remit of Public Health and Protection.
- 3.16. To appoint or authorise a General Medical Practitioner or other suitable person(s) to act on behalf of the Council or to advise the Council on matters relating to the removal to suitable premises of persons in need of care and attention.
- 3.17. To be a Member of the Council's Resilience team.
- 3.18. To negotiate, agree or modify primary authority agreements having first discussed the matter with the relevant portfolio Holder.

# 3.19. In pursuance of the Council's duties in respect of pollution control:-

To take action if it appears that waste has been deposited in or on any land in contravention of section 33(1) Environmental Protection Act 1990 and that in order to remove or prevent pollution of land, water or air or harm to human health it is necessary that the waste be forthwith removed or other steps taken

to eliminate or reduce the consequences of the deposit or both and to take steps to recover the costs incurred by the Authority in doing so.

- a) To serve or authorise the service of notices:
  - i. Requiring the abatement of statutory nuisance and prohibiting or restricting the occurrence or recurrence of statutory nuisance.
  - ii. In respect of the control of noise on building sites.
  - iii. Requiring further information for the purpose of determining applications for authorisation of prescribed processes.
  - iv. Requiring persons to furnish information concerning processes capable of causing pollution of the environment.
  - v. Requiring information concerning furnaces and fuel consumed.
  - vi. Requiring information concerning the emission of pollutants and other substances into the air from premises.
  - vii. To remediate contaminated land.
  - viii. To determine contaminated land.
  - ix. To designate air quality management areas.
- b) To negotiate the handover of special sites to the environment agency.
- c) To determine conditions for the grant, variation, revocation or refusal of authorisations and permits to carry on prescribed processes.
- d) To serve or authorise the service of enforcement notices and prohibition notices for prescribed processes.
- e) To approve or reject applications for prior approval of furnace installations.
- f) To approve or reject applications for approval of chimney heights.
- g) To approve or reject applications for exemptions from the requirement to fit plant for arresting grit and dust.
- h) To determine applications for prior consent in respect of measures to minimise noise on construction sites.
- i) To register or to refuse the registration of intruder alarms. To designate or withdraw alarm notification areas.
- j) To issue or authorise the issue of fixed penalty notices for failure to notify key holder details and to arrange for the collection of receipts from such fixed penalty notices.
- k) To issue or authorise the issue of fixed penalty notices for noise from licensed premises or domestic premises and to arrange for the collection of the fixed penalty receipts from such notices.
- Authorised person for the purposes of s108 and 109 of the Environment Act 1995
- m) To pursue legal action against occupiers of premises for dark smoke emitted from chimney stacks and dark smoke emitted from industrial or trade premises.
- n) For the purpose of determining whether any provision of the pollution control enactments in the case of that authority is being, or has been, complied with; of exercising or performing one or more of the pollution control functions of that authority; or of determining whether and, if so,

how such a function should be exercised or performed any or all of the powers below:

- i. to enter at any reasonable time (or, in an emergency, at any time and, if need be, by force) any premises which he has reason to believe it is necessary for him to enter;
- ii. on entering any premises by virtue of paragraph (a) above, to take with him
  - any other person duly authorised by the enforcing authority and, if the authorised person has reasonable cause to apprehend any serious obstruction in the execution of his duty, a constable; and
  - any equipment or materials required for any purpose for which the power of entry is being exercised;
- iii. to make such examination and investigation as may in any circumstances be necessary;
- iv. as regards any premises which he has power to enter, to direct that those premises or any part of them, or anything in them, shall be left undisturbed (whether generally or in particular respects) for so long as is reasonably necessary for the purpose of any examination or investigation under paragraph (iii) above;
- o) to take such measurements and photographs and make such recordings as he considers necessary for the purpose of any examination or investigation under paragraph (iii) above;
- p) to take samples, or cause samples to be taken, of any articles or substances found in or on any premises which he has power to enter, and of the air, water or land in, on, or in the vicinity of, the premises;
- q) in the case of any article or substance found in or on any premises which he has power to enter, being an article or substance which appears to him to have caused or to be likely to cause pollution of the environment or harm to human health, to cause it to be dismantled or subjected to any process or test (but not so as to damage or destroy it, unless that is necessary);
- r) in the case of any such article or substance as is mentioned in paragraph
   (q) above, to take possession of it and detain it for so long as is necessary
   for all or any of the following purposes, namely
  - i. to examine it, or cause it to be examined, and to do, or cause to be done, to it anything which he has power to do under that paragraph;
  - ii. to ensure that it is not tampered with before examination of it is completed;
  - iii. to ensure that it is available for use as evidence in any proceedings for an offence under the pollution control enactments in the case of the enforcing authority under whose authorisation he acts or in any other proceedings relating to a variation notice, enforcement notice or prohibition notice under those enactments;
- s) to require any person whom he has reasonable cause to believe to be able to give any information relevant to any examination or investigation under paragraph (iii) above to answer (in the absence of persons other than a person nominated by that person to be present and any persons

whom the authorised person may allow to be present) such questions as the authorised person thinks fit to ask and to sign a declaration of the truth of his answers;

- t) to require the production of, or where the information is recorded in computerised form, the furnishing of extracts from, any records
  - i. which are required to be kept under the pollution control enactments for the enforcing authority under whose authorisation he acts, or
  - ii. which it is necessary for him to see for the purposes of an examination or investigation under paragraph (iii) above,

and to inspect and take copies of, or of any entry in, the records;

- u) to require any person to afford him such facilities and assistance with respect to any matters or things within that person's control or in relation to which that person has responsibilities as are necessary to enable the authorised person to exercise any of the powers conferred on him by this section;
- v) any other power for:
  - i. a purpose falling within any paragraph of subsection (i) above, or

ii. any such purpose as is mentioned in subsection (ii) above,

which is conferred by Regulations made by the Secretary of State.

in the case of any article or substance found by him on any premises which he has power to enter, and having reasonable cause to believe that, in the circumstances in which it is found the article or substance is a cause of imminent danger of serious pollution of the environment or serious harm to human health, seize it and cause it to be rendered harmless (whether by destruction or otherwise).

- w) To appoint suitable persons as authorised persons under Section 108 of the Environment Act 1995.
- x) To issue or authorise the issue of community protection notices.
- y) To be an Authorised person for the purpose of part 4 chapter 1 and sections 47, 52 and 53 of the Anti-social Behaviour, Crime and Policing Act 2014.
- z) To authorise or designate persons for the purpose of part 4 chapter 1 and sections 47 and 53 of the Anti-social Behaviour, Crime and Policing Act 2014.
- aa)To issue or authorise the issue of a written warning prior to issuing a community protection notice.
- bb)To take or authorise the taking of remedial action where a person has failed to comply with a community protection notice.
- cc) To serve or authorise the service of a notice to a person who has failed to comply with a community protection notice and notices setting out works and costs.
- dd)To authorise the institution of proceedings for failure to comply with a community protection notice.

- ee)To issue or authorise the issue of a fixed penalty notice to anyone believed to have committed an offence under section 48 of the Anti-social Behaviour, Crime and Policing Act 2014.
- ff) To issue or authorise a closure notice under section 76 of the Anti-social Behaviour, Crime and Policing Act 2014 to cancel or vary such notices and to make or authorise the making of an application to a court for a closure order.
- gg)To serve written warnings for failure to comply with a Section 46 requirement where that failure has caused or was likely to cause a nuisance and to require the payment of appropriate fixed penalty sums.

# 3.20. In pursuance of the Council's duties in respect of food protection:-

- a) To serve notices in respect of food appearing to fail to comply with food safety requirements or appearing likely to cause food poisoning or disease.
- b) To take necessary steps to deal with food which appears to be unsafe.
- c) To serve improvement notices in respect of food premises.
- d) To serve hygiene improvement notices.
- e) To serve emergency prohibition notices and to make application for emergency prohibition orders in respect of food premises.
- f) To serve hygiene emergency prohibition notices and to make application for hygiene emergency prohibition orders in respect of food premises.
- g) To issue certificates ceasing the effect of emergency prohibition notices, emergency prohibition orders, hygiene prohibition notices and hygiene prohibition orders.
- h) To register food premises.
- i) To approve food establishments under product specific legislation and to modify or withdraw approvals.
- j) To detain consignments of food not of animal origin and offer options for rejection, re-export, destruction or alternative use for unsound or unwholesome goods including those which fail to satisfy the food safety requirements.
- k) To enforce Local Authority controls inland for animal products.
- I) To inspect, seize, detain and dispose of meat suspected of containing specified risk material.
- m) To serve remedial action notices.
- n) To serve detention notices.
- o) To certify food as unsafe where a premises within which it is found fails to meet any of the food hygiene requirements.
- p) To approve establishments to remove Specified Risk Material (Bovine Vertebral Column) in animals 24 to 30 months old in butchers shops.
- q) To issue or sign food export certificates.
- r) To sign national food hygiene rating scheme certificates.

s) To apply to a Court for a hygiene prohibition order.

# 3.21. In pursuance of the Council's duties and functions except in its capacity as an employer in respect of health and safety at work:-

- a) To serve improvement notices.
- b) To serve prohibition notices.
- c) To grant exemptions to welfare provisions in offices and shops.
- d) To agree the transfer or assignment of enforcement responsibility for health and safety enforcement of premises to and from the Health and Safety Executive.
- e) To appoint suitably qualified persons as Inspectors.
- f) To authorise persons to accompany Inspectors.
- g) To exercise all or any of the powers of Inspectors.
- h) To deal with the causes of imminent danger.
- i) To disclose health and safety information.
- j) To institute proceedings.
- k) To prosecute.
- I) To exercise powers in connection with the control of pesticides.
- m) To accept the handover of an incident scene from the Police.
- n) To enter into flexible warranting arrangements with the Health and Safety Executive.

# 3.22. In pursuance of the Council's duties in respect of public health:-

- a) To serve or authorise the service of notices:
  - i. For the cleansing and disinfecting of premises and the disinfecting or destruction of articles.
  - ii. In respect of filthy or verminous premises.
  - iii. In respect of insufficient, blocked, defective or leaking drains, sewers, cesspools and septic tanks.
  - iv. Requiring the provision of satisfactory drainage to buildings.
  - v. Requiring the provision of closets and sanitary conveniences.
  - vi. Requiring the putting into a satisfactory condition of defective closets.
  - vii. In respect of improving a private water supply and requiring the provision of water supply to a premises.
  - viii. For the carrying out of works to remedy unwholesome or insufficient water supplies.
  - ix. For the removal of accumulations of rubbish and noxious matter.
  - x. Requiring the provision of dustbins.
  - xi. Requiring steps to be taken to destroy rats and mice or otherwise keep land free from rats and mice.
  - xii. To give notice of intention to carry out block treatments for rodents.
  - xiii. To issue or authorise the issue of litter clearing notices on the owner or occupiers of land and to authorise work in default,

prosecution or receipt of a fixed penalty payment for default of such a notice.

- xiv. The disinfestations of verminous articles offered for sale.
- xv. In conjunction and consultation with an officer from the County Council Social Services to direct that a person in need of care is removed to a hospital or institution.
- xvi. To control communicable, infectious disease, parasites and pests.
- b) To authorise applications for orders to close or restrict the use of polluted water supplies.
- c) To arrange for the unblocking and cleansing of drains and private sewers where alternative courses of action are likely to result in a higher cost to the Council.
- d) To make arrangements for the disposal of dead bodies where no other suitable arrangements are being made.
- e) To issue licences in respect of moveable dwellings.
- f) To set fees for pest control treatments.
- g) To authorise applications for orders for the removal, detention and cleansing of verminous persons.
- h) To make arrangements to secure the removal to suitable premises of persons in need of care and attention.
- i) To represent the Environmental Health interests of the Council at any Science and Technical Advice Cell (STAC), Joint Health Advisory Cell (JHAC), Health Advisory Team, Outbreak Control Team, Command Team or Incident Management Team.
- j) To respond to a consultation from the statutory water undertaker regarding their proposal to obtain a short-term authorised departure from the relevant prescribed concentration or value or other recognised standard.
- k) To issue or authorise the issue of notices to persons who smoke in a smoke-free place.
- I) To issue or authorise the issue of notices for remedying the failure to display no smoking signs in a smoke-free premise, place or vehicle.
- m) Serve notice requiring a parent to keep a child away from school.
- n) Serve notice upon a head teacher (or their deputy) requiring them to provide details of the names, addresses and contact numbers for all the pupils or a group of pupils.
- o) Disinfect or decontaminate or cause to be disinfected or decontaminated a thing when requested to do so by the owner of a thing.
- p) Disinfect or decontaminate or cause to be disinfected or decontaminated a thing upon request of a person with custody or control of that thing.
- q) Disinfect or decontaminate or cause to be disinfected or decontaminated a premises on request of the owner.
- r) Disinfect or decontaminate or cause to be disinfected or decontaminated a premises on request of a tenant.

- s) Refuse to disinfect or decontaminate or cause to be disinfected or decontaminated a thing or premises.
- t) Serve notice on any person or group of persons to request that the person or group of persons do, or refrain from doing, anything for the purpose of preventing, protecting against, controlling or providing a public health response to the incidence or spread of infection or contamination which presents or could present significant harm to human health.
- u) Serve notice prohibiting contact with dead bodies.
- v) Serve notice to restrict access to dead bodies.
- w) Relocate or cause to be relocated a dead body to a place where it is considered the risk of the dead body infecting or contaminating people is reduced or removed.
- x) Apply to a justice of the peace for an order under part 2A of the Public Health (Control of Disease) Act 1984 as amended.
- y) Enter a premises at all reasonable hours, other than any part of a premises used as a private dwelling, in order to find out if a part 2A order has been breached or find out if action should be taken in relation to an order or take action in relation to an order or generally for the performance of local authority functions in relation to an order.
- z) To take or authorise the taking of works for the purpose of preventing entry where a building is not secured against unauthorised entry or where land is likely to become a danger to public health.
- aa)To deal with any rubbish which is in the open air and which is seriously detrimental to the amenities of the neighbourhood, including service of notice, issue of fixed penalty notice, collection of fixed penalty receipts, authorisation of work in default and prosecution.
- bb)To require the removal of material from a demolished building.
- cc) To appoint authorised officers in connection with the regulation of sunbeds.
- dd)To make such purchases and secure the provision of such services as considered necessary for the purpose of the proper exercise of functions under the Sunbeds (Regulation) Act 2010.
- ee)To enter any premises (other than domestic premises) where there is reason to believe that a sunbed business is being carried on.
- ff) To carry out on any premises (other than domestic premises) where there is reason to believe that a sunbed business is being carried on such inspections as the officer considers necessary for the purpose of the proper exercise of the officer's functions under the Sunbeds (Regulation) Act 2010.
- gg)Where considered necessary for that purpose, to require the production of any book, document or record (in whatever form it is held) and inspect it, and take copies of or extracts from it (in connection with the regulation of sunbeds).

- hh)To take possession of any book, document or record which is on the premises (in whatever form it is held) and retain it for as long as the officer considers necessary for that purpose; (in connection with the regulation of sunbeds).
- ii) To require any person to give such information, or afford such facilities and assistance, as the officer considers necessary for that purpose (in connection with the regulation of sunbeds).
- jj) To remove or cause to be removed from any land in the open air any rubbish (including rubble, waste, paper, crockery and metal) which is seriously detrimental to the amenity of the neighbourhood.
- kk) to serve a notice under section 9 of the Health Act 2006 relating to smoke free England controls.
- II) To deal with unoccupied buildings which are not effectively secured or are likely to be a danger to public health, including the service of notice or undertaking immediate works to prevent a danger to public health.
- mm)To determine if a failure to comply with a requirement imposed upon a householder in relation to receptacles for household waste has caused or is or was likely to cause a nuisance or has been or is or was likely to be detrimental to any amenities of the locality.
- nn)To detain a horse which is in any public place within the area of the authority where there are reasonable grounds for believing that the horse is there without lawful authority and if the land is lawfully occupied by a person, there are reasonable grounds for believing that person would give their consent to the detention of the horse.
- oo)To give notice to the officer in charge of a police station and (where the owner of a horse is known) extending the period for which a horse may be detained.
- pp)To take ownership of a horse on behalf of the Council at the expiration of the detention period and in conjunction with the relevant portfolio holder to dispose of it by selling it, arranging for it to be destroyed or in any other way; the Council retaining liability for any damage caused to the horse by failure to treat it with reasonable care and supply it with adequate food and water whilst so detained.
- qq)To be an authorised person for the purposes of section 23 and 25 of the Psychoactive substances Act 2016.
- rr) In connection with psychoactive substances to give a prohibition notice to a person where it is reasonably believed that the person is carrying on or is likely to carry on a prohibited activity and there is reasonable belief that it is necessary and proportionate to give a prohibition notice for the purpose of preventing the person from carrying on any prohibited activity.
- ss) In connection with psychoactive substances to give a premises notice to a person who owns, leases, occupies, controls or operates a premises where it is reasonably believed that a prohibited activity is being or likely to be carried on at that particular premises and that it is reasonably believed it is necessary and proportionate to give the premise notice for the purpose of preventing and prohibited activity from being carried on at

any premises owned, leased, occupied, controlled or operated by that person.

- tt) In connection with psychoactive substances to apply to a Court for a prohibition order.
- uu)In connection with psychoactive substances to apply to a Court for a premises order.
- vv) In connection with psychoactive substances to apply to a Court for the reimbursement of costs incurred for the purposes of clearing, securing or maintaining a premises in respect of which a prohibition is in effect.

# 3.24. In respect of public health partnership working, health and wellbeing and health improvements:-

- a) To facilitate the Council's partnership working with the National Health Service and other organisations, co-ordinate the Council's response to NHS Public Health England and other initiatives and support the promotion of the Council's role in health improvement by focusing attention on the prevention of ill health in respect of public health partnership working, health and wellbeing and health improvement.
- b) In connection with flood risk management, having first consulted with the Environment Agency and Lead Local Flood Authority to authorise the carrying out of flood risk management work to ordinary watercourses if it is considered the work is desirable having regard to the local flood risk management strategy for the area and the purpose of the work is to manage a flood risk in the authority's area from an ordinary watercourse including a lake, pond or other area of water which flows into an ordinary watercourse.

# 3.25. In pursuance of the Council's duties in respect of local licensing:-

- a) To grant, renew, vary or transfer licences for the use of premises for the sale by retail of alcohol, the supply of alcohol by or on behalf of a club to, or to the order of, a member of the club, the provision of regulated entertainment, and the provision of late night refreshment where no representations have been made.
- b) To issue, renew, vary, refuse suspend or revoke licences in respect of selling animals as pets, providing or arranging for the provision of boarding for cats or dogs, hiring out horses, breeding of dogs, keeping or training animals for exhibition, animal boarding establishments, pet shops and dog breeders.
- c) To grant, renew, refuse, revoke or vary licences for the keeping of dangerous wild animals.
- d) To grant, renew, vary, revoke or refuse licences or consents for street trading.
- e) To register or refuse to register persons and premises for acupuncture, tattooing, semi permanent skin colouring, cosmetic piercing, ear piercing and electrolysis.
- f) To grant, renew, refuse or revoke gaming machine permits.

- g) To set fees for licences, registrations and consents.
- h) To determine and amend conditions for licences registrations and consents.
- i) To authorise the service of notices for the provision, cleaning and availability of sanitary accommodation at entertainments, exhibitions or sporting events, at places used for the sale of food and drink and at betting offices.
- j) To deal with the approval or refusal of applications for licences/permits in relation to house-to-house and street collections.
- k) To grant a personal licence for selling alcohol if no representation has been made.
- I) To approve a provisional statement if no representation has been made.
- m) Except if a representation has been made by the Police, to approve a variation to a designated personal licence holder.
- n) To remove a person as a designated premises supervisor, upon their request.
- To approve applications for interim authorities if no Police representation has been made.
- p) To decide if a request for a licence review is irrelevant, frivolous, repetitious or vexatious.
- q) To object to a licence application when the Authority is a consultee and not the lead authority.
- r) To deal with the approval or refusal of applications for registration of societies and the issue or refusal of permits for amusements with prizes at commercial entertainments for the purposes of the Gambling Act.
- s) To respond to Temporary Event Notices.
- t) To approve new applications for the use of up to five amusement with prizes machines and to approve applications for transfers and renewals of existing amusement with prizes machines.
- u) With the approval of the relevant Executive Member to set fees under the Gambling Act 2005.
- v) To approve applications to grant, vary transfer licence to enable gambling, where no representations have been received or where representations have been withdrawn.
- w) To approve an application for a provisional statement under the Gambling Act 2005 where no representations have been received or where representations have been withdrawn.
- x) To approve an application for club gaming or club machine permits where no representations have been received or where representations have been withdrawn.
- y) To approve applications for permits under the Gambling Act 2005.
- z) To issue a cancellation of licensed premise gaming machine permits.

- aa)To consider and respond to a temporary use notice in connection with the Gambling Act 2005.
- bb)To designate persons as an "authorised person" for the purpose of part 15 of the Gambling Act 2005.
- cc) To be an inspector for the purposes of section 51 of the Animal Welfare Act 2006.
- dd)To inspect premises to check compliance with the conditions of a licence or registration relating to animal welfare or regulations which implement a community obligation.
- ee)In connection with the welfare of animals, to serve improvement notices in relation to an animal's needs.
- ff) To take, or arrange to be taken, appropriate immediate steps to alleviate a protected animal's suffering.
- gg)To enter premises for the purposes of searching for a protected animal and for the purpose of exercising any powers under section 10, 18, 19, 25, 26, 27, 28, 29 and 30 of the Animal Welfare Act 2006.
- hh)Enforcement powers under "The Animal Welfare (licensing of Activities Involving Animals) (England) Regulations 2018.
- ii) To require the production of records kept pursuant to an animal welfare licence.
- jj) To carry out an inspection to check compliance with regulations concerning animals bred or for farming.
- kk) To stop, detain and search a vehicle for the purpose of searching for a protected animal where accompanied by a constable in uniform.
- II) To suspend premises licences and club premises certificates for nonpayment of annual fees.
- mm)To issue licences in relation to scrap metal.
- nn)To agree minor variations.
- oo)To approve applications of all types under the Scrap Metal Dealers Act 2013 under delegated authority in the case of applications which are uncontested and/or where enquiries with relevant consultees do not reveal any relevant offences or other cause for concern and to use all local authority enforcement powers provided by the Act and to further delegate these powers to other suitable Council Officers.
- pp)To determine if the Council should exercise its powers as a responsible authority for the purposes of the Licensing Act 2003; and if appropriate to exercise those powers and to put in place arrangements to ensure that there is adequate separation of functions when carrying out those powers.
- qq)To apply to a residential property tribunal when a fee for a caravan site licence has become overdue for an order requiring the licence holder to pay the amount due by a specified date.
- rr) To apply to a tribunal for an order revoking a caravan site licence.
- ss) To determine fees for caravan site licences.

- tt) To issue compliance notices in circumstances where an occupier is failing or has failed to comply with a condition attached to a caravan site licence.
- uu)To revoke a compliance notice.
- vv) To vary a compliance notice by extending the period within which steps must be taken.
- ww) To exercise initiative to determine whether a compliance notice should be revoked or varied.
- xx) To apply to a court for an order revoking a caravan site licence.
- yy) To apply to a court to make an order specifying the date on which the revocation of a caravan site licence takes effect.
- zz) To serve a demand which sets out the expenses which are sought to be recovered from an occupier of land in connection with a compliance notice.
- aaa)To take steps required by a compliance notice and to take such further action as considered appropriate for ensuring condition(s) specified in the compliance notice are complied with.
- bbb)To serve notice setting out the mandatory matters needed to give notice that the local authority will be taking steps required by a compliance notice or such further action as considered appropriate for ensuring condition(s) specified in the compliance notice are complied with.
- ccc) To authorise persons other than an officer of the local authority to take action on behalf of the authority to take steps required by a compliance notice and to take such further action as considered appropriate for ensuring condition(s) specified in the compliance notice are complied with.
- ddd)To exercise powers to take emergency action in connection with licensed caravan sites.
- eee)To serve notice setting out the mandatory matters prior to taking emergency action.
- fff) To apply for a warrant to enter caravan sites.
- ggg)To authorise persons other than an officer of the local authority to take emergency action on behalf of the authority in connection with licensed caravan sites.
- hhh)To serve notice within the period of 7 days beginning with the date when the emergency action is to start which sets out the mandatory matters relating to the nature of the imminent risk of serious harm, the nature of the emergency action and other prescribed matters.
- iii) To impose a charge on the recipient of emergency action to recover the costs incurred in taking emergency action by service of a demand for expenses.
- jjj) To grant, transfer and vary licences for caravan sites.
- kkk) To alter conditions on site licences for caravan sites.

- III) To determine applications for the grant, renewal, transfer or variation of licences unless established policy states or the Corporate Director (Public Protection, Planning and Governance) or the Head of Public Health and Protection consider it is more appropriate for the determination to be made by Members.
- mmm) To give notice to the Secretary of State that an applicant for a personal licence has relevant immigration or foreign offences or has refused to pay an immigration penalty.
- nnn)To consider an immigration Objections Notice and its appropriateness to the prevention of illegal working in licensed premises and having consulted with the relevant Portfolio Holder, to reject the licence application if it is considered to do so, having regard to the notice.

#### 3.26. Infectious Disease

In accordance with the environmental health legislation falling within the duties and responsibilities of the Council and in accordance with Council Policy and Responsibility for Functions:-

The Proper Officer for the Council in respect of matters relating to the control and spread of infectious disease and contamination shall be any physician working as a consultant in public health medicine or communicable disease control and employed by Public Health England in the South East Midlands and Hertfordshire Centre including those providing on call cover for this team from other geographical areas, the Director of Public Health and any consultant in public health nominated by him; who are authorised and empowered to:-

- a) Execute all powers in relation to the notification and control of infectious disease.
- b) Issue Pasteurisation Orders.
- c) Sign notices requiring the cleansing of a filthy or verminous person.
- d) To keep a child with infectious disease or contamination off school.
- e) To formally request co-operation to protect public health.
- f) To undertake or arrange for the disinfection/decontamination of premises or articles.
- g) To limit contact with the body of a person who has died from infectious disease or contamination.

# 3.27. Street Warden Service

All the following delegated powers relating to the Street Warden Service can be exercised by the Service Director (Resident and Neighbourhood) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- **1.** issue and enforce fixed penalty notices for:
  - m) The Offence of abandoning a vehicle (Sections 2A, 2B, 2C of Refuse Disposal (Amenity) Act 1978
  - n) The Offence of dropping litter (to include the practice of placing black bags of refuse out on street after refuse collection day) (Section 87 and 88 of Environmental Protection Act 1990) and Littering from Vehicle Outside London (Keepers: Civil Penalties) Regulations 2018
  - Defacement or Act of graffiti / failure to remove graffiti and Flyposting (sch3A of the Environmental Protection Act 1990, s224 of Town and Country Planning Act 1990 and Section 43/44 of the Anti-social Behaviour Act 2003)
  - p) Failure to produce authority to transport waste (Sections 5B and 5C Control of Pollution (Amendment) Act 1989
  - q) Failure of a business to furnish waste transfer documents pertaining to its waste collection (Section 34A (2) Environmental Protection Act 1990)
  - r) Failure by a resident to use the receptacles provided by the council correctly as stipulated by a Notice given under section 46 of the Environmental Protection Act 1990
  - s) Failure by a businesses to comply with the requirements of a notice served under section 47 of the Environmental Protection Act 1990
  - t) the illegal deposit of household, industrial, commercial or other controlled waste without a waste management licence [commonly referred to as fly tipping]
  - u) the Environmental Protection (Miscellaneous Amendments) (England and Wales) Regulations 2018 Section 34(6) householder fixed penalty in relation to domestic duty of care
  - v) Failure to remove dog faeces (Dog fouling) -s.59 Clean Neighbourhoods and Environment Act 2005
  - w) Exposing a vehicle for sale on a road
  - x) Repairing a vehicle on a road
  - 1. Search and seize Vehicles connected to offences under section 33 and section 34 of the Environmental Protection Act 1990 (as amended)
  - 2. Require the owner of land to remove waste in pursuant to Section 59 of the Environmental Protection Act 1990 and should they so not, to undertake those works and recover reasonable expenses incurred

- **3.** use the powers under Section 71(2) of the Environmental Protection Act 1990 to require the provision of information
- **4.** use and exercise powers of the Environmental Protection Act 1990 in relation to stray dogs.

# 5. HACKNEY CARRIAGES

The following delegated powers in 5.1 to 5.3 relating to hackney carriage and private hire licences and legislation can also be exercised by the Hackney Carriage Officer who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 5.1 To grant, renew or refuse hackney carriage/private hire vehicle, driver or operator licences unless the Corporate Director (Public Protection, Planning and Governance) or Head of Public Health and Protection considers it more prudent and or appropriate for the application to be dealt with by the Hackney Carriage Committee.
- 5.2 To carry out investigations into alleged contraventions of hackney carriage and private hire legislation, policy, conditions or byelaws and to take appropriate action including the suspension or revocation of any hackney carriage or private hire licence granted by the Council or to prosecute/institute proceedings for offences. Where the Corporate Director (Public Protection, Planning and Governance) or Head of Public Health and Protection considers that it is not prudent and/or appropriate to exercise this delegated power the alleged contravention shall be referred to the Hackney CarriageLicensing Sub Committee for determination.
- 5.3 Having first informed the Executive Member, has the power to serve notice to suspend or revoke any licence in the interest of public safety and must report such action to the first meeting of the relevant Committee following the taking of such action.
- 5.4 To grant, renew or refuse hackney carriage/private hire vehicle, driver or operator licences unless the Corporate Director (Public Protection, Planning and Governance) or Head of Public Health and Protection considers it more prudent and or appropriate for the application to be dealt with by the Hackney Carriage Licensing Sub Sub Committee
- 5.5 In respect of hackney carriage/private hire vehicle, driver or operator licences subject to immigration control, to specify a period with the licence that it will remain in force in accordance with the leave period.

# HOUSING OPERATIONSNeighbourhood and EnforcementEnforcement

All the following delegated powers relating to Housing Operations can be exercised by the Service Director (Resident and Neighbourhood) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 2.5. To ensure the provision of excellent housing and support services to the council's tenants and leaseholders which meet current and future needs of households.
- 2.6.2.1. To ensure services meet the standards as set out in the housing service's performance management framework, published service standards and any relevant regulatory standards as set by central Government.
- 2.7. To create and promote a culture of continuous improvement throughout the housing service and ensure effective partnership working to deliver the best outcomes for tenants and leaseholders.
- 2.8.2.2. To operate the ensure mechanisms are in place to allow the Tenant and Leaseholder Scrutiny Panel in accordance with its terms of reference and other tenant representatives to have opportunity to scrutinise and review housing services, making recommendations on service improvement.
- 2.9. To ensure that council housing and neighbourhoods are safe and wellmanaged.
- 2.10.2.3. To authorise the institution of legal proceedings for council housing related tenancy breaches.
- 2.11.2.4. Maximise rental and other types of income collected by the housing service. This includes rent, service charges, communal facilities charge, other fees and charges, former tenant arrears and other debts including re-charges for repairs.
- 2.12.2.5. To ensure that tenancies are managed in accordance with legislative requirements and council policies. In fulfilling this function the following powers are delegated:
  - a) Preparation and service of the following Notices and proceeding where necessary with court action and evictions from residential properties:
    - Notices of Seeking Possession
    - Notices to Quit
  - Represent the council at court for standard rent arrears possession cases and other tenancy breach court hearings as agreed with the Head of Law and Administration
  - c) Approving applications and the administration of tenancy and rent account related matters, i.e. to sub-let properties, temporary absence, rent refunds, etc.
  - Approving mutual exchanges and the vesting, assignment or creation of new tenancies, following the tenant's death or in the event of relationship breakdown in accordance with statutory rights and good housing management.
  - e) Writing off irrecoverable council housing related debts in accordance with the council's financial regulations and policy

- 2.13.2.6. To ensure the provision of high quality and relevant housing and other support services to older people and people with specialist support needs. This includes the community bus service. and shop mobility. and community alarms services.
- 2.14.2.7. To process applications made under the Right to Buy (RTB) scheme. Sale of housing under Right to Buy including the assessment of eligibility and calculation of discounts. Make decisions where the interpretations and implementation of the Statutory Right to Buy Scheme is required.
- <u>2.15.2.8.</u> To process deeds of variations for leaseholders.
- 2.16.2.9. To carry out leaseholder consultation under the statutory requirements.
- <u>2.17.2.10.</u> To determine service charges payable by leaseholders.
- 2.18.2.11. In pursuance of the Council's duties in respect of community safety and the effective management of anti-social behaviour across the borough:
  - a) To authorise any suitably qualified or experienced person to act or to execute powers under any anti-social behaviour, crime and disorder and housing legislation enforced or administered by the Council and to sign such authorisations.
  - b) To authorise or designate persons for the purpose of Part 1, and Part 4 chapters 1, 2 and 3 of the Anti-Social Behaviour, Crime and Policing Act 2014
  - c) To authorise any suitably qualified or experienced person to make applications for injunctions in connection with anti-social behaviour, crime and disorder and housing legislation.
  - d) To authorise any suitably qualified or experienced person to make applications for public space protection orders in connection with anti-social behaviour, crime and disorder and housing legislation.
  - e) To authorise any suitably qualified or experienced person to make applications for closure of premises associated with disorder in connection with anti-social behaviour, crime and disorder and housing legislation.
  - f) To issue or authorise the issue of community protection notices.
  - g) To issue or authorise the issue of a written warning prior to issuing a community protection notice.

# **Community Safety Partnership**

All the following delegated powers relating to Community Safety Partnership can be exercised by the Service Director (Resident and Neighbourhood) who may also delegate to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 1.3. To ensure that this council undertakes its mandatory duty to act as a "responsible authority" on the borough's Community Safety Partnership (CSP), in order to plan and deliver measures to tackle crime, anti-social behaviour, substance misuse, to reduce offending and promote assurances to the public whilst working together with other statutory and non-statutory organisations
- 1.4. To administer the Local Strategic Partnership and sub groups.<u>including the</u> Community Inclusion Partnership and Welwyn Hatfield 11-19 Group.
- 1.5. To coordinate, review and update the borough's Youth <u>plans and Strategies</u> subject to the governance and approval processes.y on an annual basis.

#### SERVICE DIRECTOR (PROPERTY MAINTENANCE and CLIMATE CHANGE) Deputises for the Chief Executive as necessary.

To be responsible for the implementation of operations relating to property maintenance and climate change.

#### 1 **PROPERTY SERVICES**

All the following delegated powers relating to Property Services may also delegated to suitably qualified and/or experienced Officers in accordance with an agreed Scheme of Delegation.

- 1.1. To develop and implement the Asset Management Strategy for the Council, including housing, in the borough.
- 1.2. To ensure that the Borough's housing stock is well-maintained in accordance with the Asset Management Strategy.
- 1.3. To deliver a high quality and cost effective responsive repairs service for council dwellings and garages which reflect Council policy and demonstrates excellent customer services.
- 1.4. To keep in good repair land, pathways and roads which fall under the management of the housing service.
- 1.5. To place contracts subject to compliance with Contract Procedure Rules and Council policy.
- 1.6.1.5. To effectively manage contracts for the repair and maintenance of Council homes, including gas safety checks, maintenance and installation and all mechanical & electrical and Compliance contracts are in place to meet statutory and regulatory requirements.
- 1.7.<u>1.6.</u> To ensure that the highest standards are achieved in meeting all health and safety requirements in relation to the maintenance of Council homes.
- 1.8. To authorise the payment of compensation in accordance with the agreed compensation policy.
- W
- 1.9.1.7. Dealing with tenant and leaseholder requests for improvements inside and outside Council dwellings subject to building regulations, planning consents and other restrictions.
- <u>1.10.1.8.</u> Community Services Day Centres.
- <u>1.11.1.9.</u> Community Development.
- <u>1.12.1.10.</u> Liaison with Voluntary Agencies.

#### 2 EMERGENCY PLANNING, RISK and RESILIENCE MANAGEMENT

#### All the following delegated powers relating to Emergency Planning and Risk Management can be delegated to a suitably qualified and/or experienced Officer in accordance with an agreed Scheme of Delegation

- 2.1. To lead on Risk and Resilience.
- 2.2. To be a member of the Council Resilience Team and take all necessary and appropriate action in response to a civil emergency or business continuity incidents, in accordance with the Council's Emergency Plan or Business Continuity Plans.
- 2.3. To be responsible for the functions and duties of the Council in accordance with the Civil Contingencies Act 2004, including:
  - a) The duty to co-operate with other organisations engaged in response within the local resilience area
  - b) The duty to share information with other responders
  - c) The duty to carry out risk assessments and co-operate with other agencies in this
  - d) Maintaining emergency plans
  - e) Maintaining business continuity plans
  - f) The duty to warn and inform the public
  - g) Advice and assistance to businesses and the voluntary sector in respect of business continuity management
- 2.4. To provide corporate support in respect of resilience including the training of employees and testing, validation and exercising of plans.
- 2.5. To ensure representation of the Council's interests within meetings of the Local Resilience Forum or groups/sub-groups thereof.
- 2.6. To advise the Council as duty holder under the Health and Safety at Work etc Act 1974 and subordinate legislation and guidance.
- 2.7. To maintain an adequate and effective process for risk management.
- 2.8. To enter at all reasonable times onto any Council premises or land to carry out any safety related investigation, inspection, assessment or review, requesting such records and explanation as may be necessary for these purposes, and to authorise other Officers in this regard.
- 2.9. To require the immediate suspension of any activity where it is believed in good faith that a breach of health and safety law and regulation has occurred or is likely to occur, or where it is believed that there is imminent danger to the health, safety and wellbeing of any persons and to authorise other Officers in this regard.

- 2.10. To attend and represent or authorise another Officer to attend and represent the interests of, and make decisions on behalf of, Welwyn Hatfield Borough Council at any of the below which may be set up either in response to any incident or in order to plan for any identified threat or hazard:
  - a) Command Team
  - b) Incident Management Team
  - c) Multi-agency meeting

These duties may include (but are not limited to) the following:

- Activate the Welwyn Hatfield Borough Council Emergency Plan
- Initiate and approve the deployment of Council employees, contractors and partner organisations in support of the response
- Designate a rest/reception centre and deploy staff
- Request appropriate support from Hertfordshire County Council, including (but not limited to) voluntary sector, social care services and passenger transport services
- Receive requests for support required from Welwyn Hatfield Borough Council
- Recommend that the Chief Executive requests mutual aid from other local authorities
- Receive all relevant communications and documentation related to the incident.
- Attending or facilitating post incident debriefing.
- 2.11. To ensure a plan is prepared and updated in connection with the Prevent agenda.
- 2.12. Ensure that training and data gathering are carried out in respect of Prevent
- 2.13. To take all necessary and appropriate action in response to civil emergency or business continuity incidents, in accordance with the Council's Emergency Plan or Business Continuity Plans and Chair the Council's Business Continuity Incident Management Team.
- 2.14. Upon application and in conjunction with the Risk and Resilience Manager and the Health and Safety Officer (unless they have made that decision) to review any decision in relation to stopping, imposing conditions or imposing restrictions on an event within the Borough on the grounds of health or safety.

#### 3 GARAGES and COUNCIL OFFICES

- 3.1. To be responsible for General Fund Garages including maintenance, rent setting and recovery of rent owed on these properties.
- 3.2. Authorised signatories for Notices to Quit garages and service of Notices under Section 41 of the Local Government (Miscellaneous Provisions) Act 1982 for garages include Executive Director (Finance and Transformation) and Assistant Director (Finance) and Service Manager (Estates and Development). Director (Property Maintenance and Climate Change).
- 3.3. To co-ordinate Office Accommodation.

#### PROPER OFFICERS

For the purposes of the Local Government Act 1972 (the 1972 Act), the Local Government Act 2000 (as amended) and other relevant Acts appointments of Proper Officers have been made as follows:-

Section of the 1972 Act	Proper Officer's Function	Specified Officer
13(3)	Parish Trustee.	Section 151 Officer
83(1) to (4)	Witness and receipt of declarations of acceptance of office.	Chief Executive, Assistant Director (Legal and Governance) and Governance Services Manager
84	Receipt of declaration of resignation of office.	Chief Executive, Assistant Director (Legal and Governance) and Governance Services Manager
88(2)	Convening of meeting of Council to fill casual vacancy in the office of Mayor.	Chief Executive, Assistant Director (Legal and Governance) and Governance Services Manager
89(1)(b)	Receipt of notice of casual vacancy from 2 local government electors.	Chief Executive, Assistant Director (Legal and Governance) and Governance Services Manager
100A to 100C (As inserted by Local Government (Access to information) Act, 1985)	Preparing a fair and coherent record of meetings.	Assistant Director (Legal and Governance) and Governance Services Manager
	For all other purposes required by the Act.	The Director in whose name a Council, Cabinet or Committee report is prepared (in the case of joint reports the first named Chief Officer) in all other cases the Governance Services Manager
100G (As interested by Local Government (Access to Information Act, 1985)	<ul> <li>Prepare and maintain:</li> <li>(a) Register of Councillors</li> <li>(b) Delegation of Powers to Officers</li> <li>(c) Summary of public information rights.</li> </ul>	Assistant Director (Legal and Governance) and Governance Services Manager
115(2)	Receipt of money due from Officers.	Section 151 Officer
146(1)(a) and (b)	Declarations and certificates with regard to securities.	Section 151 Officer

Section of the 1972 Act	Proper Officer's Function	Specified Officer
151	Chief Finance Officer responsible under this section.	Executive Director (Finance and Transformation)
	Deputy responsible Chief Finance Officer under this section.	Assistant Director (Finance)
191	Functions with respect to ordnance survey.	Assistant Director (Planning)
204(3)	Receipt of Applications for licences under Schedule 2, Licensing Act 1964.	Service Director (Resident and Neighbourhood)
210(6) and (7)	Charity functions of holders of offices with existing authorities transferred to holders of equivalent office with new authorities or, if there is no such office, to Proper Officers.	Chief Executive and Directors
212(1) and (2)	Proper Officer for Local Land Charges	Assistant Director (Legal and Governance) and Legal Services Manager
225(1)	Deposit of documents.	Governance Services Manager
228(3)	Accounts of any "Proper Officer" to be open to inspection by any Member of the authority.	Section 151 Officer
229(5)	Certification of photographic copies of documents.	Chief Executive and Assistant Director (Legal and Governance)
234(1) and (2)	Authentication of documents (Notices, order or other documents under any enactments).	Assistant Director (Legal and Governance) and Legal Services Manager
236(9)	To send copies of byelaws for Parish records.	Assistant Director (Legal and Governance) and Governance Services Manager
Schedule 6 Para 1	Appointment of deputy to registration officer (Section 8 of the Representation of the People Act 1983).	Chief Executive
Schedule 12 Para 4(2)(b)	Signature of summonses to council meetings.	Governance Services Manager

Section of the 1972 Act	Proper Officer's Function	Specified Officer
Para 4(3)	Receipt of notices regarding address to which summons to meetings is to be sent.	Governance Services Manager
Schedule 14 Para 13	For the purposes of sections 152(1), 157, 158(1) and 163(1) of the Public Health Act 1936, the references to the Medical Officer of Health are to be construed as references either to the Proper Officer or to a registered medical practitioner.	Service Director (Resident and Neighbourhood)
Para 25(7)	Certification of resolutions under paragraph 25 of Schedule 14 Local Government Act 1972.	Governance Services Manager
Schedule 16 Para 28	Receipt on deposit of lists of protected buildings (Town and Country Planning Act 1990as amended).	Assistant Director (Planning)
Acts relating to the Public Health and Protection functions of the Council	Duties under the Acts, and Regulations, Orders and Statutory Instruments made under such Acts, except those relating to the control of the spread of infectious disease and including those matters specifically mentioned in the responsibility for functions.	Service Director (Resident and Neighbourhood)
Acts relating to the control of the spread of infectious disease	Duties under the Acts, and Regulations, Orders and Statutory Instruments made under such Acts, relating to the control of the spread of infectious disease and including those matters specifically mentioned in the responsibility for functions.	Any physician working as a consultant in public health medicine/communicable disease control and employed UK Health Security Agency and Office for Health Improvement and Disparities (including those covering on- call functions from outside of Hertfordshire), the Director of Public Health and any consultant in public health nominated by him, and the council's Service Director (Resident and Neighbourhood)
Local Government Finance Acts	All precept and rating administration and recovery.	Section 151 Officer
Local Government Act 1972 (Section 223)	To prosecute or defend in connection with recovery of general rate or to appear before a Magistrates Court.	Section 151 Officer and Assistant Director (Legal and Governance)

Section of the 1972 Act	Proper Officer's Function	Specified Officer
Rating (Disabled Persons) Act 1978 (Paragraph 9, Schedule 1)	To invoke in appropriate cases.	Section 151 Officer
Health and Safety at Work Etc. Act 1974 as amended	To ensure the implementation of an effective policy for Health, Safety and Welfare which is understood at all levels of personnel.	Senior Leadership Team and Service Director (Property Maintenance and Climate Change)
Data Protection Act 2018 and General Data Protection Regulations 2018	To ensure the data protection requirements are met.	Data Protection Officer
Local Government and Housing Act 1989 (Sections 4 and 5)	<ul> <li>(a) Head of Paid Service</li> <li>(b) Monitoring Officer</li> <li>(c) Deputy Monitoring Officers</li> </ul>	Chief Executive, Assistant Director (Legal and Governance), Legal Services Manager, and Governance Services Manager
Local Government Finance Act 1992	Council Tax administration, registration, demands and recovery.	Section 151 Officer
Representation of the People Act 1983 (as amended) Section 81, 82, 83 and Schedule 4	Delivery to and witness of Candidates' expenses Storage, inspection and disposal of election documents.	Chief Executive, Electoral Registration Officer
Localism Act 2011 Section 28	Keeping a register of interests relating to Members and voting co-opted Members of the Council and Parish/Town Councils.	Monitoring Officer and Governance Services Manager
Local Government and Housing Act 1989 Section 2(4)	Received a list of Politically Restricted Posts.	Assistant Director (Legal and Governance) and Human Resources Manager
The Openness of Local Government Regulations 2014	Determining if a record of a relevant decision or the background papers informing that decision contain confidential or exempt information and should therefore not be published on the council's internet site.	Directors and Assistant Directors
Section 9MC of the Local Government Act 2000	Publicity for verification numbers to determine validity of petitions and generally, under the relevant regulations.	Chief Executive

### Section 1: COUNCIL PROCEDURE RULES

#### 1. ANNUAL MEETING OF THE COUNCIL

- 1.1. The Council shall hold an Annual Meeting at the start of each municipal year, on 20 May or as soon as practicable afterwards. The date, time and place shall be fixed by the Mayor.
- 1.2. The annual meeting will:
  - (a) elect a person to preside if the Mayor is not present;
  - (b) elect the Mayor;
  - (c) elect the Deputy Mayor;
  - (d) receive any announcements from the Mayor and/or Chief Executive;
  - (e) appoint the Leader of the Council (at appropriate times only)
  - (f) agree the terms of reference of and elect Members to the Overview and Scrutiny Committee;
  - (g) agree the terms of reference of and elect Council Members to the Standards Committee;
  - (h) agree the terms of reference of and elect Members to all other council Committees;
  - decide the allocation of seats to political groups in accordance with the political proportionality rules set out in Sections 15 to 17 of the Local Government and Housing Act 1989;
  - (j) receive any reports from councillors nominated to outside bodies in the previous municipal year;
  - (k) consider any business set out in the notice convening the meeting; and
  - appoint to council Committees and outside bodies except where appointment to those bodies has been delegated by the Council or is exercisable only by the Cabinet.
- 1.3. The Mayor shall continue in office until their successor is appointed unless they resign or cease to be qualified or become disqualified.
- 1.4. The Deputy Mayor shall hold office until immediately after the election of a Mayor at the next Annual Meeting of the Council unless they resign or cease to be qualified or become disqualified.

## 2. RULES FOR THE APPOINTMENT AND REMOVAL OF THE EXECUTIVE LEADER OF THE COUNCIL

2.1. The Council will appoint one of its Members to be the Executive Leader of the Council (known as the Leader of the Council).

- 2.2. The function of the Executive Leader is to take a leading role in formulating Council policies and ensuring that the policies are implemented effectively and efficiently.
- 2.3. The Executive Leader will:
  - (a) determine the size of the Cabinet;
  - (b) appoint the Members of the Cabinet;
  - allocate portfolios or areas of responsibility to the various Cabinet Members;
  - (d) allocate decision making powers to the Cabinet and to individual Cabinet Members;
  - (e) have the Power to remove and replace Cabinet Members.
- 2.4. The Executive Leader can only be removed by a resolution of the Council. If the Council passes a resolution to remove the Executive Leader, a new executive leader is to be appointed at the meeting where the Executive Leader is removed or at a subsequent meeting.
- 2.5. The parties in opposition may appoint amongst themselves a Leader and Deputy Leader of the Opposition.

#### 3. ORDINARY MEETINGS OF THE COUNCIL

3.1. The dates of ordinary meetings of the Council are agreed at the Council's Annual Meeting.

#### 4. CANCELLATION, POSTPONEMENT OR VARIATION OF MEETINGS

- 4.1. The Council may by resolution cancel, postpone or vary the day and hour and place of meeting.
- 4.2. The Governance Services Manager, after consultation with the Mayor, Leader of the Council and Group Leaders of the opposition parties, may cancel, postpone or vary the day, hour or venue of a Council meeting, if they consider there is good reason to do so.
- 4.3. In the absence of those mentioned, the Deputy Mayor or Deputy Group Leaders may be consulted instead.
- 4.4. If after consultation, there is any party disagreement with the proposed change in arrangements, the matter shall be referred to and determined by the Chief Executive, who shall have regard to the wishes (if any) expressed by the Groups and the requirements of the fair and efficient conduct of the Council's business.

#### 5. ORDER OF BUSINESS AT ORDINARY COUNCIL MEETINGS

- 5.1. The business conducted at every ordinary meeting of the Council shall be\_to:-
  - (a) choose a person to preside if the Mayor and Deputy Mayor are\_absent;
  - (b) deal with any business required by law;
  - (c) agree the minutes of the last meeting or of any extraordinary or other meeting since then;
  - (d) receive apologies for absence;
  - receive any public petitions in accordance with the council rules of procedure;
  - (f) hear any deputations relating to matters affecting the Council, its business or the Borough;
  - (g) deal with questions from members of the public relating to matters which are relevant to the business of the Council or the Borough;
  - (h) receive any declarations of interest from members;
  - (i) dispose of business (if any) remaining from the last meeting;
  - (j) receive any announcements from the Mayor, Leader, Member of the Cabinet or Chief Executive;
  - (k) receive answers to Questions by Members in accordance with the council rules of procedure;
  - () receive reports and recommendations from the Cabinet;
  - (m) receive reports and recommendations from the Overview and Scrutiny Committee, Standards Committee and Scrutiny Sub-Committees;
  - (n) consider motions in accordance with the council rules of procedure;
  - (o) receive reports from Officers of the Council;
  - (p) receive reports about the business of joint arrangements, council owned companies, council boards and partnership bodies and external organisations;
  - (q) make appointments or fill vacancies to committees or other\_bodies;
  - (r) consider any other business, specified in the summons to the meeting;
  - (s) consider any matters of urgency subject to the agreement of the Mayor.
- 5.2. The order of business must be conducted in the order set out by the summons to the meeting but may be varied by:-
  - (a) the Mayor at their discretion;
  - (b) a resolution passed on a motion (which need not be in writing) duly moved and seconded, which shall be moved and put without discussion.

#### 6. RECOMMENDATIONS TO COUNCIL

- 6.1. When the Council receives 'reports and recommendations of the Cabinet and other Committees' the procedure shall be as follows:-
- 6.2. The relevant Portfolio Holder (or in their absence, the Leader or Deputy Leader, (in the case of Cabinet recommendations) or Chairman, Vice-Chairman or some other appropriate Member who was present at the meeting of that Committee, which is the subject of the report will rise and formally move "that the recommendations of the Cabinet or the Committee set out on the Council Agenda be approved"
- 6.3. When this motion is formally seconded, the Mayor will call out each recommendation in turn and unless a Member rises to speak within a reasonable time then the Mayor shall move to the next item of business. The Mayor will, without a formal vote being taken, confirm that the recommendations have been agreed by the Council.
- 6.4. A Member may ask the Leader or relevant Cabinet member a question, time limited to up to 3 minutes, upon an item of a report of the Cabinet when that item is being received or under consideration by the Council.
- 6.5. If a Member moves an amendment to the recommendations, this must be formally seconded. The matter is then debated in accordance with the <u>rules</u> of debate contained within the council rules of procedure. If on being put to the vote an amendment is lost and no further amendment proposed, the Mayor will pass on to the next item of business in sequence. If, however, an amendment is declared carried, the adoption of the recommendation as amended will become the substantive recommendation and will be subject to the rules of debate contained within the council rules of procedure.
- 6.6. Where a Member wants to oppose a particular recommendation but does not wish to move an amendment under 6.5 above because it would be directly negative to the recommendation they can, on hearing the recommendation called, rise and ask for a vote, giving reasons for doing so, time limited to up to 3 minutes. No further debate shall be permitted but the Mayor may exercise their discretion to hear other Members' reasons for opposing the recommendation if necessary, time limited to up to 2 minutes. The mover of the recommendations in the report has a final right of reply time limited to up to 3 minutes. The adoption of the recommendation shall then be put to the vote. If there are more votes against than in favour of the recommendation, the report will be automatically referred back to the Cabinet or originating Committee for re-submission to the Council at a further meeting or for reconsideration.

#### 7. EXTRAORDINARY AND SPECIAL MEETINGS

7.1. In addition to the timetable of ordinary meetings agreed at the Annual Council meeting, additional extraordinary or special council meetings may be held.

#### 7.2. Extraordinary Meetings

Those listed below may request the Governance Services Manager to call Council meetings in addition to ordinary meetings:

- (a) the Council by resolution;
- (b) the Mayor;
- (c) the Monitoring Officer;
- (d) the Chief Finance Officer; or
- (e) any five Members of the Council if they have signed a requisition presented to the Mayor and the Mayor has refused to call a meeting or has failed to call a meeting within seven days of the presentation of the requisition.

The notice and summons for an extraordinary meeting of the Council must be given to all Members of the Council within 7 days and the meeting must then be held within a reasonable period of time after the expiration of the seven days.

#### 7.3. Special Meetings

These are meetings for a special purpose required by statute or on the decision of the Council. The Governance Services Manager will call these meetings.

- 7.4. Business at Extraordinary or Special meetings of the Council shall be restricted to the item of business for which the meeting has been\_ called.
- 7.5. Any other business that the Mayor agrees to accept can be included on the Agenda in accordance with these Procedure Rules.

#### 8. TIME AND PLACE OF MEETINGS

8.1. The time and place of Council meetings will be determined by the Governance Services Managerfollowing authorised officers: Chief Executive, Executive Director of Finance, Assistant Director, Monitoring Officer, Legal Services Manager and Governance Services Manager and notified in the summons.

#### 9. NOTICE OF AND SUMMONS TO MEETINGS (Sch. 12 Pt. 1 Para. 4)

- 9.1. At least 5 clear working days before a meeting of the Council, Cabinet or Committee:-
  - (a) notice of the time and place of the intended meeting shall be published at the offices of the council;
  - (b) where the meeting is called by Members of the council the notice shall be signed by those Members and shall specify the business proposed to be transacted; and
  - (c) a summons to attend the meeting, specifying the date, time and

place of the meeting, and the business to be transacted with all available reports will be signed by the Governance Services Manager and shall be <u>sent to</u> every Member of the council.

9.2. Failure to serve the summons on any Member of the council shall not affect the validity of the meeting.

#### 10. CHAIRING OF THE COUNCIL MEETING

- 10.1. If the Mayor is present at a meeting of the Council, the Mayor will preside, if not the Deputy Mayor, will preside. In the absence of both the Mayor and the Deputy Mayor from a meeting of the Council, another Member, to be chosen by the Members present, shall preside.
- 10.2. The person presiding at the meeting may exercise any power or duty of the Mayor.

#### 11. MAYOR'S RULING

11.1. The ruling of the Mayor (or person presiding) on any matter and any requirements or instructions by the Mayor to ensure the orderly debate and proper conduct of the Council's business, shall be final and accepted without discussion by all Members.

#### 12. QUORUM AND VALIDITY OF PROCEEDINGS

- 12.1. The quorum of a meeting of the Council will be one quarter of the whole number of Members of the Council, except where <u>more than</u> one third of the Members of the Council become disqualified at the same time, in which case, until the number of Members in office is increased to not less than two thirds of the whole number of Members of the Council, the quorum shall be determined by reference to the number of Members of the Council remaining qualified. During any meeting if the Mayor counts the number of Members present and declares there is not a quorum present, then the meeting will adjourn immediately. Remaining business will be considered at a time and date fixed by the Mayor. If a date is not fixed, the remaining business will be considered at the next ordinary meeting.
- 12.2. The proceedings of the Council shall not be invalidated by any vacancy among their number, or by any defect in the election or qualification of any Member.

#### 13. SPEAKING AT COUNCIL MEETINGS

- 13.1. When a Member speaks at Council meetings, they may choose to stand or sit to address the meeting through the Mayor.
- 13.2. When the Mayor speaks during a debate, any Member speaking at the time must stop speaking and allow the Mayor to be heard. The meeting must be silent.
- 13.3. At a Council meeting, if the Mayor considers any matter to be objectionable or undesirable, the Mayor may, either before or after it is brought forward, put

to the vote a motion that it be not heard. No discussion shall be allowed on the Mayor's motion. If the Mayor's motion is carried, the matter shall be considered as disposed of for that meeting.

- 13.4. If a Member at a Council meeting disregards the ruling of the Mayor/Chairman by behaving improperly or offensively or deliberately obstructs business, the Mayor may request the immediate discontinuance of this behaviour.
- 13.5. If the Member persists with the misbehaviour, the Mayor will rule that the Member be not heard further and/or that the Member shall leave the room for a period which the Mayor considers appropriate.
- 13.6. The Mayor has powers to take whatever measures considered necessary to secure the removal of, or prevent the Member from re-entering <u>theroomthe</u> room.
- 13.7. If there is a general disturbance making orderly business impossible, the Mayor may adjourn a meeting of the Council for as long as necessary or to another venue; or to close the meeting, upon which items on the agenda will be deferred to another meeting.

#### 14. QUESTIONS BY THE PUBLIC

- 14.1. Members of the public may ask questions of Members of the Cabinet at the beginning of ordinary meetings of the Council for a total period of up to 30 minutes.
- 14.2. Questions will be asked in the same order as received, save that the Mayor may group together similar questions.
- 14.3. A question must be submitted in writing and either received by post or electronic mail by the Governance Services Manager by no later than 19:302:0019:30 noon, fourive clearfour working days before the meeting, inclusive of the date of the meeting (i.e. if the meeting falls on a Wednesday, questions must be received by 19:30 the previous Thursday).
- 14.4. Each question must give the name and address of the questioner and must name the Member to whom it is to be put.
- 14.5. Only one question may be submitted and asked by each member of the public or on behalf of one organisation and must relate to a single\_topic.
- 14.6. The Governance Services Manager will reject a question if:
  - (a) it is not about a matter for which the Council has a responsibility for or which affects the Borough;
  - (b) it is defamatory, frivolous or offensive;
  - it is a repeat question which has been previously put at a meeting of the Council within the past six months to which there has been no material change of circumstances; or
  - (d) it requires the disclosure of confidential or exempt information.

14.7. Copies of all questions will be circulated to all Members and will be\_made

available to the members of public attending the meeting.

- 14.8. The Mayor will invite the questioner to put the question to the Member named in the notice. Up to a maximum of 3 minutes will be permitted for the question to be asked.
- 14.9. If a questioner who has submitted a written question is unable to be present, the answer will be read out at the meeting and a written reply will be sent to the questioner, as soon as is practicable.
- 14.10. Supplementary questions will not be allowed and no debate will be permitted on any question or response.
- 14.11. Any question which cannot be dealt with during the public question time item for any reason whatsoever, will be dealt with by a written reply to the questioner as soon as is practicable.

#### 15. QUESTIONS BY MEMBERS

- 15.1. For a total period of up to 30 minutes a Member of the Council may\_ask:
  - (a) the Mayor;
  - (b) the Leader
  - (c) a Member of the Cabinet

a question on any matter in relation to which the Council has powers or duties or which affects the Borough.

- 15.2. A Member may only ask a question if either:
  - (a) the question is submitted in writing and received by post or electronic mail by the Governance Services Manager no later than 12.00 noon, five clear working days before the Council meeting.
  - (b) the question relates to urgent matters (this must agreed by either the Mayor or Chief Executive to be urgent), and is given to the Governance Services Manager by 10.00 am on the day of the meeting.
- 15.3. The following procedure will be followed with regard to Members' questions:
  - (a) a register of the subject of questions in the order received and name of the Member will be kept by the Governance Services Manager and Members from each party on the Council will be called alternately by the Mayor to put their question until time runs out;
  - (b) a Member who has asked a question at that meeting will go to the back of the queue for further questions at subsequent meetings in the current municipal year;
  - (c) subject to these points the questions will be answered in the order received and in the time allowed.
- 15.4. An answer may take the form of:

- (a) a direct oral answer time limited to up to 3 minutes;
- (b) where the desired information is in a publication of the Council or other published work, a reference to that publication; or
- (c) where the reply cannot reasonably be given orally, a written answer circulated later to all Members;
- (d) there shall be no debate on the answers given to the questions.
- 15.5. Supplementary questions:

A Member asking a question under these rules may ask one supplementary question of the Member to whom the first question was asked, time limited to up to 3 minutes.

The supplementary question must arise directly out of the reply and there shall be no debate on the answer given to the supplementary question. Answers to supplementary questions shall also be time limited to up to 3 minutes.

#### 16. MOTIONS ON NOTICE

- 16.1. Except for motions which can be moved without notice under these Council Procedure Rules, notice of every motion must be submitted in writing and received by post or electronic mail by the Governance Services Manager no later than 12.00 noon, five clear working days before the Council meeting.
- 16.2. The Governance Services Manager will date and number the motions in the order in which they are received and will enter them into a register open to public inspection.
- 16.3. A motion must be formally moved and seconded in the form set out in the summons. This can be done by the Member or Members who gave notice, or others on their behalf. If this does not happen it will be treated as withdrawn and cannot be moved without fresh notice. Alternatively, if the Council agrees, the motion can be postponed.
- 16.4. Motions for which notice has been given will be listed on the Agenda in the order in which notice was received, unless the Member giving notice states, in writing, that they propose to move it to a later meeting or withdraw\_it.
- 16.5. The Governance Services Manager, in consultation with the Chief Executive, will reject a motion if:
  - (a) it is not about a matter for which the Council has a responsibility for or which affects the Borough;
  - (b) it is defamatory, frivolous or offensive;
  - (c) it is a repeat motion which has been previously put at a meeting of the Council in the past 6 months, to which there has been no material change of circumstances.
  - (d) it seeks to reopen business previously resolved by the Cabinet or a Committee.

16.6. Motions likely to or which will require the disclosure of confidential or exempt information shall be debated in the exempt part of the Council meeting and members of the public and press shall be excluded for that item.

#### 17. MOTIONS WITH FINANCIAL IMPLICATIONS

- 17.1. Any motion (or amendments to it in the course of debate) which, if carried, would have the effect of exceeding the approved Council Budget for the year in question, shall be dealt with in the following way:
  - The motion will still be included on the agenda for the meeting.
  - The motion (or amendment to it), if carried, shall be referred to a relevant Committee or Cross Party Group to enable the financial implications to be considered. The relevant Committee or Cross Party Group will then consider the motion and report back to a future ordinary meeting of the Council.
- 17.2. These rules will not apply where the motion directly results from a recommendation or report of the Cabinet, a Committee, or of an Officer which is already before the Council meeting for consideration and contains advice from the Chief Finance Officer.

#### 18. ALTERNATIVE BUDGET PROCEDURES

- 18.1. Where amendments are proposed to the Council's draft budget, details of these must be submitted in writing to the Section 151 Officer (the Chief Finance Officer), at least five working days before the date the Council meets to consider the budget.
- 18.2. This will enable the Section 151 Officer to fully assess the proposals and report to the Council meeting on any financial implication(s) to the Council budget and if the proposals would enable the Council to set a lawful\_budget.
- 18.3. Budget amendments, including the financial implications on the Council budget and council tax will be circulated to all Members of the Council at least two working days before the date of the Council meeting.
- 18.4. Guidance should be sought at any time from the Section 151 Officer and specifically, Members shall be entitled to confidential discussions with the Section 151 Officer regarding options and proposals.

#### 19. MOTIONS WITHOUT NOTICE

- 19.1. The following motions may be moved without notice:
  - (a) to appoint a Chairman of the meeting at which the motion is moved;
  - (b) in relation to the accuracy of the Minutes;
  - (c) to change the order of business in the Agenda;

- (d) to refer something to the Cabinet, an appropriate Committee or an Officer;
- (e) to appoint Committee Members arising from an item on the summons for the meeting;
- (f) to receive reports of the Cabinet, the Overview and Scrutiny Committee, other Committees or Officers and any resolutions following from them;
- (g) to withdraw a motion;
- (h) to amend a motion;
- (i) to proceed to the next business;
- (j) that the question before the meeting be now put to the vote;
- (k) to adjourn a debate;
- (l) to adjourn the meeting;
- (m) to suspend a particular Council Procedure Rule;
- (n) to exclude the public and press in accordance with the Access to Information Procedure Rules;
- (o) if the Mayor or Chairman of the meeting considers any matter to be objectionable or undesirable and moves not to hear a Member further or to exclude the Member from the meeting;
- (p) to move an urgent motion where the Mayor has given consent;
- (q) to extend the time limit for speeches; and
- (r) where the council's Constitution requires express consent of the Council.

#### 20. RULES OF DEBATE FOR MOTIONS

- 20.1. A speaker may sit or stand when addressing the Mayor and all other members must remain seated.
- 20.2. No speeches may be made until after the mover has moved a motion and the motion has been seconded.
- 20.3. In the case of an urgent motion which the Mayor has given consent to, the Mayor may require it to be written down and handed to the Mayor before it is discussed.
- 20.4. When seconding a motion or amendment, a Member may reserve their speech until later in the debate.
- 20.5. Speeches must be directed to the motion or amendment under discussion or to a personal explanation or point of order.
- 20.6. The mover of the motion opens the debate with their speech, time limited to up to 5 minutes.

- 20.7. All other speeches are time limited to up to 3 minutes.
- 20.8. A Member who has spoken on a motion may not speak again whilst it is the subject of debate, except:
  - (a) to speak once on an amendment moved by another Member;
  - (b) to move a further amendment;
  - (c) if their first speech was on an amendment moved by another Member, to speak on the main issue (whether or not the amendment on which was spoken to was carried);
  - (d) where they have reserved their right to speak as seconder of a motion;
  - (e) in exercise of a right of reply;
  - (f) on a point of order;
  - (g) by way of personal explanation;
  - (h) to move any of the following resolutions:"That the question before the meeting be now put to the vote";
    "That the debate be now adjourned";
    "That the Council proceed to the next business"; or
    "That the Council now adjourn".
- 20.9. No Member shall interrupt the speech of any other Member except in the following cases:-
  - (a) on a point of order;
  - (b) on a point of personal explanation.
- 20.10. The Mayor can close the discussion at any point, where they consider the subject has been sufficiently debated.
- 20.11. The ruling of the <u>mM</u>ayor on a point of order or personal explanation, or on an amendment, shall be final and not open to discussion.

#### 21. AMENDMENTS TO MOTIONS

- 21.1. An amendment to a motion must be positive in nature and relevant to the motion and will either be:
  - (a) to leave out words;
  - (b) to leave out words and insert or add others; or
  - (c) to insert or add words.

as long as the effect of these is not to negate the motion.

- 21.2. Only one amendment may be moved, seconded and discussed at any one time. No further amendment may be moved until the amendment under discussion has been disposed of.
- 21.3. If an amendment is not carried, other amendments to the original motion\_may

be moved and seconded.

- 21.4. If an amendment is carried, the motion as amended takes the place of the original motion. This becomes the substantive motion to which any further amendments are moved.
- 21.5. After an amendment has been carried, the Mayor will read out the amended motion before accepting any further amendments, or debate.

#### 22. ALTERATION OF MOTION

- 22.1. A Member may alter a motion of which they have given notice with the consent of the meeting. The meeting's consent or otherwise will be signified without discussion.
- 22.2. A Member may alter a motion which they have moved without notice with the consent of both the meeting and the seconder. The meeting's consent or otherwise will be signified without discussion.
- 22.3. Only alterations which could be made as an amendment may be\_made.

#### 23. WITHDRAWAL OF MOTION

23.1. A Member may withdraw a motion or amendment which they have moved with the consent of both the meeting and the seconder. The meeting's consent or otherwise will be signified without discussion. No Member may speak on the motion after the mover has asked permission to withdraw it unless permission is refused.

#### 24. RIGHT OF REPLY

- 24.1. The mover of a motion has a right to reply at the end of the debate on the motion, time limited to up to 5 minutes, immediately before it is put to the vote.
- 24.2. If amendments are moved, the mover of the original motion has the right of reply at the close of the debate on each amendment, time limited to up to 3 minutes until an amendment is carried.
- 24.3. The mover of the amendment has no right of reply to the debate on their amendment.
- 24.4. A Member exercising a right of reply shall only answer previous speakers and shall not introduce new matter. After every such reply a vote shall be taken without further discussion.

#### 25. MOTIONS WHICH MAY BE MOVED DURING DEBATE

- 25.1. When a motion is under debate, no other motion may be moved except the following procedural motions:
  - (a) to withdraw a motion;
  - (b) to postpone consideration of the motion;
  - (c) to amend a motion;
  - (d) to proceed to the next business;
  - (e) that the question be now put;
  - (f) to adjourn a debate;
  - (g) to adjourn a meeting;
  - (h) that the subject of the motion be referred to the Cabinet, Committee, or appropriate Officer for report;
  - (i) to exclude the public and press in accordance with the Access to Information Procedure Rules;
  - (j) to not hear a named Member further or to exclude them from the meeting; or
  - (k) that a motion, amendment, or other business be not considered if the Mayor considers it to be objectionable or undesirable in accordance with these council procedures rules.

#### 26. CLOSURE MOTIONS

- 26.1. A Member may move, without comment, the following motions at the end of a speech of another Member:
  - (a) to proceed to the next business;
  - (b) that the question be now put;
  - (c) to adjourn a debate; or
  - (d) to adjourn the meeting.
- 26.2. If a motion to proceed to next business is seconded and the Mayor thinks the item has been sufficiently discussed, the Mayor will put the procedural motion to the vote. If it is passed the Mayor will give the mover of the original motion a right of reply before putting their motion to the vote.
- 26.3. If a motion that the question be now put is seconded and the Mayor thinks the item has been sufficiently discussed, the Mayor will put the procedural motion to the vote. If it is passed the Mayor give the mover of the original motion a right of reply before putting their motion to the vote.
- 26.4. If a motion to adjourn the debate or to adjourn the meeting is seconded the Mayor will put the procedural motion to the vote. If the procedural motion is carried, either the matter being discussed, or all the items on the Agenda that have not been dealt with, as appropriate, will stand adjourned to the next ordinary meeting of the Council, or other appropriate meeting of the Council.

#### 27. POINT OF ORDER

27.1. A Member may raise a point of order at any time. The Mayor will hear the Member immediately. A point of order may only relate to an alleged breach of these Council Procedure Rules or the law. The Member must indicate the rule or law and the way in which they consider it has been broken. The ruling of the Mayor on the matter will be final.

#### 28. PERSONAL EXPLANATION

28.1. A Member may make a personal explanation at any time. A personal explanation may only relate to some material part of an earlier speech by a Member which may appear to have been misunderstood in the present debate. The ruling of the Mayor on the admissibility of a personal explanation will be final.

#### 29. PREVIOUS DECISIONS AND MOTIONS

- 29.1. A motion or amendment to rescind a decision made at a meeting of Council within the past six months cannot be moved unless the notice of motion is signed by at least one quarter of all Members.
- 29.2. A motion or amendment in similar terms to one that has been rejected at a meeting of Council in the past six months cannot be moved unless the notice of motion or amendment is signed by at least one quarter of all Members. Once the motion or amendment is dealt with, no one can propose a similar motion or amendment for six months.
- 29.3. This rule shall not apply to motions resulting from the report or recommendations of the Cabinet, a Committee, or an Officer; nor to motions to carry out any statutory duty of the Council, which in the opinion of the Mayor is urgent.

#### 30. RECORDED VOTE

- 30.1. If five Members present at the meeting demand it, by a show of hands, the names for and against the motion or amendment or abstaining from voting will be taken down in writing and entered into the Minutes or if the vote is electronically taken, for the individual results to be entered into the Minutes the Minutes.
- 30.2. At any budget decision meeting of the Council a recorded vote shall be taken on any motion or amendment relating to making a budget decision. Immediately after any vote is taken relating to making a budget decision at a budget decision meeting of the Council there must be recorded in the Minutes of the proceedings of the meeting the names of the Members who cast a vote for the decision or against the decision and who abstained from voting or if the vote is electronically taken, for the individual results to be entered into the Minutes..

(Note: Under the Local Authorities (Standing Orders) (England) (Amendment)

Regulations 2014 the term 'budget decision' will include the setting of the Borough Council's budget and the setting of the Council Tax. This Procedure Rule will apply to any meeting of the Council at which votes are taken on the Council's budget and/or Council Tax.)

#### 31. SUSPENSION AND AMENDMENT OF COUNCIL PROCEDURE RULES

- 31.1. All of these Council Procedure Rules, except those which have statutory effect, may be suspended by motion on notice or without notice if at least one half of all Members of the Council are present. Suspension can only be for the duration of the meeting.
- 31.2. Any motion to add to, vary or revoke these Council Procedure Rules will, when proposed and seconded, stand adjourned without discussion to the next ordinary meeting of the Council. The Council cannot add to, vary or revoke any Procedure Rule which has statutory effect.

<u>31.3</u> Any motion to suspend the procedurues procedures rules, must be accompanied by advice of the Monitoring Officer and Chief Financial Officer.

# Section 2: RULES OF GENERAL APPLICATION TO ALL COMMITTEES

The rules stated below have applicability to all meetings of council appointed committees unless stated otherwise

#### 1. APPOINTMENT OF SUBSTITUTE MEMBERS OF COMMITTEES

- 1.1. The Council will operate a scheme of substitution in respect of Members on Committees other than the Standards Committee and in respect of other formally constituted meetings of Members.
- 1.2. Substitute Members will have all the powers and duties of any ordinary Member of the Committee or meeting.
- 1.3. Substitute Members may attend meetings as substitutes:
  - (a) to take the place of the ordinary Member for whom they are the designated substitute;
  - (b) where the ordinary Member will be absent for the whole of the meeting.
- 1.4. The detailed procedure governing substitutions is set out in paragraph 22 of these Procedure Rules.

#### 2. PUBLIC PETITIONS

2.1. Provision shall be made at the beginning of ordinary meetings of the Council for members of the public to present petitions (which are received in accordance with the council's rules of procedure) and address the meeting. The appropriate Member will be given the opportunity to respond at the meeting

#### 3. VOTING

- 3.1. Subject to any statutory requirements, any matter at a council meeting will be decided by a simple majority of those Members voting and present in the room at the time the question was put.
- 3.2. The Mayor/Chairman shall ascertain from the Governance representative or through confirmation from the electronic voting results, the numbers voting for or against any matter and their declaration of the result shall be conclusive.

#### 4. MAYOR'S/CHAIRMAN'S CASTING VOTE

4.1. If there are equal numbers of votes for and against, the Mayor/Chairman will have a second or casting vote. There will be no restriction on how the Mayor/Chairman chooses to exercise a casting vote.

#### 5. SHOW OF HANDS

5.1. Unless a recorded vote is demanded, the Mayor/Chairman will take the vote either by show of hands or electronically, or if there is no dissent, by the affirmation of the meeting.

#### 6. RIGHT TO REQUIRE INDIVIDUAL VOTE TO BE RECORDED

6.1. Where any Member requests it immediately after the vote is taken, their vote will be so recorded in the Minutes to show whether they voted for or against the motion or abstained from voting or if the vote is electronically taken, for these results to be entered into the Minutes.

#### 7. VOTING ON APPOINTMENTS

7.1. If there are more than two people nominated for any position to be filled and there is not a clear majority of votes in favour of one person, then the name of the person with the least number of votes will be taken off the list and a new vote taken. The process will continue until there is a majority of votes for one person.

#### 8. MINUTES

- 8.1. Minutes of the proceedings of council meetings shall be drawn up and entered in a book kept for that purpose. These shall be signed by the person in the chair at the same or next meeting of that meeting. In the case of the minutes of an extraordinary council meeting, the next ordinary meeting will be treated as a suitable meeting for this purpose. Any minute purporting to be so signed shall be received in evidence without further proof.
- 8.2. The signed Minutes of a meeting shall, unless the contrary is proved, be proof that it was duly convened and held and that all the Members present were duly qualified. In the case additionally of Committees, the signed Minutes will, unless the contrary is proved, be proof that they had power to deal with the matters referred to in the Minutes.
- 8.3. The Mayor/Chairman shall put the question that the Minutes of the meeting of the Council held on the relevant date be approved as a correct record.
- 8.4. No discussion shall take place on the minutes, except on their accuracy and any question of their accuracy shall be raised by motion. If no such question is raised, or, if it is raised, then as soon as it has been disposed of, the Mayor/Chairman shall sign the minutes.
- 8.5. The minutes of all council meetings shall be made available electronically to all Members.
- 8.6. The signed copies of all such minutes shall be retained in either printed or electronic form by the Governance Services Manager.

#### 9. RECORD OF ATTENDANCES

- 9.1. The names of the Members present at a council meeting shall be\_recorded.
- 9.2. It shall be the duty of each Member to enter their name in the official attendance list.

#### 10. EXCLUSION OF PUBLIC

10.1. Members of the public and press may only be excluded from proceedings at council meetings either in accordance with the Access to Information Procedure Rules or where the Mayor/Chairman considers the Disturbance by Public Rules below apply.

#### 11. DISTURBANCE BY PUBLIC

- 11.1. If a member of the public interrupts proceedings at any meeting of the council, the Mayor/Chairman will warn the person concerned. If they continue to interrupt, the Mayor/Chairman may order their removal from the meeting room.
- 11.2. If there is a general disturbance in any part of the meeting room open to the public, the Mayor/Chairman may call for that part to be cleared and for an adjournment of the meeting for as long as necessary or to another\_location.

#### 12. MEMBERS' CONDUCT

- 12.1. If a Member at a meeting of the council disregards the ruling of the Chairman by behaving improperly or offensively or deliberately obstructs business, the Chairman may request the immediate discontinuance of this behaviour.
- 12.2. If the Member persists with the misbehaviour, the Chairman will rule that the Member be not heard further and/or that the Member shall leave the room for a period which the Chairman considers appropriate.
- 12.3. The Chairman has powers to take whatever measures they may consider necessary to secure the removal of, or prevent the Member from re-entering the room.
- 12.4. If there is a general disturbance making orderly business impossible, the Chairman may adjourn the meeting for as long as they think necessary.

#### 13. **RESTRICTIONS DURING COMMITTEE MEETINGS**

- 13.1. It is the general rule for no food to be eaten nor any alcohol drunk in the Chamber during any committee meetings.
- 13.2. Smoking is prohibited anywhere within the council building.
- 13.3. All mobile telephones or other electronic devices should either be switched

off or put on silent mode so not to cause any disturbance to the conduct of the meeting.

13.4. The Mayor/Chairman may issue a reminder at the start of the meeting to this effect.

#### 14. INTERPRETATION OF PROCEDURAL RULES

14.1. The ruling of the Mayor/Chairman as to the construction or application of any of these Rules shall not be challenged at any meeting of the council.

#### 15. RULES RELATING TO COMMITTEES

- 15.1. A committee shall meet on the date and time specified at the Annual Meeting of the Council.
- 15.2. The Governance Services Manager may:-
  - (a) cancel a committee meeting if they consider there is insufficient business or
  - (b) after consultation with the Committee Chairman and Leaders of the opposition parties, cancel, postpone or vary the day, hour or venue of a Committee meeting for any other good and substantial reason.

(In the absence of those mentioned, the Vice-Chairman of the Committee and Deputy Leaders of the opposition parties may be consulted instead)

15.3. In the case of 15.2(b), if, after consultation, any of the opposition parties disagree with the proposed change in meeting arrangements, the matter shall be referred to and determined by the Chief Executive, who shall have regard to the wishes (if any) expressed by the Groups and to the requirements of the fair and efficient conduct of the Council's business. Their decision shall be final.

#### 16. SPECIAL MEETINGS OF COMMITTEES

- 16.1. The Governance Services Manager may summon a special meeting of a committee if they consider there is a good reason to do so.
- 16.2. A special meeting shall also be summoned if:
  - a) a quarter of the Members of the Committee request it in writing or electronic mail to the Governance Services Manager or;
  - b) at the request of the Chairman of the Committee or the Mayor, made in writing or electronic mail to the Governance Services Manager.

The summons shall set out the business to be considered at the special meeting, and no other business except that set out in the summons shall be considered at that meeting.

#### 17. APPOINTMENT OF CHAIRMEN AND VICE-CHAIRMEN OF COMMITTEES

- 17.1. The Chairmen and the Vice-Chairmen of all Committees shall be appointed at the Annual Meeting of the Council unless owing to special circumstances the Council decide otherwise.
- 17.2. In the event of a casual vacancy occurring in the Chairman or the Vice-Chairman of a Committee, an appointment shall be made at the next ordinary meeting of the Committee.
- 17.3. Chairmen and Vice-Chairmen shall remain in office until their successors have been appointed.
- 17.4. In the absence of the Chairman, the Vice-Chairman shall take the chair and in the absence of the Chairman and Vice-Chairman the Members present may appoint a member of that committee to chair the meeting.
- 17.5. In the case of a Committee newly created during the course of the Municipal Year, the Chairman and Vice-Chairman shall be appointed from the majority group on the Council.

#### 18. QUORUM

18.1. Except where authorised by statute, or permitted by the Council, no business can be dealt with at a meeting of any Committee unless at least half of the Membership of the Committee or <u>five</u> Members of it (whichever is the less) are present.

#### 19. VOTING

- 19.1. All issues in Committee, where in doubt, shall be determined by show of hands or through an electronic vote.
- 19.2. In the case of an equality of votes at the meeting, the person presiding shall have a second or a casting vote.

#### 20. PROPOSER OF MOTION MAY ATTEND

20.1. Provided it is permitted within the terms of reference of that committee, a Member who has moved a motion which has been referred to a committee shall have the right to attend the meeting of that committee, and if attending, shall have the opportunity of explaining the motion.

#### 21. MEMBERS MAY ATTEND

21.1. Any Member may attend a meeting of the council even if he or she is not a Member of it. This rule shall not apply to meetings where they cannot do so legally or the proceedings are of a quasi-judicial nature (that is, where the committee is being required by law to exercise functions or powers similar to a court or tribunal) or in the case of Overview and Scrutiny Committee when

exercising scrutiny functions and the Executive are excluded.

- 21.2. Except in relation to the Overview and Scrutiny Committee, when exercising scrutiny functions there will be no general right to speak unless required by those committees to do so.
- 21.3. A Member who attends a meeting of the council and who is not a member of that meeting shall not be permitted to vote on any item of the meeting.

#### 22. APPOINTMENT OF SUBSTITUTE MEMBERS OF COMMITTEES

- 22.1. Substitutions are not permitted for meetings of the Cabinet, Standards Committee and Scrutiny Sub-Committees.
- 22.2. For all other Committees, Group Leaders or their nominated representatives must notify the Governance Services Manager in writing or by electronic mail, the appointment of any substitute Members to council meetings at least 2 hours before the scheduled start of the meeting. All substitutes must have attended all relevant training for that committee.
- 22.3. In the notifications, the Group or <u>Deputy Leaderstheir nominated</u> <u>representatives</u> must provide the following information to the Governance Services Manager:
  - a) name of meeting(s)
  - b) date of meeting(s)
  - c) name of member who will not be attending and name of member who will be substituting.
- 22.4. Individual Members cannot nominate their own substitutes, nor can a substitute nominate someone else to take his or her place.
- 22.5. If this procedure is not adhered to, the appointment will not be valid and the proposed substitute will have no rights of membership or voting on that committee.
- 22.6. Records of substitute nominations will be maintained and made available for public inspection.
- 22.7. The substitution will also be recorded in the Minutes of the meeting.
- 22.8. Withdrawal of any substitute nominations can be made up to the time of the meeting by either the Group or <u>Deputy Leaderstheir nominated</u> <u>representatives</u>.

#### 23. PETITIONS

- 23.1. The Council will treat something as a petition if it is identified as being a petition, or if it appears to be intended to be a petition, and it meets the criteria set out below.
- 23.2. Paper petitions can be sent to: Governance Services, Welwyn Hatfield Borough Council, The Campus, Welwyn Garden City, Herts, AL86AE.
- 23.3. Electronic petitions will also be accepted. These should be either submitted using the council's <u>ePetitions facility</u> or submitted as one document, containing either all the local persons' individual e-mails received by the organiser on a specific date, and those individual's names and addresses, or if a standard template e-mail has been used, the list of names, postal addresses and e-mail addresses of those supporting the petition. These petitions should be sent to
- 23.4. When a petition is received the Council may consider undertaking one or more of the following actions:
  - (a) taking action as requested in the petition
  - (b) (through its officers) meeting with petitioners
  - (c) referring the petition to the Council or one of the Council's Committees
  - (d) calling a referendum (a referendum on constitutional change could be triggered with a petition submitted by 5% of the local government electors registered in the local authority's area).
- 23.5. Once a petition has been received, it will be assigned to a Governance Services Officer, who will be responsible for advising the petition organiser on the action to be taken by the authority. This will usually be within 10 working days.
- 23.6. The petition must relate to functions for which the Council has powers or duties or to improvements in the economic, social or environmental welfare of Welwyn Hatfield to which the Council can reasonably contribute.
- 23.7. Petitions submitted to the Council must include the following:
  - (a) a clear statement of the petitioners concerns and what they want the Council to do.
  - (b) the name and contact details of the petition organiser; this should be a local person\*. This may be either a postal address or e-mail. This is the person we will contact to explain how we will respond to the petition and to discuss matters of process.
  - (c) the name (preferably in block capitals) and full address of each local person\* who signs it. This will help the Council assess the extent to which the views expressed represent a particular locality. Where the petition is in paper form, this should include an actual signature. Where the petition is submitted in electronic form, a list of the names and postal addresses will suffice.

- 23.8. The petition organiser, or their nominee<sup>\*\*</sup> will be able to speak at the meeting providing the following conditions are met:
  - the petition must relate to the powers and duties of that committee / body;
  - (b) it must be signed by at least 50 'local people' (see definition below) who have an interest in the subject of the petition - the addresses of the signatories must be included for this purpose;
  - (c) the petition must be received by no later than 12.00 noon, five clear working days before the meeting;
  - (d) it must be accepted by the Mayor/Chairman of the Committee for presentation at the meeting.

# \*A local person is defined as one who lives in, owns a business in, works in, or attends an educational facility in Welwyn Hatfield at the time the petition is submitted

\*\*Councillors cannot speak to petitions as a nominee under this procedure as they have other opportunities to make their views known.

- 23.9. If a petition contains at least 1,500 signatures of local persons and complies with the criteria as set out above, the petition organiser can ask for it to be debated at a meeting of the Council. The Council will endeavour to consider the petition at its next meeting, although on some occasions this may not be possible and consideration will be deferred to a future meeting.
- 23.10. The petition organiser, or nominee, may speak to a petition presented at the Council meeting provided that the above conditions are met. The petition organiser, or nominee, will be given 5 minutes to present the petition at the meeting and the petition may be discussed by Councillors for a maximum of up to 15 minutes.
- 23.11. The Council will decide how to respond to the petition at this meeting. It may decide to take the action the petition requests, not to take the action requested for reasons put forward in the debate, or to refer the petition to the appropriate committee for further consideration.
- 23.12. Where the petition organiser does not attend the meeting, they will receive written confirmation of this decision within ten working days of the meeting.
- 23.13. If there is an item/report on the agenda which relates to the petition, the petition organiser will usually be asked to make their presentation at the beginning of that item. The meeting will take into account the views expressed in the petition when reaching a decision on the issue. Time for presenting a petition will be limited to three minutes.
- 23.14. The person presenting the petition will not be allowed to take part in any subsequent debate by the committee members on the item/report to which the committee is considering.
- 23.15. If there is no relevant item on the agenda, petitions will usually be heard at the start of the meeting. The petition after its presentation cannot normally be discussed at the meeting but will be referred to officers to consider if <u>areporta</u> report

should be made to a future meeting of that or another committee. Petition organisers will receive a written confirmation of the outcome of their petition within ten working days of the meeting or as soon as reasonably possible.

- 23.16. Certain petitions are not covered by this scheme and are dealt with under separate processes. These are:
  - (a) Petitions relating to planning applications. These are considered by the Council's Development Management Committee.
  - (b) Petitions relating to traffic regulation orders. These are considered by the Cabinet Planning and Parking Panel.
  - (c) Petitions in response to consultation on a specific issue or proposal. These should be sent to the return address as detailed in the relevant consultation document.
  - (d) Statutory petitions (for example requesting a referendum on having an elected mayor)
  - (e) A matter where there is an existing right of appeal
- 23.17. The Council will not consider:
  - (a) Petitions that do not follow the guidelines set out in this scheme.
  - (b) Petitions that do not relate to something which is the responsibility of the authority or over which the authority has some influence.
  - (c) Petitions disclosing matters that are personal or confidential.
  - (d) Petitions which are in the opinion of the Monitoring Officer, in consultation with the relevant committee chairman, to be <u>libelouslibellous</u>, rude, offensive, vexatious, abusive or otherwise inappropriate, or which are in breach of the Council's statutory duties in respect of equality, diversity and inclusion.
  - (e) Petitions from, or submitted on behalf of a business, or person, where the main purpose of the petition is to influence a forthcoming commercial decision of the Council, or the terms and conditions of a commercial transaction.
  - (f) Duplicate petitions. Where more than one petition is received in time for a particular meeting, each supporting the same or similar outcomes, each petition organiser will be treated as an independent petition organiser, but only the organiser of the first petition to be received will be invited to address the relevant meeting.
  - (g) Repeat petitions. Petitions will not normally be considered within twelve months of another petition on the same or similar matter having been considered by the Council through any of its committees.

Where any of the above applies, an officer of the Council will contact the petition organiser to explain the reasons behind the decision.

23.18. If the petition organiser considers that the Council has not dealt with the petition properly, he or she has the right to request that the Council's Chief Executive (or a senior officer nominated by the Chief Executive) reviews the steps that the Council has taken in dealing with and responding to the

petition.

- 23.19. The petition organiser should write to the Chief Executive by no later than 14 days after the Council's response, providing a short explanation of the reasons why the Council's response is not considered to be adequate.
- 23.20. The Chief Executive (or the senior officer nominated by the Chief Executive) will initially acknowledge the request as soon as possible and will endeavour to respond substantively within 10 working days of receipt of the written request.

## Section 3: ACCESS TO INFORMATION PROCEDURE RULES

#### 1. SCOPE

1.1 These rules apply to all meetings of the Council and Executive, unless indicated otherwise within this Constitution or by law.

#### 2. ADDITIONAL RIGHTS TO INFORMATION

2.1 These rules do not affect any more specific rights to information contained elsewhere in this Constitution or by law.

#### 3. **RIGHTS TO ATTEND MEETINGS**

3.1 Members of the public may attend all meetings subject only to the exceptions in these rules.

#### 4. NOTICES OF MEETINGS

- 4.1 The Council will give at least five clear working days' notice of any meeting by posting details of the meeting on its website and will publish the agenda and report pack at the same time.
- 4.2 The Council will give at least twenty eight clear days notice of the intention to consider items at a private Cabinet meeting, stating the reasons for this. The notice will be published on its website.

#### 5. ACCESS TO AGENDA AND REPORTS BEFORE THE MEETING

- 5.1 The Council will make copies of the Agenda and reports to be considered at meetings open to the public available for public inspection on its website or on request to the Governance Services Manager, during office hours. If an item is added to the Agenda after the summons to the meeting has been sent out, the Governance Services Manager shall publish the item as soon as it becomes available.
- 5.2 If the Governance Services Manager, in conjunction with the author of a report thinks fit, the Council may exclude access by the public to reports which relate to items during which, in accordance with Rule 9 below, are considered confidential or exempt and where the meeting is likely to exclude the public. Such reports will be marked "Not for publication" together with the category of confidential or exempt information likely to be disclosed.

#### 6. SUPPLY OF PAPER COPIES

6.1 If requested, the Governance Services Manager will make available paper copies of any committee, agenda, reports, background papers and minutes which are open to public inspection on payment of a reasonable charge, including postage.

#### 7. ACCESS TO MINUTES AND WEBCASTS AFTER MEETING

- 7.1 As soon as is reasonably practicable after a committee meeting the Governance Services Manager will record or arrange to be recorded in a written statement:-
  - (a) a record of the decisions and the reasons for the decision;
  - (b) a record of any interest which is declared by a Member in respect of the matter decided; and
  - (c) a note of any dispensation granted by the Standards Committee in respect of any declared interest.
- 7.2 Not all meetings of the council are webcast, as it would not be cost effective to do so. However, if a webcast is made of a meeting, a request can be made for a copy of that webcast, on payment of a reasonable charge. The request must be made to the Governance Services Manager within one calendar month from the date of the meeting.

#### 8. BACKGROUND PAPERS

- 8.1 Authors of reports shall set out in every report a list of those documents (called background papers) relating to the subject matter of the report which in their opinion:-
  - (a) disclose any facts or matters about the report or upon which an important part of the report is based; and
  - (b) which have been relied on to a material extent in preparing the report

but not including any published works.

#### 9. EXCLUSION OF ACCESS BY THE PUBLIC TO MEETINGS

- 9.1 The public must be excluded from meetings whenever it is likely, in the view of the Governance Services Manager, that the nature of the business to be transacted or nature of the proceedings would disclose confidential information.
- 9.2 Confidential information means information given to the Council by a Government Department on terms which forbid its public disclosure or information which cannot be publicly disclosed by Court Order.
- 9.3 The public may be excluded from meetings whenever it is likely, in the view of the Governance Services Manager, that the nature of the business to be transacted or nature of the proceedings, would disclose exempt information and the public interest is in favour of maintaining that exemption.
- 9.4 Exempt information means information falling within the following categories (subject to the stated qualifications):-
  - (a) Information relating to any individual.

- (b) Information which is likely to reveal the identity of an individual.
- (c) Information relating to the financial or business affairs of any particular person (including the authority holding that information).
- (d) Information relating to any consultations or negotiations or contemplated consultations or negotiations, in connection with any labour relations matter arising between the authority or a Minister of the Crown and employees of, or office holders under, the authority.
- (e) Information in respect of which a claim to legal professional privilege could be maintained in legal proceedings.
- (f) Information which reveals that the authority proposes:
  - To give under any enactment a notice under or by virtue of which requirements are imposed on a person; or
  - To make an order or direction under any enactment.
- (g) Information relating to any action taken or to be taken in connection with the prevention, investigation or prosecution of crime
  - Information which is subject to any obligation of confidentiality.
  - Information which relates in any way to matters concerning national security.
- 9.5 Information falling within paragraph 9.4(c) above is not exempt information by virtue of that paragraph if it is required to be registered under:
  - (a) the Companies Act (as defined in Section 2 of the Companies Act 2006)
  - (b) the Friendly Societies Act 1974
  - (c) the Friendly Societies Act 1992
  - (d) the Co-operative and Community Benefit Societies Act 2014
  - (e) the Building Societies Act 1986
  - (f) the Charities Act 2011.
- 9.6 Information is not exempt information if it relates to proposed development for which the local planning authority may grant itself planning permission pursuant to regulation 3 of the Town and Country Planning General Regulations 1992.
- 9.7 Information which:
  - (a) falls within any of paragraph 9.4 above; and
  - (b) is not prevented from being exempt by virtue of paragraph 9.5 or 9.6 above

is exempt information if, and so long as in all the circumstances of the case, the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

9.8 All Council meetings will be in public subject to the above exceptions relating to confidential and exempt information and to the further exceptions which are permitted under legislation where the sole purpose of the meeting is to receive a pre-briefing from Officers of the Council, including clarification on particular matters.

#### 10. PROCEDURE BEFORE THE EXECUTIVE TAKE KEY DECISIONS

- 10.1 Unless the matter is urgent, a Key Decision may not be taken by Cabinet unless:-
  - (a) a notice ('a Forward Plan') has been published in connection with the matter in question;
  - (b) at least twenty eight clear days have elapsed since the publication of the Forward Plan; and
  - (c) where the decision is to be taken at a Cabinet meeting, at least five clear working day notice of the meeting has been given.

#### 10.2 Meaning of Key Decisions:-

(a) Any executive decision which incurs expenditure, or makes savings which are, has significant financial implications, having regard to the Council's budget for a service or functions.

"Significant" means expenditure or savingshaving financial implications above £100,000.

(b) Any executive decision which although unlikely to involve significant expenditure or savings, are nevertheless likely to be significant in terms of their effects on communities living or working in an area comprising two or more wards of the Borough.

#### 11. THE FORWARD PLAN

- 11.1 Forward Plan will be prepared and published to cover a rolling period of four months, beginning with the first day of any month.
- 11.2 The Forward Plan will contain matters which will be subject to a Key Decision to be taken by the Cabinet during the period covered by the plan. This is the link to the current Forward Plan
- 11.3 The Forward Plan contains:-
  - (a) who the Portfolio holder is
  - (b) the date and meeting where the decision will be take
  - (c) who the consultees (if any) are
  - (d) where/whom representations can be made to
  - (e) background papers
- 11.4 At least twenty-eight clear days' notice must be given of the intention to make a key decision on the Forward Plan at a Cabinet meeting. The Governance Services Manager will publish annually a notice on the Council's website explaining how Key Decisions and the Forward Plan operate within the Council. This is the link to the last <u>annual notice</u>.

#### 12. URGENT KEY DECISIONS

- 12.1 If a matter which due to urgency is likely to be a Key Decision but has not been included in the Forward Plan, a decision may still be taken subject to the following:-
  - the decision must be taken by, a date where it would be impracticable to defer the decision until it has been included in the next Forward Plan and;
  - (b) the Governance Services Manager has obtained the consent of the Chairman of the Overview and Scrutiny Committee
  - (c) Each Member of the Overview and Scrutiny Committee will be notified, of the decision made and;Notification of the decision made would be circulated to all members; and
  - (d) the Governance Services Manager has published notice of this on the Council's website.

# 13. REPORTS TO COUNCIL ON URGENT DECISIONS TAKEN BY THE EXECUTIVE

13.1 The Leader will submit at least one report annually to the Council containing details of Urgent Executive decisions taken in the previous year. The report will include the number of decisions so taken and a summary of the matters in respect of which those decisions were taken.

## 14. KEY DECISIONS BY INDIVIDUAL MEMBERS OF THE CABINET AND OFFICERS

- 14.1. Key Decisions can be taken by individual Members of the Cabinet as set out within the powers delegated to them by Cabinet. These are set out in the Cabinet Procedure Rules.
- 14.2. In the case of urgency, the appropriate portfolio holders can still take an individual key decision outside of their delegated powers:-
  - (a) where there is an urgent requirement for a decision; and
  - (b) where it is not practicable to convene a quorate meeting of the Cabinet.
- 14.3. The reasons for the urgency must be recorded in writing by the decision taker.
- 14.4. If such individual decisions are Key Decisions then the rules relating to notification and publication and contained in paragraph 12 above must be followed.
- 14.5. Individual executive decisions exercised by Cabinet Members and Officers must be recorded in a written statement as soon as reasonably practicable. The statement must include:-
  - (a) a record of the decision;
  - (b) a record of the reasons for the decision;
  - (c) details of any alternative options considered and reasons for their rejection (if any);

- (d) a record of any interest declared by any Cabinet Member who is consulted
- (e) a note of any dispensation granted by the Standards Committee in respect of any declared interest.
- 14.6. The record of the decision and any reports considered together with any background papers listed, must be published on the Council's website as soon as reasonably practicable and members are notified.

#### 15. ADDITIONAL RIGHTS OF ACCESS FOR ALL MEMBERS

- 15.1 All Members of the Council will ordinarily be entitled to inspect any documents relating to business to be transacted at formal Council and Executive meetings.
  - (a) This does not include documents in draft form.
  - (b) Members who have a Disclosable Pecuniary Interest in a matter or a conflict with their personal interests, should not request or inspect any council documents or reports relating to that interest and should declare their interest as soon as it becomes apparent.
  - (c) Members may not be entitled to request or inspect council documents that contain individuals' personal data, regulatory matters, and/or confidential or commercially sensitive information.
- 15.2 All Members will be permitted to attend committee meetings, including during the consideration of exempt or confidential information, unless they have a Disclosable Pecuniary Interest in a matter or conflict with their personal interests.
- 15.3 Members of Overview and Scrutiny committee have enhanced powers by law to access exempt or confidential information, in order to perform these functions effectively. Sensitive information may need to be shared in a closed session.

#### BUDGET AND POLICY FRAMEWORK PROCEDURE RULES

#### 1. THE FRAMEWORK FOR EXECUTIVE DECISIONS

The Council will be responsible for the adoption of its budget and policy framework as set out in Article 4 of the Constitution. Once a budget or a policy framework is in place, it will be the responsibility of the Cabinet to implement it.

#### 2. PROCESS FOR DEVELOPING THE FRAMEWORK

The Council will adopt the following procedure for developing the budget and policy framework:-

- (a) After consulting stakeholders in a manner appropriate to the matter under consideration, the Cabinet will draw up initial proposals in relation to any budget plan or strategy which forms part of the Council's budget or policy framework. Once drawn up the Governance Services Manager will serve copies of them on the Chairman of the Overview and Scrutiny Committee together with dates when the Cabinet will consider them further.
- (b) A task and finish panel of the Overview and Scrutiny Committee will be convened without unnecessary delay to consider the Cabinet's proposals and whether any further consultation by it is appropriate. If so, the task and finish panel or Overview and Scrutiny Committee will conduct a consultation exercise and will reflect any representations made to it in its response to the Cabinet within the timescale set for decision by the Cabinet.
- The Cabinet will finalise its proposals for the Council to consider having (C) taken into account the comments from the Overview and Scrutiny Committee as it considers appropriate. The report to Council will show the Cabinet's response to those comments. [Proposals in respect of the budget must be submitted to the Council before 8 February in any financial year for the following financial year in respect to estimates of the amounts to be aggregated in making a calculation (whether originally or by way of substitution) in accordance with any of sections 32 to 37 or 43 to 49 of the Local Government Finance Act 1992, or estimates of other amounts to be used for the purposes of such a calculation or estimates of such a calculation or amounts required to be stated in a precept under Chapter IV of Part I of the Local Government Finance Act 1992 unless calculations or substitute calculations which the Council is required to make in accordance with sections 52I, 52J, 52T or 52U of the Local Government Finance Act 1992; and amounts stated in a precept issued to give effect to calculations or substitute calculations made in accordance with section 52J or 52U of that Act.]
- (d) The Council will consider the proposals of the Cabinet and may adopt them, amend them, refer them back to the Cabinet for further consideration, or substitute its own proposals in their place.
- (e) The Council's decision will be published on the Council's website and sent by e-mail to all councillors including the Leader. The notice of decision shall be dated and shall state either that the decision shall be effective

immediately (if the Council accepts the Cabinet's proposals without amendment) or (if the Cabinet's proposals are not accepted without amendment), that the Council's decision will become effective on the expiry of five working days after the publication of the notice of decision, unless the Leader objects to it in that period.

- If the Leader objects to the decision of the Council, he/she shall give written notice to the Governance Services Manager to that effect prior to the date upon which the decision is to be effective. The written notification must state the reasons for the objection. (In the alternative the Leader can submit a revised estimate or amount, plan or strategy with reasons for the revision). Where such notification is received, the Governance Services Manager shall convene a further meeting of the Council to reconsider its decision and the decision shall not be effective pending that meeting.
- (g) The Council meeting must take place without unnecessary delay following receipt of the Leader's written objection (or revised estimate, amount, plan or strategy). At that Council meeting, the decision of the Council shall be reconsidered in the light of the objection (or revision), which shall be available in writing to all Members of the Council beforehand.
- (h) The Council shall at that meeting make its final decision on the matter on the basis of a simple majority. The decision shall be implemented immediately.
- In approving a budget, plan or strategy, the Council will also specify the extent of virement within the budget and degree of in-year changes to the plan or strategy which may be undertaken by the Cabinet. Any other changes to the budget or policy framework are reserved to the Council.

#### 3. DECISIONS OUTSIDE THE BUDGET OR POLICY FRAMEWORK

- (a) Subject to the provisions of paragraph 5 (virement) and paragraph 6 (agreed changes) the Cabinet, individual Members of the Cabinet and any Officers discharging executive functions may only take decisions which are in line with the budget and policy framework. If any of these bodies or persons wishes to make a decision which is contrary to the policy framework, or contrary to or not wholly in accordance with the budget approved by the Council, then that decision may only be taken by the Council, subject to 4 below.
- (b) If the Cabinet, individual Members of the Cabinet and any Officers discharging executive functions want to make such a decision, they shall take advice from the Monitoring Officer and/or Chief Finance Officer\_as to whether the decision they want to make would be contrary to the policy framework, or contrary to or not wholly in accordance with the budget. If the advice of either of those Officers is that the decision would not be in line with the existing budget and/or policy framework, then the decision must be referred by that body or person to the Council for decision, unless the decision is a matter of urgency, in which case the provisions in paragraph 4 shall apply.

#### 4. URGENT DECISIONS OUTSIDE THE BUDGET OR POLICY FRAMEWORK

- (a) The Cabinet, an individual Member of the Cabinet or Officers discharging executive functions may take a decision which is contrary to the Council's policy framework or contrary to or not wholly in accordance with the budget approved by the Council if the decision is a matter of urgency. However, the decision may only be taken:-
  - (i) if it is not practical to convene a quorate meeting of the full Council; and
  - (ii) if the Chairman of the Overview and Scrutiny Committee agrees that the decision is a matter of urgency.

The reasons why it is not practical to convene a quorate meeting of full Council and the Chairman of the Overview and Scrutiny Committee's consent to the decision being taken as a matter of urgency must be noted on the record of the decision. In the absence of the Chairman of the Overview and Scrutiny Committee, the consent of a Vice-Chairman of the Overview and Scrutiny Committee should be obtained.

(b) Following the decision, the decision taker will provide a report to the Council at its next meeting explaining the decision, the reasons for it and why the decision was treated as a matter of urgency.

#### 5. VIREMENTS AND SUPPLEMENTARY ESTIMATE

Steps taken by the Cabinet, an individual Member of the Cabinet or any Officers, discharging executive functions to implement Council policy shall not exceed those budgets allocated to each budget head. However, such a body or individuals shall be entitled to vire across budget heads up to a maximum of those limits agreed by the Council when approving a budget, plan or strategy <u>aser</u> set out in the Council's Financial Regulations (Part 4 of this Constitution).

Alternatively, a supplementary estimate may be approved from earmarked reserves, where there are delegated powers in place on those those reserves.

Beyond the<u>ese</u> limits<u>and delegations</u>, approval to <u>any virement acrossfund</u> <u>policy decsions</u><u>decisions</u><u>budget heads</u> will require the agreement of the Council.

#### 6. IN-YEAR CHANGES TO POLICY FRAMEWORK

The responsibility for agreeing the budget and policy framework lies with the Council, and decisions by the Cabinet, an individual Member of the Cabinet or any Officers, discharging executive functions must be in line with it. No changes to any plan and strategy which make up the policy framework may be made by that body or individuals except those changes:-

- (a) which were agreed by the Council could be made when approving a plan or strategy; or
- (b) necessary to ensure compliance with the law, ministerial direction or government guidance;

such changes to be reported to the Council at its next meeting.

#### 7. CALL-IN OF DECISIONS OUTSIDE THE BUDGET OR POLICY FRAMEWORK

- (a) Where any Member of the Overview and Scrutiny Committee is of the opinion that an executive decision yet to be made or made but not yet implemented would be, contrary to the policy framework, or contrary to or not wholly in accordance with the Council's budget, then it shall seek advice from the Monitoring Officer and/or Chief Finance Officer.
- (b) The Monitoring Officer and/or Chief Finance Officer shall report their advice to every Member of the Cabinet, with a copy sent to every Member of the Overview and Scrutiny Committee. If the advice of either of those Officers is that the decision, or potential decision would be contrary to the policy framework or not wholly in accordance with the budget, then the Cabinet must meet within three working days (unless the taking of the decision or its implementation is urgent in which case the provisions in paragraph 4 shall apply) to decide what action to take to ensure the decision or potential decision is reviewed to comply with the policy framework or budget and report their proposed action to the Overview and Scrutiny Committee Members within two working days of the Cabinet\_meeting.
- (c) If the Cabinet fail to review the decision or potential decision to conform with the policy framework or budget within the timescales referred to in (b) above the Overview and Scrutiny Committee may meet and agree to refer the matter to Council within ten working days of publication of the decision or knowledge of the potential decision by the Cabinet. In such cases, no further action will be taken in respect of the decision or its implementation until the Council has met and considered the matter. The Council shall meet within ten working days of the request by the Overview and Scrutiny Committee. At the meeting it will receive a report from the Cabinet and the advice of the Monitoring Officer and/or the Chief Finance Officer. The Council may either:-
  - endorse the decision or proposal of the executive decision taker as falling within the existing budget and policy framework. In this case no further action is required, save that the decision of the Council be minuted and circulated to all Councillors in the normal way;
  - (ii) amend the Council's Financial Regulations or policy concerned as far as it is legally permissible to do so, to encompass the decision or proposal and agree to the decision with immediate effect. In this case, no further action is required save that the decision of the Council be minuted and circulated to all Councillors in the normal way; or
  - (iii) where the Council accepts that the decision or proposal is contrary to the policy framework or contrary to or not wholly in accordance with the budget, and does not amend the existing framework to accommodate it, require the executive decision maker to reconsider the matter in accordance with the advice of either the Monitoring Officer/Chief Finance Officer to ensure compliance with the policy framework or budget.

## Section 5: CABINET PROCEDURE RULES

#### 1 WHO MAKES EXECUTIVE DECISIONS

- 1.1 Cabinet exercises all executive decisions either collectively or through subcommittees, panels, individual Cabinet Members or Officers.
- 1.2 The Cabinet will take all Key Decisions collectively unless the matter is urgent.
- 1.3 Individual Cabinet Members can take individual delegated decisions as set out in these rules or Key Decisions where the decision required is urgent.
- 1.4 Officers can take individual delegated decisions as delegated to them by Cabinet and as set out within this Constitution.

#### 2 EXECUTIVE FUNCTIONS

2.1 The responsibility for the exercise of executive functions are set out in <u>Part 3</u> of this Constitution

#### 3 SUB-DELEGATION OF EXECUTIVE FUNCTIONS

- 3.1 The Cabinet may delegate its functions to a Cabinet Member, a Cabinet Committee or Panel, an Officer or under joint arrangements.
- 3.2 Unless the Cabinet directs otherwise, a Cabinet Sub-Committee or Panel to whom functions have been delegated may delegate further to an Officer.
- 3.3 Even where executive functions have been delegated, that fact does not prevent the discharge of delegated functions by the person or body that delegated them.

# 4 CHANGES TO THE COUNCIL'S RESPONSIBILITY FOR FUNCTIONS IN RELATION TO EXECUTIVE FUNCTIONS

- 4.1 The Leader of the Cabinet may amend the Responsibility for Functions relating to executive functions at any time during the Municipal Year. The Leader will write to the Governance Services Manager to set out the extent of the amendment. The Governance Services Manager will present a report to the next ordinary meeting of the Council setting out the changes made by the Leader.
- 4.2 Where the Cabinet seeks to withdraw or change delegations to a Sub-Committee of Panel, this will take effect following notification by the Governance Services Manager to the Council at its next meeting.

#### 5 CONFLICTS OF INTEREST

5.1 Where any Member of the Cabinet has a conflict of interest in a matter, they should consider if they should participate in the decision making process for that matter.

#### 6 CABINET MEETINGS

6.1 The Cabinet will meet at least six times per year at times as scheduled in Council's calendar of meetings or as required.

#### 7 ADMISSION OF THE PUBLIC

- 7.1 All Cabinet meetings will be held in public unless confidential and/or exempt information is being considered, where upon members of the public and press will be requested to leave the meeting.
- 7.2 Where the sole purpose of a meeting is to receive a briefing from Officers, including clarification on particular matters, this will not be held in public.
- 7.3 The Cabinet does not hold private meetings save to consider confidential or exempt information.

#### 8 QUORUM

8.1 The quorum for a meeting of the Cabinet shall be one quarter of the total number of Members of the Cabinet, or three, whichever is the larger.

#### 9 DECISION TAKING

9.1 Executive decisions which are Key Decisions will be taken in accordance with the rules set out in the Constitution.

#### 10 PUBLIC QUESTIONS/SPEAKING

- 10.1 Members of the public may ask a question or request to speak at a Cabinet meeting or panel.
- 10.2 The question or request to speak must be submitted in writing either by post or email and received by the Governance Services Manager no later than <u>19:3012.0019:30 noon</u>, four\_ive clear\_four\_working days before the meeting. (inclusive of the date of the meeting).
- 10.3 The name and address of the questioner/speaker must be provided and only one request may be submitted by each member of the public or on behalf of one organisation.
- 10.4 The Governance Services Manager in their absolute discretion may refuse a

Revised September 2022 request if:

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- (a) it does not relate to a matter the Cabinet has responsibility for;
- (b) it is likely to be considered defamatory, frivolous or offensive;
- (c) it is a repeat request that has previously been put to a meeting within the past six months to which there has been no material change of circumstances; or
- (d) it requires the disclosure of confidential or exempt information.
- 10.5 A maximum of 3 minutes per person is permitted for a question to be asked or to speak. Supplementary questions or statements are not allowed nor is a debate on the subject permitted. The total period of 30 minutes at the start of a meeting is allocated to public questions or speaking.
- 10.6 If a written question has been submitted, but the questioner is unable to attend the meeting to ask the question, the answer will be read out and a written reply sent to the questioner after the meeting. Any question that cannot be dealt with during the allocated time, will be dealt with by a written reply to the questioner after the meeting.

#### 11 THE PERSON PRESIDING AT THE MEETING

11.1 If the Leader is present they will preside. In their absence, then the Deputy Leader will preside. In both their absences, a person appointed as Chairman by those present, shall preside.

#### 12 PERSONS WHO MAY ATTEND

12.1 All members of the public and press may attend a Cabinet meeting, unless confidential or exempt items are being considered.

#### 13 ORDER OF BUSINESS

- 13.1 At each meeting of the Cabinet the following items of business will be considered:-
  - (a) public question/speaking time and petitions;
  - (b) consideration of the minutes of the last meeting;
  - (c) declarations of interest, if any;
  - (d) matters referred to the Cabinet by Overview and Scrutiny Committee or Council for consideration;
  - (e) matters set out in the Agenda for the meeting;
  - (f) urgent items at the discretion of the Leader or Chairman of the meeting.

#### 14 ITEMS FROM THE OVERVIEW AND SCRUTINY COMMITTEE

- 14.1 The Chairman of the Overview and Scrutiny Committee may address the Cabinet on matters referred to it by the Overview and Scrutiny Committee as detailed in 13.1(d) above.
- 14.2 The Cabinet must respond specifically to matters for consideration referred to it by Overview and Scrutiny Committee and, if appropriate, give reasons for agreeing or not agreeing with Overview and Scrutiny Committee's recommendations.

#### 15 CONSULTATION

15.1 Where appropriate, all reports to the Cabinet must contain details of the nature and extent of consultation with stakeholders and the outcome of that consultation. The level of consultation required will be appropriate to the nature of the matter under consideration.

#### 16 PLACING ITEMS ON CABINET AGENDAS

- 16.1 Officers reporting on matters which are part of the budget or policy framework or are otherwise Key Decisions (as defined in Article 13.03 of this Constitution) can require the Governance Services Manager to place an item to consider such a report at the next available Cabinet meeting.
- 16.2 Any Member of the Cabinet may request that the Governance Services Manager places an item on the Agenda of the next available meeting of the Cabinet for consideration.
- 16.3 The Chief Executive, Monitoring Officer and/or Chief Finance Officer may include an item for consideration on the agenda of a Cabinet meeting and may require the Governance Services Manager to call such a meeting in pursuance of their statutory duties.

#### 17 CABINET SUB-COMMITTEES OR PANELS (The Panel)

- 17.1 Cabinet Sub-Committees or Panels may be established by the Cabinet at any time to conduct the business specified by the Cabinet at the time of setting up the Panel.
- 17.2 Their Members shall be appointed by the Leader and may include Members of the Cabinet. The rules of political proportionality shall be applied to their membership as far as is reasonably possible and group leaders will nominate their members to the Panel.
- 17.3 The Leader shall appoint the Chairman (and Vice Chairman if required) to the Panel.

- 17.4 The Chairman, if present shall preside; if not present the Vice-Chairman (if appointed) shall preside. If there is no Chairman or Vice-Chairman present the Members present shall elect a person to preside.
- 17.5 The date of meetings shall be set by the Cabinet or Chairman of the Panel as far ahead as possible and notified to Members. Dates will not be changed unless there is good reason to do so.
- 17.6 All meetings will be open to the public and press unless the Panel decides to exclude such persons on specified grounds of confidential or exempt information.
- 17.7 All Members will be permitted to attend meetings including the consideration of exempt or confidential information. Sensitive information may need to be shared in a closed session.
- 17.8 The quorum for a meeting is one quarter of the Members, with a minimum of three.
- 17.9 An Agenda and all available reports will be sent to Members at least five clear working days in advance of each meeting.
- 17.10 Minutes of each meeting will be produced and circulated to the Panel Members and Cabinet.
- 17.11 If any papers or proceedings of a body are declared to be confidential, members of the Panel shall honour that confidentiality unless they agree otherwise or the material becomes public in the ordinary course of business.
- 17.12 Panels shall have the power to report and recommend to the Cabinet and may refer matters to Overview and Scrutiny Committee for comment and consideration.

#### 18 CABINET MEMBERS DELEGATED POWERS

- 18.1 Cabinet Members may exercise individual delegated powers, within the remit of their portfolios, in the following categories:
  - (a) Agreement of matters where Overview and Scrutiny Committee has unanimously agreed their recommendations;
  - (b) Agreement of matters referred from Cabinet Panels, where the referral has been unanimously supported;
  - (c) Authorising consultations and Responses to consultations within their portfolio;
  - (d) Agreement to commence procurements and to agreeing the evaluation criteria for any project over £1,000,000.00

- (e) Approvals, variations, extensions, assignments and/or novations to contracts between £100,000 to £999,999 where the contracts fall within the Cabinet Member's portfolio areas and where the proposed variation, extension, assignment and/or novation will not result in any increase to the agreed budget for the contract;
- (f) Approvals for policies and strategies within the Cabinet Member's portfolio are which are routine or non-controversial;
- (g) Approval of parking schemes where there is unanimous support for approval and/or is non-controversial;
- (h) Approval of grants as recommended by the Grants Board and where the matter is non-controversial and unanimously supported;
- (i) Matters of note for Cabinet that require a reference to Council as the decision maker;
- (j) Reserved to the Executive Member Resources- debt write-off between the values of £10,000 to £49,999
- (k) Reserved to the Leader only- to approve the setting up of a Member Project Board including its terms of reference and membership;
- (I) All matters of urgency, including Key Decisions.
- 18.2 A Cabinet Member who has exercised an individual delegated power, must do so in the form of a completed <u>Delegated Powers Decision NoticeExecutive</u> <u>Member Decision Notice</u>, which is to be circulated to all Members of the Council and published on the Council's website (subject to the rules on confidentiality and exempt information). This should be done as soon as is reasonably practicable after the taking of the decision.
- 18.3 Irrespective of the individual delegated powers available to Cabinet Members, they may always choose, in any circumstances, not to exercise their delegated powers but to refer the matter to Cabinet collectively for consideration and decision.

## **Procedure Rules for Planning Meetings**

#### 1. Training

- 1.1. All members are required to attend training before sitting on the Development Management Committee and Welwyn Garden City Estate Management Appeals Panel and to attend as many training sessions as possible.
- 1.2. Only members who have attended planning training can be appointed as substitutes for members of the Development Management Committee<u>and Welwyn</u> Garden City Estate Management Appeals Panel

#### 2. Call-In Requests

- 2.1. <u>Councillors of the Council Borough Councillors, or Town or Parish Councils, or</u> <u>Town and Parish Councils and adjoining local authorities</u> may wish to request the call-in of sensitive or controversial planning applications that would otherwise be delegated to Officers for decision by the Development Management Committee.
- 2.2. Borough Councillors can submit a call-in request for any planning application in any ward.
- 2.1.2.3. Town and Parish Councils can only make call-in requests (through the submission of a "Major objection") for applications within their boundary, and the call-in provision does not apply to the following types of application: householder, lawful development certificates for proposed development or use, conservation area consent or listed building consent (where they relate to works that would not require planning permission, or where the works would be categorised as a householder, prior notification for householder extensions/works, or lawful development certificate for proposed development or use), advertisements outside of conservation areas, applications for prior notification for householder extensions/works under Class A of the Town and Country Planning (General Permitted Development) (England) Order 2015 (as amended).
- 2.2.2.4. Call-in requests should be made as soon as possible after the date a valid application is submitted to avoid unnecessary delays in determining applications. Call-ins should only be made once a valid application has been received however.
- 2.3.2.5. Call-in requests should be made (a) within the timescale given in the notification email of the application to the Ward Councillors or (b) within the timescale published on the must be made within 21 days of the publication of the application on the weekly list of planning applications sent to all Members Borough Councillors by email. Call-ins requests beyond the expiry date should give valid reasons for their lateness.
- 2.4. Call-in requests beyond the expiry date should give valid reasons for the lateness and the Chairman of the Committee (or in the Chairman's absence the Vice-Chairman) will be consulted before a decision is made.
- 2.5.2.6. A call-in request should must be based on the following circumstances:
  - a) The application raises unusual or sensitive planning issues which would benefit from the consideration of the Committee.
  - b)a) The application has attracted an unusually high level of public interest which might be reflected in the number of letters or emails, or a petition received in connection with the application.
  - c)b) There has been a recent and significant change of planning policy (either at national or local level) which would result in a different

recommendation being made in respect of an application than would previously have been the case.

- d)c) The application has wider ramifications of more than just local interest.
- e)d) Any other reasons based on individual merits and circumstances of the application.
- 2.6.2.7. A call-in should not be made in the following circumstances:
  - a) To resolve a disagreement between an applicant and the objector(s) to an application.
  - b) Because the applicant considers that there is more likelihood of a grant of permission if the application is referred to the Committee for a decision.
  - c) Because the objectors to an application consider that there is more

likelihood of a refusal of permission if the application is referred to the Committee for a decision.

d) Because the applicant/objector does not agree with the advice given by a Planning Officer.

#### 3. Call-In Procedure

- 3.1. A Member<u>or</u>, local Town or Parish Council or adjoining local authority making a comment of support or objection and an associated call-in request should must explain their reason(s) for doing so.
- 3.2. Call-in requests should be made by responding to the application notification email or weekly list of planning applications sent to all Members by email or by emailing or writing to the planning application case officer, Development Management Service Manager or <u>Assistant Director Head of (Planning)</u>.
- 3.3. Officers will acknowledge the call-in request. The Member<u>or</u>, local Town or Parish Council or adjoining local authority should check with the Development Management Service Manager if an acknowledgement is not received.
- 3.4. Where Officers do not consider that the call-in request accords with the call-in circumstances set out above, the Assistant Director (Planning), Development Management Service Manager, or other authorised Officer shall, in consultation with the Chairman of the Committee, notify the relevant Member or Town or Parish Council that the application will be determined under delegated powers. they will work with the Members or, local Town or Parish Council or adjoining local authority to ensure that sufficient reasoning is given to assist the Development Management Committee in its consideration of the application.
- 3.5. A copy of the call-in request will be made available for public inspection on the Council<sup>2</sup>'s website and included within the report to Development Management Committee.

#### 4. Meeting Procedure

- 4.1. At the conclusion of the debate, the Committee must first undertake to vote on the recommendation set out in the officer report. If this recommendation fails then the committee should set out its reasons for an alternative recommendation.
- 4.1.<u>4.2.</u> Any decision which is made which is contrary to the Officersrecommendations (whether for approval or refusal):
  - a) Should be subject to a detailed minute of the Committee 's reasons and a copy placed on the application file.
  - b) Officers should be given the opportunity to explain the implications of the contrary decision before a vote is taken.
  - <u>c)</u> Applications which are refused contrary to Officer recommendations should be supported by clear and convincing reasons for refusal, taking into account material planning or Estate Management considerations.
  - c) When it is clear that the Committee wishes to overturn an officer recommendation, the Chair of the committee may use their discretion to move a short adjournment of the meeting in order that officers may assist members with the formulation of wording to support a reason for refusal or reason for approval.
- 4.3. I Subject to sufficient explanation being provided by the Committee, to justify its

decision, and wWhere the full wording cannot be agreed during the Committee/Appeal Panel, Members will allow Officers to draft the precise wording of reasons for refusal or approval and refer the wording to the Chairman (or in the Chairman's absence the Vice-Chairman) for approval.

- 4.2.4. In the case of a condition(s) which Members wish to add or amend, Members should advise the Committee/Appeals Panel of the condition(s) that they wish to add or amend together with relevant wording. Where the full wording cannot be agreed during the Committee/Appeal Panel, Members will allow Officers to draft the conditions and refer the wording to the Chairman (or in the Chairman's absence the Vice-Chairman) for approval.
- 4.3.4.5. Members should have good and cogent reasons based on considerations which are material to the consideration of a planning application or Welwyn Garden City Estate Management Scheme Appeal before agreeing any deferment of its consideration to a subsequent meeting.

- 4.4.<u>4.6.</u> The Development Management Committee should review on a biennial basis a sample of implemented planning permissions including those determined under Officers' delegated powers to assess the quality of the decisions. Such a sample to include examples from a broad range of categories. Briefing notes should be prepared on each case and site visits arranged as appropriate. The review should allow the Committee to assess whether it gives rise to the need to review policies or practices.
- 4.5.4.7. Any planning applications submitted by a Member or Senior Officer of the Council or others on their behalf shall be considered by the Development Management Committee, irrespective of whether it conforms to policy or is uncontentious, and the Member or Officer shall take no part in the processing of the application. The onus is on the Member or Officer to make clear their connection with the Council when submitting their application. The Council's Monitoring Officer should be notified of any such applications and will confirm within the report to the Committee that the application has been processed normally.

#### 5. Site Visits by Members

- 5.1 Members sitting on the Development Management Committee and Welwyn Garden City Estate Management Appeals Panel are presumed to have familiarised themselves with a site before the meeting at which they will be asked to determine the planning application in respect of it:
  - a) Members should avoid being persuaded to carry out site visits at the instigation of, or in the company of a party to the planning application i.e. the applicant and/or their agent.
  - b) If Members visit sites with other residents/objectors they should be careful, particularly if a Member of the Development Management Committee, not to offer a firm opinion on the matter and should follow the advice outlined in this Code.
  - c) Members should remember they cannot enter onto private land without first obtaining the permission of the owner and should endeavour whenever possible to familiarise themselves with a site from a public viewpoint. Whilst a Member might be invited to enter the site by the owner, it is not good practice to do so on their own, as this can lead to the perception that the Councillor is no longer impartial.

#### 6. Site Visits by Development Management Committee

- 6.1. Site visits arranged by the Development Management Committee can cause delay and additional costs and should only be used if either of the following circumstances apply:
  - a) The impact of the proposed development is difficult to visualise from the plans and any supporting material, including photographs taken by Officers.
  - b) There is a good reason why the comments of the applicant and objectors cannot be expressed adequately in writing, or the proposal is particularly contentious.
- 6.2. If it is appropriate to defer consideration of a planning application pending a site visit, the site visit should be carefully organised to ensure that its purpose, format and conduct are clearly established at the beginning and subsequently adhered to. The following guidance should be noted and adhered to al all times:-

- a) The purpose of a site visit is to observe the location of the site and its relationship to adjoining properties and the area generally, where this is relevant. The purpose of the visit is not to discuss the issues with either the applicant or any other third party.
- b) It is for Members to decide whether they wish to view the site from other property or undertake a wider visit to the immediate locality. The need will vary from case to case.
- c) If the applicant and/or the agent are in attendance at the site visit their only role is to bring to the attention of Members any aspect of the site or the surrounding area that they wish Members to familiarise themselves with. They should not be allowed to debate the merits of the proposal with Members.
- d) In instances where Members visit a neighbouring property the point made in paragraph (c) above also applies to other third parties.
- e) During the course of the site visit Members should not give any indication to the applicant or third parties of their opinion on the planning application.
- f) In order that the site visit runs as smoothly as possible the applicants and any other parties likely to be involved in the site visit will be advised of the above procedure prior to the visit whenever possible. If this is not possible the Officer will explain the procedures on the day.
- 6.3. The reasons for agreeing to a site visit should be fully minuted.

#### 7. Public Speaking

- 7.1. In order that the Development Management Committee can carry out its business in a timely manner, the public speaking scheme permits applicants/agents for planning applications, local Town and Parish Councils, Ward Members and members of the public and others to address the Committee where the relevant item is under consideration, on the following basis:
- 7.2. The intention to speak must be registered with Governance Services by telephone or email no later than 5.00pm on the day before the meeting.
  - a) The <u>There shall be a maximum of the</u> applicant/agent, one speaker for, one speaker against, any statutory body as defined in the Town and Country Planning (Development Management Procedure) Order 2015, a local town or parish council where they have made comments, for <u>an each planning</u> <u>application on the</u> agenda-<u>item</u>.
  - b) There is a system to put supporters/objectors in touch to agree who should speak where more than one person has registered, but with the priority to the first person to register.
  - c) In exceptional circumstances the Chairman of the Committee has discretion to allow more than one speaker for and/or one speaker against the application, if for example their reasoning is based on entirely separate grounds.
  - d) The time limit on speaking is a maximum of three minutes.
  - e) Only applicants/agents and persons who have submitted written observations in accordance with (g) below will be allowed to speak.
  - f) No written or other information may be circulated by applicants/agents, local Town or Parish Councils, Ward Members, members of the public or others during the meeting. Any late information must be submitted to the Planning

Service or Governance Services by 5.00pm two days before the meeting in order for it to be circulated and considered by Members of the Committee.

g) The Officer will be invited to comment on any views expressed by speakers. During the debate by Councillors, should clarification be required on any point made by speakers, this will be with the agreement of the Chairman.

#### 8. Welwyn Garden City Estate Management Scheme Protocol

- 8.1. When the Council receives an estate management application it will notify those people most likely to be affected by it, which is usually the occupiers of land/premises neighbouring the proposal.
- 8.2. Ward Members will be notified of estate management applications in a notification email and all estate management applications will appear on the weekly list of planning applications sent to all Members by email.
- 8.3. Members who would like to make any comments on the application should make them in writing to the case officer, Development Management Service Manager or <u>Assistant Director Head of (Planning)</u> before the call-in date given in the notification email or on the weekly list of planning applications.
- 8.4. The <u>Estate Management Scheme Manager</u>Planning Officer will write a report on each application. If the Officer's recommendation is contrary to a Member's written comments the application will be discussed with the Executive Member for Planning before a decision is taken under delegated powers.
- 8.5. If, following discussions with the Executive Member, the view is taken to make a decision contrary to a Member's written comments, then a full explanation will be given in the Officer's report, setting out why the decision is not made in accordance with the Member's comments. If the Executive Member has to declare an interest in the application, then the discussions will take place with the Leader of the Council. The Member will be advised of the decision.
- 8.6. Estate Management applications by Members or Senior Officers will be discussed by <u>the Estate Management Scheme Manager and Assistant Director (Planning)a</u> group of Planning Officers before a decision is taken under delegated powers.
- 8.7. Appeals against the refusal of Estate Management Consent where the applicant is not in agreement with the decision and negotiation has proved ineffective shall be dealt with by the Welwyn Garden City Estate Management Appeals Panel.considered by the Assistant Director (Planning)Executive Director (Place). It should be noted that this does now allow reconsideration of the decision but only whether or nota review of whether the correct process has been followed.
- 8.8. The same arrangements for conduct, standards, dos and don'ts, the consideration of applications, site visits and public speaking in this Code also apply to the Appeals Panel. Due to the length of time between Panel meetings however Members may make a request for a site visit in writing to the <u>Head of Assistant Director (Planning)</u> before the meeting. Requests will then be discussed with the Chairman of the Panel and, where agreed, carried out prior to the meeting.
- 8.9. No written or other information may be circulated by applicants/agents or members of the public during the meeting. Written submissions are restricted to those received in advance which will be circulated to Members before the meeting.
- 8.10. Members of the Committee are not permitted to put questions to the speakers.

#### **Protocol: Operation of the Overview and Scrutiny Committee**

#### 1.0 Introduction

- 1.1 This Protocol applies to all Members of the Overview and Overview and Scrutiny Committee (OSC), any Member who may sit on a scrutiny task and finish panel and all Members of the Executive (comprising the Leader and Cabinet Members). It provides guidance on the way in which Members of Scrutiny and the Executive interact to enable the Authority to carry out the Overview and Scrutiny function. The Protocol also outlines the framework and procedures underpinning the operation of scrutiny and provides guidance on role of officers who support this process.
- **1.2** Unless otherwise stated, references to the OSC, should also apply to scrutiny task and finish panels.

#### 2.0 Objectives

- **2.1** To enable Scrutiny Members, Officers and Cabinet Members to fully understand their powers, roles and responsibilities in relation to the Overview and Scrutiny function, so as to maximise their personal effectiveness.
- **2.2** To establish a positive framework and the necessary procedures to enable scrutiny to work productively and effectively.
- **2.3** To promote an ethos of mutual respect, trust and courtesy between Scrutiny Members and Cabinet Members and to foster a climate of openness leading to constructive debate.
- **2.4** To create a culture of holding the Executive to Account on behalf of the electorate, by monitoring the effectiveness of the Council's policies and through the regular review of its performance.
- **2.5** To define the role of the Executive as an integral component of the scrutiny process.
- **2.6** To make reports or recommendations to the Council or Executive on matters that affect the council's area or the inhabitants of its area.

# 2.7 To scrutinise crime and disorder and health in the council's area 2.6

#### 3.0 Holding the Executive to Account

- **3.1** One of the underpinning principles of Overview and Scrutiny is the ability of non-Executive Members to hold the Executive to account. A key method of ensuring accountability is through critically and routinely considering the performance and decisions taken by the Executive.
- **3.2** To facilitate this approach, the OSC may challenge the Executive about decisions, which it has taken either collectively, or by way of Cabinet Member Decisions, or Officer Key Decisions. The OSC may also consider any relevant performance information in respect of the delivery of services and decide to commission task and finish panels on specific areas or issues. In addition, the Committee may examine or make recommendations in relation to decisions which the Executive is proposing to take, as set out in the Forward Plan.

**3.3** The Executive will be required to consider any recommendations or views expressed by the OSC and to take such action it sees fit. Where any decision taken by the Executive is not in accordance with advice provided by the

Committee, the relevant Cabinet Member may be asked to provide an explanation of the reasons for that decision to the Committee.

#### 4.0 Powers of the Overview and Scrutiny Committee

- **4.1** The relevant powers of the OSC include:
  - The power to review or scrutinise decisions made, or other actions taken, in connection with the discharge of Executive functions;
  - The power to make reports or recommendations to the Executive with respect to the discharge of any Executive functions;
  - The power to assist the Council and the Executive in the development of the policy framework and budget;
  - The power to require Members of the Executive to attend before it to answer questions;
  - The power to request other relevant members, officers or external parties to attend and provide evidence;
  - The power to consider and require information on any matters as set out within its terms of reference;
  - The power to commission scrutiny task and finish panels to consider any matter within its remit requiring a more in-depth scrutiny and to receive task and finish panel reports accordingly and;
  - The power to oversee and scrutinise matters which the committee has statutory powers for, including health and crime and disorder.

#### 5.0 Overview and Scrutiny Committee Agendas

- **5.1** The agendas of the OSC will normally contain an item listing all relevant decisions taken by the Executive, the relevant Cabinet Member and relevant Key Decisions taken by an Officer, since the last meeting. The purpose of this item is to provide an opportunity for Scrutiny Members to ask questions of the Cabinet Members about decisions taken, thereby ensuring that decisions fit within the budget and policy framework of the Council and that all relevant issues and information available have been taken into account.
- **5.2** The agenda for the first meeting of the OSC following publication of the Forward Plan will normally contain an item on that matter. The purpose of this item is to provide an opportunity for Members to ask questions or seek clarification about the nature of any Key Decisions due to be taken within the next four months and to raise with the relevant Cabinet Member any fundamental issues concerning those proposals to ensure that all relevant views are taken into account.
- **5.35.2** The agenda of each OSC meeting will include an item on the Committee's Work Plan to enable the Committee's priorities for scrutiny for the remainder of the Municipal Year to be included and prioritised. The relevant Cabinet Member may be invited to comment on the Committee's proposed priorities within the Work Plan to inform the selection process and to undertake a co-ordinating role by providing views to the Committee about any potential conflict between proposed scrutiny topics and areas of planned policy development. The Cabinet Member may also provide views to the Committee about instances where it may be requested by the Executive to assist in policy development. Scrutiny Members may at any time propose items for inclusion in the

Committee's Work Plan. Such topics may include not only Council Services, but also any relevant item, which affects the Council or its residents.

**5.45.3** The agenda of the OSC will normally include, at such regular intervals as the Committee may determine, any relevant performance management information it wishes to consider. The purpose of this item is to assist Members to monitor the performance of any council services against key targets and to make recommendations or to implement a more detailed scrutiny review in relation to those areas of identified weakness. A suite of performance management information will be published and made available to all Members, in accordance with the corporate reporting cycles.

## 6.0 Attendance By Executive Members At Overview and Scrutiny Committees (including 'Call-In' meetings)

- 6.1 Cabinet Members will be expected to attend meetings of the OSC when topics on the agenda fall within their portfolio such topic having been called in or separately selected by OSC for scrutiny. The presence of Executive Members at the meetings also enables the Members of the Committee to hold the Executive to account in relation to decisions taken and to answer questions in relation to proposed decisions that have been included within the Forward Plan. Cabinet Members will normally be expected to attend meetings of the OSC, for the purposes of being held to account in relation to decisions taken and to answer questions in relation to proposed decisions that have been included within the Forward Plan.
- 6.26.1 Cabinet Members are encouraged to seek the views of non-Executive Members on any issues falling within their remit. A close working relationship and an open exchange of views will be of particular importance to the Cabinet Members and Scrutiny Members, where consideration is being given to the development of the Council's budget or policy framework.
- **6.36.2** Call-In meetings- The relevant Cabinet Member will normally be expected to attend any meeting of the Scrutiny which is considering a 'called-in' decision in relation to their area of responsibility.
  - When the Executive take a decision, this will be notified by e-mail to all Members of the Council within 3 working days of the decision being taken. Only Key Decisions of the Executive (that are not Urgent Decisions) can be called-in by the OSC.
  - At least a quarter of the members of the OSC mayust e-mail the Governance Services Manager within 4 working days of the publication of the decision, to call it in.
  - The Governance Services Manager will, within 3 working days, convene a special call-in meeting of the OSC or place it on the agenda for the next available meeting of the OSC, whichever can take place the earliest.
  - The decision will not take effect until the OSC has considered the matter.
  - OSC may decide:
    - not to take any action in relation to the called-in decision; or
    - to make a report on the matter to council;
    - or to refer the matter back to the Executive/decision-maker for further consideration.

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- If the OSC decides to refer the matter back to the Executive, the Executive will have to re-consider its decision, taking into account any appropriate recommendations of the OSC and the decision will not take effect until after that process has been completed.
- 6.46.3 At Call-In meetings, the purpose of the relevant Cabinet Member's attendance is purely to answer questions of fact and not to present the item. Cabinet Members should ensure they are not drawn into the debate, so as to avoid any possible allegations of becoming involved in the scrutiny of their own decisions, which may bring them into conflict with the Code of Conduct for Members. It is therefore important to draw the distinction between answering questions of fact

and becoming involved in the Committee debate into the decision that is being scrutinised.

- **6.5**<u>6.4</u> Unless there are extenuating circumstances, the decision maker (or the relevant Cabinet Member if the decision maker is the Executive) should always attend a Call-In meeting. It is accepted however that Officers may provide information to assist although it should always be the decision maker that is held to account.
- 6.66.5 The following procedure should take place at Call-In meetings:
  - The Member of the OSC who called in the decision should speak first.
  - The Chairman would then invite the relevant Cabinet Member (decision maker) to respond.
  - The Committee can then ask questions of the decision maker who may ask a relevant officer to supply further information if necessary.
  - The Committee debates the issue, considers any appropriate recommendations and votes on the outcome.
- 6.76.6 As indicated above, the decision maker should always attend the Call-In meeting unless extenuating circumstances prevent the decision maker from doing so. However, in the event that the decision maker cannot attend a Call-In meeting, another Cabinet Member, the Leader of the Council or Deputy Leader should attend in their absence and be accountable for the decision.

#### 7.0 Ethos Of The Overview and Scrutiny Committee Meeting

- 7.1 All Members should promote an atmosphere of openness at OSC meetings and should strive to ensure that questioning and debate takes place within a climate of mutual respect and trust between OSC Members, the Cabinet Member, Officers and other participants.
- **7.2** OSC Members should be prepared to ask searching questions of Cabinet Members, who in turn should be willing to respond to any question put. OSC Members should bear in mind that Cabinet Members may not be in a position to answer every question immediately or in detail. OSC Members may find that it may assist the OSC, to give advanced notice to the Cabinet Member of any questions that do require a factual or detailed response, so that the Cabinet Member may come to the meeting prepared with the answer.
- **7.3** Cabinet Members should, in so far as possible, anticipate and be prepared to answer questions on decisions taken, or proposed to be taken, which fall within their remit.
- **7.4** Cabinet Members should normally be authorised by the Committee to speak upon any item on the agenda and may at any time offer to assist the OSC by the provision of factual information or views in relation to the matters under discussion.
- **7.5** The Chairman (and Vice Chairmen when presiding) of the OSC meeting shall at all times ensure that the meeting is conducted fairly and that all participants invited to the meeting are treated courteously.
- **7.6** The Chairman and Vice Chairmen, supported by the appropriate officers, should provide leadership and guidance to the Committee on all scrutiny matters and should promote the Committee's role to improve services and monitor the effectiveness of Council policies.

#### 8.0 Format for Items Requiring Cabinet Members Response

- 8.1 In respect of the Aagenda items referred to at Paragraphs 5.1 and 5.2, at the OSC meeting, the relevant Cabinet Member can be requested in advance of the meeting, to either provide a brief outline of the decisions taken, or proposed to be taken, including brief reasons for the decision or proposed decision within his/her area of responsibility. Any Member of the OSC may also raise a question with the relevant Cabinet Member, in advance of the meeting, as soon as the individual decisions are reported. The relevant Cabinet Member will provide an answer to any questions raised with them, at the meeting.
- **8.2** Although no time limits will ordinarily apply to any questions put or responses given, the OSC meeting should seek to be targeted and focussed in its business. The Chairman (and Vice Chairmen when presiding) shall be responsible for the effective conduct and management of the business of the meeting and depending on the volume of business at the meeting, can decide to allocate time limits if deemed necessary.

#### 9.0 Response of The Cabinet Members

- 9.1 The Cabinet Member may give an answer:-
  - By way of a direct oral answer;
  - Where the information is in a publication of the Council or other published work, by reference to that publication;
  - Where an officer is in attendance at the meeting, who can reasonably be expected to be in a position to give a reply, by referring the matter to the officer concerned;
  - Where the reply cannot conveniently be given orally by either the Cabinet Member or Officer, by way of a written answer circulated to the questioner within five working days, or to the whole Committee, if the Committee so request immediately after consideration of the matter; and
  - Where the reply cannot be given within the above timescale, a brief explanation for the delay and the likely timescale for response should be provided to the questioner (or the whole Committee, if requested).

#### 10.0 Scrutiny Task & Finish Panels (T&F Panels)

**10.1** The roles of key participants within the scrutiny process are defined as follows:

#### **10.2** <u>The Scrutiny T&F Panel:</u>

The Scrutiny T&F Panel is the body with responsibility for the compilation of a scrutiny report that is submitted to the OSC.

The Scrutiny T&F Panel is accountable to the OSC for the timely delivery of the report in accordance with the content of the scrutiny scoping document-which should be completed and agreed by the Scrutiny T&F Panel at the start of the review. The time limit for the T&F Panel's review will be set by the OSC when it is commissioned. This will normally be time limited to a maximum two months but depending on the matter to be reviewed, the time limit may be set for a longer period.

The draft scrutiny scoping document must be submitted by e-mail to the OSC Members for comment and approval. The scrutiny scoping document must be finalised and agreed by OSC before the scrutiny is commenced. The scrutiny

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document must include a timetable for the activities planned by the T&F Panel, with a target date for completion of the scrutiny and reporting back to the OSC with recommendations.

The target date should be in line with the time limit set by the OSC when the T&FP is commissioned. This will normally be time limited to a maximum of two months but depending on the matter to be reviewed, the time limit may be set for a longer period.

Generally, in order to facilitate the speed and timeliness of a T&F Panel review, the use of electronic means to progress the review should be used and maximised wherever possible. This includes the use of electronic desktop exercises and virtual or telephone interviews and meetings.

During the course of the review, the Scrutiny T&F Panel should consider all relevant evidence and ensure that any recommendations are fact based and robust. It is not however the role of the Panel to obtain detailed costings around any recommendations that it makes.-

<u>Officers will assist the committee in preparing a draft report, which will belt should</u> submit<u>ted</u> the completed report, in draft form, to the Senior Leadership Team for any comments to be provided regarding the legal and financial implications of any recommendations contained in the report, as well as any other comments from a corporate perspective. Comments should be provided within no longer than 10 working days in total.

The comments provided by those officers should be considered by the Scrutiny T&F Panel who will decide whether to make any changes to the report as a result before submission to the OSC.

In any event, comments provided by those officers should also form part of the report for subsequent consideration by the Executive.

#### **10.3** <u>The Scrutiny T&F Panel Chairman:</u> Each Scrutiny T&F Panel must:

(a) have a minimum of 5 Members

(b) be politically proportionate and

(c) have an Opposition Chairman, appointed by the OSC. Whilst not necessary, it is helpful for the T&F Panel chair to be a member of OSC to report back to the committee.

<u>Membership of T&FPs can include any non-executive member of the council.</u> <u>Selection of Members will be by way of nominations from the Group Leaders.</u>

It is the responsibility of the Scrutiny T&F Panel Chairman to ensure that the objectives of the review have been achieved in accordance with what had been agreed in the scoping document. The Scrutiny T&F Chairman must ensure that the draft scrutiny report, once completed, has considered evidence from all angles and is well balanced in terms of objectivity and fairness.

The Scrutiny T&F Panel Chairman and Members of the Scrutiny T&F Panel will be provided with all necessary administrative support by the Governance Services.

Revised September 2022 Each Scrutiny T&F Panel should be led by a member appointed by the OSC. It is the responsibility of the Scrutiny T&F Panel Chairman to ensure that the objectives of the review have been achieved in accordance with what had been agreed in the scoping document. The Scrutiny T&F Chairman must ensure that the draft scrutiny report, once completed, has considered evidence from all angles and is well balanced in terms of objectivity and fairness.

The Scrutiny T&F Panel Chairman and Members of the Scrutiny T&F Panel will be provided by all necessary administrative support by the Governance Services.

#### **10.4**10.3 The Overview and Scrutiny Committee:

Following a scrutiny report being approved by the Scrutiny T&F Panel Chairman, it should then be forwarded to the OSC for consideration and approval. The OSC should then forward the report to the Executive for consideration.

The OSC's consideration of a Scrutiny T&F Panel's report extend to its commenting on the procedural aspects of a scrutiny review, i.e. has the report been completed within agreed timescales and checking if the scrutiny protocol and agreed timescales have been adhered to. Given that a report will have received detailed input from Legal, Financial and the Senior Leadership Team, the OSC should not be able to comment on the factual content of a report, including the recommendations and should not be able to refer a report back to the Scrutiny T&F Panel for additional work to be carried out.

The OSC should receive progress reports as to the timeliness of a review where appropriate. This will enable the OSC to monitor the progress of scrutiny reviews it has commissioned, from an overarching perspective.

#### 10.510.4 Officers:

It is recognised that Officers have a valuable role to play in the scrutiny process in terms of the provision of factual evidence for a review. At the commencement of a scrutiny review, the Lead Member will notify the relevant Chief Officer ( Chief Executive or Director) who will then assign an Assistant Director\_to assist with contributing to the review in terms of supplying information and helping to identify suitable witnesses. The Chief Officer and Assistant Director will be given the opportunity to comment and/or make recommendations on a completed draftsupport the committee in drafting the report, to ensure there are no in terms of any factual errors. The decision as to whether to incorporate any suggested amendments will remain with the Scrutiny T&F Panel.

The responsibility for the implementation of scrutiny recommendations that have been approved by the Executive will rest with the relevant Director who will also be responsible for providing any necessary updates on progress to the OSC.

#### 10.610.5 The Executive:

A completed scrutiny report, together with any officer comments will be forwarded to the Executive for consideration. The Executive will consider whether or not to implement the recommendations contained within the report. In the event of a decision not to implement any of the recommendations, the relevant Cabinet Member must report the reasons for this by e-mail to all the Members of the OSC as soon as possible. In certain cases, the Executive might agree to implement a recommendation in part, in which case any such variations to an original recommendation must also be reported by e-mail to all the Members of the OSC as soon as possible. The outcome must also be reported back formally to the next meeting of the OSC.

Prior to a completed report being formally considered by the Executive, the relevant Cabinet Member will have the opportunity to meet informally with the Scrutiny T&F Panel Chairman in order to discuss the report's findings in detail. This meeting will also afford the opportunity for the rationale behind the recommendations to be discussed in more detail and for any issues or concerns to be clarified and explained with a view to agreement being reached wherever possible. The meeting should take place within 10 working days of the report having been considered by the OSC and the report should then go forward to the next meeting of the Executive.

If the content of a report, including any recommendations, is likely to impact upon any external organisation, the Executive will have the opportunity to pass comment, including whether or not it endorses the recommendations, before the report is passed to the external body.

## 11.0 Attendance by Officers at Overview and Scrutiny Committee and Scrutiny T&F Panel meetings

- 11.1 Meetings of the OSC will normally be attended by the Director with responsibility for any agenda item under discussion. The role of the Director will be to assist the Committee through the provision of professional advice and to ensure access to relevant information and personnel.
- 11.2 The attendance of other relevant officers at either OSC or Scrutiny T&F Panel meetings will be at the request of the Chairman, Scrutiny T&F Panel or

Director, who will have regard to the appropriate level of seniority of attendees.

- 11.3 An Officer in receipt of a request to attend a Scrutiny meeting should make all reasonable efforts to do so. Where an Officer is unable to attend on a particular date, they should notify the Governance Services Manager as soon as possible, in order to agree the most appropriate course of action, which may include the attendance of an alternative representative.
- 11.4 Officers in attendance at OSC meetings should be prepared to assist the Cabinet Member in the provision of information to the Committee in response to any question raised.
- 11.5 Relevant Officers will normally be expected to attend any meeting of the OSC at which it is intended to consider a Call-In request in relation to his/her service.

#### 12 Councillor Call for Action

12.1 Overview and Scrutiny Committees will receive any request from a Councillor for a discussion on behalf of residents on an issue affecting a single Council Ward where local problems have arisen and other methods of resolution have been exhausted. The request must be made to Governance Services by 2.00pm at least three clear working days before the date of the relevant Overview and Scrutiny Committee meeting.

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8.2 Partnerships 8.3 <u>Council Owned Companies</u>		
8.3 Council Owned Companies		
8.4 External Funding		

## 1. Introduction

- **1.1** Financial regulations provide the framework for managing the financial affairs of the council. They apply to all members, employees and anyone acting on the council's behalf. They set out the responsibilities of employees and members, and set out the control framework which ensures the proper administration for:
  - Financial planning
  - Financial management
  - Risk management and audit
  - Control of resources
  - Financial systems and procedures
  - External arrangements
- **1.2** The regulations have been compiled with consideration to the relevant legislation and guidance including:
  - The Local Government Act 1972 (Section 151) This requires that the Council ensures an officer is responsible for the proper administration of the council's financial affairs (known as the Section 151 Officer or Chief Financial Officer);
  - The Local Government Finance Act 1988 (Section 114) This prescribes that the same officer must make a report if it is considered that a decision has been made or is about to be made involving expenditure which is unlawful or which, if pursued to its conclusion, would be unlawful and likely to cause a loss or deficiency to the authority;
  - The Local Government Act 2003 (Section 25) This requires the Section 151 Officer to report to Council, when considering the budget and council tax, on the robustness of estimates and adequacy of reserves;
  - CIPFA The Role of the Chief Financial Officer in Local Government;
  - CIPFA/SOLACE Delivering Good Governance in Local Government;
  - CIPFA The Financial Management Code; and,
  - The Accounts and Audit Regulations.
- **1.3** Due regard will be given to other legislation, guidance, codes and best practice issued by the Chartered Institute of Public Finance and Accountancy, the Government and other recognised bodies in the administration of the council's financial affairs.
- **1.4** The Council has designated the Executive Director (Finance and Transformation) as the Section 151 Officer. The Assistant Director (Finance) has been designated as the Deputy Section 151 Officer and can fully deputise in the absence of the Section 151 Officer.

## 2. General Responsibilities

### 2.1 <u>Introduction</u>

2.1.1 This section sets out some of the core general responsibilities in relation to the financial regulations. Detailed responsibilities are set out in Part 3 of the Constitution – Responsibility for Functions.

#### 2.2 <u>Monitoring Officer</u>

2.2.1 The Monitoring Officer, together with the Section 151 Officer, is responsible for advising the Executive Member, Cabinet or <u>Full</u> Council about whether a decision is likely to be considered contrary, or not wholly in accordance with the approved budget.

### 2.3 <u>Section 151 Officer</u>

- 2.3.1 The Section 151 Officer shall decide on all matters concerning the procedures and processes for, and administer, the council's finances and shall be responsible for recommending amendments to the Regulations to the Cabinet and <u>Full</u> Council as necessary.
- 2.3.2 The Section 151 Officer is responsible for issuing statements of financial practice including policies, procedures and processes. These will be\_reviewed regularly, and new statements may be issued from time to time.
- 2.3.3 The Section 151 Officer shall report to the Cabinet, <u>Full</u> Council and external auditor if it appears that the expenditure of the authority incurred (including expenditure it proposes to incur) in a financial year is likely to exceed the resources (including sums borrowed) available to it to meet that expenditure. They will also report if the <u>Coee</u>uncil or one of its officers:
  - a) has made, or is about to make, a decision which involves incurring unlawful expenditure;
  - b) has taken, or is about to take, an unlawful action which has resulted, or would result in, a loss or deficiency to the <u>C</u>eouncil;
  - c) is about to make an unlawful entry in the <u>C</u>eouncil's accounts.
- 2.3.4 All references to the Section 151 Officer shall include any finance officers they have approved to act on their behalf.

#### 2.4 <u>Senior Officers</u>

- 2.4.1 Senior Officers (consisting of Executive Directors, Service Directors, Assistant Directors) are responsible for ensuring their teams are aware of, and are complying with, all financial regulations, policies, procedures and processes.
- 2.4.2 Senior Officers are responsible for consulting the Section 151 Officer on any matter liable to affect the <u>eC</u>ouncil's finances materially before any commitments or decisions are made.
- 2.4.3 Senior Officers are responsible for controlling expenditure within approved budgets, ensuring budgets have nominated budget holders who are aware of their financial responsibilities.

#### 2.5 Employees and Members

- 2.5.1 All employees and members are responsible for complying with the regulations and any other financial policies, procedures and processes in issue, seeking advice on any areas of uncertainty.
- 2.5.2 All employees and members have a general responsibility for taking reasonable action to provide for the security and protection of any assets under their control.
- 2.5.3 All employees shall consult the Section 151 Officer on any matter that may require the Section 151 Officer to issue a report in relation to Section 151 of the Local Government Act 1972 or section 114 of the Local Government Act 1988. Information required by the Section 151 Officer should be provided in sufficient time for their statutory requirements to be met.
- 2.5.4 Should a breach of the Financial Regulations be identified or suspected, it must immediately be reported to the Section 151 Officer, who will investigate, and act as required, including reporting to the Senior Management Team and Members as they deem appropriate.
- 2.5.5 An employee breach of the regulations, policies, procedures or processes in issue may lead to disciplinary action.

## 3. Financial Planning

#### 3.1 Financial Planning - Introduction

- 3.1.1 The <u>C</u>eouncil needs to take a long-term view of its finances, critically evaluating financial sustainability and resilience through medium term planning and sensitivity testing. The council's Medium-Term Financial Strategy is the means for assessing this and setting longer-term strategies.
- 3.1.2 The adequacy of reserves forms a fundamental part in undertaking longer term assessment of finances and there is a legal requirement for the Section 151 Officer to provide a statement on the adequacy of the council's reserves.
- 3.1.3 The impacts of capital plans need to be considered alongside revenue and reserves, particularly as there can be a direct impact on revenue arising from any borrowing need, statutory provision for repayment of debt and interest costs/income.
- 3.1.4 The Medium-Term Financial Strategy provides the basis for setting efficiency targets and sets the backdrop to driving change and improvement programmes which will help with the delivery of a balanced budget.
- 3.1.5 When taking decisions, whilst it is crucial to consider the immediate and direct impact on finances, it is also important to consider the longer-term implications and any risks associated which may lead to financial implications. Transparency, accountability and sustainability are key to this.
- 3.1.6 Failure to adequately plan and/or to take decisions without full consideration around financial implications could lead to the <u>C</u>eouncil failing to meet its obligations and to deliver a balanced budget. This could ultimately lead to the Section 151 Officer presenting a section 114 report, which would severely restrict council spending and lead to significant reputational damage.
- 3.1.7 This section sets out how the requirements in relation to medium-term sustainability, budget setting and decision making will be met.

#### 3.2 <u>Decision Making</u>

- 3.2.1 Senior Officers have responsibility for ensuring that any proposal or decision, to or from the Cabinet or any other committee, must be accompanied by a full and comprehensive statement of the financial implications and associated financial risks.
- 3.2.2 Where the proposals have direct implications on the <u>C</u>eouncil's finances, or where there may be significant financial risks, the Section 151 Officer should be consulted at the earliest opportunity.
- 3.2.3 All recommendations in relation to material decisions must be supported by an options appraisal which is commensurate to the level of the implications of the decision being taken.
- 3.2.3 The Section 151 Officer will have absolute discretion to refer any proposal with financial implications to Cabinet for approval, during which time no expenditure shall be incurred.

### 3.3 <u>Tax Base Setting and Collection Fund Estimates</u>

- 3.3.1 In advance of setting the budget and MTFS, the Section 151 Officer will approve the council tax base for the year and the estimated surplus or deficit on the council tax collection fund. This will be done by 31 January for the following financial year and presented to Cabinet as part of the budget.
- 3.3.2 Following approval, the Section 151 Officer will inform precepting authorities of the approved tax base and estimates on the council tax collection fund.
- 3.3.3 The Section 151 Officer shall be responsible for ensuring calculations and estimates are prepared and certified for the business rates collection fund in line with the government's published timeframes. These will be presented to Cabinet as part of the budget.

#### 3.4 <u>Medium-term Financial Strategy (MTFS)</u>

3.4.1 As a minimum, the Section 151 Officer will present to Cabinet a full review of the councils MTFS alongside the council's annual budget and present a midyear update in advance of starting the budget-setting process. The MTFS will provide an assessment of the financial resources available to the <u>Ceouncil</u>, forecasts and the strategies that will be employed to deliver a balanced budget.

#### 3.5 <u>Budget Setting</u>

- 3.5.1 Budget proposals will be prepared in accordance with guidelines, forms, templates and timeframes issued by the Section 151 Officer in order to meet reporting requirements.
- 3.5.2 Senior Officers are responsible for submitting proposals in the required format with supporting information on ongoing financing requirements, risks and associated implications.
- 3.5.3 Submissions will include future proposals and implications. Revenue proposals will be submitted for a minimum of three years, and capital for a minimum of five years.
- 3.5.4 Fees and charges will be considered and revised in line with the fees and charges policy, where this is not the case these will be highlighted to Cabinet through the budget setting process.
- 3.5.5 Where delegated authority is granted to determine fees and charges outside of the budget setting process, officers must consult and seek approval from the Section 151 Officer on any proposals to amend fees and charges.
- 3.5.6 For high value capital schemes or significant changes to the revenue budget, the Section 151 Officer may recommend a separate report be presented on the business case and options for the scheme in advance of, or alongside, the budget setting process.
- 3.5.7 The Section 151 Officer will advise <u>Full</u> Council on the setting of prudential indicators in compliance with the Prudential Code for Capital Finance and establish monitoring procedures in respect of these indicators.
- 3.5.8 The Section 151 Officer will be responsible for ensuring that the revenue implications associated with cost of capital schemes, particularly borrowing

and interest, are calculated in line with appropriate policies and legislation and are included in budget proposals.

- 3.5.9 The Section 151 Officer is responsible for determining the format for presentation of the budget proposals. Overview and Scrutiny are responsible for scrutinising Cabinet proposals and Cabinet are responsible for making recommendations by 8 February to <u>Full</u> Council on the budget and council tax charges for the following year.
- 3.5.10 The Local Government Finance Act 1992, Section 93, requires the council tax to be set for the following year before 11 March. The Full Council will approve the budget, MTFS, associated strategies and policies and council tax on or before 10 March each year for the following year.
- 3.5.11 Once approved by <u>Full</u>Council, officers are authorised to commit and incur expenditure in line with the approved budget in line with appropriate policies and procedures.

#### 3.6 <u>Reserves</u>

3.6.1 The council holds several reserves and balances, including the general fund reserve, housing revenue account and earmarked reserves. The Section 151 Officer will advise the Cabinet and <u>Full</u> Council on an adequate level of reserves, provide necessary justification for earmarked reserves and report on the adequacy of reserves. As a minimum, this will be reported alongside budget proposals each year.

## 4. Financial Management

#### 4.1 Financial Management - Introduction

- 4.1.1 Financial management forms an essential part of the overall governance framework arrangements for the council.
- 4.1.2 To remain financially sustainable the council must have timely information on its financial and operational performance so that policy objectives are delivered within budget. Early information on emerging risks will allow carefully considered and effective responses to those risks.
- 4.1.3 Where the response to a risk or change in service requires an adjustment to budget, it is important that this is done in a controlled and transparent way.
- 4.1.4 It is important to recognise that there may be circumstances in which the urgency of a decision may mean that expenditure is not incurred in line with the approved budget, but a governance framework must still be in place for the reporting and transparency of such urgent decisions.
- 4.1.5 Finally, to ensure that taxpayers, residents and other stakeholders have an understanding of how public money has been used, and to meet statutory obligations, the <u>Ceouncil must produce a set of annual accounts showing its financial position as at 31 March of each year.</u>

#### 4.2 <u>Monitoring of Financial Performance</u>

- 4.2.1 The Section 151 Officer will monitor the <u>C</u>eouncil's financial performance and report to the Senior <u>LeadershipManagement</u> Team monthly and to the Cabinet quarterly. This reporting cycle will include an annual report on the financial outturn position, which will be presented by the end of June for the previous financial year.
- 4.2.2 Explanations will be provided for any forecast major variance against budget following discussion with services. Senior Officers will provide information as requested by the Section 151 Officer in order to present and explain forecast variances.
- 4.2.3 Senior Officers will ensure that income, expenditure and performance are monitored and controlled throughout the year. They must take immediate, appropriate and necessary steps to avoid exceeding the approved budgets.
- 4.2.4 Where an overspend is anticipated that cannot be resolved through the scheme of virement, the relevant member of the Senior Management Team will consult with the Section 151 Officer and report to eCabinet as advised to recover overspends. This may involve the reduction of service or recommendations on supplementary estimates.
- 4.2.5 In the case of capital projects, where projections are greater than budget by the lesser of 25% or £100,000 this shall immediately be reported to the Section 151 Officer and where appropriate a report provided to Cabinet outlining recommendations to address the overspend.
- 4.2.6 A separate report is not required where capital variances arise solely to the

rephasing of approved budgets, these will be reported through the financial performance monitoring reports.

### 4.3 In-year Budgetary and Reserve Controls

- 4.3.1 Where possible, forecast variances should be managed within existing budgets. To support budget managers with this, a scheme of virement is available. A virement is the transfer of funds from one budget heading to another. A virement cannot amend the total amount of budget available.
- 4.3.2 Under circumstances where variances cannot be dealt with through the scheme of virement, Cabinet may, on the advice of the Section 151 Officer, seek <u>Full</u> Council approval for a supplementary estimate which will be met from general or earmarked reserves.
- 4.3.3 A drawdown from earmarked reserves in line with the purpose originally approved by <u>Full</u> Council, along with an associated adjustment to the budget, may be approved by Cabinet. The ability to drawdown from specific earmarked reserves may also be delegated to the Section 151 Officer in consultation with Executive Member for Resources and Planning. A register of these delegations will be maintained in the Councils MTFS.
- 4.3.4 The ability to create income and expenditure budgets in relation to ringfenced grant receipts or section 106 funding may be approved in year by the Section 151 Officer (in consultation with Executive Member where the value is significant) for <u>Resources</u> Resources and Planning, where the funding is being used in line with the restricted purpose.
- 4.3.5 The ability to move budgets in relation to contingencies or provisions, may be approved in year by the Section 151 Officer where the contingency or provision is being used in line with the approved purposes.
- 4.3.5 \_Revenue budget underspends shall not be carried forward to future years without the approval of Cabinet on the advice of the Section 151 Officer. Such requests should be restricted to items of a one-off nature. Where these are approved, the Section 151 Officer has delegated authority to undertake virements in the new year for the purposes of which the roll forward was approved.
- 4.3.7 During the financial year, or as part of the outturn process, the Cabinet may, on the advice of the Section 151 Officer, increase contributions to reserves and contributions to capital if there no increased use of general balances from the decision.

#### 4.4 <u>Scheme of Virement</u>

- 4.4.1 Transfers between budget headings can take place, provided that they do not involve:
  - a) a new policy, or change in policy
  - b) creation of future resource commitments
- 4.4.2 Transfers between budget headings cannot create a permanent change to the staffing establishment, without the approval of the Senior Management <u>Leadership TeamLeadership Team</u>, including the Section 151 Officer.

## 4.4.3 Virements cannot:

- a) transfer funds from capital to revenue\*
- b) transfer funds between the housing revenue account and the general

fund

- c) involve the collection fund
- d) adjust centrally set and apportioned budgets (for example insurance) unless instructed by the Section 151 Officer

\*revenue to capital virements can be undertaken if passed through the revenue contribution to capital and capital financing budgets.

- <u>4.4.4</u> The Section 151 Officer will be responsible for issuing processes and procedures for the request, processing and recording of virements. The Section 151 Officer will determine reporting arrangements for virements approved at officer level and should be consulted on all virements.
- <u>4.4.5</u> <u>4.4.4.4.6 The Section 151 Officer may approve any virement to any value, where the purpose is purely to realign services following restructuring, or a change to accounting treatment.</u>
- 4.4.5<u>4.4.7</u> The flowing limits will apply for the scheme of virement. Transactions must not be broken down in order to circumvent appropriate approvals, where a series of transactions together in the financial year exceed a limit, approval from the next appropriate level must be sought:

Value and Type	Authorised by
Up to £25,000 and within a single service	Service Manager*
Up to £50,000 and within a single service	Assistant Director
Up to £100,000 and within a single Directorate	Chief Executive, Executive Director or Service Director
Up to £100,000 between Directorates	Chief Executive, Executive Director and Service Director where budgets impacted
Over £100,000	Cabinet

\*for the purposes of the scheme of virement, a service manager is defined as an officer reporting directly into a Service Director or Assistant Director with budgetary responsibility and at a minimum of Band L in the salary scale.

## 4.5 <u>Urgency</u>

- 4.5.1 Nothing in these financial regulations shall preclude expenditure being incurred where an emergency or disaster situation occurs, that cannot be contained within existing budgets.
- 4.5.2 If in the opinion of the Chief Executive, along with the Section 151 Officer and Leader of the Council, the urgency of the situation will not permit delay, the Chief Executive may authorise such expenditure as is considered measured and reasonable.
- 4.5.3 Any expenditure authorised under this provision will be recorded on an officer decision sheet along with rationale for the decision, circulated to Executive Revised July 2022

Members and published online.

4.5.4 Any expenditure incurred under this provision will subsequently be dealt with under sections 4.3 and 4.4 to establish the appropriate budget.

#### 4.6 Statement of Accounts and Balance Sheet

- 4.6.1 The Section 151 Officer is responsible for ensuring the annual production and certification of the pre-audit Statement of Accounts in line with relevant legislation, statutory codes and best practice.
- 4.6.2 The Section 151 Officer has responsibility for the issuance of processes, procedures and forms in relation to the Statement of Accounts. Senior Officers will provide information as requested by the Section 151 Officer by the issued deadlines to ensure statutory deadlines are met for the production of the Statement of Accounts.
- 4.6.3 Audit Committee are responsible for the approval of the post-audit Statement of Accounts.
- 4.6.4 The Senior <u>Leadership</u>Management Team will monitor any material contingencies and commitments to identify where a balance sheet provision may have materialised, along with any other material elements of the balance sheet as determined by the Section 151 Officer.

## 5. Risk Management and Audit

### 5.1 Risk Management and Audit - Introduction

- 5.1.1 Sound governance arrangements are required to ensure that the council remains financially sustainable. National guidance and best practice are followed in order to ensure sound governance is in place.
- 5.1.2 Legislation, guidance and codes of practice regularly change and evolve in these areas, and the e<u>C</u>ouncil must be responsive to change to ensure that public funds are protected, and that the council continues to act in accordance with relevant legislation.
- 5.1.3 The <u>eC</u>ouncil undertakes internal audits which are an independent appraisal function to review the effectiveness of the internal control environment. It will objectively examine, evaluate and report on the adequacy and compliance with internal controls.
- 5.1.4 The <u>C</u>eouncil will not tolerate fraudulent or corrupt acts and will take firm action against those who defraud the authority, who are corrupt or engage in financial malpractice.
- 5.1.5 The <u>C</u>eouncil's employees and Members have a key role in ensuring that suspected fraud and corruption is identified, reported and acted upon in line with policies.
- 5.1.6 The <u>c</u>ouncil can face financial risks from claims brought against it or from the occurrence of events. The <u>c</u>eouncil will reduce its exposure to the financial consequences of certain risks by obtaining appropriate insurance cover. Processes should also be established to ensure strategic oversight of significant legal cases and provide appropriate governance for any associated decisions.

#### 5.2 Governance and Risk Management Framework

- 5.2.1 The <u>C</u>eouncil applies the CIPFA/SOLAGE Delivering Good Governance Framework in Local Government: Framework (2016).
- 5.2.2 The Service Director (Property Maintenance and Climate Change)<u>Executive</u> <u>Director (Finance and Transformation)</u>, shall promote and advise on the <u>C</u>eouncil's risk management strategy. Senior Officers shall:
  - a) embed risk management within their services;
  - b) maintain and test business continuity plans;
  - c)b) monitor risk in line with guidance issued.
- 5.2.3 The Service Director (Property Maintenance and Climate Change) shall propotepromote and advise on business continuity. Senior Officers shall maintain and test business continuity plans.
- <u>5.2.35.2.4</u> The Assistant Director (Legal and Governance) is responsible for the production of the Annual Governance Statement.
- 5.2.4<u>5.2.5</u> The Section 151 Officer is responsible for ensuring all statutory and recommended strategies and policies in relation to financial control and

sustainability are identified, drafted and recommended to <u>Full</u>Council for approval.

5.2.3 On approval, the Section 151 Officer has responsibility for ensuring compliance with such strategies and policies, and for issuing processes and procedures to enable compliance.

## 5.3 <u>Audit</u>

- 5.3.1 The Section 151 Officer will ensure the statutory requirements as laid out in the Local Audit and Accountability Act 2014 and any other relevant legislation and are complied with in order that the external auditor may effectively undertake the annual audit.
- 5.3.2 The Section 151 Officer will ensure that there is an internal audit function which is resourced sufficiently to be able to provide an annual review of the effectiveness of the council's system of internal controls. This review will be considered by the Audit Committee.
- 5.3.3 The Section 151 Officer will ensure that the Account and Audit Regulations 2015 (as amended) and any other relevant legislation is complied with in relation to internal audit, and that the Internal Audit team have access to all documents and records as required for undertaking the Internal Audit Function.
- 5.3.4 Senior Officers will ensure that the Internal Audit Team have the full cooperation of services in order to complete audits effectively.
- 5.3.5 The Audit Committee will be responsible for the review and approval of the Audit Plan, based on the advice of the Internal Audit lead and the Section 151 Officer.

#### 5.4 Anti-fraud and Corruption

- 5.4.1 The Section 151 Officer will ensure that the <u>C</u>eouncil has robust policies and procedures in place for the management of anti-fraud and corruption, including an Anti-Fraud and Corruption Policy.
- 5.4.2 The council's anti-money laundering policy will set out the limits applicable to cash transactions and the Senior Officers will be responsible for ensuring these are adhered to.
- 5.4.3 The polices will apply to all employees, <u>C</u>eouncillors, contractors, partners, suppliers, consultants, residents and service users of the council. These policies will be approved in line with Part 3 of the council's constitution Responsibility for Functions.

#### 5.5 Insurance

- 5.5.1 The Cabinet will be responsible for the award of insurance contracts on the advice of the Section 151 Officer who will determine and effect all insurance cover. Cover shall be periodically reviewed in consultation with the appropriate members of the Senior Management Team to comply with statutory obligations and to safeguard the <u>Ceouncil's financial position in respect to losses and claims arising from:</u>
  - a) loss of, or damage to, the assets of the <u>C</u>eouncil;
  - b) the <u>C</u>eouncil's legal liability as an employer;
  - c) the <u>C</u>eouncil's legal liability to third parties; and
  - d) to indemnify the <u>C</u>eouncil from acts of fraud or dishonesty on the part of employees or agents.

- 5.5.2 The Section 151 Officer will be responsible for issuing processes and procedures in relation to the reporting, recording and management of claims against the <u>Ceouncil</u> and other insurance records. Senior Officers are responsible for ensuring potential claims are reported in line with these processes and procedures.
- 5.5.3 Any forms of indemnity shall not be given without first consulting the Section 151 Officer and Monitoring Officer.
- 5.5.4 Senior Officers will inform the Section 151 Officer immediately of any amendments required to insurable risks including asset acquisitions and disposals, and any matters or events that may require disclosure to the <u>Ceouncil's insurers</u>.

#### 5.6 <u>Significant Legal Cases</u>

- 5.6.1 The Monitoring Officer will be responsible for determining appropriate procedures in relation to significant legal cases brought against the Council.
- 5.6.2 Significant legal cases refer to matters where the claim by or against the council exceeds, or could exceed, £100,000. It also refers to matters where the Council's reputation could be at risk through the alleged unlawful or unreasonable action of the Council or its officers.

## 6. Control of Resources

#### 6.1 <u>Control of Resources - Introduction</u>

- 6.1.1 The council holds resources and assets in many forms including property, vehicles, plant and equipment, stocks, information/documentation and direct financial assets such as cash.
- 6.1.2 It is important that these resources and assets are safeguarded, used effectively in the delivery of services, and that there are arrangements for the security, management and maintenance of these.
- 6.1.3 An up to date asset register is a pre-requisite for sound asset management and fixed asset accounting.
- 6.1.4 The <u>C</u>eouncil has a duty to obtain best value when undertaking asset transactions and to demonstrate value for money in the management and\_use of assets.
- 6.1.5 There is a cost to the taxpayer and tenants of uncollected debt, and the <u>C</u>eouncil must have robust controls to recover debt and minimise the impact of any uncollectable debts.
- 6.1.6 This section sets out how the <u>Ceouncil will meet the requirements in relation to</u> the management and protection of assets.

#### 6.2 <u>Assets</u>

- 6.2.1 Senior Officers will be responsible for maintaining a register of any assets with a value of over £1,000 within their service. For land and buildings, the following responsibilities apply:
  - The Service Director (Property Maintenance and Climate Change (will ensure all land and buildings are held on a register and mapped on the council's corporate mapping system.
- 6.2.2 Registers will include the category of asset/reason held, location, plan details, ownership/purchase details, nature of interest and any tenancy details. A capital accounting register will also be maintained in Financial Services to record the valuations of assets for statutory accounting purposes.
- 6.2.3 The Assistant Director (Legal and Governance) shall maintain a register of, and have custody of, all title deeds relating to land and buildings owned by the <u>eC</u>ouncil and shall retain these under secure arrangements.
- 6.2.4 Best value must be obtained and demonstrated in asset transactions, and the Section 151 Officer will be responsible for issuing procedures and processes for the disposal of assets.
- 6.2.5 The following limits will apply to asset transactions (except where separate arrangements have been specifically approved), including but not limited to the purchase, negotiation, lease or sale:

Asset Class	Value	Authorisation Required
Stocks and inventories (see 6.3)	Up to £1,000	Chief Executive or Executive Director or Service Director, and Section 151 Officer
Plant, vehicles, equipment, intangible assets, intellectual property and other major reusable items	Up to £25,000	Chief Executive or Executive Director or Service Director, and Section 151 Officer
Plant, vehicles, equipment, intangible assets, intellectual property and other major reusable items	Over £25,000	Cabinet
Land and Buildings	Up to £100,000	Assistant Director (Regeneration <u>and</u> Economic Development)
Land and Buildings	Up to £500,000	Assistant Director (Regeneration <u>and</u> <u>Economic Development</u> ) and Section 151 Officer
Land and Buildings	Above £500,000	Cabinet

- 6.2.6 Senior Officers are responsible for advising Financial Services and the <u>eC</u>ouncil's Insurance Officer of any asset transactions in line with issued procedures and processes.
- 6.2.7 Senior Officers are responsible for maintaining security and protection of all assets within their control including buildings, land, stores, equipment, cash, computers and confidential information.
- 6.2.8 Senior Officers are responsible for maintaining assets and shall retain records to demonstrate compliance with statutory requirements and council policy requirements. Such assets would include buildings, vehicles and plant/machinery.
- 6.2.9 Any events which impact the safety or security of <u>C</u>eouncil assets, or that increase the risk over such events, should immediately be reported to the Section 151 Officer and the council's Insurance Officer by Senior Officers. Such events could include (but are not limited to): loss of keys; fire; break in/theft; criminal damage; cyber- attack; financial irregularities (cash, stocks, accounting records); and, fraud and corruption.

#### 6.3 Inventories / Stocks

6.3.1 Senior Officers will maintain inventories of stocks and minor assets (items under £1,000) they have responsibility for and ensure the safe keeping of said stocks and assets. Details of items leased, loaned or donated to the <u>C</u>eouncil must be included in the inventory records, but be separately identifiable.

6.3.2 Where possible and appropriate, assets will be marked as <u>C</u>eouncil property. <u>Revised July 2022</u>

- 6.3.3 Surplus or obsolete stocks and assets shall be disposed of in accordance with procedures approved by the Section 151 Officer.
- 6.3.4 Senior Officers will ensure a programme of regular stocktaking takes place for stocks under their control.
- 6.3.5 Senior Officers will provide information to the Section 151 Officer at the end of each financial year in line with procedures determined by the Section 151 Officer.

#### 6.4 Income and Debt Collection

- 6.4.1 Where possible, income will be collected in advance. Where this is not possible, income due will be identified and charged correctly, in a timely manner and in accordance with procedures issued by the Section 151 Officer. These procedures may include a di-minimis debt recovery level.
- 6.4.2 There will be instances where the cost of raising an invoice may exceed the income that will be generated. In these instances, where approval is sought from the Section 151 Officer, an invoice will not be raised.
- 6.4.3 Senior Officers will ensure that every effort is made to recover debts due to the council.
- 6.4.4 Arrangements for debt collection shall be approved by the Section 151 Officer. No significant amendment should be made to the procedures for billing, recording or recovery of money due to the ecouncil without prior consultation and agreement with the Section 151 Officer.
- 6.4.5 Where Senior Officers have exhausted recovery processes and deem sums are not reasonably recoverable, the debt may be considered for write off in line with procedures issued or approved by the Section 151 Officer. These procedures will include the adequate recording of transactions and the justification for write offs.
- 6.4.6 Authorisation limits for the writing off of debt will be as follows. Write offs over £10,000 will be requested on the advice of the Section 151 Officer:

Value	Authorised by
Amounts under £5,000	Individual officers and limits may be determined, where specific procedures are in place for categories of debt, which have been approved by the Section 151 Officer
Amounts under £10,000	Section 151 Officer
£10,000 to £49,999	Executive Member for Resources
£50,000 and above	Cabinet
Any value which will cause a deficit in the General Fund or Housing Revenue Account	Council

### 6.5 Cash, Floats and Imprest Accounts (Petty Cash)

- 6.5.1 The <u>C</u>eouncil's resources may only be held as cash where there is a business need to do so. The Section 151 Officer will have responsibility for authorising the issue of cash holdings for the payment of minor <u>C</u>eouncil expenses, and for the withdrawal or alteration the size of the cash holdings at their discretion.
- 6.5.2 The Section 151 Officer will maintain procedures for the management and control of such holdings.
- 6.5.3 Payments from these accounts shall be limited to minor items of expense, up to a maximum value of £50 and must be approved by an appropriate manager. In exceptional circumstances this limit may be exceeded where the advance approval of the Section 151 Officer has been obtained.
- 6.5.4 Overnight floats may be held with the prior approval of the Section 151 Officer.
- 6.5.5 Cash received for goods and services should be banked as soon as reasonably practicable, not be held overnight unless in secure locations as agreed with the Section 151 Officer and should not be used for payment of expenditure.
- 6.5.6 The withdrawal, issue and use of cash for any other purpose must be approved in advance by the Section 151 Officer.

#### 6.6 <u>Treasury and Banking</u>

- 6.6.1 The Section 151 Officer will have authority to manage and operate the eCouncil's banking arrangements and determine authorised officers who are able to undertake duties in relation to the council's banking. All new bank accounts require Section 151 Officer approval.
- 6.6.2 The Section 151 Officer will ensure compliance with all relevant legislation and guidance in relation to the treasury management activities of the <u>Ceouncil</u>.
- 6.6.3 An annual review of the Treasury Management Strategy will be undertaken which will be presented to <u>Full</u> Council for consideration alongside the budget.
- 6.6.4 The Section 151 Officer will be responsible for approving the principles and practices which will ensure the Treasury Management Policy objectives and controls are met, and that risks are monitored and managed.
- 6.6.5 The Section 151 Officer will raise necessary sums required for capital requirements and commitments of the <u>cC</u>ouncil. They will determine the method and terms of such financing, and associated charges to reflect the use of capital assets.
- 6.6.6 Cabinet will have responsibility for the monitoring of treasury management activities. The Section 151 Officer will have responsibility for the execution and administration of treasury decisions.
- 6.6.7 The Overview and Scrutiny Committee will have responsibility for the effective scrutiny of all treasury management strategies and policies.

#### 6.7 <u>Expenditure</u>

- 6.7.1 Senior Officers will have responsibility for ensuring compliance with the Contract Procedure Rules.
- 6.7.2 The Section 151 Officer will be responsible for issuing procedures, processes and guidance on commitment to, and payment of, expenditure for goods and services, including the management of suppliers, the ordering of goods and services and for payment of council expenditure. They will determine the format of orders and provide a system for the electronic raising of orders.
- 6.7.4 Senior Officers have responsibility for ensuring this system, and the approved formats, are used for supplier management and the raising of purchase orders. Deviation from issued guidance can only be done with prior approval from the Section 151 Officer.
- 6.7.5 The Contract Procedure Rules govern the limits around contract award which are shown as Contract Letting limits in the table below. The Order Approval limits below apply to the approval of purchase orders and invoice verification. These limits will also apply to refunds:

Postholder	Authorisation Level		
	Contract Letting	Order Approvals	
Chief Executive	£100,000	£10,000,000	
Section 151 Officer	n/a	£10,000,000	
Executive Director and Service Director	£100,000	£1,000,000	
Assistant Director	£50,000	£50,000	
Service Manager reporting to an Assistant Director*	£10,000	£10,000	
Service Manager reporting to a Service Director*	£10,000	£50,000	
Team Leader*	£0	£5,000	

\*For the purposes of the order approval limits, a service manager is defined as an officer reporting directly into a Service Director or Assistant Director with budgetary responsibility and at a minimum of Band L in the salary scale. A team leader is defined as a direct report to a service manager with management responsibilities, or a direct report to a Service Director or Assistant Director who does not meet the definition of Service Manager.

- 6.7.6 Senior Officers will have responsibility for ensuring orders will be raised in advance of goods and services except in exceptional circumstances. They will also ensure that goods receipting is undertaken in line with issued procedures to ensure the accurate payment of suppliers, and only after the satisfactory delivery of goods and/or services.
- 6.7.7 Loans, leases and rental contracts should not be entered into without approval from the Section 151 Officer.

- 6.7.8 The use of consultants will be confined to those areas where the council does not have sufficient skills or resources, or where an independent view is required.
- 6.7.9 Prior to engaging with a consultant, the relevant Senior Officer shall identify and document the project objectives, the required deliverables and timescales which will then be used in the formation of the consultancy contract. The lead will also undertake appropriate taxation checks in line with off payroll working procedures.

#### 6.8 <u>Payments - BACs, Cheques, Electronic Procurement Cards</u>

- 6.8.1 Electronic payment instructions (Chaps, BACs, Faster Payments) to the eCouncil's bankers will only be undertaken by officers authorised by the Section 151 Officer. Such instructions will be issued in line with the procedures\_issued by the Section 151 Officer and in line with the council's Treasury Management Principles and Practices.
- 6.8.2 All cheques issued will bear the impression or manuscript signature of an officer approved by the Section 151 Officer.
- 6.8.3 The Section 151 Officer will be responsible for the procedures for the ordering, control, security and management of cheques.
- 6.8.4 Electronic purchasing cards will be issued to officers (or embedded with suppliers) to make payments for goods and services. Policies and\_procedures for the issuance, use, management, control and security of cards and for the authorisation of spend will be the responsibility of the Section 151 Officer.
- 6.8.5 Electronic Purchasing Cards will never be used for obtaining cash advances. Officers issued with cards must keep them securely and prevent unauthorised use. In the event of an emergency where cash is required, the Section 151 Officer may authorise a temporeary removal of the cash withdrawal restriction on Electronic Procurement Cards.

#### 6.9 <u>Reconciliations</u>

- 6.9.1 The Section 151 Officer will determine the financial records which require regular reconciliation and the frequency of such reconciliations.
- 6.9.2 Segregation of duties will be maintained between those recording, processing or approving transactions and those reconciling transactions.

#### 6.10 Intellectual Property

- 6.10.1 Intellectual property is defined as an intangible asset that is the result of designing, or creativity that would meet the requirements for copyright or patenting. Intellectual property can have a value so must be carefully managed.
- 6.10.2 Intellectual property that is created by <u>Ceouncil employees in the course of their</u> duties of employment belongs to the <u>Ceouncil</u>, and any use other than for the <u>eC</u>ouncil's own purpose must be approved in advance by the Section 151 Officer, who will determine if specific approvals are required.
- 6.10.3 Contractual arrangements with consultants and service providers must clarify the rights of the council and of the consultants or service providers in respect

of any intellectual property.

## 7. Financial Systems and Procedures

### 7.1 Financial Systems and Procedures - Introduction

- 7.1.1 In order to meet its statutory reporting requirements, and adequately\_manage, protect and control its resources the <u>C</u>eouncil must have strong accounting systems in place.
- 7.1.2 Failure to manage taxation correctly can lead to liabilities in the form of backdated taxation plus the potential for significant penalties and interest charges. To ensure that the <u>Ceouncil meets its obligations in relation to taxation the council needs to have strong controls and systems in place.</u>
- 7.1.3 The documentation associated with financial records must be protected and held for set periods for a number of reasons including taxation, statutory accounting and transparency. Controls must be placed around the format and validity of documentation to reduce risks of fraud and error.
- 7.1.4 This section sets out how the <u>C</u>eouncil will use financial systems and the controls required to meet these requirements.

#### 7.2 ICT Systems, processing and documentation

- 7.2.1 In order to ensure compliance with these regulations and manage any emerging financial risks, changes to legislation and to comply with best practice, the Section 151 Officer may at any time issue financial policies, procedures, processes and guidance.
- 7.2.2 The Section 151 Officer will ensure ICT systems are available for the recording and management of financial transactions in line with these regulations (including, income, debt and expenditure), legislation and best practice, and that these systems are frequently backed up to protect against loss of data. Where services seek to procure their own systems which include the recording of financial information, these must be approved by the Section 151 Officer.
- 7.2.3 Senior Officers are responsible for ensuring that such procedures, processes and guidance are adhered to, and the transactions are recorded in the approved ICT systems as appropriate.
- 7.2.4 In consultation with the Section 151 Officer, Senior Officers may issue additional (but not substitute) procedures, processes and guidance to that issued by the Section 151 Officer, to ensure the proper financial administration of their services.
- 7.2.5 In consultation with the relevant member of the Senior Management Team, the Section 151 Officer may make recommendations to Cabinet regarding the accounting systems, controls and financial operations of a service.
- 7.2.6 Any variations, interface changes or upgrades which may have an impact on the recording of financial information or financial processes must receive advance approval of the Section 151 Officer.
- 7.2.6 \_Financial records will be retained in line with the <u>C</u>eouncil's document retention policy. The Section 151 Officer must be consulted on any proposed changes to this policy in relation to financial document retention. Destruction of such

documents will be undertaken in line with the <u>C</u>eouncil's retention policy and data protection policies and procedures.

### 7.3 <u>Taxation</u>

- 7.3.1 The Section 151 Officer has overall responsibility for dealing with all statutory requirements concerning the collection, payment, reporting and accounting for taxation, including issuing policies and procedures.
- 7.3.2 Senior Officers must refer to the Section 151 Officer for advice or clarification on matters of taxation including Value Added Tax (VAT), the Construction Industry Scheme (CIS) and Off Payroll Working.
- 7.3.3 Senior Officers must ensure policies and procedures issued by the Section 151 Officer are adhered to, and that VAT is correctly identified and recorded through obtaining suitable VAT documentation.

#### 7.4 Payments to Employees and Members

- 7.4.1 The Chief Executive, as Head of Paid Service, has overall responsibility for ensuring staff remuneration, emoluments and entitlements are approved and policies are in place for the control and governance of determining such payments.
- 7.4.2 All proposed changes to the budgeted establishment shall be subject to review and comment from the Section 151 Officer. They will ensure the correct recording of financial implications of any approved changes
- 7.4.3 The Section 151 Officer is responsible for issuing procedures and processes for the calculation, payment, recording and accounting of remuneration, allowances and entitlements. These will be in line with the <u>C</u>eouncil's pay policy and approved scheme of remuneration for Councillors.
- 7.4.4 Line managers are responsible for the timely reporting to both Human Resources and Financial Services in line with relevant policies for:
  - a) all appointments, resignations, termination or other circumstances affecting payment of remuneration, emoluments, entitlements or taxation;
  - b) any absences due to sickness, accidents and other leave without pay;
  - c) any other relevant information required for pensions, income tax and national insurance;
- 7.4.5 Senior Officers are responsible for determining and recommending the appropriate level of staffing requirements to deliver the council's priorities and statutory obligations. After approval by Council, Senior Officers are responsible for containing staff numbers and resources within the approved budget.
- 7.4.6 Payment will be made by BACS files generated through the council's payroll system unless otherwise approved by the Section 151 Officer.

## 7.5 Invoices, Direct Debits and Interim Contract Payments

#### 7.5.1 Invoices must:

- a) be prepared by the creditor unless a self-billing arrangement has been approved by the Section 151 Officer. In circumstances where no invoice is available, such as for the payment of grants and refunds, payment can be made by using forms issued by the Section 151 Officer;
- b) not be amended by officers, where there is an error or dispute, the creditor must cancel and reissue the invoice;
- c) include VAT registration number and meet VAT requirements of a proper tax invoice where applicable; and,
- d) be processed in line with procedures and processes issued by the Section 151 Officer.
- 7.5.2 Direct Debits will not be entered into for the payment of goods and service without the prior approval of the Section 151 Officer.
- 7.5.3 Contract managers will be responsible for ensuring that invoices received for interim payment against contracts are supported by an interim certificate showing the value of works to date, which has been appropriately verified (for example by a quantity surveyor), and that appropriate retention deductions have been made in line with the approved contact.

#### 7.6 Credit Arrangements

7.5.1 No credit arrangements as defined by the prudential code regime, such as leases, loans, and private finance initiatives, shall be entered into without approval of the Section 151 Officer, who will determine the appropriate approval route.

## 8. External Arrangements

## 8.1 External Arrangements - Introduction

- 8.1.1 Partnerships and <u>eC</u>ouncil owned companies can play a key role in supporting the delivery of the <u>C</u>eouncil's objectives. Each of these arrangements will expose the <u>eC</u>ouncil to unique risks and rewards and there is a need to ensure the <u>C</u>eouncil understands these when entering such arrangements.
- 8.1.2 When entering into grant funding agreements, the <u>C</u>eouncil will often be committing to the delivery of agreed targets in agreed timeframes. Failure to deliver these, or spending funds in a way which is not in line with the grant agreement, can lead to the repayment of funds.
- 8.1.3 Once the <u>Coce</u>uncil has entered into these arrangements, the <u>C</u>eouncil must ensure that there are controls in place for the monitoring and management of the risks, and that there are governance arrangements in place for the approval of any changes to the arrangements which may impact on the <u>C</u>eouncil's risk exposure.
- 8.1.4 This section sets out how the <u>Ceouncil approaches these external arrangements</u> to minimise the financial risks associated with them.

## 8.2 Partnerships and Joint Ventures

- 8.2.1 For the purposes of these regulations a partnership is defined as a joint working arrangement between otherwise independent bodies that:
  - a) agree to co-operate to achieve a common goal;
  - b) create new organisational structures or processes to achieve these goals separate from their own organisational structures;
  - c) plan and implement a jointly agreed programme often with joint staff or resources;
  - d) share relevant information; and
  - e) pool risks and rewards
- 8.2.2 Service contracts that are described colloquially as 'partnerships' are not partnerships for this purpose but are regarded as contracted services which are dealt with under the <u>Ceouncil's Contract Procedure Rules</u>.
- 8.2.3 New partnerships require Cabinet approval. Senior Officers have a responsibility to seek appropriate professional advice, including from the Monitoring Officer and Section 151 Officer before recommending a new partnership arrangement to Cabinet.
- 8.2.4 When partnerships are developed, procedures and processes must be compatible with those of the <u>C</u>eouncil. The partners shall agree on which financial regulations and procedures shall apply as part of the governance arrangements for the partnership, and these require the approval of the Monitoring Officer and Section 151 Officer.
- 8.2.5 Where a partnership is in receipt of funding from the <u>C</u>eouncil, the lead <u>C</u>eouncil officer responsible for managing the partnership will establish appropriate monitoring arrangements, taking advice from the Monitoring Officer and Section 151 Officer.

8.2.6 Senior Officers must be satisfied that partner organisations are financially sound before investing funds into a partnership or project and to undertake risk assessments on the partnership at least once a year.

#### 8.3 <u>Council Owned Companies</u>

- 8.3.1 The <u>C</u>eouncil may create wholly owned companies. The decision to create or acquire such companies is reserved to Council.
- 8.3.2 The Section 151 Officer must be consulted on such recommendations to Council and will provide an adequate assessment of the financial benefits and risks to inform the decision.
- 8.3.3 Governance and monitoring arrangements must be established for all such companies and agreed by Cabinet.
- 8.3.4 All companies will be required to report their financial performance against the approved business plan to the appointed shareholder representative, or shareholder group at least quarterly.
- 8.3.5 The Section 151 Officer will be responsible for monitoring the ongoing viability and performance of company activities and ensure that company accounts are consolidated into the <u>Ceouncil's financial reporting and statements as appropriate.</u>

#### 8.4 External Funding

- 8.4.1 Senior Officers are responsible for the submission of external grant and funding applications. The Monitoring Officer and Section 151 Officer must be consulted and approve the submission of applications, prior to application to ensure any obligations, conditions, match funding and ongoing resource requirements are fully considered.
- 8.4.2 For approved applications which require in year budget amendments, section 4.3 on in year financial controls should be considered.
- 8.4.3 Senior Officers are responsible for the submission of external grant and funding claims by the due date, but such claims must be reviewed and approved by the Section 151 Officer before submission.
- 8.4.4 The Section 151 Officer is responsible for ensuring processes are in place for the accurate and timely recording of grant income and associated expenditure, and that claims are reconciled to receipts.
- 8.4.5 Senior Officers are responsible for ensuring they understand grant conditions, that these conditions are compatible with <u>Ceouncil's aims and objectives and that grant conditions are adhered to.</u>
- 8.4.6 Where match funding is required, Senior Officers must ensure <u>c</u>ouncil resources are available before they submit a bid, or that the withdrawal of a bid where internal funding is declined will not damage the <u>c</u>ouncil reputationally or financially.



# CONTRACT PROCEDURE RULES APPROVED

BY COUNCIL 16 MARCH 2022

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#### 1. **DEFINITIONS**

Council shall mean Welwyn Hatfield Borough Council

Conflict of Interest shall mean a situation in which a person is in a position to derive personal benefit from actions or decisions made in their official capacity.

Contracting Authority means the State, regional or local authorities, bodies governed by public law

Contractor means an organisation undertaking work on behalf of the Council following a procurement competition.

Contracts Finder is the electronic portal that lets you search for information about contracts with the government and its agencies

E Tendering Portal means the Supply Hertfordshire procurement portal operated by In Tend Limited

Find a Tender Threshold means the financial Threshold where a notice must be published on the governments Find a Tender website

GDPR means the General Data Protection Regulations in force at the relevant time

JCT Contract means The Joint Contracts Tribunal, an organisation that, produces standard forms of contract for construction.

Open Procedure means a one stage tender process where one submission is made. As well as price and quality criteria there maybe criteria that is used in the selection stage (such as minimum financial requirements)

Parent Company Guarantee is a form of security that is obtained from a parent (or holding) company to protect a client in the event of default on a contract by the Contractor.

PCR2015 means the Public Contracts Regulations 2015

Performance Bond is a surety bond issued by an insurance company or a bank to guarantee satisfactory completion of a project by a contractor.

Procurement Manager shall mean the Procurement Manager of the Council

Restricted Procedure means a two -stage process. The first stage is the selection stage. This considers the capability of tenders to undertake the services and is backward looking. From the selection stage a minimum of five bidders are taken through to the tender stage where they are scores against a mix of price and quality.

Social Values means taking account of the wider economic, social and environmental effects.

Threshold above the financial threshold when a regulated procurement is required and referred to in Regulation 5 of PCR2015

## 2. INTRODUCTION

2.1 Section 135 of the Local Government Act 1972 (the 1972 Act) requires the Council to have

standing orders for how it enters into contracts. These Contract Procedure Rules ("Rules") are the standing orders required by the 1972 Act. They form part of the Council's Constitution and are, in effect, the instructions of the Council, to officers and elected members, for entering into contracts on behalf of the Council.

- 2.2 These Rules govern ALL purchases of works, goods and services across the whole Council; they cover UK legislative requirements as well as good practice. Should there be any discrepancies between these Rules and legislation, legislation is the dominant authority and MUST be followed.
- 2.3 All Council procurements MUST demonstrate; true and fair competition, public accountability, an open, fair and transparent process, seek to prevent bribery and corruption, whilst ensuring probity. All procurements MUST demonstrate a full audit trail.
- 2.4 Complying with the Contract Procedure Rules will also help to ensure that the Council obtains best value when it buys works, goods or services.
- 2.5 These Contract Procedure Rules are to protect the interests of the Council, its officers and elected Members and the public.

### 3. BASIC PRINCIPLES

- 3.1 The procurement of supplies, services and works of any value must always:
  - 3.1<u>a.</u> Provide value for money;
  - 3.2<u>b.</u> Be undertaken in a fair, transparent, equal and non-discriminatory manner;
  - 3.3c. Not involve fraud or corruption;
  - d. <u>3.4.</u> Adhere to ethical and sustainable procurement principles;
  - e. 3.5 Receive the appropriate approval to commence and award a contract;
  - f. 3.6. Have a signed / sealed contract in place (over the requisite value)
    - i.\_\_3.7 Have appropriate contract management performance measures in the contract;
    - <u>ii.</u> 3.8. Ensure the delivery of any Social Value requirements.

## 4. SCOPE OF THE CONTRACT PROCEDURE RULES

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- 4.1 These rules apply to all procurements for the provision of supplies, services or works, except where stated in 4.3.
- 4.2 A contract is any verbal or written agreement where a party (the Supplier) agrees to provide supplies, services or works to the Council in return for a form of consideration (usually payment). These contracts include but are not limited to:

- 4.2.1a) Service Contracts
- 4.2.2b) Construction Contracts
- 4.2.3c) Supplies Contracts (purchase of goods)
- 4.2.4<u>d)</u> Framework agreements
- 4.2.5e) Purchase orders
- 4.2.6f) Leasing / licensing / Financing arrangements (e.g. software)
- 4.2.7g) Quotations
- 4.2.8h) Concession contracts

- 4.3 The following contracts are exempt from these regulations:
  - 4.3.1• Employment Contracts
  - 4.3.2 Contracts for the acquisition, transfer, or disposal of any interest in land or property (including leasehold interest)
  - 4.3.3 Instruction of legal counsel/barristers Where it is in the best interests of the Council to directly instruct a particular legal counsel/barrister because they are one of only a few suppliers who have expertise or specialist knowledge or substantial experience or skills in a relevant area.

4.3.4 For loans arrangements

4.3.5• For the open market purchase of housing

#### 5. Conflicts of Interest

- 5.1 All members of staff must avoid any conflict between their own interests and the interests of the Council as detailed in the Council's Officers' Code of Conduct, this includes: but is not limited to
  - 5.1.1 not accepting gifts or hospitality from organisations or suppliers that the Council has dealings with
  - 5.1.2 not working for, or having a pecuniary shareholding in organisations or suppliers that the Council has dealings with;
  - 5.1.3 notifying the Procurement Manager if an officer has links with (e.g. they previously worked for, or a family member or close friend works for) an organisation or supplier who is tendering or quoting for a contract with the Council or already has a contract with the Council.
- 5.2 All consultants engaged to act on behalf of the Council must declare that:
  - 5.2.1 they will avoid any conflict between their own interests or those of any of their other clients and the interests of the Council; and
  - 5.2.2 they will notify the Procurement Manager if they have any links with (e.g. a family member or close friend works for) an organisation or supplier who is tendering or quoting for a contract with the Council or already has a contract with the Council, subject to that Consultant being involved in that particular project.
- 5.3 For any project over £1,000,000.00 in value all officers must sign a project specific conflict of interest form and return this to the Procurement Manager
- 6. Pre- Commencement Requirements.
  - 6.1 Before any procurement commences, the following approvals are required to commence the procurement and to agree the evaluation criteria:
    - > Up to £10,000.00 : No specific approval required to commence
    - > Over £10,000 and less than £100,000 the Assistant Director's approval is

required

 Over £100,000.00 and less than £999,999: The Director / Chief Executive's approval is requirement

- Over £1,000,000.00. The Executive Member by means of and Executive Member Decision Notice.
- 6.2 6.2 Where there is a recommendation to make a direct award through a compliant framework, — there is no need to get agreement to commence the procurement, as long as the approval to award the contract is made in accordance with section 22.1 of these rules.
- 7. Pre- tender Market Research and Engagement.
  - 7.1 Officers may consult potential tenderers prior to the placing of the contract advert in general terms about the nature, level and standard of the\_requirement and other relevant matters, provided this does not prejudice any potential tenderer or tender;
    - 7.1.1 Must not seek or accept technical advice on the preparation of an Invitation to Tender or Quotation from anyone who may have a commercial interest in it, this may prejudice the equal treatment of all potential tenderers or distort competition;
    - 7.1.2 Must notarise the meeting/ event, share the information presented as and when requested, unless the information is commercially sensitive.
- 8. Pre- Procurement
  - 8.1 Prior to the publication of any procurement the Officer must:
    - 8.1.1 Make a genuine estimate of the whole life cost of the supplies, services or works being supplied during the entire term (including any extension period) of the contract. [see paragraph 14 below]
    - 8.1.2 Contracts must not be artificially divided into two or more contracts to avoid Procurement Regulations or the Council's Contract Procedure Rules;
    - 8.1.2 Consult with Finance prior to commencing a procurement to ensure that budget for the total estimated value identified above will be available for the contract;
- 9. Choice of Procedure
  - 9.1 The route to market for all tenders must be determined in conjunction with the Procurement Manager and consider the following elements:

9.1.1. Whether there are collaboration, Shared Services or inter-authority opportunities;

9.1.2. Stimulation of local Small and Medium Sized Enterprises (SME) supplier market.

- 9.1.3. Whole life costs and affordability of the contract;
- 9.1.4. The size of the market;
- 9.1.5. The complexity of the requirements;
- 9.1.6. The value of the contract.
- 9.2 The decision to utilise frameworks as a route to market must be approved by the Procurement Manager prior to engagement with the framework provider. Further information can be found in section 10.4 and 10.5.

#### 10. Collaborative Procurement

- 10.1 Each collaborative procurement will have a lead or Contracting Authority. This is the body that will be responsible for letting and awarding the contract. The procurement process will usually be undertaken in accordance with that body's contracting regulations.
- 10.2 Each participating Council's role and responsibilities in any collaborative procurement must be clearly outlined and understood at the beginning of the procurement.
- 10.3 Where Welwyn Hatfield Borough<u>the</u> Council will be the Contracting Authority for the procurement:
  - 10.3.1 Authorisation to commence the procurement process must be obtained and undertaken in accordance with these rules;
  - 10.3.2 A Service Level Agreement must be entered into with all other participants, outlining the rules and responsibilities of both parties and ensuring any risk that Welwyn Hatfield Boroughthe Council is taking is passed through to the other participants;
  - 10.3.3 The Procurement Manager must lead the procurement element of the project;
  - 10.3.4 The procurement timetable should allow for the participating authorities to obtain the necessary approvals in accordance with their constitution(s);
  - 10.3.5 Authorisation to award the contract must be obtained in accordance with these rules.
- 10.4 Officers are also permitted to use a framework contract that has been tendered by central purchasing body as long as there is provision in the contract notice for this council to call off from the framework.
- 10.5 Where a framework contract (mentioned in 10.4) is being used the preferred method should be a mini competition. A direct award should only be made after consultation with the Procurement Manager.
- 11. Specifications
  - 11.1 Specifications must set out a clear and comprehensive description of the Council's requirements with regard to the supplies, services or works to be procured. The specification should include the defined outputs/ outcomes expected.
  - 11.2 All supplies, services or works must be specified by reference to European standards or national standards, if no European standards are set.
  - 11.3 Named products or manufacturers must not be specified for

above Threshold procurements.

11.4 Specifications must contain *measurable* objectives to enable the Council to ascertain whether requirements are being met. This should include Key Performance

Indicators for measurable purposes.

- 11.5 Specifications must incorporate the relevant requirements in respect of:
  - 11.5.1 Professional or Industry accreditations to be held by the service providers;
  - 11.5.2 Consultation with service users
  - 11.5.3 Reporting to the Council on key service metrics/ Key Performance Indicators
  - 11.5.4 Equalities analysis
  - 11.5.5 GDPR (Responsibility for the management, safeguarding and ownership of any data to be used)
- 11.6 Due regard for the Councils Climate Change strategy should be made.
- 12. Electronic Procurement and Advertising
  - 12.1 Procurement at or above £10,000.00 should be undertaken through the Council's E- Tendering portal.
  - 12.2 Procurement at or above £50,000.00 must be advertised on an 'open basis' (i.e. not limited to a certain number of bidders). These opportunities must be published on the E- Tendering portal as well as Contracts Finder.
  - 12.3 Procurement at or above the threshold in Regulation 5 of PCR2015 must be advertised on the Find a Tender portal as well as the E- tendering portal and Contracts Finder. All documents relating to an above Find a Tender threshold procurement must be made available at the first point of publication of the contract notice.
- 13. Management of the Procurement Process
  - 13.1 All procurements with a value of £10,000 will be managed by the procurement department.
- 14. Estimating the value of the Procurement
  - 14.1 When calculating the value of the procurement the following process should be used:
  - 14.2 For Capital projects (without maintenance) it should be the Capital Budget approved for the purchase.
  - 14.3 For Capital projects that include a contractual requirement for maintenance, it should be the cost of the capital budget plus the maintenance costs for the duration of the maintenance agreement (e.g. a capital purchase of £45,000, which includes a maintenance contract for 5 years estimated at £5,000 per annum has a total estimated value of £70,000)

14.4 For revenue contracts the estimated value should be for either:

(a) The estimated value of a one- off purchase; or

- (b)(a) For recurring requirements with that supplier, the estimated shall be either the value for the proposed contract length or if it is not known how long the arrangement will be in place then the estimated value should be 4 times the annual expected expenditure.
- 14.5The estimated value must exclude Value Added Tax (VAT) but must include all other taxes and duties.
- 14.6Where a Contractor is commissioned to undertake more than one order/contract for a specific department in any one financial year period, then the total amount spent with that supplier should not exceed £10,000 without conducting a competitive process in accordance with these Rules.
- 14.7It is acknowledged that more than one department may utilise the same supplier, without knowledge of the expenditure of the other department. The procurement department will regularly assess the expenditure and should the expenditure on any one supplier exceed £10,000 (in a financial year), then those departments should conduct a joint
  - procurement in accordance with these rules.
- 14.8Investigatory phases- services are often commissioned where projects are at the investigatory (initial) stage as to project viability, pilots or design etc. Quite often extra resources are required to further re-procure as the project progresses. Consideration should be given at the investigatory (initial) stage to whether it would deliver better value to seek competitive quotes from the outset of the intended project, for each envisaged stage of the project. This may reduce the need for re-procuring as the project progresses and the risk of delaying the project timetable.
- 15. Process to be followed
  - 15.1 <u>Dependent Dependent</u> on the estimated value<u>if a framework is not being</u> <u>used</u>, the following table should be followed:

Estimated Value	Minimum No. of Quotations/Tenders
Under £10,000	Obtain a minimum of one written quotation
£10,000 - £49,999	3 quotations
£50,000 – regulated Threshold (£189,330 as of 1 <sup>st</sup> January 2022)	Advertised using the Open Procedure
Over the Threshold for a regulated procurement	Advertised using either the Open or Restricted Procedure (unless a more complex process such as Competitive Dialogue is used.)

- 16. Evaluation Criteria
  - 16.1 All tenders must include evaluation criteria (generally the split between price and quality). This may include up to 95% price (subject to meeting all other minimum criteria).
  - 16.2 For any contract with a value above the Find a Tender Threshold at least 10% of the evaluation criteria is allocated to Social Values with an emphasis on using businesses based within the Borough.
  - 16.3 There must be a minimum of 5% of the evaluation criteria allocated to carbon reduction initiatives.
- 17. Off Payroll Working and Intermediaries Legislation (IR35)
  - 17.1 Since April 2017, the Council has had a legal obligation to ascertain if employment tax and national insurance should be deducted from payments to agency workers or contractors.
  - 17.2 Appointment through a recruitment agency: The Council has an obligation to inform the agency of the employment status of the individual, and the agency will then deduct tax and national insurance as appropriate.
  - 17.3 Under no circumstances should officers give agencies the view that an engagement is outside of the scope of the legislation. The , without receiving confirmation from the Assistant Director (Finance) or Human Resources Manager will undertake an assessment and issue a formal status determination statement. -
  - 17.4 Award of Contract: If you plan to offer work to an individual who works through their own intermediary (often their own company, but this could also be a partnership, <u>self-employment</u> or another person), the Council has an obligation to decide whether the off-payroll working rules apply.
  - 17.5 The Council will need to conduct an 'employment status for tax' assessment before the contract commences. The successful bidder will be required to provide all necessary information for this assessment to take place.
  - 17.6 In the event the Council concludes that off-payroll working rules for the public sector apply, then the Council will deduct tax and national insurance from the Contractor at source and no additional payments will be made to the Contractor.
  - 17.7 More detailed information on this subject can be obtained from the Procurement Manager, Assistant Director(Finance) or Human Resources Manager.
  - 17.8 Under no circumstances should officers <u>enter a contract or make</u> payments to an intermediary without <u>a statement determination statement</u> <u>having first been issued by undertaking an employment status check.</u> <u>Should this determine the engagement is outside of scope, confirmation</u> <u>from the Assistant Director(Finance) or Human Resources Manager.-mustbe received before proceeding to make payment.</u>

#### 18. Form of Contract and Security

18.1 Unless a recognised trade or profession contract is to be used (e.g. JCT) then the Council's standard terms and conditions must be used. Legal Services must approve any deviation from these terms and conditions. Consideration should also be given to the use of Liquidated Damages (a fixed or ascertainable sum agreed by the parties as damages for a breach of contract). If Liquidated Damages are not considered appropriate then the reason should be given on the contract file

damages for a breach of contract). If Liquidated Damages are not considered appropriate then the reason should be given on the contract file.

- 18.2<u>18.1</u> All service or works (construction) contracts with a value of £1,000,000.00 or more should include in the tender document the requirement for the successful Contractor to provide a Performance Bond (of at least 10% of the contract value) or a Parent Company Guarantee.
- 18.318.2 Performance Bonds / Parent Company Guarantees may also be requested where there is considered to be a particular risk to the Council (e.g. where the Contractor pays the Council), or where it is difficult for another company to run the service (where a Parent Company Guarantee should be obtained).
- 19. Submission of Tenders
  - 19.1 All tenders must be submitted electronically through the E Procurement Portal. Tenders submitted in hard copy or by e mail will be rejected.
  - 19.2 Tenders must comply and be submitted in accordance with the rules and instructions set out in the Invitation to Tender.
- 20. Tender clarification
  - 20.1 After tenders have been opened clarification may be necessary to check apparent omissions, arithmetical errors, completeness of documentation etc. In seeking clarification all communications with tenderers should be properly recorded and must be issued through the E-Procurement System. The objective at this stage is to evaluate the tenders as submitted and it follows therefore that under no circumstances should any tenderer be given the opportunity to engage in negotiations with regard to pricing or any other aspects of the tender. Clarification should be obtained solely to the extent necessary for a clear evaluation.
  - 20.2 If a tenderer has obviously omitted a document (i.e. a document has been referred to but not supplied), then a request to supply it can only be made if the document would have clearly originated before the tender return date (e.g. a set of accounts, a dated policy document).
  - 20.3 Under no circumstances can a tenderer be allowed to submit a document that would not obviously be available before the tender return date and therefore give them an unfair advantage.
  - 21. Evaluation of Tenders
    - 21.1 Training must be received by officers and others (including external

consultants) involved in the evaluation process prior to any tender being returned. If training has not been received the officer / consultant will not be able to participate in the evaluation.

- 21.2 Abnormally low bids must be investigated and only accepted where there is a clear explanation from the bidder to substantiate the pricing in accordance with Regulation 69 of the Public Contracts Regulations 2015.
- 21.3 Conflicts of Interest must be declared in advance by those conducting the procurement and forming part of the evaluation panel and updated where a conflict arises once the bidders on a procurement are known.
- 21.4 Ensure full written notes are made by evaluators and moderators to create an audit of the evaluation process. Notes must not be disposed of until 6 months after expiry of the contract.
- 21.5 To ensure impartiality and in accordance with good procurement practice, the price and quality evaluation of any bid must be undertaken independently of each other. Any officer (or consultant working on behalf of the Council), must not have knowledge of any pricing information when undertaking the quality evaluation

#### 22 Authority to award contract

22.1 All contracts must be awarded in accordance with the table below:

Value of Contract	Authorisation to award contract	Documentation required to confirm authorisation
Under £10,000	Service Manager	An e mail from the Service Manager confirming agreement to award
£10,000 - £49,999	Assistant Director	An e mail from the Assistant Director confirming agreement to award.
£50,000 - £ 99,999	Director / Chief Executive	Officer delegated decision notice
£100,000 - £1,000,000	Executive Member (by use of an Executive Member Decision Notice)	Executive Member Decision Notice
Over £1,000,000	Cabinet	Cabinet report and Cabinet Decision Notice

#### 23 Letting of Contracts

23.1 For procurements less than £50,000 in value, then it is acceptable to issue a purchase order. The purchase order must include:

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- (1)
- (2)
- (3)
- The name of the supplier The requirements The date the order needs to be completed by The total value of the order with any payment terms The purchase order number (4)
- (5)

- (6) A link to the Councils standard terms and conditions (unless different terms and conditions apply in which case the Purchase Order must specify: (a) that the Council's standard terms and conditions do not apply to the particular purchase; and (b) the terms and conditions which do apply to the particular purchase)
- 23.2 Any procurement over £50,000 must be completed by a formal contract document (which is usually drafted by procurement and completed by the legal department) and must contain:-
  - a description of the services, works or goods to be supplied;
  - price and payment terms;
  - commencement and completion dates including the provision of liquidated damages if appropriate
  - delivery date, if appropriate;
  - appropriate insurance generally including £10 million cover in respect of public liability, £500,000 cover for professional indemnity liability (where relevant) and employers liability insurance, if applicable, in accordance with the legal requirement. The relevant officer may decide to undertake a risk assessment of the project which may result in the level of insurance increasing or decreasing in accordance with the risks identified
- 23.3 In addition, the following controls should be present:-
  - the contract between the Contractor and the Council must be in writing;
  - the contract must be signed by authorised signatory(ies) of the Contractor and the Council and be executed as a deed under seal if its value is £100,000 or over.
  - A contract which may be executed by signing only, in accordance with these Contract Procedure Rules, may be signed with wet and/or electronic signature(s) on behalf of the parties to the contract and, on behalf of the Council may be signed by the relevant Assistant Director who shall notify the Legal Services Manager of the signing of the Contract and the Legal Services Manager shall ensure that details of the Contract are entered into the Signing Register.
  - In circumstances where a contract is being signed electronically by/on behalf of a Contractor, the Contractor shall, at the same time as providing the Council with the electronically signed contract, provide the Council with a separate statement (signed by the person(s) who has/have signed the contract) certifying

that:

- the person(s) signing the contract has/ve authority to do so;
- person(s) signing the contract intend/s to authenticate the contract; and

- and all formalities and legal requirements relating to execution of the contract are satisfied.
- 23.4 Where a contract or other legal document is required to be executed as a deed the Contractor/other party(ies) may execute the contract electronically provided that the Contractor/other party(ies) shall each do so by signature of two (2) authorised signatories and shall provide to the Council, at the same time as providing the electronically executed deed to the Council, a separate statement certifying that:
  - the person(s) executing the contract on behalf of the Contractor/other party(ies) has/ve authority to do so;
  - the person(s) executing the contract on behalf of the Contractor/other party(ies) intend/s to authenticate the contract; and
  - any and all formalities and legal requirements relating to execution of the contract are satisfied.
- 23.5 For all contracts over the Threshold a report in accordance with Regulation 84 of PCR2015 must be completed.
- 24. Notification to bidders
  - 24.1 The successful Contractor should be notified promptly in writing, through the E- Procurement Portal that they have been selected to carry out the contract. It should be confirmed with the Contractor that they are available to commence the contract and that they will undertake the work to the terms and conditions of their tender.
  - 24.2 Unsuccessful contractors should be informed, in writing that they have not been selected to carry out the contract at the same time as the successful Contractor.
  - 24.3 In the event that the selected Contractor does not confirm that they are still available to carry out the work to the terms and conditions of the tender then the contract can be offered to the second best tenderer unless the Procurement is subject to the regulated part of the PCR2015 when the project must be re-advertised
  - 24.4 In the event of a potential contractor making a written request for information regarding any contract decision, the appropriate officer must provide a written response detailing the reasons for such decision within 15 days of the receipt of the potential contractor's request (or within 3 days if the procurement is subject to the PCR2015).
- 25. Variation to Contract
  - 25.1 Any variation to contract for a contract valued above the Threshold can only be varied if the variation is in accordance with Section 72 (Modification of Contracts during their term) of PCR2015

- 25.2 The authority to accept a variation to contract is dependent upon the value of the change (calculated as the estimated value of the change for the remainder of the contract term):
  - Up to £49,999 Assistant Director

- Between £50,000 and £99,999 –Director / Chief Executive
- £100,000 up to £1,000,000 Executive Member (by use of an Executive Member Decision Notice)
- Over £1,000,000 Cabinet
- 25.3 The terms of the variation must be in writing and stored with the original contract.
- 26 Extension of Contract
  - 26.1 An extension to a contract can only be made if there is provision within the existing contract. The decision to extend the contract is dependent upon the value of the extension and shall be agreed at the following level:
    - Up to £49,999 Assistant Director
    - Between £50,000 and £99,999 –Director / Chief Executive
    - £100,000 up to £1,000,000 Executive Member (by use of an Executive Member Decision Notice)
    - Over £1,000,000 Cabinet
  - 26.2 The terms of the extension must be in writing and stored with the original contract.
  - 27 Assignment and Novation of Contracts
    - 27.1 Assignment or Novation of a contract can only be made if there is provision in the contract to allow this to happen. Any Assignment or Novation must be agreed by the relevant Director or Chief Executive and checks should be made as to the status of the new contractual party to ensure it meets all the original selection criteria and is able to perform the contract. The assignment or novation shall not affect the performance of the contract in any way to the detriment of the Council. shall be agreed at the following level:
    - 27.2
- Up to £49,999 Assistant Director
- Between £50,000 and £99,999 Director / Chief Executive
- £100,000 up to £1,000,000 Executive Member (by use of an Executive Member Decision Notice)
- Over £1,000,000 Cabinet
- <del>27.1</del>
- 27.227.3 The terms of the assignment or novation must be in writing and stored with the original contract.
- 27.327.4 If the remaining value of a contract which is to be assigned or novated is above the Threshold, the Procurement Manager must be consulted before authority is given to assign/novate the contract to a new Contractor.

- 28. Nominated Sub Contractors and Suppliers
  - 28.1 Where a sub-contractor or supplier is to be nominated to a main contractor the appropriate officer must invite quotations or tenders in accordance with these Contract Procedure Rules (for the appointment of this subcontractor) and authorise the letting of the sub-contract between the sub-contractor or supplier and main Contractor.
  - 28.2 The sub-contractor or supplier must send with their quote or tender an undertaking to work for the main contractor and to indemnify the main contractor for the sub- contracted works or materials and provide a collateral warranty in the Council's favour.

- 29. Outside Consultants
  - 29.1 External consultants employed to supervise or to be otherwise involved with the operation of contracts must follow any provision of these Contract Procedural Rules which are relevant to their appointed duties. Their contract for services must stipulate this requirement.
- 30. Bribery and Fraud
  - 30.1 Services shall include fraud risks and mitigation measures on their operational risk register, where it is identified potential contractors are considered by the Council to be at high risk from benefit fraud, abuse or misuse in connection with the potential contractor's business and/or its employees, sub-contractors or agents. Any high risks, or material changes in risk, shall be reported to the council's Section 151 Officer.
  - 30.2 The current statutory provisions on bribery and fraud are contained in the Bribery Act 2010 ('the Bribery Act') and the Fraud Act 2006 ('the Fraud Act').
  - 30.3 The offences contained in the Bribery Act carry criminal penalties for individuals and organisations. For individuals, a maximum prison sentence of ten years and/or an unlimited fine can be imposed; for companies, an unlimited fine can be imposed.
  - 30.4 The Council, its employees and contractors/bidders are covered by both the Fraud Act and the Bribery Act. The council's policies in relation to these acts can be found using the following links:
    - Fraud and Corruption: <u>Anti-fraud and Corruption Policy Statement</u> and <u>Strategy (welhat.gov.uk)</u>
    - Bribery: <u>Anti-Bribery Policy (welhat.gov.uk)</u>
  - 30.5 All contracts over £50,000 in value must contain a relevant Anti-Bribery Clause.
  - 30.6 Officers should be alert to indicators of potential bribery in procurement which may include:
    - Unjustified and unexplained favourable treatment of a particular supplier from a particular contracting employee over a period of time, including number or amount of contracts awarded to a given firm or supplier
    - Unjustified high prices and important price increases
    - Low quality and late delivery acceptance by procurement official
    - Unusually high volume of purchases to a single source
    - Unusually high volume of purchases approved by a single purchaser
    - Unnecessary or inappropriate purchases
    - Recurrent and systematic rejection of firms who ultimately act as subcontractors
    - official accepting inappropriate gifts or entertainment

- Close relationship (including social) between the official and the vendor
- Unexplained sudden increase in wealth of the procurement official
- Supplier has a reputation of paying bribes
- Commercial contracts different from the supplier's core business
- Intermediary charges high commission, claims special influence on buyer
- Unnecessary middleman involved in contacts or purchases

- High risk sectors or countries
- official has undisclosed outside business
- Procurement official declining promotions to other non-procurement position
- Procurement official acting beyond or below normal scope of duties in awarding or administering contracts
- Long and unexplained delays between announcement of the winning bidder and the signing of the contact (this may be an indication of the negotiation of the bribe)
- Frequent open or restrictive calls for tender that are inconclusive, ending in
- negotiated procedures

Any concerns should be discussed with the Procurement Manager, Monitoring Officer or Section 151 Officer.

- 31. Alternative Procedures in Prescribed Circumstances
  - 31.1It is acknowledged that the market place does not always allow the procedures which are set out in these Contract Procedure Rules to be followed.
  - 31.2Contracts can also be entered into by an appropriate officer in the following circumstances (subject to compliance at all times with the PCR2015):
  - (a) For the supply of goods or services where there is only one supplier and no acceptable alternative, following consultation with the Procurement Manager.
  - (b) Instruction of legal counsel/barristers Where it is in the best interests of the Council to directly instruct a particular legal counsel/barrister because they are one of only a few suppliers who have expertise or specialist knowledge or substantial experience or skills in a relevant area.
  - (c) Where there is an urgent Health and Safety requirement, subject to the prior approval of the Council's Risk and Resilience Manager.
  - (d) By the Chief Executive certifying that there is extreme urgency, after consulting the Leader of the Council and relevant Cabinet portfolio holder. The reasons for extreme urgency must be recorded in writing and placed on the contract file
  - (e) For loans arrangements.
  - (f) Where the Cabinet agrees a report from a Director or Chief Executive detailing a case where it is to the advantage of the Council that these rules should be waived.
  - (g) The Chief Executive also has the authority to enter into a contract up to £50,000 without competition where they consider that this is in the best interests of the Council.

#### OFFICER EMPLOYMENT PROCEDURE RULES

#### 1. <u>RECRUITMENT AND APPOINTMENT</u>

#### 1.1 <u>Declarations</u>

(a) The Council will include a statement in application forms for the employment of Officers requiring any candidate for appointment as an Officer to state in writing whether they are related to, or have a professional or personal connection with, a Councillor or Senior Officer of the Council.

"Related" means:

- (i) husband or wife or partner;
- (ii) parent or child (natural or adoptive);
- (iii) grandparent or grandchild (natural or adoptive);
- (iv) brother or sister;
- (v) uncle or aunt
- (vi) nephew or niece;
- (vii) in-laws

or if any of these relationships are known to apply to the partner of the candidate.

"Senior Officer" means any Council Officer on Scale J or above.

(b) No candidate so related or connected to a Councillor or a Senior Officer will be appointed without the authority of the relevant Director, or an Officer nominated by him/her.

#### 1.2 <u>Seeking support for appointment</u>

The Council will disqualify any applicant who fails to disclose such a relationship or connection referred to in Rule 1.1. An applicant will also be disqualified if there is any attempt to improperly influence the recruitment and selection process. The content of this paragraph will be included in the application forms for the employment of Officers.

#### 2. <u>RECRUITMENT OF OFFICERS</u>

- 2.1 The recruitment of Officers will follow the procedures established for the recruitment process as amended from time to time.
- 2.2 No Officer or Member shall be involved in the recruitment process without first having been trained in the appropriate procedures.

#### 3. <u>APPOINTMENT OF HEAD OF PAID SERVICE</u>

- 3.1 The Council will approve the appointment of the Head of Paid Service following the recommendation of such an appointment by a committee of the Council. That Committee must include at least one Member of the Cabinet.
- 3.2 Before an offer of appointment as the Head of Paid Service is made the Human Resources Manager must notify every Cabinet Member of:-
  - (a) the name of the person to whom the Council wishes to make the offer;
  - (b) any other particulars relevant to the appointment; and
  - (c) the period within which any objection to the making of the offer is to be made by the Leader on behalf of the Cabinet to the Human Resources Manager.
- 3.3 An offer of appointment can be made if:-
  - (a) the Leader has within the period referred to in 3.2 (c) above stated that there is no Cabinet objection to the appointment; or
  - (b) no objection from the Leader has been received within the period referred to in 3.2 (c); or
  - (c) the appointing body is satisfied that any objections received from the Leader within the period referred to in 3.2 (c) are not material or are not well founded.

#### 4. <u>APPOINTMENT OF DIRECTORS</u>

- 4.1 Where the Council proposes to appoint a Director, it shall:-
  - (a) draw up a statement specifying the duties of the Officer concerned and any qualifications or qualities to be sought in the person to be appointed;
  - (b) make arrangements for the post to be advertised in such a way as is likely to bring it to the attention of persons who are qualified to apply for it;
  - (c) make arrangement for a copy of the statement mentioned in paragraph(a) to be sent to any person on request;
  - (d) where a post has been advertised in accordance with paragraphs (a) (c) above, interview all qualified applicants for the post, or select a short list of such qualified applicants and interview those included on the short list;
  - (e) where no qualified person has applied, the Council shall make further arrangements for advertisement in accordance with paragraphs(a) (c) above; and

- (f) the Chief Executive will appoint Directors. That <u>Committee panel</u> must include at least one Member of the Cabinet.
- 4.2 Before an offer of appointment as a Director is made the Chief Executive must notify every Cabinet Member of:-
  - (a) the name of the person to whom the Council wishes to make the offer;
  - (b) any other particulars relevant to the appointment; and
  - (c) the period within which any objection to the making of the offer is to be made by the Leader on behalf of the Cabinet to the Chief Executive.
- 4.3 An offer of appointment can be made if:-
  - (a) the Leader has within the period referred to in 4.2 (c) above stated that there is no Cabinet objection to the appointment; or
  - (b) no objection from the Leader has been received within the period referred to in 4.2 (c); or
  - (c) the Chief Executive is satisfied that any objections received from the Leader within the period referred to in 4.2 (c) are not material or are not well founded.
- 4.4 "Directors and the Monitoring Officer" are all those Officers who report to the Chief Executive.
- 5. <u>OTHER APPOINTMENTS</u>
- 5.1 Officers below Director

Appointment of Officers below a Director (other than assistants to political groups) is the responsibility of the Head of Paid Service or his/her nominee, and will not be made by Councillors. However, the statutory designations of Monitoring Officer and Chief Finance Officer (Statutory Officers) must be approved by the Council on the recommendation of the Head of Paid Service.

- 5.2 Political assistants to political groups
  - (a) There should be no appointment of a political assistant to a political group until the Council has allocated a post to each of the groups (not exceeding three in total) which qualify for one. A political group qualifies for a political assistant if:-
    - (i) the Membership of that group comprises at least one-tenth of the Membership of the Council;
    - (ii) the number of the other groups (if any) which are larger than the group does not exceed two; and

- (iii) where the number of the other groups which are the same size as or larger than that group exceeds two, the Council have determined that that group should be a group to which a post is allocated; or
- (iv) where only one group has a Membership that comprises one-tenth or more of the Membership of the Council the group qualifying for a post shall be that group and one other group which shall be the one with the next largest Membership or, in a case in which there is more than one group with the next largest Membership, such one of those groups as may be determined by the Council.
- (b) An appointment of a political assistant to a political group shall be made in accordance with the wishes of that group.
- (c) There shall be no allocation of a political assistant to a political group which does not qualify for one under paragraph (a) above.
- (d) No more than one political assistant may be allocated to any one political group.

#### 6. <u>DISCIPLINARY ACTION</u>

- 6.1 Any Officer of the Council who is designated as the Head of Paid Service, or Chief Finance Officer or Monitoring Officer (a relevant officer) may not be dismissed unless the following procedure has been complied with:
- 6.2 At least 20 days before the Council Meeting which will consider whether or not to consider a proposal to dismiss a relevant officer, the Council must:
  - Appoint a Committee for the purposes of advising it on matters relating to the dismissal of relevant officers of the Council.
  - Appoint to that Committee at least two Independent Persons in accordance with paragraph 5 of Schedule 3 to the Local Authorities (Standing Orders) (England) Regulations 2001 (as amended).
- 6.3 Any remuneration, allowances or fees paid by the Council to an Independent Person appointed to the Panel shall not exceed the level of remuneration, allowances or fees payable at the time in question to that Independent Person in respect of their role under the Localism Act 2011.
- 6.4 Before the taking of a vote on whether or not to approve such a dismissal, the Council must take into account, in particular:
  - Any advice, views or recommendations of the Committee;
  - The conclusions of any investigation into the proposed dismissal; and
  - Any representations from the relevant officer.
- 6.5 In order to facilitate the above procedure the Head of Paid Service, Monitoring Officer or Chief Finance Officer may be suspended for the purpose of

investigating the alleged misconduct and any such suspension shall be on full pay.

- 6.6 Subject to the Procedures on Statutory Officers, Councillors will not be involved in the disciplinary action against, or dismissal of, any Officer below Directors except where such involvement is necessary for any investigation or inquiry into alleged misconduct, though the Council's disciplinary, capability and related procedures, as adopted from time to time may allow a right of appeal to members in respect of disciplinary action and dismissals.
- 6.7 Subject to the Procedures on Statutory Officers, Councillors will not be involved in the dismissal of any Officer below Directors except where such involvement is necessary for any investigation or inquiry into alleged misconduct, though the Council's disciplinary, capability and related procedures, as adopted from time to time may allow a right of appeal to Members in respect of dismissals.

#### **Local Government Association**

#### Model Councillor Code of Conduct 2020

#### Joint statement

The role of <u>C</u>eouncillor across all tiers of local government is a vital part of our country's system of democracy. It is important that as <u>C</u>eouncillors we can be held accountable and all adopt the behaviours and responsibilities associated with the role. Our conduct as an individual <u>C</u>eouncillor affects the reputation of all <u>C</u>eouncillors. We want the role of <u>eC</u>ouncillor to be one that people aspire to. We also want individuals from a range of backgrounds and circumstances to be putting themselves forward to become councillors.

As <u>c</u>ouncillors, we represent local residents, work to develop better services and deliver local change. The public have high expectations of us and entrust us to represent our local area; taking decisions fairly, openly, and transparently. We have both an individual and collective responsibility to meet these expectations by maintaining high standards and demonstrating good conduct, and by challenging behaviour which falls below expectations.

Importantly, we should be able to undertake our role as a <u>C</u>eouncillor without being intimidated, abused, bullied or threatened by anyone, including the general public.

This Code has been designed to protect our democratic role, encourage good conduct and safeguard the public's trust in local government.

As <u>C</u>eouncillors, we will also, in so far as is practicable, act in accordance with the values and behaviours of the Council, as part of the #ONETEAM approach. These are also attached to this Code.

#### Introduction

The Local Government Association (LGA) has developed this Model Councillor Code of Conduct, in association with key partners and after extensive consultation with the sector, as part of its work on supporting all tiers of local government to continue to aspire to high standards of leadership and performance. It is a template for councils to adopt in whole and/or with local amendments.

All councils are required to have a local Councillor Code of Conduct.

The LGA will undertake an annual review of this Code to ensure it continues to be fit for-purpose, incorporating advances in technology, social media and changes in legislation. The LGA can also offer support, training and mediation to councils and e<u>C</u>ouncillors on the application of the Code and the National Association of Local Councils (NALC) and the county associations of local councils can offer advice and support to town and parish councils.

#### Definitions

For the purposes of this Code of Conduct, a "<u>C</u>eouncillor" means a member or co-opted member of a local authority or a directly elected mayor. A "co-opted member" is defined in the Localism Act 2011 Section 27(4) as "a person who is not a member of the authority but who

- a) is a member of any committee or sub-committee of the authority, or;
- b) is a member of, and represents the authority on, any joint committee or joint sub-committee of the authority;

and who is entitled to vote on any question that falls to be decided at any meeting of that committee or sub-committee".

For the purposes of this Code of Conduct, "local authority" includes county councils, district councils, London borough councils, parish councils, town councils, fire and rescue authorities, police authorities, joint authorities, economic prosperity boards, combined authorities and National Park authorities.

#### Purpose of the Code of Conduct

The purpose of this Code of Conduct is to assist you, as a <u>C</u>eouncillor, in modelling the behaviour that is expected of you, to provide a personal check and balance, and to set out the type of conduct that could lead to action being taken against you. It is also to protect you, the public, fellow <u>C</u>eouncillors, local authority officers and the reputation of local government. It sets out general principles of conduct expected of all <u>C</u>eouncillors and your specific obligations in relation to standards of conduct. The LGA encourages the use of support, training and mediation prior to action being taken using the Code. The fundamental aim of the Code is to create and maintain public confidence in the role of e<u>C</u>ouncillor and local government.

#### General principles of <u>C</u>eouncillor conduct

Everyone in public office at all levels; all who serve the public or deliver public services, including ministers, civil servants, <u>C</u>eouncillors and local authority officers; should uphold the <u>Seven Principles of Public Life</u>, also known as the Nolan Principles.

Building on these principles, the following general principles have been developed specifically for the role of  $\underline{C}e$ ouncillor.

In accordance with the public trust placed in me, on all occasions:

- I act with integrity and honesty
- I act lawfully
- I treat all persons fairly and with respect; and
- I lead by example and act in a way that secures public confidence in the role of <u>Councillor</u>.

In undertaking my role:

- I impartially exercise my responsibilities in the interests of the local community
- I do not improperly seek to confer an advantage, or disadvantage, on any person
- I avoid conflicts of interest
- I exercise reasonable care and diligence; and
- I ensure that public resources are used prudently in accordance with my local authority's requirements and in the public interest.

#### Application of the Code of Conduct

This Code of Conduct applies to you as soon as you sign your declaration of acceptance of the office of <u>C</u>eouncillor or attend your first meeting as a co-opted member and continues to apply to you until you cease to be a <u>C</u>eouncillor.

This Code of Conduct applies to you when:

- you are acting in your capacity as a <u>C</u>-councillor and/or as a representative of your-<u>the C</u>-council
- you are claiming to act as a <u>eC</u>ouncillor and/or as a representative of <u>your the</u> council
- you are giving the impression that you are acting as a <u>Ceouncillor and/or as a</u> representative of <u>your cthe C</u>ouncil
- you refer publicly to your role as a <u>C</u>eouncillor or use knowledge you could only obtain in your role as a <u>C</u>eouncillor.

The Code applies to all forms of communication and interaction, including:

• at face-to-face meetings

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- at online or telephone meetings
- in written communication
- in verbal communication
- in non-verbal communication
- in electronic and social media communication, posts, statements and comments.

You are also expected to uphold high standards of conduct and show leadership at all times.

Your Monitoring Officer has statutory responsibility for the implementation of the

Code of Conduct, and you are encouraged to seek advice from your Monitoring Officer on any matters that may relate to the Code of Conduct. Town and parish <u>C</u>eouncillors are encouraged to seek advice from their Clerk, who may refer matters to the Monitoring Officer.

### Standards of **Ceouncillor conduct**

This section sets out your obligations, which are the minimum standards of conduct required of you as a <u>C</u>eouncillor. Should your conduct fall short of these standards, a complaint may be made against you, which may result in action being taken.

Guidance is included to help explain the reasons for the obligations and how they should be followed.

#### **General Conduct**

#### 1. Respect

As a <u>C</u>councillor:

1.1 I treat other <u>C</u>eouncillors and members of the public with respect.

# 1.2 I treat local authoritythe Councils employees, employees and representatives of partner organisations and those volunteering for the local authority with respect and respect the role they play.

Respect means politeness and courtesy in behaviour, speech, and in the written word. Debate and having different views are all part of a healthy democracy. As a <u>Ceouncillor</u>, you can express, challenge, criticise and disagree with views, ideas, opinions and policies in a robust but civil manner. You should not, however, subject individuals, groups of people or organisations to personal attack.

In your contact with the public, you should treat them politely and courteously. Rude and offensive behaviour lowers the public's expectations and confidence in <u>C</u>eouncillors.

In return, you have a right to expect respectful behaviour from the public. If members of the public are being abusive, intimidatory or threatening you are entitled to stop any conversation or interaction in person or online and report them to the local authority, the relevant social media provider or the police. This also applies to fellow eCouncillors, where action could then be taken under the Councillor Code of Conduct, and local authority employees, where concerns should be raised in line with the local authority's Ceouncillor-officer protocol.

#### 2. Bullying, harassment and discrimination

#### As a <u>C</u>eouncillor:

- 2.1 I do not bully any person.
- 2.2 I do not harass any person.

## 2.3 I promote equalities and do not discriminate unlawfully against any person.

The Advisory, Conciliation and Arbitration Service (ACAS) characterises bullying as offensive, intimidating, malicious or insulting behaviour, an abuse or misuse of power

through means that undermine, humiliate, denigrate or injure the recipient. Bullying might be a regular pattern of behaviour or a one-off incident, happen face-to-face, on social media, in emails or phone calls, happen in the workplace or at work social events and may not always be obvious or noticed by others.

The Protection from Harassment Act 1997 defines harassment as conduct that causes alarm or distress or puts people in fear of violence and must involve such conduct on at least two occasions. It can include repeated attempts to impose unwanted communications and contact upon a person in a manner that could be expected to cause distress or fear in any reasonable person.

Unlawful discrimination is where someone is treated unfairly because of a protected characteristic. Protected characteristics are specific aspects of a person's identity defined by the Equality Act 2010. They are age, disability, gender reassignment, marriage and civil partnership, pregnancy and maternity, race, religion or belief, sex and sexual orientation.

The Equality Act 2010 places specific duties on local authorities. Councillors have a central role to play in ensuring that equality issues are integral to the local authority's performance and strategic aims, and that there is a strong vision and public commitment to equality across public services.

#### 3. Impartiality of officers of the <u>C</u>ouncil

#### As a **<u>C</u>eouncillor**:

## 3.1 I do not compromise, or attempt to compromise, the impartiality of anyone who works for, or on behalf of, the local authority<u>Council</u>.

Officers work for the local authority<u>Council</u> as a whole and must be politically neutral (unless they are political assistants). They should not be coerced or persuaded to act in a way that would undermine their neutrality. You can question officers in order to understand, for example, their reasons for proposing to act in a particular way, or the content of a report that they have written. However, you must not try and force them to act differently, change their advice, or alter the content of that report, if doing so would prejudice their professional integrity.

#### 4. Confidentiality and access to information

#### As a **<u>C</u>**councillor:

- 4.1 I do not disclose information:
  - a. given to me in confidence by anyone
  - b. acquired by me which I believe, or ought reasonably to be aware, is of a confidential nature, unless
    - i. I have received the consent of a person authorised to give it;
    - ii. I am required by law to do so;

- iii. the disclosure is made to a third party for the purpose of obtaining professional legal advice provided that the third party agrees not to disclose the information to any other person; or
- iv. the disclosure is:
  - 1. reasonable and in the public interest; and
  - 2. made in good faith and in compliance with the reasonable requirements of the local authoritythe Council; and
  - 3. I have consulted the Monitoring Officer prior to its release.
- 4.2 I do not improperly use knowledge gained solely as a result of my role as a <u>C</u>eouncillor for the advancement of myself, my friends, my family members, my employer or my business interests.

### 4.3 I do not prevent anyone from getting information that they are entitled to by law.

Local authorities The Council must work openly and transparently, and their proceedings and printed materials are open to the public, except in certain legally defined circumstances. You should work on this basis, but there will be times when it is required by law that discussions, documents and other information relating to or held by the local authority must be treated in a confidential manner. Examples include personal data relating to individuals or information relating to ongoing negotiations.

#### 5. Disrepute

#### As a <u>C</u>eouncillor:

#### 5.1 I do not bring my role or local authority<u>the Council</u> into disrepute.

As a <u>C</u>eouncillor, you are trusted to make decisions on behalf of your community and your actions and behaviour are subject to greater scrutiny than that of ordinary members of the public. You should be aware that your actions might have an adverse impact on you, other <u>C</u>eouncillors and/or your local authority and may lower the public's confidence in your or your local authority's ability to discharge your/it's functions. For example, behaviour that is considered dishonest and/or deceitful can bring your local authority into disrepute.

You are able to hold the local authority and fellow <u>C</u>eouncillors to account and are able to constructively challenge and express concern about decisions and processes undertaken by the council whilst continuing to adhere to other aspects of this Code of Conduct.

#### 6. Use of position

#### As a **<u>e</u>C**ouncillor:

6.1 I do not use, or attempt to use, my position improperly to the advantage or disadvantage of myself or anyone else.

Revised March 2021 Your position as a member of the local authority provides you with certain opportunities, responsibilities and privileges, and you make choices all the time that will impact others. However, you should not take advantage of these opportunities to further your own or others' private interests or to disadvantage anyone unfairly.

### 7. Use of local authority resources and facilities

As a <u>C</u>eouncillor:

- 7.1 I do not misuse <u>C</u>eouncil resources.
- 7.2 I will, when using the resources of the <u>local Council</u> or authorising their use by others:
  - a. act in accordance with the local authority's requirements; and
  - b. ensure that such resources are not used for political purposes unless that use could reasonably be regarded as likely to facilitate, or be conducive to, the discharge of the functions of the local authority or of the office to which I have been elected or appointed.

You may be provided with resources and facilities by the local authority to assist you in carrying out your duties as a <u>C</u>eouncillor.

Examples include:

- office support
- stationery
- equipment such as phones, and computers
- transport
- access and use of local authority buildings and rooms.

These are given to you to help you carry out your role as a  $\underline{cC}$  ouncillor more effectively and are not to be used for business or personal gain. They should be used in accordance with the purpose for which they have been provided and the local authority's own policies regarding their use.

#### 8. Complying with the Code of Conduct

#### As a <u>C</u>councillor:

- 8.1 I undertake Code of Conduct training provided by my local authority.
- 8.2 I cooperate with any Code of Conduct investigation and/or determination.

8.3 I do not intimidate or attempt to intimidate any person who is likely to be involved with the administration of any investigation or proceedings.

#### 8.4 I comply with any sanction imposed on me following a finding that I have breached the Code of Conduct.

It is extremely important for you as a <u>eC</u>ouncillor to demonstrate high standards, for you to have your actions open to scrutiny and for you not to undermine public trust in the local authority or its governance. If you do not understand or are concerned about the local authority's processes in handling a complaint you should raise this with your Monitoring Officer.

#### Protecting your reputation and the reputation of the local authority

#### 9. Interests

#### As a cCouncillor:

#### 9.1 I register and declare my interests.

You need to register your interests so that the public, local authority employees and fellow <u>C</u>eouncillors know which of your interests might give rise to a conflict of interest. The register is a public document that can be consulted when (or before) an issue arises. The register also protects you by allowing you to demonstrate openness and a willingness to be held accountable. You are personally responsible for deciding whether or not you should declare an interest in a meeting, but it can be helpful for you to know early on if others think that a potential conflict might arise. It is also important that the public know about any interest that might have to be declared by you or other <u>C</u>eouncillors when making or taking part in decisions, so that decision making is seen by the public as open and honest. This helps to ensure that public confidence in the integrity of local governance is maintained.

You should note that failure to register or declare a disclosable pecuniary (i.e. financial) interest is a criminal offence under the Localism Act 2011.

Appendix B sets out the detailed provisions on registering and declaring interests. If in doubt, you should always seek advice from your Monitoring Officer.

#### 10. Gifts and hospitality

#### As a <u>C</u>eouncillor:

- 10.1 I do not accept gifts or hospitality, irrespective of estimated value, which could give rise to real or substantive personal gain or a reasonable suspicion of influence on my part to show favour from persons seeking to acquire, develop or do business with the local authority or from persons who may apply to the local authority for any permission, licence or other significant advantage.
- 10.2 I register with the Monitoring Officer any gift or hospitality with an estimated value of at least £50 within 28 days of its receipt.

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# 10.3 I register with the Monitoring Officer any significant gift or hospitality that I have been offered but have refused to accept.

In order to protect your position and the reputation of the <u>local authorityCouncil</u>, you should exercise caution in accepting any gifts or hospitality which are (or which you reasonably believe to be) offered to you because you are a <u>C</u>eouncillor. The presumption should always be not to accept significant gifts or hospitality. However, there may be times when such a refusal may be difficult if it is seen as rudeness in which case you could accept it but must ensure it is publicly registered. However, you do not need to register gifts and hospitality which are not related to your role as a <u>C</u>eouncillor, such as Christmas gifts from your friends and family. It is also important to note that it is appropriate to accept normal expenses and hospitality associated with your duties as a <u>C</u>eouncillor. If you are unsure, do contact your Monitoring Officer for guidance.

#### 11. SOCIAL MEDIA PROTOCOLS

11.1 You must have due regard to any council social media protocols that apply and are relevant to you.

#### Appendix A – The Seven Principles of Public Life

The principles are:

#### **Selflessness**

Holders of public office should act solely in terms of the public interest.

#### Integrity

Holders of public office must avoid placing themselves under any obligation to people or organisations that might try inappropriately to influence them in their work. They should not act or take decisions in order to gain financial or other material benefits for themselves, their family, or their friends. They must declare and resolve any interests and relationships.

#### **Objectivity**

Holders of public office must act and take decisions impartially, fairly and on merit, using the best evidence and without discrimination or bias.

#### **Accountability**

Holders of public office are accountable to the public for their decisions and actions and must submit themselves to the scrutiny necessary to ensure this.

#### **Openness**

Holders of public office should act and take decisions in an open and transparent manner. Information should not be withheld from the public unless there are clear and lawful reasons for so doing.

#### Honesty

Holders of public office should be truthful.

#### **Leadership**

Holders of public office should exhibit these principles in their own behaviour. They should actively promote and robustly support the principles and be willing to challenge poor behaviour wherever it occurs.

#### Appendix B

#### **Registering interests**

- Within 28 days of this Code of Conduct being adopted by the local authority or your election or appointment to office (where that is later) you must register with the Monitoring Officer the interests which fall within the categories set out in Table 1 (Disclosable Pecuniary Interests) and Table 2 (Other Registerable Interests). Disclosable Pecuniary Interests means issues relating to money and finances.
- 2. You must ensure that your register of interests is kept up-to-date and within 28 days of becoming aware of any new interest, or of any change to a registered interest, notify the Monitoring Officer.
- 3. A 'sensitive interest' is as an interest which, if disclosed, could lead to the <u>cC</u>ouncillor/<u>member</u> or co-opted member, or a person connected with the <u>member</u> <u>Councillor</u> or co-opted member, being subject to violence or intimidation.
- 4. Where you have a 'sensitive interest' you must notify the Monitoring Officer with the reasons why you believe it is a sensitive interest. If the Monitoring Officer agrees they will withhold the interest from the public register.

#### **Declaring interests**

- 5. Where a matter arises at a meeting which directly relates one of your Disclosable Pecuniary Interests, you must declare the interest, not participate in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest, just that you have an interest.
- 6. Where a matter arises at a meeting which directly relates to one of your Other Registerable Interests, you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', again you do not have to declare the nature of the interest.
- 7. Where a matter arises at a meeting which *directly relates* to your financial interest or well-being (and is not a Disclosable Pecuniary Interest) or a financial interest or well-being of a relative or close associate, you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you

have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.

- 8. Where a matter arises at a meeting which affects
  - a. your own financial interest or well-being;
  - b. a financial interest or well-being of a friend, relative, close associate; or
  - c. a body included in those you need to declare under Disclosable Pecuniary Interests, you must disclose the interest.
- 9. Where the matter affects the financial interest or well-being:
  - a. to a greater extent than it affects the financial interests of the majority of inhabitants of the ward affected by the decision and;
  - b. a reasonable member of the public knowing all the facts would believe that it would affect your view of the wider public interest

you must declare the interest. You may speak on the matter only if members of the public are also allowed to speak at the meeting but otherwise must not take part in any discussion or vote on the matter and must not remain in the room unless you have been granted a dispensation. If it is a 'sensitive interest', you do not have to declare the nature of the interest.

#### Table 1: Disclosable Pecuniary Interests

This table sets out the explanation of Disclosable Pecuniary Interests as set out in the <u>Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012Relevant</u> <u>Authorities (Disclosable Pecuniary Interests) Regulations 2012</u>.

Subject	Description
Employment, office, trade, profession or vocation	
Sponsorship	Any payment or provision of any other financial benefit (other than from the council) made to the ecouncillor during the previous 12-month period for expenses incurred by him/her in carrying out his/her duties as a ceouncillor, or towards his/her election expenses.
	This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992.
Contracts	Any contract made between the <u>Ceouncillor</u> or his/her spouse or civil partner or the person with whom the <u>Ceouncillor</u> is living as if they were spouses/civil partners (or a firm in which such person is a partner, or an incorporated body of which such person is a

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	director* or a body that such person has a beneficial interest in the securities of $*$ _) and the council —		
	(a) under which goods or services are to be provided or works are to be executed; and which has not been fully discharged.		
Land and Property	Any beneficial interest in land which is within the area of the council.		
	'Land' excludes an easement, servitude, interest or right in or over land which does not give the <u>C</u> eouncillor or his/her spouse or civil partner or the person with whom the <u>C</u> eouncillor is living as if they were spouses/ civil partners (alone or jointly with another) a right to occupy or to receive income.		
Licences	Any licence (alone or jointly with others) to occupy land in the area of the council for a month or longer		
Corporate tenancies	Any tenancy where (to the		
	<u>Councillor's knowledge</u>		
	(a) the landlord is the council; and (b) the tenant is a body that the <u>C</u> eouncillor, or his/her spouse or civil partner or the person with whom the <u>C</u> eouncillor is living as if they were spouses/ civil partners is a partner of or a director* of or has a beneficial interest in the securities* of.		
Securities	Any beneficial interest in securities* of a body where—		
	(a) that body (to the <u>Ce</u> ouncillor's knowledge) has a place of business or land in the area of the council; and		
	(b) either—		
	(i) the total nominal value of the securities* exceeds £25,000 or one hundredth of the total issued share		
	capital of that body; or		
	if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which the <u>C</u> eouncillor, or his/ her spouse or civil partner or the person with whom the <u>C</u> eouncillor is living as if they were spouses/civil partners has a beneficial interest exceeds one hundredth of the total issued share capital of that class.		

\* 'director' includes a member of the committee of management of an industrial and provident society.

\* \*\* 'securities' means shares, debentures, debenture stock, loan stock, bonds, units of a collective investment scheme within the meaning of the Financial Services and Markets Act 2000 and other securities of any description, other than money deposited with a building society.

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## Table 2: Other Registerable Interests

Any Body of which you are a member or in a position of general control or management and to which you are appointed or nominated by the council;		
Any Body -	(a) exercising functions of a public nature;	
	(b) directed to charitable purposes; or	
	(c) one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)	
of which you are a member or in a position of general control or management.		

#### Appendix C – the Committee on Standards in Public Life

The LGA has undertaken this review whilst the Government continues to consider the recommendations made by the Committee on Standards in Public Life in their report on Local Government Ethical Standards. If the Government chooses to implement any of the recommendations, this could require a change to this Code.

The recommendations cover:

- Recommendations for changes to the Localism Act 2011 to clarify in law when the Code of Conduct applies
- The introduction of sanctions
- An appeals process through the Local Government Ombudsman
- Changes to the Relevant Authorities (Disclosable Pecuniary Interests) Regulations 2012
- Updates to the Local Government Transparency Code
- Changes to the role and responsibilities of the Independent Person
- That the criminal offences in the Localism Act 2011 relating to Disclosable Pecuniary Interests should be abolished

The Local Government Ethical Standards report also includes Best Practice recommendations. These are:

Best practice 1: Local authorities should include prohibitions on bullying and harassment in codes of conduct. These should include a definition of bullying and harassment, supplemented with a list of examples of the sort of behaviour covered by such a definition.

Best practice 2: Councils should include provisions in their code of conduct requiring councillors to comply with any formal standards investigation and prohibiting trivial or malicious allegations by councillors.

- Best practice 3: Principal authorities should review their code of conduct each year and regularly seek, where possible, the views of the public, community organisations and neighbouring authorities.
- Best practice 4: An authority's code should be readily accessible to both councillors and the public, in a prominent position on a council's website and available in council premises.
- Best practice 5: Local authorities should update their gifts and hospitality register at least once per quarter, and publish it in an accessible format, such as CSV.

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- Best practice 6: Councils should publish a clear and straightforward public interest test against which allegations are filtered.
- Best practice 7: Local authorities should have access to at least two Independent Persons.
- Best practice 8: An Independent Person should be consulted as to whether to undertake a formal investigation on an allegation, and should be given the option to review and comment on allegations which the responsible officer is minded to dismiss as being without merit, vexatious, or trivial.
- Best practice 9: Where a local authority makes a decision on an allegation of misconduct following a formal investigation, a decision notice should be published as soon as possible on its website, including a brief statement of facts, the provisions of the code engaged by the allegations, the view of the Independent Person, the reasoning of the decision-maker, and any sanction applied.
- Best practice 10: A local authority should have straightforward and accessible guidance on its website on how to make a complaint under the code of conduct, the process for handling complaints, and estimated timescales for investigations and outcomes.
- Best practice 11: Formal standards complaints about the conduct of a parish councillor towards a clerk should be made by the chair or by the parish council as a whole, rather than the clerk in all but exceptional circumstances.
- Best practice 12: Monitoring Officers' roles should include providing advice, support and management of investigations and adjudications on alleged breaches to parish councils within the remit of the principal authority. They should be provided with adequate training, corporate support and resources to undertake this work.
- Best practice 13: A local authority should have procedures in place to address any conflicts of interest when undertaking a standards investigation. Possible steps should include asking the Monitoring Officer from a different authority to undertake the investigation.
- Best practice 14: Councils should report on separate bodies they have set up or which they own as part of their annual governance statement and give a full picture of their relationship with those bodies. Separate bodies created by local authorities should abide by the Nolan principle of openness and publish their board agendas and minutes and annual reports in an accessible place.

Revised March 2021 Best practice 15: Senior officers should meet regularly with political group leaders or group whips to discuss standards issues.

The LGA has committed to reviewing the Code on an annual basis to ensure it is stillfit for purpose.



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## Social Media Protocol

#### 1. Introduction

- 1.1 The Council wishes to encourage members' use of technology and also provide appropriate guidance for members wishing to use social media in their capacity as elected members. 'Social media' means the online tools, messaging services, websites and interactive media that enable users to interact with each other by sharing information, opinions, knowledge and interests.
- 1.2 The purpose of this protocol is to support members' use of social media through the provision of guidance and clarity as to what constitutes acceptable usage to ensure compliance with the Council's legal obligations and the general standards of conduct expected of members. This protocol should therefore be read in conjunction with the Code of Conduct for Members. This is found at https://www.welhat.gov.uk/councillors/code-of-conduct/general-conduct
- 1.3 The use of social media poses some risks to the Council's reputation which need to be managed and this protocol aims to ensure that councillors, and through them the Council, are not exposed to legal risks as a result of social media use and that the reputation of councillors, and through them the Council, is not harmed.

#### 2. Application of the Code of Conduct for Members

- 2.1 This protocol will apply to councillors using social media who are acting in their capacity as a councillor, and in circumstances where a councillor is purporting or perceived to be acting as such. Councillors are bound by the Code of Conduct set out in Section 5a of the Constitution. Of particular emphasis, this includes (but is not limited to) the following:
  - a) Treating others with respect. It is implicit from this that members should not seek to bully, harass or defame anyone via social media
  - b) Complying with equality laws
  - c) Promoting and supporting high standards of conduct
  - d) Not bringing the council into disrepute
  - e) Not disclosing confidential information
- 2.2 The judgment of whether a member is perceived to be acting as a councillor will be made by the Monitoring Officer where required. Councillors should assume that any online activity may be linked to their official role.
- 2.3 For the avoidance of doubt, members should consider keeping their personal and political accounts separate or where this is inconvenient use clear expressions of intent (in the content or profile of the account) such as 'speaking entirely personally' or 'the views expressed here are my personal opinion'

#### 3. Operation of this protocol by Members

- 3.1 Examples of good practice. Members should:
  - a) Undertake any relevant training provided to be competent in the use of social media and specific platforms used (e.g. Facebook, Twitter, LinkedIn, Instagram, YouTube)
  - b) Use secure passwords.
  - c) Make use of robust privacy settings particularly if the content of the site is not meant to be accessed by the press or wider public.
  - d) Never divulge password information to prevent 'hacking' and
  - e) Consider using 'multi-factor authentication which relies on the use of more than one secure device to access an account
  - f) Read the terms of service of any social media site accessed to understand confidentiality/privacy settings.
  - g) Pay attention to privacy settings which can (if not activated) divulge the physical location of a member.
  - h) Be transparent as to their identity when using social media.
  - i) Use social media sparingly and discreetly at meetings, considering the impression this presents to others.
  - j) Treat others with respect and not use social media to attack, insult, abuse, defame or otherwise make, offensive or discriminatory comments about residents, council staff and services, other councillors and/or organisations.
  - k) Set the tone for their online conversations by being polite, accurate and transparent.
  - Consider carefully any posts or images that they wish to place on line giving themselves the opportunity to cross check and alter the content before the 'send' button is pressed. Hasty and rash posts can be ill advised and may have potentially damaging consequences.
  - m) Not leave on their web or social media pages comments made by others which may be equally damaging/defamatory.
  - n) Acknowledge and correct any mistakes and not simply delete them. They should not alter previous posts without indicating that there has been a change.
  - o) Safeguard and promote the welfare of vulnerable adults, children and young people in their online interactions.
  - p) Be aware that social media content *may* be subject to Freedom of Information requests made to public bodies.

- q) Promote equality, not discriminate unlawfully against any person, and treat people with respect, regardless of their sex, race, age, religion, gender, sexual orientation or disability.
- r) Be mindful of people who are attempting to goad members into making a comment. An even-handed, reasonable and proportionate response is always preferable to conflict.
- s) Be cautious in requesting or accepting a Council employee or contractor providing services to the Council as a "friend" on a social networking site where this suggests close personal association.
- t) Take care when 'liking' or 'sharing' the views or comments of others as this could be perceived as an endorsement of the content regardless of the member's intention.
- 3.2 Examples of poor practice. Members must not:
  - a) Share their password with anyone. If members are using shared IT equipment, they should not store their password on the device.
  - b) Bully or harass anyone and not say anything, particularly if it is part of a series of similar comments about a person or on a theme that might be construed as bullying or intimidation.
  - c) Pursue a campaign repeatedly against a person that is likely to cause alarm, harassment or distress.
  - d) Do anything to jeopardise the council's obligations under the Freedom of Information and Data Protection Acts, and should not publish the personal data of individuals unless they have been given their express permission.
  - e) Publish an untrue statement about a person which is damaging to their reputation as they may pursue a libel action against the member. A successful libel claim could result in the award of damages against members. No indemnity from the Council will be available.
  - f) Use images or text from a copyrighted source (for example extracts from publications or photos), without obtaining permission, as this has the potential to breach copyright laws.
  - g) Post malicious or obscene communications.
  - h) Bring the council into disrepute by publishing anything that could reasonably be perceived as reflecting badly upon or lowering the reputation of themselves or the Council.
  - i) Disclose information given to them in confidence by anyone, or information acquired by a member who s/he believes, or ought reasonably to be aware, is of a confidential nature. Members should-not write or report on conversations, meetings or matters that are meant to be confidential or internal to the council such as those held in exempt session or prior to the publication of reports.

j) Engage the council's social media accounts in political conversations, as these accounts are managed by council officers for the benefit of residents and to inform them of services and news. Officers are not able to answer politically motivated questions.

#### 4. Planning, Licensing or other quasi-judicial decision making

- 4.1 Members should not say anything on social media including via emails and texts which suggests that they have made their mind up on an issue that is due to be formally decided. While a member's view on a particular issue may be well known, they need to be able to demonstrate that they:
  - a) have attended appropriate meetings
  - b) were prepared to weigh all the evidence
  - c) were genuinely persuadable to a different view

Members should be mindful of these points in their social media exchanges to guard against the possibility that their decision (and that of the relevant committee) may be later challenged as invalid on grounds of predetermination or bias. If a person has suffered detriment as a result of such an invalid decision, this may subsequently result in a claim against the Council for damages. Such a claim may refer to postings made by members on social media.

#### 5. The Election Period

- 5.1 Members who use social media for campaign purposes in the run up local elections (the 'regulated period') need to acquaint themselves with the rules relating to the declaration and reporting of expenditure relating to social media use (e.g. advertising via websites, YouTube videos). The Electoral Commission provides guidance for candidates and agents on such matters.
- 5.2 Members should also comply with any guidance issued by the Council to all candidates, agents and campaigners regarding the use of social media at elections (e.g. Polling stations, postal vote opening sessions) and other advice regarding how social media should be used to comply with relevant statutory provisions (e.g. Representation of the People Act 1983)

#### 6. Non-compliance with this protocol

- 6.1 Complaints received by the Monitoring Officer about Members' non compliance with this protocol shall be considered in accordance with the Code of Conduct for Members. Non-compliance with this Code may result in a breach of the Code.
- 6.2 Anyone receiving threats, abuse or harassment via their use of social media should report it to the police.

6.3 Other inappropriate content can be reported to the social media site where members should ask for it to be removed.

#### 7. 'One Team' behaviours

7.1 Welwyn Hatfield Council is committed to a culture of 'One Team' i.e.

*'Working together to keep Welwyn Hatfield a great place to live, work and study in a vibrant and growing economy' (Business Plan).* 

- 7.2 Officers (with their technical expertise) and members (with their unique and dynamic links to the community) are critical to the success of 'One Team' aims and objectives.
- 7.3 When using social media, members should wherever possible reflect on and be guided by the **key behaviours** associated with the achievement of 'One Team' success. These 'behaviours' are published in the Council's business plan and many of these behaviours are also found in the 'Nolan Principles' (listed in the members Conduct of Conduct). When applied to members' use of social media these include:
  - a) **Honesty** e.g. being truthful in social media postings and exchanges. This includes the avoidance of initiating or promoting disinformation ('fake news') or concealing one's identity whilst using social media. Members are reminded that they should *'not place themselves in situations where their honesty may be questioned, not behave improperly and....avoid the appearance of such behaviour'* (Nolan Principles).
  - b) Openness e.g. being open about actions and decisions (and that of the Council) and being prepared to give reasons where required albeit in a concise format (e.g. micro blog/ twitter).
  - c) **Transparent** e.g. about decisions and decision-making when commenting on such matters within the bounds of expected (and legally required) levels of confidentiality.
  - d) Respect for the skills, knowledge and abilities of officers even where members disagree with a specific officer recommendation – particularly when commenting on controversial issues. Whilst members may well be candid and direct with their opinions and views, they should avoid the use of inappropriate language and attributing blame to individual officers who are not in a position to respond.
  - e) **Preparedness** e.g. taking time to ensure that opinions expressed and information provided on social media is accurate and demonstrate **humility** when evidence contradicts previously held views (personally or in the community).

- f) Focus on the **positive opportunities** afforded by using social media to provide a dynamic link to the views and concerns of the local community and in so doing:
- g) 'Walk towards problems' and challenges to
- h) Focus on solutions, and work together to gain consensus.
- i) Communicate via appropriate (e.g. local Facebook) user groups to demonstrate an inclusive approach and work on a **'no surprises'** basis with officers, the community and other partners to assess community challenges, present options and advise of decisions.

#### WELWYN HATFIELD COUNCIL

#### LOCAL CODE OF GUIDANCE FOR MEMBERS AND OFFICERS INVOLVED IN PLANNING AND WELWYN GARDEN CITY ESTATE MANAGEMENT MATTERS

#### 1. <u>CONDUCT OF MEMBERS DEALING WITH PLANNING AND WELWYN</u> <u>GARDEN CITY ESTATE MANAGEMENT SCHEME MATTERS</u>

#### **STANDARDS**

Members must have regard to and act in accordance with the standards set out in the Members' Code of Conduct which has been adopted by this Council under the Localism Act 2011.

Of critical relevance to the planning process is:-

- the requirement that a Member must not in his/her official capacity or any other circumstances, use his/her position as a Member improperly to confer on or secure for him/herself or any other person, an advantage or disadvantage
- the requirement for Members when reaching decisions to have regard to any relevant advice provided by an Officer of the Council with statutory responsibilities
- the declaration of relevant interests

To ensure compliance with the required standards of conduct Members involved in planning matters should follow the procedures outlined below.

#### CABINET MEMBERS SERVING ON THE DEVELOPMENT MANAGEMENT COMMITTEE

In order to ensure a full exchange of information between the Cabinet and the Development Management Committee, one Cabinet Member may also be a Member of the Committee (but not as the Chairman or Vice-Chairman).

Any other Cabinet Member may act as a substitute on the Development Management Committee providing all necessary training requirements for planning have been met by that Member. If that Cabinet Member has participated at the Cabinet in relation to a landowning matter or any other matter likely to present a conflict of interest coming before the Development Management Committee, they must declare an interest and not participate nor vote in that matter coming before the Development Management Committee. Alternatively, the Cabinet Member may choose not to participate nor vote in a matter coming before the Cabinet and in so doing, may participate and vote when that matter comes before the Development Management Committee, providing the matter is not likely to present a conflict of interest.

#### DO'S AND DON'TS

- (a) Listen and take account of views, but in so doing should not favour or appear to favour any particular view.
- (b) Not accept gifts and hospitality from people with an interest in a planning proposal.
- (c) Follow the requirements and guidance contained in the Members Code of Conduct (and in any subsequent statutory code) on the declaration of Members' disclosable pecuniary and other interests, if in doubt seeking the advice of the Monitoring Officer BEFORE any meeting of the Development Management Committee or Welwyn Garden City Estate Management Appeals Panel or before the matter is discussed. The decision whether to make any such declaration rests ultimately with the Member.

#### MEMBERS MUST NOTE THAT THERE WILL BE OCCASIONS WHERE THEY LOSE THE RIGHT TO ACT AS A PRIVATE INDIVIDUAL AND SHOULD ASK ANOTHER MEMBER TO REPRESENT THEIR LEGITIMATE PERSONAL AND PRIVATE INTERESTS AS A "CONSTITUENT".

As a general guidance Members should **NOT** participate in the discussion or determination of matters:-

- in which they have a disclosable pecuniary or other interest in the matter and the interest is one which a Member of the public with knowledge of the relevant facts would reasonably regard as so significant that it is likely to prejudice the Member's judgement of the public interest;
- in which they could be seen to be using their position as a Member to secure preferential treatment or advantage or disadvantage for themselves or those with whom they are connected.
- (d) Members must notify the Governance Services Manager of certain financial and other interests for incorporation into the Council's statutory Register of Members' Interests.
- (e) Members must not serve on the Development Management Committee or Welwyn Garden City Estate Management Appeals Panel where substantial property interests, or other interests would prevent a Member from voting on a regular basis.
- (f) Members must play no part in the decision making process in respect of their own planning proposals to the Council or those of persons to whom the Member is acting as agent. This restriction does not prevent Members in seeking to explain and justify their proposal to an Officer in advance of consideration by the Development Management Committee or Welwyn Garden City Estate Management Appeals Panel in the same way as a Member of the public might.

- (g) When being lobbied, Members sitting on the Development Management Committee, Welwyn Garden City Estate Management Appeals Panel or Development Consultation Forum's in particular must take great care in not expressing an opinion which may be taken as indicating that they have already made up their mind on the issue before they have been exposed to all the evidence and arguments. To avoid doing so Members should:-
  - Restrict themselves to giving procedural advice, including suggesting to those who are lobbying, that they should speak or write to the relevant officer, in order that their opinions can be included in the officers report to the Committee or Panel.
  - If Members do express an opinion, make it clear that any opinion expressed by them is their personal opinion, is not their final. decision on the matter and that they will only be in a position to take such a decision after having heard all the relevant evidence and arguments at the Committee or Panel.
- (h) Members should never openly declare which way they intend to vote in advance of the Development Management Committee or Welwyn Garden City Estate Management Appeals Panel meeting and of hearing evidence and arguments on both sides. If they do so (i) below will apply.
- If Members of the Development Management Committee or Welwyn Garden City Estate Management Appeals Panel decide as a response to lobbying to go public in support of a particular outcome, the sensible course of action for such a Member would be to make a declaration to that effect and not to vote on the issue. The Member may still address the Development Management Committee or Estate Management Appeals Panel on the same basis as a Member who is not a Member of the Committee.
- Members should in general avoid organising support for or opposition to an application and avoid lobbying other Members. Any political group meeting prior to a Development Management Committee or Welwyn Garden City Estate Management Appeals Panel should not be used to decide how Members should vote. (The use of political whips to seek to influence the outcome of a planning application may amount to misadministration).
- (k) Members should not put pressure on Officers for a particular recommendation and, as required by the Members Code of Conduct, should not do anything which compromises or is likely to compromise, their impartiality.
- Members should only involve themselves in discussions on amendments to applications which might be required to overcome neighbour objections and/or Officer comments if they are accompanied by an Officer.

- (m) In dealing with enquiries relating to a planning or estate management scheme matter Members should comply with the following guidance.
  - (i) If the enquiry relates to a proposal for which a planning or estate management scheme application has been submitted, contact the Planning Officer to ascertain the current position and the likely issues involved.
  - (ii) If the enquiry relates to a planning or estate management scheme decision, ascertain from the Planning Officer what the decision was and the reason it was made and any other relevant background information. Also Members should ascertain what rights of appeal are available and whether there is an outstanding appeal.
  - (iii) If the enquiry refers to a proposal for which no planning or estate management application has yet been submitted, Members should refer the person concerned to the planning office. An Officer will deal with the person by giving them a general indication as to the acceptability of the proposal and indicate any areas of potential problem or conflict.
- (n) Members of the Development Management Committee or Welwyn Garden City Estate Management Appeals Panel are allowed to take part in pre-application, in-application and post-application discussions with developers and other interested parties regarding development proposals. This engagement should accord with guidance in *Probity in Planning* by the Local Government Association and Planning Advisory Service. Where possible an officer should attend formal and informal meetings to ensure that debate takes place in a structured manner. It should always be made clear at the outset that discussions will not bind the Council to making a particular decision.

#### 2. CONDUCT OF OFFICERS DEALING WITH PLANNING MATTERS

#### (a) <u>Generally</u>

Officers should at all times adhere to the standards set out in the Royal Town Planning Institute's (RTPI) Code of Professional Conduct.

#### (b) <u>During Pre-Application, Pre-Decision Discussions</u>

Officers should comply with the following practices:-

- SUBJECT to (ii) below always make clear at the outset that the discussions will NOT bind the Council to making a particular decision and that any views expressed on the way a decision is likely to go in the light of the provisions of the development plan are given on a strictly without prejudice basis.
- Make clear if they have authority to bind the Council because they can determine an application under delegated powers. Any decisions taken under delegated powers must be well documented and recorded.

- Give consistent advice based upon the development plan and material considerations.
- (M) Keep a written note of discussions.
- (v) Ensure two officers attend potentially contentious meetings whenever possible.
- (M) Send follow up letters where it is important to add to or clarify points arising from discussions.
- (vi) Keep a written note of telephone discussions on file in respect of significant matters.
- (viii) Avoid hospitality from people with an interest in a planning proposal at all times. If receipt of hospitality is unavoidable officers should ensure it is of a minimum level and declare its receipt as soon as possible in accordance with the Council's Code of Practice concerning the same.

#### (c) Officer Reports to the Development Management Committee and Welwyn Garden City Estate Management Appeals Panel

These must be:-

- (i) Accurate reports should cover the substance of objections and the view of people who have been consulted.
- (ii) Relevant reports should include a clear exposition of the development plan, site or related history, and any other material considerations including reference to any technical appraisal which may have been carried out.
- (iii) Recommend Actions reports should have a written recommendation of action, which should also weigh-up the human rights of persons affected by the recommendation where relevant. Recommended action must always be proportionate, that is the ends justify the means. Oral reporting (except to update a written report) should be extremely rare and carefully minuted when it does occur.
- (iv) Explain departures from provisions of the Development Plan or Welwyn Garden City Estate Management Scheme policies - the material considerations which justify this must be stated.
- (v) Officer reports to Development Consultation Forums should be accurate and relevant, but do not need to recommend actions or explain departures from plans/policies.
- (e)

#### Planning Applications Submitted by the Council

Planning applications submitted by the Council for its own development should be treated in the same way as those for private developers, both in terms of procedures and the assessment of material planning considerations, prior to their determination under delegated powers or presentation to the Development Management Committee.

#### 3. PROCEDURES FOR COMMITTEES CONSIDERING PLANNING MATTERS

- (a) Any decision which is made which is contrary to the Officers' recommendations (whether for approval or refusal):-
  - (i) Should be subject to a detailed minute of the Committee's reasons and a copy placed on the application file.
  - (ii) Officers should be given the opportunity to explain the implications of the contrary decision.
  - (iii) Applications which are refused contrary to Officer recommendations should be supported by clear and convincing reasons for refusal, taking into account material planning or Estate Management considerations.
- (b) In the case of a condition(s) which Members wish to add or amend, Members should advise the Committee/Appeals Panel of the condition(s) that they wish to add or amend together with relevant wording. Where the full wording cannot be agreed during the Committee/Appeal Panel, Members will allow Officers to draft the conditions and refer the wording to the Chairman (or in the Chairman's absence the Vice-Chairman) for approval.
- (c) Members should have good and cogent reasons based on considerations which are material to the consideration of a planning application or Welwyn Garden City Estate Management Scheme Appeal before agreeing any deferment of its consideration to a subsequent meeting.
- (d) The Development Management Committee should review on a biennial basis a sample of implemented planning permissions including those determined under Officers' delegated powers to assess the quality of the decisions. Such a sample to include examples from a broad range of categories. Briefing notes should be prepared on each case and site visits arranged as appropriate. The review should allow the Committee to assess whether it gives rise to the need to review policies or practices.
- (c) Any planning applications submitted by a Member or Senior Officer of the Council or others on their behalf shall be considered by the Development Management Committee, irrespective of whether it conforms to policy or is uncontentious, and the Member or Officer shall take no part in the processing of the application. The onus is on the Member or Officer to make clear their connection with the Council when submitting their application. The Council's Monitoring Officer should be notified of any

Revised September 2022 such applications and will confirm within the report to the Committee that the application has been processed normally.

#### 4.3. PROCEDURES FOR DEVELOPMENT CONSULTATION FORUM

- (a) Members sitting on the Development Consultation Forum are presumed to have familiarised themselves with the site before the meeting at which the item will be presented.
  - (i) In familiarising themselves with a site Members should avoid being persuaded to carry out site visits at the instigation of, or in the company of a developer/potential applicant.
  - (ii) If Members visit sites with local residents they should be careful, particularly if a Member of the Development Management Committee, not to offer a firm opinion on the matter and should follow the advice outlined in this Code.
  - (iii) Members should remember they cannot enter onto private land without first obtaining the permission of the owner and should endeavour whenever possible to familiarise themselves with a site from a public viewpoint.
- (b) Members at the Development Consultation Forum are able to question the developer and seek clarity about the proposals, but should not offer an opinion on the proposal. Any views will be "without prejudice" to the formal decision making process.
- (c) Members can express views and offer suggestions but are not able to require the developer to amend the scheme as a result of the Forum.
- (d) Time will be made available for interested parties and members of the public to speak and raise any issues, observations and comments and the developer/potential applicant will have the opportunity to respond.

#### 5. <u>SITE VISITS BY MEMBERS</u>

- (a) Members sitting on the Development Management Committee and Welwyn Garden City Estate Management Appeals Panel are presumed to have familiarised themselves with a site before the meeting at which they will be asked to determine the planning application in respect of it:-
  - (i) Members should avoid being persuaded to carry out site visits at the instigation of, or in the company of a party to the planning application i.e. the applicant and/or their agent.
  - (ii) If Members visit sites with other residents/objectors they should be careful, particularly if a Member of the Development Management Committee, not to offer a firm opinion on the matter and should follow the advice outlined in this Code.
  - (iii) Members should remember they cannot enter onto private land without first obtaining the permission of the owner and should

Revised September 2022 endeavour whenever possible to familiarise themselves with a site from a public viewpoint. Whilst a Member might be invited to enter the site by the owner, it is not good practice to do so on their own, as this can lead to the perception that the Councillor is no longer impartial.

#### 6. SITE VISITS BY DEVELOPMENT MANAGEMENT COMMITTEE

- (a) Site visits arranged by the Development Management Committee can cause delay and additional costs and should only be used if either of the following circumstances apply:
  - (i) The impact of the proposed development is difficult to visualise from the plans and any supporting material, including photographs taken by Officers.
  - (ii) There is a good reason why the comments of the applicant and objectors cannot be expressed adequately in writing, or the proposal is particularly contentious.
- (b) If it is appropriate to defer consideration of a planning application pending a site visit, the site visit should be carefully organised to ensure that its purpose, format and conduct are clearly established at the beginning and subsequently adhered to. The following guidance should be noted and adhered to al all times:-
  - (i) The purpose of a site visit is to observe the location of the site and its relationship to adjoining properties and the area generally, where this is relevant. The purpose of the visit is not to discuss the issues with either the applicant or any other third party.
  - (ii) It is for Members to decide whether they wish to view the site from other property or undertake a wider visit to the immediate locality. The need will vary from case to case.
  - (iii) If the applicant and/or the agent are in attendance at the site visit their only role is to bring to the attention of Members any aspect of the site or the surrounding area that they wish Members to familiarise themselves with. They should not be allowed to debate the merits of the proposal with Members.
  - (iv) In instances where Members visit a neighbouring property the point made in paragraph (iii) above also applies to other third parties.
  - (v) During the course of the site visit Members should not give any indication to the applicant or third parties of their opinion on the planning application.
  - (vi) In order that the site visit runs as smoothly as possible the applicants and any other parties likely to be involved in the site visit will be advised of the above procedure prior to the visit whenever possible. If this is not possible the Officer will explain the procedures

#### on the day.

#### (c) The reasons for agreeing to a site visit should be fully minuted.

#### 7.<u>4. TRAINING</u>

(a) All members are required to attend training before sitting on the Development Management Committee and Welwyn Garden City Estate Management Appeals Panel and to attend as many training sessions as possible.

<u>(a)</u>

Only members who have attended planning training can be appointed as substitutes for members of the Development Management Committee and Welwyn Garden City Estate Management Appeals Panel

## 8. <u>PUBLIC SPEAKING AT DEVELOPMENT MANAGEMENT COMMITTEE</u>

In order that the Development Management Committee can carry out its business in a timely manner, the public speaking scheme permits applicants/agents for planning applications, local Town and Parish Councils, Ward Members and members of the public and others to address the Committee where the relevant item is under consideration, on the following basis:

The intention to speak must be registered with Governance Services by telephone or email no later than 5.00pm on the day before the meeting.

- (a) The applicant/agent, one speaker for, one speaker against, any statutory body as defined in the Town and Country Planning (Development Management Procedure) Order 2015, a local town or parish council where they have made comments, for an agenda item.
- (b) There is a system to put supporters/objectors in touch to agree who should speak where more than one person has registered, but with the priority to the first person to register.
- (c) In exceptional circumstances the Chairman of the Committee has discretion to allow more than one speaker for and/or one speaker against the application, if for example their reasoning is based on entirely separate grounds.
- (d) The time limit on speaking is a maximum of three minutes.
- (c) Only applicants/agents and persons who have submitted written observations in accordance with (g) below will be allowed to speak.
- (f) No written or other information may be circulated by applicants/agents, local Town or Parish Councils, Ward Members, members of the public or others during the meeting, Any late information must be submitted to the Planning Service or Governance Services by 5.00pm two days before the meeting in order for it to be circulated and considered by Members of the Committee.

- (g) The Officer will be invited to comment on any views expressed by speakers. During the debate by Councillors, should clarification be required on any point made by speakers, this will be with the agreement of the Chairman.
- (h) No written or other information may be circulated by applicants/agents or members of the public during the meeting. Written submissions are restricted to those received in advance which will be circulated to Members before the meeting.
- Members of the Committee are not permitted to put questions to the speakers.

#### 9. WELWYN GARDEN CITY ESTATE MANAGEMENT SCHEME PROTOCOL

- (a) When the Council receives an estate management application it will notify those people most likely to be affected by it, which is usually the occupiers of land/premises neighbouring the proposal.
- (b) Ward Members will be notified of estate management applications in a notification email and all estate management applications will appear on the weekly list of planning applications sent to all Members by email.
- (c) Members who would like to make any comments on the application should make them in writing to the case officer, Development Management Service Manager or Assistant Director (Planning) before the call-in date given in the notification email or on the weekly list of planning applications.
- (d) The Planning Officer will write a report on each application. If the Officer's recommendation is contrary to a Member's written comments the application will be discussed with the Executive Member for Planning before a decision is taken under delegated powers.
- (e) If, following discussions with the Executive Member, the view is taken to make a decision contrary to a Member's written comments, then a full explanation will be given in the Officer's report, setting out why the decision is not made in accordance with the Member's comments. If the Executive Member has to declare an interest in the application, then the discussions will take place with the Leader of the Council. The Member will be advised of the decision.
- (f) Estate Management applications by Members or Senior Officers will be discussed by a group of Planning Officers before a decision is taken under delegated powers.
- (g) Appeals against the refusal of Estate Management Consent where the applicant is not in agreement with the decision and negotiation has proved ineffective shall be dealt with by the Welwyn Garden City Estate Management Appeals Panel.

(h) The same arrangements for conduct, standards, dos and don'ts, the consideration of applications, site visits and public speaking in this. Code also apply to the Appeals Panel. Due to the length of time between Panel meetings however Members may make a request for a site visit in writing to the Head of Planning before the meeting. Requests will then be discussed with the Chairman of the Panel and, where agreed, carried out prior to the meeting.

#### 10. CALL-IN REQUESTS OF NORMALLY DELEGATED PLANNING APPLICATIONS TO THE DEVELOPMENT MANAGEMENT COMMITTEE FOR DECISION

- (a) From time to time, Members of the Borough Council, local Town and Parish Councils and adjoining local authorities may wish to request the call-in of sensitive or controversial planning applications that would otherwise be delegated to Officers for decision by the Development Management Committee.
- (b) Call-in requests should be made as soon as possible after the date a valid application is submitted to avoid unnecessary delays in determining applications. Call-ins should only be made once a valid application has been received however.
- (c) Call-in requests should be made (a) within the timescale given in the notification email of the application to the Ward Councillors or (b) within the timescale published on the weekly list of planning applications sent to all Members by email. Call-ins requests beyond the expiry date should give valid reasons for their lateness.
- (d) Call-in requests beyond the expiry date should give valid reasons for the lateness and the Chairman of the Committee (or in the Chairman's absence the Vice-Chairman) will be consulted before a decision is made.
- (e) A call-in request should be based on the following circumstances:-
  - (i) The application raises unusual or sensitive planning issues which would benefit from the consideration of the Committee.
  - (ii) The application has attracted an unusually high level of public interestwhich might be reflected in the number of letters or emails or a petition received in connection with the application.
  - (iii) There has been a recent and significant change of planning policy (either at national or local level) which would result in a different recommendation being made in respect of an application than would previously have been the case.
  - (iv) The application has wider ramifications of more than just local interest.

#### **Other Circumstances**

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- () Any other reasons based on individual merits and circumstances of the application.
- (g) A call-in should not be made in the following circumstances:-
  - (i) -- To resolve a disagreement between an applicant and the objector(s) to an application.
  - (ii) Because the applicant considers that there is more likelihood of a grant of permission if the application is referred to the Committee for a decision.
  - (iii) Because the objectors to an application consider that there is more likelihood of a refusal of permission if the application is referred to the Committee for a decision.
  - (iv) Because the applicant/objector does not agree with the advice given by a Planning Officer.

#### (h) Procedure

- A Member, local Town or Parish Council or adjoining local authority making a comment of support or objection and an associated callin request should explain their reason(s) for doing so.
- (ii) Call-in requests should be made by responding to the application notification email or weekly list of planning applications sent to all Members by email or by emailing or writing to the planning application case officer, Development Management Service Manager or Assistant Director (Planning).
- (iii) Officers will acknowledge the call-in request. The Member, local Town or Parish Council or adjoining local authority should check with the Development Management Service Manager if an acknowledgement is not received.
- (iv) Where Officers do not consider that the call-in request accords with the call-in circumstances set out above they will work with the Members, local Town or Parish Council or adjoining local authority to ensure that sufficient reasoning is given to assist the Development Management Committee in its consideration of the application.
- (v) A copy of the call-in request will be made available for public inspection on the Council's website and included within the report to Development Management Committee.

#### WELWYN HATFIELD COUNCIL

#### LOCALISM ACT 2011

#### MEMBERS CODE OF CONDUCT - REGISTER OF MEMBERS INTERESTS

Following adoption of the Members Code of Conduct by the Council on 23 July 2012 all elected Members and voting Co-opted Members were required to register their financial and other interests within twenty-eight days of adoption of the Code.

Details of the financial and other interests in the prescribed form which Members are required to register are attached.

Any change in the information contained in the notice, must within twenty-eight days of the change, be notified to the Governance Services Manager by completion of a new register of Members Interests form.

A copy of the completed Register of Members interests is available for inspection, free of charge, at the Council Offices, Welwyn Garden City, from 9.00am to 5.00pm on Mondays to Thursdays and from 9.00am to 4.30pm on Fridays and is published on the Council's website.



#### WELWYN HATFIELD BOROUGH COUNCIL

#### **REGISTER OF MEMBERS' INTERESTS**

#### GENERAL NOTICE OF REGISTERABLE INTERESTS

I, .....

A member of Welwyn Hatfield Borough Council, set out below under the appropriate headings my interests, which I am required to declare under the Localism Act 2011 and the Council's Code of Conduct, and I have <u>marked accordingly when put "none "where</u> I have no such interests under any heading.

- <u>Disclos</u> Members are required to repheading but also those of the person with whom they are partners when such interes	neir husband or wife, civ living as if husband and	n interests under this vil partner or of any	
-	<u>Myself</u>	My Spouse or Partner	
1.Employment, Office, Trade, Profession or Vocation         Your employment, office, trade, profession or vocation carried on for profit or gain (includes any payments or benefits in kind which are subject to Income Tax).	- - - - - <u>-</u> <u>-</u> <u>Please tick here If you</u> <u>have nothing to</u> <u>declare</u> -	- - - - - <u>-</u> <u>-</u> <u>Please tick here If you</u> <u>have nothing to</u> <u>declare</u> -	
2. <b>Sponsorship</b> Any payment or provision of any other financial benefit (other than for your authority) made or provided within the last 12 months in respect of expenses your have incurred in carrying out	- - - - -	- - - - -	

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your duties as a member, or		
towards your election	-	-
	-	-
expenses. This includes	-	-
any payment or financial		
benefit from a trade union		-
	-	-
within the meaning of the	-	-
Trade Union and Labour	_	_
Relations (Consolidation)		_
	-	-
Act 1992 other than from a	-	-
registered political party	_	_
	Please tick here If you	Please tick here If you
-	have nothing to	have nothing to
	declare	declare
3. Securities		
	-	-
Any beneficial interest in	-	-
securities of that body	-	
where:		-
	-	-
(a) that body to your	-	-
knowledge has a place	_	_
of business or land in the		
area of your authority;	-	-
	-	-
and	-	-
(b) either-	_	_
(i) the total nominal value of		
the securities exceeds	-	-
	-	-
£25,000 or one	-	-
hundredth of the total	_	
issue share capital of		-
	-	-
that body; or	-	-
(ii) if the share capital of that	_	_
body is of more than one		
class, the total nominal	-	-
	-	-
value of the shares of	-	-
any one class in which	<u>-</u>	
you or a person referred		
to above has a	-	-
	-	-
beneficial interest	-	_
exceeds one hundredth		
of the total issue share	-	-
	-	-
capital of that class	<b>-</b>	-
	Please tick here If you	Please tick here If you
	have nothing to	have nothing to
	declare	declare
	_	_
4.Contracts	-	-
	-	-
A description of any contract	-	-
for goods, services or works	<u>-</u>	
made between your		
authority and you or the	-	-
	-	-
persons referred to above		

Revised September 2022

(or a body in which you or they have a beneficial interest) and which has not been fully discharged	Please tick here If you have nothing to declare	Please tick here If you have nothing to declare
5. Land Any land in your authority's area in which you have a beneficial interest This would include home/property ownership.	- - - - <u>Please tick here If you</u> <u>have nothing to</u> <u>declare</u>	- - - - <u>Please tick here If you</u> <u>have nothing to</u> <u>declare</u>
<u>6. Tenancies</u> Any tenancy the landlord is your authority and the tenant is a body in which you or a person referred to above has a beneficial interest <u>This is for Council tenants to</u> declare.	- - - - - - <u>-</u> <u>Please tick here If you</u> <u>have nothing to</u> <u>declare</u>	- - - - - - <u>-</u> <u>-</u> <u>-</u> <u>-</u> <u>-</u> <u>-</u> <u>-</u>
8. Licences Any land in the authority's area for which you or the persons referred to above have a licence to occupy for a month or longer This is for private rental tenants.	- - - - - Please tick here If you have nothing to declare	- - - - - Please tick here If you have nothing to declare

### **Disclosable Pecuniary Interests**

Members are required to register not only their own interests under this heading but also those of their husband or wife, civil partner or of any person with whom they are living as if husband and wife or as civil partners when such interests are known by them

<ol> <li>Employment, Office, Trade, Profession or Vocation</li> <li>Your employment, office, trade, profession or vocation carried on by you or those persons referred to above for profit or gain (includes any payments or benefits in kind which are subject to Income Tax).</li> </ol>	Please tick here If you have nothing to declare
2. Any payment or provision of any other financial benefit (other than for your authority) made or provided within the last 12 months in respect of expenses you have incurred in carrying out your duties as a member, or towards your election expenses. This includes any payment or financial benefit from a trade union within the meaning of the Trade Union and Labour Relations (Consolidation) Act 1992 other than from a registered political party.	Please tick here If you have nothing to declare
<ul> <li>3. The name of any person or body in which you or a person referred to above has a benefit interest in securities of that body where:</li> <li>(a) that body to your knowledge has a place of business or land in the area of your authority; and</li> <li>(b) either- <ul> <li>(i) the total nominal value of the securities exceeds £25,000 or one hundredth of the total issue share capital of that body; or</li> <li>(ii) if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you or a person referred to above has a beneficial interest exceeds one hundredth of the total issue share capital of that body is of the total issue shares of any one class in which you or a person referred to above has a beneficial interest exceeds one hundredth of the total issue share capital of that class</li> </ul> </li> </ul>	Please tick here If you have nothing to declare

4. A description of any contract for goods, services or works made between your authority and you or the persons referred to above (or a body in which you or they have a beneficial interest) and which has not been fully discharged	Please tick here If you have nothing to declare			
<ol> <li>Any land in your authority's area in which you have a beneficial interest</li> </ol>				
This would include home/property ownership.	Please tick here If you have nothing to declare			
<ol> <li>Any tenancy where to your knowledge the landlord is your authority, and the tenant is a body in which you or a person referred to above has a beneficial interest</li> </ol>		<b></b>		
This is for Council tenants to declare.	Please tick here If you have nothing to declare			
<ol> <li>Any land in the authority's area for which you or the persons referred to above have a licence (alone or jointly with others) to occupy for a month or longer</li> </ol>		<b></b> ]		
This is for private Rental Tenants.	Please tick here If you have nothing to declare			
Other Pecuniary Interests Members are only obliged to register their own interests under this heading and do not need to include the interests of husbands/wives/civil partners or others				
1. The name of the person who employs or has appointed you, the name of any firm in which you are a partner, and the name of any company for which you are a remunerated director.	Please tick here If you have nothing to declare			
2. A description of any contract for goods, services or works made between your authority and you (or a body in which you or they have a beneficial interest) and which has been fully discharged within the last 6 months	Please tick here If you have nothing to declare			

## **Registerable Non-Pecuniary Interests**

Members are only obliged to register their own interests under this heading and do not need to include the interests of husbands/wives/civil partners or others

1.	Your membership of or the fact that you are in a position of general management and control of any body:- a. to which you have been appointed or nominated by your authority b. exercising functions of a public nature c. directed towards charitable purposes		
	<ul> <li>d. one of whose principal purposes includes the influence of public opinion or policy (including any political party or trade union)</li> </ul>	Please tick here If you have nothing to declare	
2.	The name of any person from whom you have received a gift or hospitality with an estimated value of at least £50	Please tick here If you have nothing to declare	

I recognise that it may be an offence under the Localism Act 2011 to:-

(1) omit information that ought to be given in this notice;

(2) provide information that is materially false or misleading;

(3) fail to give further notices in order to bring up to date information given in this notice after my re-election or reappointment or to fail to declare a disclosable pecuniary interest that I acquire after the date of this notice and have to declare under the provisions of s. 31 (2) Localism Act 2011.

I also acknowledge that it may be a breach of the Code of Conduct to:-

- (1) omit information that ought to be given in this notice;
- (2) provide information that is materially false or misleading;
- (3) fail to provide written notification to the authority's monitoring officer of any change in my interests contained in this notice within 28 days of my becoming aware of such change of circumstances

Signed : .	 	 	•••	 	 	•••	•••	•••	 • •	• •	 • •	•	• •	• •	•••	••
Date:	 	 		 	 				 		 					

# RECEIVED

Signed: .....

Proper Officer of Welwyn Hatfield Borough Council

Date: .....

# **OFFICERS CODE OF CONDUCT**

# 1. CODE OF CONDUCT

- 1.1 This Code of Conduct for all Welwyn Hatfield Council (the Council) employees is introduced with effect from 1 May 2002 and replaces the previous Codes of Conduct for Employees. It may be amended from time to time to take into account changing requirements and also to include matters which the Council is required to include by law.
- 12 The Code is based on the minimum standards set out in the LGMB Code of Conduct, supplemented by local arrangements. The Code forms part of the Employment Contract and will be referred to in contracts of employment.
- 1.3 It is very important for all employees to read and understand this Code. It is possible in some circumstances that if employees fall below the Code's requirements disciplinary action and possibly dismissal may result. The Code has been developed to ensure that honesty, integrity and high standards of personal behaviour are maintained at all times and applies equally to all Council employees. This Code builds on what is already in place and is likely to be supplemented by a statutory code of conduct. This Code is intended to assist all employees to behave in an appropriate manner at all times. Employees and the Council will seek to observe not only the letter of this code but also its spirit. The key factors are:-
  - \* You should be aware of the possible implications of your actions and those of others in official matters.
  - \* Seek advice from your Line Manager if you have difficulty understanding the Code or complying with it.
  - \* Realise that if you fail to observe the rules and guidance contained in this Code you may be liable to disciplinary action which could lead to your dismissal.
- 1.4 As an employee your duties under your contract of employment with the Council include:-
  - (a) A duty of service to work in accordance with your contract, for example, not to be late or absent without permission.
  - (b) A duty to comply to act in accordance with reasonable instructions which include disciplinary rules.
  - (c) A duty of care to be competent, capable and not be negligent atworkat work.
  - (d) A duty of good faith to be honest and not accept fees, commissions or gifts, or to divulge confidential information about the Council.

# 2. STANDARDS

- 21 Welwyn Hatfield employees are expected to give the highest possible standard of service to the public and to maintain conduct of the highest standards such that public confidence in their integrity is sustained.
- 22 Welwyn Hatfield employees are expected to give appropriate advice to Councillors, fellow employees and the public with impartiality.
- 23 Welwyn Hatfield employees are expected to bring to the attention of the appropriate Manager any deficiency in the provision of service and will be able to do so without fear of recrimination.
- 24 Employees must also report any impropriety or breach of procedure, using the Anti-Fraud and Corruption Policy or the Whistleblowing Policy where appropriate.

#### 3. DISCLOSURE OF INFORMATION

- 3.1 The law requires certain types of information to be available to Councillors, Auditors, Government Departments, Service Users and the public.
- 32 Welwyn Hatfield Council believes in open government and will provide as much information as it reasonably and legally is able to do. However <u>undernounder</u> <u>no</u> circumstances should the following information be disclosed without the prior agreement of your Manager:-
  - \* confidential Cabinet or Committee reports (green papers)
  - \* information relating to employees other than where the employee has given specific permission or there is a requirement to do so within the Data Matching Framework
  - \* Personal Information relating to service users.
  - \* Information which could be prejudicial to the Council
  - \* any other papers given in confidence

It is expected that Council reports and documents will not be discussed outside the Council. This paragraph refers to information held both in paper and electronic formats.

- 3.3 You must not supply information concerning an employee's personal details to any person outside the Council's employ or within the Council unless that person has a legitimate right to know and/or you have the employee's consent to do so.
- 34 When you leave the Council's employ you must maintain a proper level of trust and confidence.

- 35 If there is any doubt about the type of information not in the public domain to be disclosed there is a duty on employees to check with their Line Manager before making any disclosure. The Monitoring Officer will be the final judge of what may or may not be disclosed.
- 3.6 Employees must not use any information about the Council obtained in the course of their employment for personal gain or benefit nor should they pass it on to others who might use it in such a way. Any information received by an employee from a Councillor which is personal to that Councillor and does not belong to the Council should not be divulged by the employee without prior approval of that Councillor except where such disclosure is required or sanctioned by law.

# 4. POLITICAL NEUTRALITY

- 4.1 Employees serve the Council as a whole. This means that they must serve all Councillors, not just those of the controlling Group, and must ensure that the individual rights of all Councillors are respected.
- 42 Employees may be required to advise political Groups. They must do so in ways which do not compromise their political neutrality.
- 4.3 Employees, whether or not subject to political restriction must follow every lawful expressed policy of the Council and must not allow their own personal or political opinions to interfere with their work.
- 4.4 Employees should not discuss any personal issues e.g. their relationship with managers, relating to their job or any other employee's job with Councillors directly. They should go through the accepted Council procedures, through their Line Manager or the Human Resources Manager. In the same way, allegations or claims about other employees should be taken up under the appropriate procedure and not with a Councillor.
- 4.5 Employees should not use Councillors to bypass formal Council procedures in any way, for example to influence the outcome of any disciplinary matter. This does not affect the rights of Trades Unions to take up matters on behalf of their members through the recognised channels.
- 4.6 If you have any concerns about working relationships with Councillors you should raise them with your Line Manager, the Human Resources Manager or the Monitoring Officer

#### 5. **RELATIONSHIPS**

5.1 Mutual respect between employees and Councillors is essential to good local government. Close personal familiarity between employees and individual Councillors can damage relationships and prove embarrassing to other employees and Councillors and must therefore be avoided.

- 52 Applicants for posts in the Council are required to disclose any relationship with Councillors or Senior Officers. Should any relationship develop post employment the employee has a duty to notify his/her Line Manager in confidence.
- 5.3 Employees must comply with the protocol the Council has established which deals with employee/Councillor relationships.
- 54 Employees should always remember their responsibilities to the community they serve and ensure courteous, efficient and impartial service delivery to all groups and individuals within that community as defined by the policies of the Council. Employees must not discriminate against any sector of the community either in providing access to services, through delivery of that service or in denying service outside the Council's agreed policy. The Council will support employees who are abused or assaulted by members of the public in the course of their duties. If a member of the public is being abusive or completely unreasonable and the employee's attempts to defuse the situation have not been successful, the employee should try to end the conversation in a polite manner and report the incident to the Line Manager. The employee should make every effort not to be rude or abusive in return. This should also be reported through the Incident reporting mechanism.
- 55 All relationships with external contractors or potential contractors, of a business or personal nature must be made known to the appropriate Line Manager and Chief Finance Officer. Orders and contracts must be awarded on the basis of value for money and in accordance with Contract Standing Orders.
- 5.6 In considering whether it is appropriate to declare relationships employees must err on the side of caution, seeking advice from their Line Manager or the Monitoring Officer as to whether a formal declaration is appropriate. It is vital that the integrity of all employees is maintained in all external contracts.

#### 6. **EMPLOYMENT**

- 6.1 All appointments to the service of the Council must be made on merit. It would be unlawful for an employee to make an appointment based on anything other than the ability of the candidate to undertake the duties of the post. To avoid any possible accusation of bias, employees should avoid, wherever possible, involvement in any appointment where they are related to the applicant or have a personal relationship outside work with him or her. If this is not possible, the relationship must be declared to other panel members at the start of the process.
- 62 Employees placed in this situation should err on the side of caution and seek advice from their Line Manager or Human Resources Manager. Any relationship must be declared to the Human Resources Manager who will keep a confidential record.

- 6.3 Similarly employees should not normally be involved in decisions relating to discipline, promotion or pay for any other employee who is a relative, partner etc. If this is unavoidable any decision relating to a relative must be agreed by the relevant Corporate Director prior to implementation. If in doubt seek advice from your manager.
- 6.4 The Officer Employment Procedure Rules must be complied with at all\_times.

# 7. OUTSIDE COMMITMENTS

- 7.1. The Council accepts that an employee's off duty hours are his/her personal concern but that the employee must not subordinate his duty to his private interests and place him/herself in a position where duty and private interests conflict. The Council will not preclude employees undertaking additional employment but any such employment must not actually or potentially, in the Council's view, conflict or react detrimentally to the Council's interests or in any way weaken public confidence in the Council's business, i.e. whether public confidence could reasonably be said could be weakened.
- 7.2 Employees above spinal column point 30 must not take up additional employment without the express consent of their Director, who will register their decision with Human Resources. Employees should remember that a new job or regrading may take them above spinal column point 30, and the provisions of this paragraph will then apply. For employees below spinal column point 30, although express permission is not required, the provisions of this code regarding conflict of interest and public perception still apply.
- 7.3 If you wish to undertake additional employment you should approach your Line Manager who will forward your request with his/her recommendation to your Director. Permission will not be unreasonably withheld, but the final decision will be with the Director, subject to the right of appeal set out in paragraph 7.4 below.
- 7.4 Consideration will be given to all the circumstances and in particular to possible conflict of interest, to public perception or overlap with official duties, or to the use of information or documentation not otherwise in the public domain which an employee has access to by virtue of his/her position. It is irrelevant whether or not the work is paid. Examples of external work which are likely, unless there is direct conflict of interest or conflict with the Working Time Regulations to be agreed are evening work in bars or shops, work for charitable organisations. If an employee feels that his/her request has been unreasonably refused, there is a right of appeal to the Chief Executive. Any employee, who before the date of implementation of this Code, has been working in his/her own time is asked to regularise the situation with their Line Manager as soon as possible. No action will be taken against any employee who has been working without approval prior to the introduction of this Code.
- 7.5 Employees must also declare to their Line Manager and The Monitoring Officer any non-financial interest that they or their Line Manager or the Monitoring Officer would reasonably consider might bring about conflict with the Council's interests.

- 7.6 Employees must also declare to their Line Manager and the Monitoring Officer any financial interest which could conflict with the Council's interests.
- 7.7 Absolutely no external work unrelated to Council business or for personal gain must be undertaken in the office and use of any office facilities, telephones, computers etc. is expressly forbidden.

## 8. EQUALITY

8.1 All employees should ensure that the Council's equalities policies are complied with both in letter and spirit in addition to the requirements of the law.

# 9. SEPARATION OF ROLES DURING TENDERING

- 9.1 Employees involved in the tendering process and dealing with contractors should be clear on the separation of the client and contractor roles, and the need for accountability and openness. Any employee who believes that his/her position is being or could be compromised through the tender process must raise the matter immediately with the Monitoring Officer.
- 92 Employees who are privy to confidential information on tenders or costs of either internal or external contractors should not disclose that information to any unauthorised party or organisation.
- 9.3 Employees contemplating a management buy out should, as soon as they have formed a definite intent, inform the Chief Executive and withdraw from the contract awarding process.
- 9.4 Employees should ensure that no special favour is shown to current or former employees or their partners, close relatives or business associates in awarding contracts to businesses run by them or employing them in a senior or relevant managerial capacity.

#### 10. CORRUPTION

- 10.1 Employees must be aware that it is a serious criminal offence for them corruptly to receive or give any gift, loan, fee, reward or advantage for doing or not doing, anything, showing favour or disfavour to any person in their official capacity. If an allegation of such a nature is made it is for the employee to demonstrate that any such rewards have not been corruptly obtained.
- 102 Providing the public with the highest quality of service possible requires integrity and honesty at all times.
- 103 To prevent any suspicion of dishonesty and to protect employees from suspicion, a Gifts and Hospitality Register will be kept by the Governance Services Manager. Any offer of a gift or hospitality should be dealt with in compliance with sections 12 and 13 of this code. It is the employee's responsibility to ensure that any offers are communicated to the Manager for entering into the register.

10.4 Employees aware of breaches to these provisions, or that have suspicions of breaches, must report these in line with the councils anti-fraud and corruption policies.

# 11. USE OF FINANCIAL RESOURCES

11.1 Employees must ensure that they use public funds entrusted to them in a responsible and lawful manner. They should strive to ensure value for money to the local community and to avoid legal challenge to the Council.

## 12. HOSPITALITY

#### 121 Gifts

- 122 There can be little doubt that the acceptance of gifts by employees from persons who have or may seek to have dealings with the Council would be viewed by the public with grave suspicion and would make the employee concerned and the Council extremely vulnerable to criticism. An employee should therefore tactfully refuse any personal gift which is offered to him/her (or to a member of his/her family) by anyone who has, or may have, dealings of any kind whatsoever with the Council.
- 123 The only exceptions to this rule are:-
  - (a) Small gifts of only token value often given by way of trade advertisements to a wide range of people, e.g. calendars, diaries, tape measures and similar articles of use in the office; or
  - (b) Small gifts of only token value given on the conclusion of a courtesy visit, e.g. to a factory or other premises.
- 124 If there is any doubt about whether a gift may be accepted it should be politely and tactfully refused. An offer of preferential terms for a firm's products or services for example could constitute a gift (unless negotiated by Trades Unions).
- 125 Employees are reminded that, under the provisions of section 117 of the Local Government Act 1972, they are forbidden under the colour of their office and employment to accept any fee or reward other than their proper remuneration and any person who contravenes this provision would be liable on summary conviction to a fine not exceeding £2,500.
- 126 If an employee received a gift without warning, which does not fall in any of the exceptions mentioned above, this should immediately be reported to their Director or the Chief Executive and/or who will decide whether it should be returned or could be forwarded to some charitable or other deserving cause. In such cases, the Director concerned should inform the donor what has happened to the gift, explain to him/her why and ask if he/she will kindly not send gifts in future.
- 127 In all cases, other than gifts of only token value, a Departmental record should be kept of all gifts received.

# 128 Giving and Receiving Hospitality

- 129 Any hospitality given by employees should be justified as in the public interest. The hospitality given should be on a scale appropriate to the occasion; extravagance and parsimoniousness alike are to be avoided.
- 1210 Employees must refuse offers of hospitality where any suggestion of improper influence is possible. Special caution is necessary where hospitality is offered by a person or body having or seeking business with a decision from the Council, particularly where the offer is to an individual.
- 1211 Hospitality should only be accepted where it is on a scale appropriate to the circumstances, reasonable incidental to the occasion and not extravagant and where it is apparent that no cause could reasonably arise for adverse criticism about the acceptance of the hospitality.
- 1212 Whatever hospitality is offered to an employee, other than hospitality of nominal value only, the circumstance and the type of hospitality should be recorded in a Departmental record.
- 1213 The following are examples of hospitality which are acceptable and with the exception of example (a) need to be declared:-
  - (a) An offer of a non-alcoholic drink during or following a site or premises inspection.
  - (b) Invitations to attend functions where the employee represents the Council (e.g. dinners where they are invited to speak, opening ceremonies, trade shows, etc.) or to functions which they attend by virtue of their professional position.
  - (c) Hospitality offered by other non-commercial public bodies.
  - (d) A working lunch of modest standard provided to enable the parties to continue to discuss business.
- 1214 Anything that is outside the list set out at 12.13 above should be discussed with the appropriate Director. In the case of Directors being offered gifts or hospitality outside the defined areas, the proposition should be discussed beforehand with the Chief Executive and/or the Monitoring Officer.

## 13. REGISTER OF GIFTS AND HOSPITALITY

- 13.1 The Register of Gifts and Hospitality is held by the Governance Services Manager. Employees must inform their Line Manager in writing of any hospitality/gift offered and must include the following details on a form available from the Governance Services Manager.
  - \* Name of employee

- \* Name of provider of hospitality/gift
- \* Circumstances of offer
- \* Approximate value
- \* Was hospitality/gift accepted or rejected
- \* Name of Officer authorising acceptance

# 14. CONTACT WITH THE PRESS

14.1 Any contact by the Press should be referred to the Policy and Communications Team. Employees must not speak to the Press in their official capacity unless authorised to do so.

# 142 Publications

- 142.1 If you wish to write to a newspaper or other journal or publish or authorise the publication of any book or article where you could be identified as a Council employee you must obtain permission from your Director. If you wish to write a letter to the local press in your capacity as a local resident you should make this clear, and not use any information in support of your views which you could only have accessed through your work for the Council.
- 1422 When acting in a personal capacity or as a spokesperson for a private group you must consider any possible conflict of interest between genuine personal interests and your employment with the Council and must not publicise any information or documentation gained in the course of employment which is not otherwise in the public domain. For example if you are spokesperson for a group which is objecting to an action being taken by the Council you should be aware of possible conflicts of interest and public perception of your position.

# 14.3 <u>Lectures</u>

14.3.1 If you are asked to give lectures outside your normal job requirements in your own or the Councils time on matters directly concerning your job with the Council you must obtain your Director's approval in advance and ensure that any fees for acting in an official capacity are paid into the Council's funds.

# 14.4 Public Office

If you wish to seek public office either elected (e.g. Councillor) or non-elected (e.g. JP) you must apply to your Director for consent. Such consent will not unreasonably be withheld. Before pursuing your application you should:-

(a) ensure that you are not prevented from being involved because your post is politically restricted under the Local Government and Housing Act 1989

- (b) be aware of the possible conflicts of loyalty between being a Councillor in one Council and an employee of another
- (c) keep the two roles separate and not use confidential information obtained in one position to gain advantage in the other
- (d) give careful consideration to your involvement in local politics or community matters which may affect the Council, so as to prevent any conflict between public office and employment.

# 15. TRADE UNIONS

15.1 Trade Unions elected officers and representatives have a legitimate interest in influencing management and protecting the interests of their Members. Elected officers may therefore make contact with the press to state their position and make comment without the need for any such statement to be agreed by the Council's Press Office.

# 16. USE OF COUNCIL FACILITIES

16.1 Employees should not use Council facilities for their own benefit. However it is accepted that there may be occasions when phone calls of a personal nature are made and received. Employees are required to ensure that this is kept to a minimum. All personal telephone calls made must be noted and paid for. If following investigation, it is considered inappropriate and/or excessive use has occurred, employees will be expected to reimburse the council. Employees are also required to ensure that personal telephone calls received are not intrusive and kept to a reasonable level and that there is a genuine need for such calls during office hours. For example telephone calls to your solicitor relating to a house move may be acceptable but not calls to Estate Agents to send you details; calls relating to social events are not. Managers are required to exercise reasonable judgement in the circumstances. This includes calls made from mobile phone and calls to mobile phones.

# 17. IT FACILITIES

- 17.1 The Council will not condone the unauthorised use and copying of software. Any employee found copying software other than for legitimate back up purposes will be subject to the Council's Disciplinary procedure. Any employee giving software to any outside third party will be similarly subject to Disciplinary Procedure.
- 172 Any employee found to have deliberately, recklessly or negligently introduced a virus into the Council's IT systems will be subject to the Disciplinary Procedure.
- 173 Any Officer wishing to use software licensed by the Council at home must check with the IT Client Officer to ensure the Council's licence arrangements permits this.

# 17.4 INTELLECTUAL PROPERTY

175 This covers invention, creative writing and drawings. If these are created during the course of employment or in connection with the employment they are the property of the Council. For example you do not own any IT system you have developed for use in the workplace even if some of that development has been done in your own time.

## 18. INVENTION OR PATENTS

- 18.1 These are the property of the Council if:-
  - \* they have been made during the course of the employee's duties
  - \* they have been made in the course of duties specifically assigned to the employee and where invention might be reasonably expected; or
  - \* it was made in the course of the employee's duties and at the time the employee had (because of the nature of his or her duties and particular responsibilities arising from them) a special obligation to further the interests of the employer.
- 182 Any employee who believes they have a claim to intellectual property or rights under the Patents Act 1977 must, as soon as they believe they have this right, lodge their claim by writing to the Monitoring Officer who will investigate the claim. An employee may have rights under this Act if he/she owns the patent in an invention or makes a patentable invention outside work duties, or in the course of work duties but where an invention might not reasonably be expected to result and there is no special obligation to benefit the employer the employer.

# 19. CORRUPTION

- 19.1 The procedure by which the Council selects developers, consultants and suppliers is set out in Contract Procedure Rules. The Local Government Act 1972 provides that if an employee knows that a contract in which he or she has a pecuniary interest is before the Council he/she must give notice of the interest to the Council. This must be done in writing to the Monitoring Officer.
- 192 Section 117(2) of the Local Government Act 1972 forbids an employee "under colour of his office or employment" to accept "any fee or reward" whatsoever other than proper remuneration.

# 20. CONDUCT

20.1 At all times an employee must bear in mind the need to uphold the reputation of the Council and not do anything which would bring the Council into disrepute or raise, in the eyes of the public, any potential for disrepute. This requirement also applies to activities outside work where the employee's employment with the Council could be an issue.

# 21. USE OF COUNCIL PROPERTY

21.1 Unauthorised use of certain Council property may constitute theft. The Council allows a measure of latitude for the use of minor stationery items such as pens and pencils.

#### 22. BEHAVIOUR

- 221 All employees are expected to treat colleagues and customers with respect. The Council's policies on equalities, harassment, victimisation and discrimination apply in this area.
- 222 Everyone has the right to be treated with courtesy and respect at all times and it is the employees responsibility to ensure that they always treat others in this way.
- 223 Additionally, everyone is entitled to be treated fairly and not be discriminated against and the Council expects employees to reflect this when carrying out their duties.

# PROTOCOL ON MEMBER/ OFFICER RELATIONS

The purpose of this Protocol is to guide Members and Officers in their relations with one another so as to assist in the proper running of the Council.

# 1. <u>THE PRINCIPLES UNDERLYING MEMBER – OFFICER RELATIONS</u>

- A good working relationship between Members and Officers is essential to the proper functioning of the Council.
- Members and Officers have distinct but complementary roles and responsibilities and are indispensable to one another.
- Mutual respect between Members and Officers is essential to good local government.
- Close personal familiarity between Officers and individual Members can damage a good working relationship and should be avoided. If it exists it should be declared to the Monitoring Officer. It is not possible to define exactly the range of relationships that would be considered as close or personal. Examples, however, would include a family, business or sexual relationship or regular social mixing such as holidays, networking, outings or meals together.
- The political neutrality of Officers must be respected and observed at all times.
- Officers must serve all Members not just those of any particular group
- Officers must not allow their own personal or political opinions to interfere with their work
- Members need professional assistance and support from Officers in order to be effective in their various roles.
- Members should accept and act on the professional advice given to them by Officers unless they have good reasons not to do so. Members should recognise that a failure to accept and act on Officers' professional advice may result in legal and other challenges to the Council's decisions.
- Members should not put unreasonable demands on Officers and must never ask Officers to breach any Council procedure, policy or legalrequirementlegal requirement.
- Officers should provide efficient support to Members as is appropriate and required by the Officer's role.
- There should be no improper disclosure of information between Members and Officers. Improper disclosure of information would include the disclosure of any personal, confidential, sensitive, medical, legally privileged,

commercial or similar information without the consent of the information owner or in breach of a legal duty of confidentiality.

• Members should not raise matters relating to the conduct or capability of an Officer in any public forum including a committee meeting.

#### 2. <u>THE ROLE OF MEMBERS</u>

Members of the Council have a complex role and have to act in a number of capacities.

**The representative role** - Members are accountable to the electorate who elect them and have an important role in expressing the wishes of the electorate, which will involve representing ward interests and representing individuals as occasion arises.

The role as a Member of the Council and its Committees - Members have individual and collective responsibility in properly fulfilling the role as a Member of full Council or serving on a Council Committee.

**The role as an office holder** - Members who are appointed to the Cabinet or are appointed as Committee Chairmen, Vice Chairmen etc. will have individual and collective responsibility for performing these roles effectively.

**The role as a Member of a political group** - Members will usually belong to a political group represented officially on the Council and will be free to express political values and support the policies of the Group to which they belong.

Members are required to adhere at all times to the Council's adopted Code of Conduct for Members whenever they are acting in their official capacity.

#### 3. THE ROLE OF OFFICERS

Officers are employees of and responsible to the Council. Their role is to carry out the Council's work in accordance with the policy and budgetary framework agreed by the Council and under the direction as to implementation of the Cabinet. They are responsible for assisting in the work of the Council Committees, sub committees and the overview and scrutiny function. Officers also have responsibility for supporting Members in their various roles, by the provision of advice and support as appropriate.

In addition, certain Officers hold the statutory posts of Head of Paid Services, the Chief Finance Officer (Section 151 Officer) and the Monitoring Officer.

#### 4. THE RELATIONSHIP BETWEEN MAYOR OF THE COUNCIL AND OFFICERS

The Mayor is appointed annually from the Membership of the Council. The principles which underlie Member/Officer relations therefore also apply to the relationship between the Mayor and Officers. However, the position as Mayor carries with it specific civic and ceremonial duties and Officers will provide support to assist the Mayor in the performance of the civic and ceremonial role.

This will include the provision of support in organising the calendar of civic events, transport arrangements and administrative support in dealing with complaints addressed directly to the Mayor. Support will also be provided to the Mayor on implementation of the <u>Council's Procedure Rules</u> to assist in the chairing of meetings of the Council.

# 5. <u>THE RELATIONSHIP BETWEEN THE LEADER AND MEMBERS OF THE</u> <u>CABINET AND OFFICERS</u>

The Leader and Members of the Cabinet are appointed by the Council from serving Members. In addition to the principles which underlie the relationship between Members and Officers there are some additional requirements in connection with the relationship between the Cabinet and Officers.

The Cabinet will be involved in preparing the policy and budgetary framework for agreement by the Council. These responsibilities will require a close working relationship with Officers.

The following principles shall apply to facilitate this working relationship.

- Officers shall make themselves available to brief and advise the Leader and other Members of the Cabinet outside the formal decision making process in connection with executive matters at all reasonable times.
- Officers shall keep the detail of such meetings confidential together with the associated papers.
- Officers shall make themselves available to advise Executive Members at all reasonable times in connection with the discharge of executive functions.

#### 6. <u>THE RELATIONSHIP BETWEEN THE CHAIRMAN AND MEMBERS OF</u> OVERVIEW AND SCRUTINY AND OFFICERS

Members exercising overview and scrutiny functions will be serving Members from outside the Cabinet. In order for such functions to be effective the following principles will apply in connection with the relationship with Officers in addition to the underlying principles governing Member/Officer relationships. These principles shall be applied to accord at all times with the Protocol for the Operation of the Overview and Scrutiny Committee as set out in Part 4 of this Constitution.

- Officers shall respond to requests from the Overview and Scrutiny Committee for information which is necessary in order for the Committee to discharge its function.
- Officers shall provide support to Members exercising overview and scrutiny functions which will include giving advice and assistance and providing written reports on matters within their remit.
- Officers shall attend before the Overview and Scrutiny Committee or any of its Task and Finish Panels or scrutiny events to answer questions posed by Members in connection

with the reasonable discharge of their functions. Such questions may include requiring Officers to state and explain the advice they have given the Cabinet in connection with an executive decision or matter that the Overview and Scrutiny Committee is reviewing.

#### 7. <u>THE RELATIONSHIP BETWEEN CHAIRMEN AND MEMBERS OF OTHER</u> <u>COMMITTEES AND OFFICERS</u>

There will be non-executive Committees exercising regulatory and licensing functions, for example, Development Management Committee and the Hackney Carriage Committee. Again, the principles underlying Member/Officer relations apply to such Committee Members and Officers.

In addition, Officers will provide administrative and professional support and advice to such Committees pursuant to their functions.

#### 8. OFFICER RELATIONSHIPS WITH PARTY GROUPS

Party groups are an integral part of the way the Council works and it is a proper function of Officers to support and contribute to party group consideration if required. In practice this is most likely to be for the majority group, although Officer support is available to all party groups.

In connection with Officer relationships with party groups the following principles shall apply.

- Any attendance of an Officer at a meeting of a party group shall be with the prior agreement of the Chief Executive (unless it is a general briefing meeting prior to a Committee).
- Officers will provide factual information and advice only on areas within their professional remit and in relation to issues currently or shortly to be considered by the Council, whether relating to executive or non-executive functions, provided that the request does not relate to an individual matter such as a planning application, or does not disclose information given at confidential briefings with the Cabinet. The provision of such Officer information and advice cannot act as a substitute for providing all necessary information and advice to the ultimate decision making body.
- Any such meeting will be held at the Council offices.
- The only other persons present at such a meeting should be Members of the Council.
- Officers must leave group meetings before groups enter into political discussion. Group Members should refrain from political comment until the Officer concerned has left the meeting.
- Officers must not disclose the nature of any business conducted at party group meetings.

Group leaders and the Chief Executive will formally meet jointly at regular intervals on a basis to be determined between them. This should not inhibit any Member seeking a meeting with the Chief Executive or appropriate Director in connection with a matter affecting the Council.

Groups, through their Leaders, may require to be briefed by the Chief Executive or appropriate Director on the business of the Council. Such a briefing will be treated with whatever level of confidentiality the group requires.

#### 9. MEMBERS IN THEIR WARD ROLES AND OFFICERS

It is necessary for Members, in order to properly discharge their representative roles, to be provided with information on items which affect their Wards. Members are entitled to such information unless the work required to supply the information is out of proportion to the benefit or cannot be disclosed by the Officer due to legal reasons. Requests for information should be directed to Officers with management responsibilities.

Members will also receive administrative support to facilitate the holding of surgeries within their respective Wards. This support together with items such as computers are provided to Members to assist them in discharging their role as Members of the Council.

#### 10. MEMBER ACCESS TO DOCUMENTS AND INFORMATION

The principles which govern Members right of access to documents and information are as follows.

- The proper running of the Council requires Members to be fully informed on items on which they are required to make decisions or which affect their Wards and to support overview and scrutiny.
- In principle, information is the property of the whole Council, but there are circumstances recognised by statute where it is reasonable to restrict circulation.
- The legal rights of Members to access Council documents for the purpose of fulfilling their functions as Members will be respected at all times.
- Members' rights to access to documents relate to documents in the possession of the Council and not, for example, documents in the possession of a particular party/political group.
- Any document or information provided to Members will only be used in connection with the proper performance of the Member's duties as a Member of the Council.
- There will be no leaking of confidential documents or information to third parties e.g. the press which, if proven, could constitute a breach of the Code of Conduct for Members or a legal obligation.

# The legal right of access

Members have the right to see documents containing information relating to any business to be transacted at Council/Committees/Panel/Cabinet meetings (regardless of whether they are Members of such bodies). **Excluded** from this right are documents containing certain exempt information relating to individuals, terms to be proposed by or to the Council in the course of negotiations for a contract, labour relations matters, information where a claim to legal professional privilege could be maintained and information relating to any action in connection with the prevention, investigation or prosecution of crime.

The same right of access applies to documents relating to decisions made by individual Cabinet Members and any key decisions made by Officers once the decisions are made. The same exclusion from the right of access applies in relation to certain confidential/exempt information, as detailed in the above paragraph.

For the purposes of overview and scrutiny access by Members exercising those functions to **any** confidential/exempt information is permitted if such information is relevant to the work of overview and scrutiny.

Members also have the legal rights available to the public to inspect agendas, reports, minutes and background papers on the public part of agendas.

In addition to these statutory rights any Member has a common law right to inspect any document if they have a "**need to know"** i.e. if it is reasonably necessary to fulfil their duties as a Member.

A Member will normally have a "**need to know**" if he/she is a Member of the Committee/decision making body which is responsible for the service to which the document relates, or it is relevant to their responsibilities as a Ward Member.

In cases where Members are not entitled to access to documents either by virtue of statute or common law, access to otherwise confidential/exempt documents e.g. because they relate to personal circumstances or contain commercially sensitive information, will have to be justified by Members.

<u>Information</u> - Members are free to ask Officers for information, explanation and advice as they may need to help them discharge their role, but there may be circumstances where the work required to supply the information is out of proportion to the benefit or cannot be disclosed for legal reasons. Requests for information will also be refused if it clearly is being requested for a political purpose or some other improper purpose e.g. to assist an individual to take or contest action by the Council. Further, compliance with data protection principles may limit the ability of Officers to comply with a Member's request.

Any dispute relating to a Member's right to access documents or information should be referred to the Executive Director (Finance and Transformation) for decision.

#### 11. <u>CO-OPTED MEMBERS</u>

Individuals who are not Members of the Council may be co-opted onto decision making bodies from time to time. For example, the Overview and Scrutiny Committee is given specific power to co-opt Members onto the Committee to assist its work, if it so requires. Co-opted Members do not have voting rights on council committees.

This Protocol on Member/Officer relations will apply to the extent necessary to enable co-opted Members to properly discharge their functions.

#### 12. PUBLIC RELATIONS AND PRESS RELEASES

The Policy and Communications Service serves the Council as a whole and operates within the limits of the Local Government Act 1986 which prohibits the Council from publishing material which appears to be designed to effect public support for a political party.

All press releases issued by the Council and in the Council's name shall only contain factual information. The Council press releases are drafted by Officers. Where such releases contain quotations from Members (within the limits of the Local Government Act 1986) those Members whose quotations are being used must be consulted.

Press releases relating to Committee items will be prepared by the Corporate Strategy and Engagement Manager in consultation with the author of the report, the relevant Director and the Chairman of the relevant Committee. Those relating to executive functions will be prepared in consultation with the relevant executive Member.

All press releases will be copied to the Mayor, the Leader and all Group rooms at the time of release to the press and will be available on the Council's web site.

When a Member is quoted, their political affiliation will not be specified. In press releases where there are no Member quotations, non-political quotations from Officers will be acceptable.

In pre-election periods, also known as 'purdah', it may not be appropriate to attribute statements to Members and an Officer statement may be issued instead.

Media briefings may be called by the Chief Executive in consultation with the Leader of the Council or appropriate executive Member and attended by an Officer from the Policy and Communications Service.

Press requests for information or comment from the Council will be referred by the Policy and Communications Service, to the Chief Executive, or relevant Director (or other senior officer directly responsible for the matter concerned) except where a response has been pre-agreed or is a matter of basic information which has already been a Public Report (Part 1) Item. The Policy and Communications Service should be kept informed of all direct approaches by the press and other media and the information and comment supplied. Members contacting or contacted by the media should indicate in what capacity they are speaking e.g. in a personal capacity, as Ward Member, as Chairman of a Committee, on behalf of the Council or on behalf of a political group. Where any matters of policy or of a controversial nature relating to Council business are concerned, the Leader or appropriate portfolio holder or Committee Chairman must be informed as soon as possible and given an opportunity to respond, with assistance of the Corporate Strategy and Engagement Manager.

"Photo opportunities" will be arranged for the Mayor, Deputy Mayor, Chairman of relevant Committees, Leader or relevant portfolio holder in connection with Council business or civic duties.

Local journalists will be encouraged to exercise their right to attend all public meetings of the Council, its Committees and the Cabinet.

#### 13. <u>CORRESPONDENCE</u>

Correspondence between an individual Member and an Officer, particularly when it has been initiated by the Member, should not normally be copied (by the Officer) to any other Member other than the appropriate Group Leader. Where exceptionally it is necessary to copy the correspondence to another Member, this should be made clear to the original Member. In other words, a system of "silent copies" should not be employed.

Official letters on behalf of the Council should normally be sent in the name of the appropriate Officer, rather than in the name of a Member. It may be appropriate in certain circumstances (e.g. representations to a Government Minister) for a letter to appear in the name of a Member, but this should be the exception rather than the norm. Letters which, for example, create obligations or give instructions on behalf of the Council should never be sent out in the name of a Member.

#### 14. THE APPOINTMENT AND DISCIPLINE OF OFFICERS

Members taking part in the recruitment of Officers should judge candidates on merit in accordance with the Council's Recruitment and Selection Policy and may only participate in Appointment Panels if they have undertaken appropriate training in recruitment and selection. Members must not seek to influence appointments made by Panels to which they do not belong or otherwise seek support for any candidate, or give any particular candidate information not available to others, or participate in recruitment where friends, relatives, partners or members of their household are candidates or promote these job applications with officers in any way.

If a Member has any concerns about the conduct or capability of an Officer, then the Member should report it to the appropriate Manager. They must not however seek to influence any subsequent disciplinary procedure conducted by the Manager. Further, Members must never seek to influence any disciplinary matter heard by a Member Committee to which they do not belong. (Any concerns which Officers have regarding a Members' conduct should be raised with the Monitoring Officer).

#### 15. <u>EMPLOYMENT NEGOTIATIONS</u>

Members who are involved in employment negotiations do so in the role of employer. Members who are Members of a trade union must not serve on bodies which have a responsibility for negotiating with that trade union.

A Member may be asked for advice and assistance by an Officer who is one of his/her constituents on issues not directly connected with the Officer's employment with the Council. However, it is not appropriate for Members to be approached by Officers on issues relating to their employment and if this occurs, Members should advise the Officer concerned to use the proper procedures.

# **OPENNESS OF LOCAL GOVERNMENT BODIES REGULATIONS 2014**

## Filming, Videoing, Photography and Audio Recording At Council Meetings

This legislation provides the press and public the right to film and digitally report from all public meetings of local government bodies.

It should be noted that the legislation also covers Parish Councils and Parish Meetings. The press and public will be allowed to use modern technology and communication methods such as filming, audio-recording, blogging and tweeting to report the proceedings of the meetings of councils and other local government bodies.

Welwyn Hatfield Borough Council supports the principles of openness and transparency. It allows filming, recording and taking photographs at its meetings that are open to the public. It also allows the use of social networking websites (such as Twitter and Facebook) and blogging to communicate with people about what is happening, as it happens.

This protocol provides guidance on acceptable conduct for filming, recording and photographing and the use of traditional and social media tools.

#### Filming, Recording and Photography

As a courtesy and in order to ensure that provision is made to accommodate the public and press who wish to film, record or photograph at meetings, the Council requests, where possible, notice of the intention a minimum of two working days in advance. The Governance Services Manager or Senior Democratic Services Officer should be made aware of the intention to film, record or photograph and they will in turn notify the Chairman of the meeting of what is to take place.

Those intending to bring large equipment or wishing to discuss any special requirements are advised to contact the Council's Communications Team in advance of the meeting to seek advice and guidance.

All recording devices, mobile devices and other equipment must be set on silent mode during the course of the meeting.

In order to keep disruption to a minimum, there will be an area of the meeting room set aside for press or public who wish to film, record or photograph a meeting. Filming, recording or photography will only be allowed from this area.

Where the Council has been notified of the intention to film, record or photograph in a meeting, the Chairman will, at the beginning of the relevant meeting, make an announcement that the meeting will be filmed, recorded or photographed and will ask if anyone objects to this.

The Council understands that some members of the public attending its meetings may not wish to be recorded whilst using their right to speak during the public question session or when speaking about a planning or licensing application. The Chairman of the meeting will take all reasonable steps to ensure that any request not to be recorded is complied with. The Chairman has the final say in this matter.

There is a presumption that the Council's own participants in a meeting, being either serving Councillors or officers employed by the Council, consent to being filmed, recorded or photographed at those meetings where those activities have been agreed.

It should be noted that the Chairman of a meeting will have absolute discretion to terminate or suspend any of the above activities if, in their opinion, continuing to allow it would prejudice the running of the meeting. Circumstances in which termination or suspension might occur could include:

- Public disturbance, disruption or suspension of the meeting
- The meeting agreeing to formally exclude the press and public from the meeting due to the exempt/confidential nature of the business being discussed, in accordance with statutory procedures
- For any other reason which the Chairman considers reasonable in the circumstances

The use of additional lighting will not be allowed unless this has been discussed in advance of the meeting and agreement reached on how it can be done without disrupting proceedings. Flash photography will not be allowed.

Filming, Recording and Photography will not be allowed for any meeting or part of a meeting where the press and public are excluded. The Chairman will announce that Filming, Recording and Photography must cease when the announcement to exclude the press and public is made.

Filming, Recording and Photography must cease immediately once the Chairman announces that the meeting is at an end.

Anyone who makes a full or partial recording of a meeting must respect the law, including the Human Rights and Data Protection legislation and intellectual property rights. They will be responsible for any allegations of breaches of the law which may result from their use of recorded material and are admitted to the meeting room on the basis that they accept that responsibility.

Anyone who makes a full of partial recording of a meeting must agree that audio/visual recordings and photographs will not be edited in such a way that could lead to misinterpretation or misrepresentation of the proceedings. This includes refraining from editing the views being expressed in a way that might ridicule or show lack of respect towards those being filmed, recorded or photographed.

Councillors who have concerns that the protocol is not being adhered to in any way should discuss these concerns with the Monitoring Officer in the first instance. Where possible and applicable, Councillors will have the support of the Council should they be considering any individual action.

Members must not film, record or photograph any meeting, when they are participating in that meeting.

Minutes of meetings will be prepared and signed by the Chairman at the next meeting of the Committee and will remain the Council's official record of the meeting. Filming, recording or photography at meetings will not impact on the status of minutes being the true and accurate reflection of the discussions and decisions made.

#### Social Media

No restrictions will be placed on those attending meetings who wish to use blogs, Twitter, Facebook or other media, provided that their actions do not affect the conduct of the meeting.

Councillors, as participants in the meeting, have an obligation to pay close attention to the proceedings and therefore during the course of a meeting they should not engage in the use of social media. If Councillors are not taking part in the meeting, they can use social media.

The use of social media tools will not be permitted in a meeting where the press and public are excluded.

# WELWYN HATFIELD COUNCIL

# MEMBERS' ALLOWANCES SCHEME 202<u>3</u>2/2<u>4</u>3

# 1. <u>ENQUIRIES</u>

1.1. Enquiries about allowances may be addressed to Alison Marston, Governance Services Manager (01707)the Governance Services Manager 357444\_ (democracy@welhat.gov.uk.

# 2. BASIC ALLOWANCE

- 2.1. Basic allowance is payable at a flat rate to all elected Members of the Council.
- 2.2. If a councillor is elected to or leaves the Council during the year, basic allowance will be paid pro-rata for the proportion of the year during which the councillor has been a serving Member of the Council.
- 2.1. With effect from 26 July 2022, basic allowance will be paid at the rate of £5,877.79 per annum. Payment will be made in monthly instalments of £489.81.<u>The</u> basic salary for 2023/24 is £6,112.90

#### 3. SPECIAL RESPONSIBILITY ALLOWANCE (SRA)

3.1. The Council has authorised the following payments in addition to Members' basic allowance: -

	Per Annum £
Leader of the Council	<del>15,723.08<u>13,</u> <u>772.56</u></del>
Deputy Leader	<del>11,608.63<u>11,</u> <u>477.97</u></del>
Cabinet Member	<del>10,580.02<u>11,</u> <u>003.22</u></del>
Chairmen of Overview and Scrutiny Committees	4 <u>,114.454,2</u> <u>79.03</u>
Chairman of Development Management Committee	<del>5,877.79<u>6,1</u> <u>12.90</u></del>
Chairman of Hackney Carriage Committee	<del>4,114.45</del>
Chairman of Cabinet Panel	<u>4,279.03</u> 4,1 14.45
Chairman of Audit Committee	4 <u>,114.454,2</u> <u>79.03</u>
Chairman of Licensing Committee	<u>4,279.03</u> 4,1 <u>14.45</u>
Leader of First Opposition Group	<del>6,488.17<u>8,6</u> <u>30.85</u></del>
Leader of Second Opposition Group	<del>6,092.55</del>
Chairman of Standards Committee	<u>4,279.03</u> 4,1 14.45

Mayor	£7, <del>053.35<u>33</u> <u>5.48</u></del>
Deputy Mayor	£3, <del>526.67<u>66</u> <u>7.74</u></del>

- 3.2. The Mayor's allowance will be paid in two equal instalments, in June and December each year. The Deputy Mayor's allowance will be paid in a single payment in June each year
- 3.3. Where a councillor holds more than one office of special responsibility he or she will receive only one SRA and this will be the higher or highest of the allowances due.
- 3.4. If a councillor is appointed to or relinquishes a post of special responsibility during the year, special responsibility allowance will be paid pro-rata for the proportion of the year during which the office is held.

# 4. Employment Protection

4.1 Councillors do not have the same employment protection rights that are afforded to officers of the Council because councillors are not employees but are elected officials holding public office.

# 5. SIX MONTH RULE

5.1 Any Member who takes any form of leave retains their legal duty under the Local Government Act 1972 to attend a meeting of the Council within a six month period unless the Council Meeting agrees to an extended leave of absence prior to the expiration of that six-month period.

<del>3.2. .</del>

3.3. Where a councillor holds more than one office of special responsibility he or she will receive only one SRA and this will be the higher or highest of the allowances due.

3.4. If a councillor is appointed to or relinquishes a post of special responsibility during the year, special responsibility allowance will be paid pro-rata for the proportion of the year during which the office is held.

# CARE ALLOWANCE

This allowance may be claimed against the cost of child (up to age of 14 years) or dependent adult care that a Member may incur whilst they are on official duties defined as attendance at evening meetings of the Council, Committees (to include Cabinet, Committees, Panels and Boards) and Outside Bodies where the Member is the Council's appointed representative.

The following rates may be claimed:-

Childcare - Maximum of £8.21 per hour

Dependent Care – Maximum of £12.40 per hour

A maximum of 20 hours per month may be claimed. Claims must be supported by a valid receipt. Payments to other members of the household will be excluded. Claims should be made to the Governance Services Manager monthly on the official claim form provided.

#### 5. TRAVELLING EXPENSES

- 5.1. Travelling expenses are payable to councillors and co-opted Members for the following approved duties:
  - (a) Attendance by any Member at meetings of the Council, the Cabinet and the Overview and Scrutiny Committees.
  - (b) Attendance at meetings of the Council's committees and panels by Members of the Committee or appointed substitutes.
  - (c) Attendance at meetings of any working party or sub-group arranged by the Council, Cabinet or committees, to which the Member is appointed.
  - (d) Attendance by the Leader or Deputy Leader of the Council or by the leader of the Opposition at any of the above meetings.
  - (e) Attendance by Members of the Cabinet at any meeting.
  - (f) Attendance by the Chairman of an Overview and Scrutiny Committee at meetings relating to the business of the Overview and Scrutiny Committee.

- (g) Public meetings authorised by the Council if Members are requested to attend.
- (h) Attendance by Members at officer meetings, for example best value meetings.
- (i) Any joint meetings between this authority and other authorities or public bodies.
- (j) Councillors' surgeries.
- (k) Any other meeting or event, such as local public meetings, where <u>Members are required to attend.</u>
- (I) Any conference, site visit or official visit provided attendance has the <u>Council's prior approval.</u>
- (m) Site visits by the Chairman and Opposition Lead Member of the Development Management Committee and Chairmen of Licensing Sub-Committees to sites of planning or licensing applications due to be heard by the Committee or Sub-Committee.
- (n) Individual site visits by members of the Development Management Committee to sites of applications due to be heard by the Committee, up to a maximum of 15 miles per meeting, the site location(s) to be stated on the claim form.
- (o) Official group meetings.
- (p) Members' training sessions
- (q) Civic functions carried out by the Mayor, the Deputy Mayor, the Leader of the Council, Deputy Leader of the Council and Leader of the Opposition.
- (r) Meetings of national, regional and local outside organisations to which a Member has been appointed as this Council's representative, as set out in Appendix A to the scheme of Councillors' Allowances.
- (s) Chairmen, Vice-Chairmen and Opposition Lead Members may also claim travel expenses for up to two briefing meetings prior to Cabinet and Committees and up to two meetings per week with Chief Officers.
- (t) The Mayor, the Deputy Mayor, the Leader of the Council, Deputy Leader of the Council and Leader of the Opposition may claim travel expenses for all reasonable journeys on legitimate Council business, including briefings with the Chief Executive and other Chief and Senior Officers.
- (u) Non office holding Members of the Council may claim travel allowances for attending up to two meetings per week with Officers on Council business within the Borough.

- (v) Members of the Council may claim travel expenses for one-off, occasional duties, for example, where the Chairman of a Committee is required to attend a subsequent appeal or court hearing, subject to the prior approval of the Governance Services Manager. A form to seek approval may be obtained from the committee section.
- 5.2. The current allowances payable are as follows

Member's own private motor vehicle

45 pence per mile

Member's own solo motor cycle

Up to 125cc	20.44 pence per mile
Over 125cc	31.99 pence per mile

Travel by bicycle 15p per mile

Travel by public transport

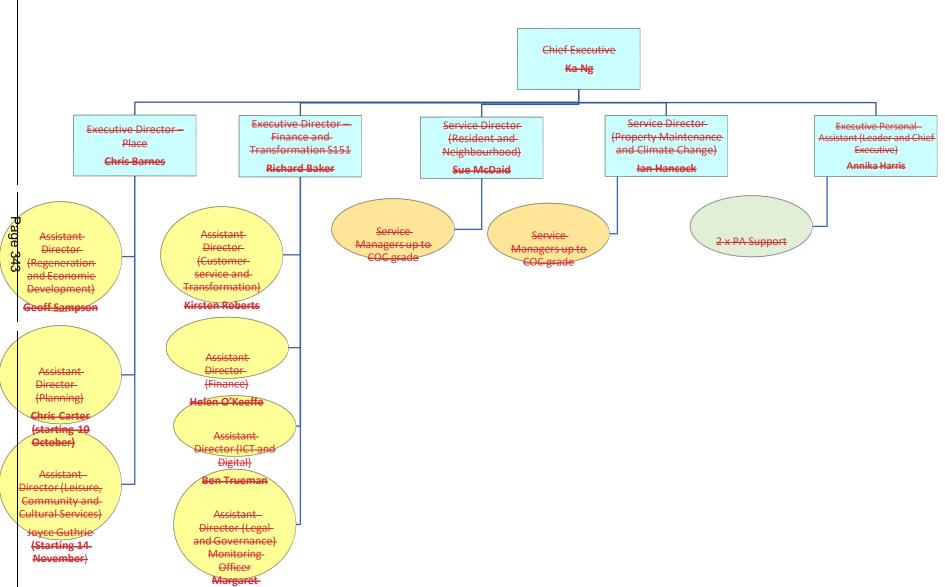
The actual cost of bus or second class rail fair for journeys within the Borough.

- 5.3. Travelling expenses will normally be payable:-
  - (a) From a Member's home address if within or just outside the Borough or;
  - (b) From a Member's work place if within the Borough or;
  - (c) From an alternative starting point (e.g. the Borough boundary) if less than (a)
- 5.4. In cases of urgency where no public transport is reasonably available, the actual fare for a taxicab is payable. A receipt should be obtained.
- 5.5. For journeys outside the Borough, car allowance or standard rail fare or low cost air fare will be paid, whichever is the lower. Reimbursement of low cost air fares for journeys outside the Borough, will be subject to the prior approval of the Governance Services Manager and will be on condition that the total cost of the air fare and travel to the airport is lower than the cost of mileage allowance or standard rail fare.
- 5.6. In the case of attendance at two meetings in one day at the same venue, with the second meeting immediately following the first, travel expenses should only be claimed for one meeting.
- 6. SUBSISTENCE ALLOWANCE
- 6.1. Subsistence Allowance is payable for absence from home of more than four hours because of attendance at conferences and meetings outside the Borough.
- 6.2. The Council will reimburse the actual reasonable cost of accommodation or of meals or refreshments taken.

- 6.3. In the event of overnight absences at conferences etc, bookings should be made at medium range hotels and arrangements made for the Council to be invoiced directly for the actual, reasonable cost of accommodation and meals taken.
- 7. CLAIMS AND PAYMENTS
- 7.1. Basic allowance and special responsibility allowance will be paid monthly in arrears. Bank accounts will normally be credited by the 5<sup>th</sup> of each month.
- 7.2. Claims for travel and subsistence allowances should be made monthly on the official claim form. (see Appendix C) Travel expenses claim forms submitted by the 24<sup>th</sup> of the month will be processed for payment at the next payment date. Any forms received after the 24<sup>th</sup> will be held over for processing the following month. Any receipts for subsistence allowances must be enclosed with the claim form. An original VAT petrol receipt dated during the period of the claim must be provided. Members are asked to ensure that claims are made within two months of the date of the journey to which they relate.
- 7.3. Claims may also be made by email. Details of the procedure to be followed are attached at appendix D.
- 7.4. Payment will be direct to Members' own bank or building society account, unless written instructions have been given otherwise. Details of the bank account number should be given to the Governance Services Manager, using the questionnaire provided at Appendix B.
- 7.5. Governance Services should be informed immediately if any of this information changes, using the copy of the questionnaire provided at Appendix B.
- 8. TAXATION
- 8.1. Basic allowance and special responsibility allowance are subject to income tax and national insurance contributions which are deducted at source.
- 8.2. Subsistence allowance and travelling expenses are taxable, but the tax is not deducted at source and any expenses payments should be included in income tax returns.
- 8.3. Any Member over state retirement age and therefore not liable to pay national insurance contributions may apply for a certificate of age exemption from the Inland Revenue. An application form is available from the Committee Section.

# 9. STATE BENEFITS

- 9.1. Entitlement to allowances should be declared in any application for job seekers allowance, housing and council tax benefit and other means tested benefits.
- 10. PUBLICATION
- 10.1. The Council keeps a record of allowances paid to Councillors, which is open to inspection by any local government elector.
- 10.2. Councils are required to make arrangements for the publication of any Members' allowance scheme and, at the end of each financial year, for the publication of the total amount of each allowance paid to each Member.
- 11. RENUNCIATION
- 11.1. A Member may forgo all or any part of any of the allowances to which he or she is entitled. Notice of such renunciation should be given to the Governance Services Manager in writing.
- 12. WITHDRAWAL OF ALLOWANCES
- 12.1 Where a Member is suspended from their duties, their allowance entitlement will be withdrawn and any allowance overpaid should be repaid.



# **New Structure**

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# Councillor

# Purpose of the role:

To represent the interests of their communities, wards and individual constituents and bring their views into the Council's decision making process i.e. become the advocate of and for their communities, wards and individual constituents, making decisions in the interest of the whole Council area.

# Key accountabilities:

- 1. To attend meetings of the Council and the Council's committees and panels working corporately to contribute to the development of policy and the decisions taken there.
- To advocate the needs and aspirations of the residents of their ward to the Cabinet particularly when issues affecting their ward are trailed in the forward plan.
- 3. To deal with requests for assistance from Members of the public within their ward in dealings with the Council, responding to constituents' enquiries, representations and complaints, fairly and impartially.
- 4. To be aware of the nature, scale and scope of the Council and to develop and maintain a knowledge of its services, management arrangements, powers, duties and constraints.
- 5. To seek learning and development opportunities through the Council's member induction and development programme to improve knowledge and skills and be equipped to effectively carry out the role of Councillor.

# Other tasks:

- 1. To actively contribute to the democratic process by questioning and challenging proposed decisions.
- 2. Participate in the governance of the Council.
- 3. Maintain the highest standards of conduct and ethics, complying at all times with the Members' Code of Conduct.
- 4. Be available to represent the Council on other bodies.
- 5. To offer comment in other forums and through the press and other media as appropriate.

- 1. Members of the public within their ward
- 2. Council Officers
- 3. Local interest groups
- 4. Other Councillors

Leader of the Council Purpose of the role:

To take overall responsibility for the strategic direction to the Council, the guidance given to Officers and to lead the work of the Cabinet.

To work closely with Officers in implementing agreed policies and strategies, and to ensure the implementation of these are in accordance with the policy framework set by the Cabinet and the Council.

## Reporting to: Cabinet and Council

Key accountabilities:

1. Overall responsibility for the strategic direction of the work of the Council and its administration.

2. Providing Leadership within the Council and in the community.

3. Determining the size and Membership of the Cabinet, appointing the Deputy-Leader and Cabinet Members and deciding their respective portfolios, allocating decisionmaking powers to the Cabinet and Cabinet Members, removing and replacing Cabinet-Members and identifying Lead Members and Member Champions.

4. Working on the policy framework and budget for approval by the full Council.

5. Ensuring key decisions are made by the Cabinet that accord with the policy framework or budget and ensuring that approval is sought from full Council regarding any proposed change to the policy framework orbudget.

6. To set out for Officers and Lead Members a clear statement of the policies to bepursued in respect of the issues falling within their portfolio and oversee theirimplementation.

7. To work with support from Lead Members to advance these policies includingworking up reports and recommendations for consideration by the Cabinet.

8. To be accountable and explain the policy positions and decisions taken to implement matters falling within a specified portfolio area at meetings of the full Council, public meetings and through the press and othermedia.

9. To undertake specific responsibilities as required to ensure strong corporate governance or effective performance management systems exist.

11. To represent the Council at the highest level in dealings with businesses, external agencies, interest groups, voluntary organisations, other local authorities, the Government and the public at large.

12. To keep abreast of national best practice and new initiatives relating to local government so ensuring continuous improvement of Council services.

13. To ensure that the Cabinet responds to recommendations from Committees, Panels, Boards and Sub-Committees as appropriate.

14. To take overall responsibility for ensuring the provision of new member inductionand member development programmes which are based on the needs of Councillors toenable them to effectively fulfil their roles.

Other tasks:

1. To give Officers clear strategic direction and advice in relation to service delivery.

2. To manage the work of the Cabinet in the absence of any CabinetMember.

3. To act as Chairman at Cabinet meetings and ensure that business is transacted effectively, lawfully and in accordance with the Council's constitution.

4. To promote partnerships within the community for the wellbeing of the citizens of Welwyn Hatfield.

5. To be accountable and explain the strategies and policies of the Council at meetings of the full Council, public meetings and through the press and other media.

6. To be the focal point for liaison between the Cabinet, other political group leaders and Chairman of the Overview and Scrutiny Committee.

7. To appear before the Overview and Scrutiny Committee to provide information and explanation concerning Cabinet decisions or actions when called upon by the Overview and Scrutiny Committee to do so.

- 1. The Deputy Leader
- 2. Other Cabinet Members
- 3. Lead Members
- 4. Mayor and Deputy Mayor of the Council
- 5. Chairman of the Overview and Scrutiny Committee.

- 6. Political Group Leaders.
- 7. Chief Executive and Directors
- 8. Other local authorities and government agencies
- 9. Partners in Welwyn Hatfield Alliance
- 10. The public
- 11. Businesses
- 12. Voluntary organisations

Deputy Leader of the Council Purpose of the role:

To support and assist the Leader of the Council in providing strategic direction to the Council, the guidance given to Officers and leading the work of the Cabinet, deputising for the Leader whenever necessary.

If required, to work closely with specified Lead Members (where appropriate) and Officers in implementing agreed policies and strategies, in a specified portfolio area and to ensure that implementation of these is in accordance with the policyframework set by the Cabinet and Council.

Reporting to: Cabinet and Council

Key accountabilities:

1. To support and assist the Leader in providing Officers with clear strategic direction and advice in relation to service delivery.

2. To support and assist the Leader in managing the work of the Cabinet, including chairing meetings of the Cabinet in the Leader's absence.

3. If required, to set out for Officers and Lead Members (where appropriate) a clear statement of the policies to be pursued in respect of the issues falling within their portfolioand oversee their implementation.

4. If required, to work with support from Lead Members (where appropriate) toadvance these policies including working up reports and recommendations forconsideration by the Cabinet.

5. If required, to be accountable and explain the policy positions and decisions taken to implement matters falling within a specified portfolio area at meetings of the full-Council, public meetings and through the press and othermedia.

6. To undertake specific responsibilities as required to ensure strong corporate governance or effective performance management systems exists.

7. To represent the Council at the highest level in dealings with businesses, external agencies, interest groups, voluntary organisations, other local authorities, the Government and the public at large.

Other tasks:

1. To support the Leader in being accountable and explaining the strategies and policies of the Council at meetings of the full Council, public meetings and through the press and other media.

2. To promote partnerships within the community for the wellbeing of the citizens of Welwyn Hatfield.

3. To meet with special interest groups across Welwyn Hatfield and consider whether or not to recommend changes to policy in the light of such contact.

4. If required, to advocate the budgetary needs and policy position for the specified portfolio area at meetings of the Cabinet

5. To appear before the Overview and Scrutiny Committee to provide information and explanation concerning Cabinet decisions or actions.

6. To review and develop, in conjunction with other Members of the Cabinet the policy framework and budget for recommendation to the full Council.

- 1. The Leader
- 2. Other Cabinet Members
- 3. Lead Members (where appropriate)
- 4. Mayor and Deputy Mayor of the Council
- 5. Chairman of the Overview and Scrutiny Committee
- 6. Political Group Leaders
- 7. Chief Executive and Directors
- 8. Other local authorities and government agencies
- 9. Partners in Welwyn Hatfield Alliance
- 10. The public
- 11. Businesses
- 12. Voluntary organisations

#### Cabinet Member Purpose of role:

To take responsibility, with the Leader and Deputy Leader, for the strategic direction of the Council, and make an effective input to corporate strategies, policies, and the overall budget and policy framework.

To work closely with specified Lead Members (where appropriate) and Officers in implementing agreed policies and strategies, in a specified portfolio area and to ensure that implementation of these is in accordance with the policy framework set by the Cabinet and Council.

## Reporting to: Cabinet and the Council

Key accountabilities:

1. To support and assist the Leadership in providing Officers with clear strategic direction and advice in relation to service delivery.

2. To set out for Officers and Lead Members (where appropriate) a clear statement of the policies to be pursued in respect of the issues falling within their portfolio and oversee their implementation.

3. To work with support from Lead Members (where appropriate) to advance these policies including working up reports and recommendations for consideration by the Cabinet.

4. To be accountable and explain the policy positions and decisions taken to implement matters falling within a specified portfolio area at meetings of the full Council, public meetings and through the press and othermedia.

5. To undertake specific responsibilities as required to ensure strong corporate governance or effective performance management systems exist.

Other tasks:

1. To meet with special interest groups across Welwyn Hatfield and considerwhether or not to recommend changes to policy in the light of suchcontact.

2. To advocate the budgetary needs and policy position for the specified portfolioarea at meetings of the Cabinet.

3. To appear before the Overview and Scrutiny Committee to provide informationand explanation concerning Cabinet decisions on actions concerning the specifiedportfolio. 4. To offer comment in the press and other media as needed on specified portfolioissues following consultation with the Leadership.

5. To review and develop, in conjunction with other Members of the Cabinet, the policy framework and budget for recommendation to the full Council.

- 1. The Leader
- 2. Other Cabinet Members
- 3. Lead Members (where appropriate)
- 4. Chief Executive, Directors and Assistant Directors
- 5. Special interest groups
- 6. Relevant Partners
- 7. The public

Lead Member Purpose of role:

To work closely with the appropriate Cabinet Member and Officers on a specified portfolio of matters in implementing agreed policies and strategies.

**Reporting to:** Appropriate Cabinet Members. Key accountabilities:

1. To support the appropriate Cabinet Member in setting out for Officers a clearstatement of the Cabinet's policies to be pursued in respect of the issues falling withintheir portfolio.

2. To support the appropriate Cabinet Member in working with Officers to advance these policies including working up reports and recommendations for consideration by the Cabinet Member. Other tasks:

1. To support the appropriate Cabinet Member when meeting with specialinterestgroups across Welwyn Hatfield and consider whether or not to recommend changes topolicy in the light of such contact.

2. To support the appropriate Cabinet Member in advocating the budgetary needs and policy position for the portfolio at meetings of the Cabinet.

3. To appear before the Overview and Scrutiny Committee, with the Cabinet-Member, as appropriate, to provide information and explanation about actions concerning the portfolio.

4. To refer media enquiries to the appropriate Member of the Cabinet.

5. To support the appropriate Cabinet Member in reviewing and developing, inconjunction with Officers and other Members of the Cabinet the policy framework and budget for recommendation to the full Council.

- 1. The Cabinet Member for the portfolio concerned
- 2. Other Cabinet Members
- 3. Chief Executive, Directors and Assistant Directors
- 4. Special interest groups
- 5. Relevant Partners
- 6. The public

Chairman of a Cabinet Panel Purpose of the role: To act as Chairman of a Cabinet Panel and ensure that the business of the Panel is transacted in a proper and democratic manner.

Key accountabilities:

1. To chair meetings of the Cabinet Panel in accordance with the letter and spirit of the Council's Constitution.

2. In conjunction with advice from Officers conduct the business specified by the Cabinet at the time of setting up the Panel and make appropriate reports and recommendations to the Cabinet.

Other tasks:

1. To liaise as necessary with the Cabinet.

2. To refer matters to the Overview and Scrutiny Committee for comment as appropriate.

Key contacts:

1. The Cabinet

2. Chief Executive, Directors and Assistant Directors asappropriate

3. Parties involved in the matter being considered by the Panel

Chairman of the Overview and Scrutiny Committee Purpose of the role:

To lead the work of the Overview and Scrutiny Committee in undertaking policy and review and development, undertaking scrutiny of decisions made or actions taken in connection with the Council's functions, and drafting recommendations for the Cabinet to consider.

Key accountabilities:

1. To chair meetings of the Overview and Scrutiny Committee in accordance with the letter and spirit of the Council's Constitution ensuring that business is transacted in a proper and democratic manner.

2. To drive the work of the Committee in conjunction with the Cabinet, relevant Officers and other Members of the Committee to ensure that there is a planned programme of work.

3. To lead the work of the Committee in deciding how best to investigate specificpolicy issues and determining the appropriate range and methods of engaging withproposed consultees.

4. To lead the work of the Committee in deciding what and how best to scrutiniseissues with particular reference to the Forward Plan, Publication of Cabinet Decision Listand Cabinet papers.

5. To guide Officers in drafting reports and/or recommendations to the Cabinet, ensuring that the reasoning of the Committee is apparent.

Other tasks:

1. To ensure that written information is properly considered and that courtesy and care is shown to those providing information to the Committee.

2. To ensure that fair and open debate takes place and whenever appropriate, with proper scrutiny of the rationale and reasoning behind a decision.

3. To ensure as far as possible that a consensus opinion emerges in respect of policy proposals.

4. To liaise on a regular basis with the Cabinet, in particular the appropriate portfolioholder(s), when developing both work plans and policy proposals, ensuring thattimescales set by the Cabinet in respect of the development of the budget and policy framework are met.

5. To deal with issues referred by a Cabinet Panel within any required timescale.

6. To ensure that Members of the Committee are fully engaged in respect of the Committee's involvement in best value reviews and that Officers receive appropriate comments and guidance.

7. To ensure as far as possible that the scrutiny work of the Committee is conducted in a non political and non partisan manner.

8. To lead on the implementation of the call-in powers of the Committee wheneverappropriate.

Key contacts:

1. The Cabinet, in particular the appropriate portfolio holder(s)

2. Chief Executive, Directors and Assistant Directors as appropriate

- 3. Special interest groups
- 4. The public

Chairman of the Licensing Committee Purpose of the role:

To act as Chairman of the Licensing Committee and ensure that the business of the Committee is transacted in a proper and democratic manner and in compliance with the appropriate statutory requirements.

Key accountabilities:

1. To chair meetings of the Licensing Committee in accordance with the letter and spirit of the Council's Constitution.

2. In conjunction with advice from Officers to ensure that the procedures adopted by the Committee accord at all times with the rules of natural justice.

3. To ensure that all Members of the Committee have undergone proper training in respect of the conduct of quasi judicial proceedings.

4. To meet with Hackney Carriage and Private Hire trade representatives and other relevant organisations to understand their issues and to progress matters in partnership. Other tasks:

1. To ensure that written evidence is properly considered and that courtesy, care and proper balance is shown when recording evidence from witnesses and applicants.

2. To ensure that fair and open debate takes place with proper recording of the rationale and reasoning behind decisions.

3. To alert the Cabinet and Officers to any need for policy review orrevision.

4. To take advice from Officers present as necessary.

- 1. Service Director (Resident and Neighbourhood) and other senior Legal Officers
- 2. Officers in Public Health and Hackney Carriages.
- 3. The Applicant and any representative
- 4. Witnesses involved in the consideration of an application or appeal
- 5. The Hackney Carriage and Private Hire trade
- 6. Other relevant organisations
- 7. The Cabinet

Chairman of the Development Management Committee Purpose of the role: To act as Chairman of the Development Management Committee and ensure that the business of the Committee is transacted in an effective and democratic manner and in compliance with the appropriate statutory requirements.

Key accountabilities:

1. To chair meetings of the Development Management Committee in accordancewith the letter and spirit of the Council's Constitution.

2. In conjunction with advice from Officers to lead the Committee to consistent, reasonable and lawful decisions with relevant planning policies, other material considerations, government policy, the views and advice of Officers and the views of other parties being adequately considered and balanced.

3. To ensure all Members of the Committee have undergone proper training in dealing with planning matters.

Other tasks:

1. To conduct the business of the Committee in accordance at all times with the Local Code of Guidance for Members and Officers involved in planning matters.

2. To liaise as necessary with the Cabinet.

3. To offer comment in the press and other media as needed, on the decisions and processes of the Committee.

4. To alert the Cabinet and Officers to any need for policy review orrevision.

5. To take advice from Officers present as necessary.

6. To offer comment in the press and other media as needed, on the decisions and processes of the Committee.

Key contacts:

1. Executive Director (place)

2. Assistant Director (Planning)and other senior Planning Officers

3. The Cabinet

Chairman of the Standards Committee Purpose of the role: To act as Chairman of the Standards Committee and ensure that the business of the Committee is transacted in a proper and democratic manner.

Key accountabilities:

1. To chair meetings of the Standards Committee in accordance with the letter and spirit of the Council's Constitution.

2. In conjunction with advice from the Monitoring Officer lead the Committee in its work of promoting and monitoring high standards of conduct by Members and co-opted-Members.

3. To ensure that all Members and co-opted voting Members of the Council and the Town and Parish Councils within the Council's administrative area have undergone standards training.

Other tasks:

1. To ensure that the Council is advised in respect of matters relating to the operation of the Members Code of Conduct as necessary and that the same advice is available to the Town and Parish Councils.

2. To deal with reports or recommendations from the Monitoring Officer in accordance with the procedures laid down.

3. To take advice from the Monitoring Officer as necessary.

Key contacts:

1. The Monitoring Officer and Deputy Monitoring Officers

2. The Chief Executive and other Senior Officers

- 3. Members
- 4. Witnesses involved in the consideration of a Member conductmatter

Chairman of the Licensing Committee Purpose of the role: To act as Chairman of the Licensing Committee and ensure that the business of the Committee is transacted in an effective and democratic manner and in compliance with the appropriatestatutory requirements.

Key accountabilities:

1. To chair meetings of the Licensing Committee in accordance with the letterandspirit of the Council's Constitution and ensure that the statutory licensing objectives arereflected in all decisions taken.

2. In conjunction with advice from Officers to ensure that the procedures adopted by the Committee accord at all times with the rules of natural justice.

3. To ensure that all Members of the Committee have undergone proper training inrespect of the conduct of quasi judicial proceedings.

Other tasks:

1. To ensure that evidence both written and oral is properly considered and that courtesy, care and proper balance is shown when receiving evidence from witnesses and applicants.

2. To ensure that fair and open debate takes place with proper recording of the rationale and reasoning behind decisions.

3. To alert the Cabinet and Officers to any need for policy review orrevision.

4. To take advice from Officers present as necessary.

- 1. Monitoring Officer and senior Legal Officers
- 2. Service Director (Resident and Neighbourhood)
- 3. Licensing Officers
- 4. The Applicant and any representative
- 5. Witnesses involved in the consideration of an application
- 6. The Cabinet

Chairman of the Alcohol and Regulated Entertainment Licensing Committee Purpose of role: To act as Chairman of the Alcohol & Regulated Entertainment Licensing Committee and ensurethat the business of the Committee is transacted in an effective and democratic manner and incompliance with the appropriate statutory requirements.

Key accountabilities:

1. To chair meetings of the Alcohol & Regulated Entertainment Licensing Committee in accordance with the letter and spirit of the Council's Constitution and ensure that the statutory licensing objectives are reflected in all decisions taken.

2. In conjunction with advice from Officers to ensure that the procedures adopted by the Committee accord at all times with the rule of natural justice.

3. To ensure that all Members of the Committee have undergone proper training in respect of the conduct of quasi judicial proceedings.

Other tasks:

1. To ensure that evidence both written and oral is properly considered and that courtesy, care and proper balance is shown when receiving evidence from witnesses and applicants.

2. To ensure that fair and open debate takes place with proper recording of the rationale and reasoning behind decisions.

- 3. To alert the Cabinet and Officers to any need for policy review orrevision.
- 4. To take advice from Officers present as necessary.

- 1. Monitoring Officer and senior Legal Officers.
- 2. Service Director (Resident and Neighbourhood)
- 3. Licensing Officers
- 4. The Applicant and any representative.
- 5. Witnesses involved in the consideration of an application.
- 6. The Cabinet

Chairman of the Audit Committee Purpose of role: To act as Chairman of the Audit Committee and ensure that the business of the Committee istransacted in an effective and democratic manner.

Key accountabilities:

1. To chair meetings of the Audit Committee in accordance with the letter and spirit of the Council's Constitution.

7. In conjunction with advice from the Chief Finance Officer and External Audit lead the Committee in its work of providing independent assurance of the effectiveness of the Council's internal control environment.

Other tasks:

1. To ensure that the Council's financial and non-financial performance to the extentthat it affects the Council's exposure to risk and weakens its internal control environmentis independently scrutinised.

2. To take advice from the Chief Finance Officer and External Audit.

Key contacts:

1. Chief Finance Officer

2. External Audit

3. The Chief Executive, Directors and other Senior Officers

4. Members

5. Internal Audit

Chairman of the Welwyn Garden City Estate Management Appeals Panel Purpose of the role: To act as Chairman of the Welwyn Garden City Estate Management Panel and ensure that the business of the Committee is transacted in an effective and democratic manner and in compliancewith the appropriate statutory requirements.

Key accountabilities:

1. To chair meetings of the Welwyn Garden City Estate Management Appeals Panel-Licensing Committee in accordance with the letter and spirit of the Council's Constitution

2. To ensure that the procedures adopted by the Panel accord at all times with the rules of natural justice, to lead the Committee to consistent and reasonable decisions with relevant policies, the views and advice of Officers and the views of other parties being adequately considered and balanced.

3. To ensure that all Members of the Committee have undergone proper training to carry out their work.

Other tasks:

1. To conduct the business of the Committee in accordance at all times with the Local Code of Guidance for Members and Officers involved in Planning and Welwyn-Garden City Estate Management Matters.

2. To ensure that evidence both written and oral is properly considered and that courtesy, care and proper balance is shown when receiving evidence from third parties and appellants.

3. To ensure that fair and open debate takes place with proper recording of the rationale and reasoning behind decisions.

4. To alert the Cabinet and Officers to any need for policy review orrevision.

5. To take advice from Officers present as necessary.

5. To offer comment in the press and other media as needed, on the decisions and processes of the Committee.

- 1. Executive Director (Place)
- 2. Assistant Director (Planning) and other senior Planning officers
- 3. The Cabinet